

ROYAL COMMISSION INTO VICTORIA'S MENTAL HEALTH SYSTEM

Melbourne Town Hall, Yarra Room,  
90-130 Swanston Street,  
Melbourne, Victoria

On Thursday, 4 July 2019 at 10.00am

(Day 3)

Before: Ms Penny Armytage (Chair)  
Professor Allan Fels AO  
Dr Alex Cockram  
Professor Bernadette McSherry

Counsel Assisting:  
Ms Lisa Nichols SC  
Ms Fiona Batten  
Ms Georgina Coghlan

1 MS NICHOLS: Good morning, Commissioners. Today and  
2 tomorrow we'll focus and hear from witnesses who will urge  
3 the Commission to focus steadily on measures directed to  
4 preventing mental illness and intervening early in mental  
5 ill-health, both in age and in onset.  
6

7 You will hear evidence that there is good and growing  
8 evidence that certain interventions have the potential to  
9 lessen incidents' severity and the impact of mental  
10 illness. Understanding and examining the ways to fully  
11 realise this potential is important to the Commission's  
12 work because of the potential impacts of prevention and  
13 early intervention.  
14

15 As the Commission has already heard in its  
16 consultations with the community, "If only I was able to  
17 get help sooner." That's been a pretty constant refrain.  
18

19 The views of Victorians who attended the community  
20 consultations have been echoed thus far in quite a number  
21 of written submissions to the Commission. These include  
22 submissions from service providers and academics who have  
23 written about lost opportunities associated with the lack  
24 of evidence-based prevention and early intervention.  
25

26 Most mental health resources are directed to treat  
27 people with established mental illness. People have asked  
28 the Commission to consider evidence-based campaigns to  
29 promote good mental health and increase mental health  
30 literacy.  
31

32 For example, one person has suggested that we should  
33 educate people about mental illness from a young age,  
34 saying, just like we educate people about diabetes, MS,  
35 cancer and so on, we should be educating young people early  
36 on in ways to maintain their mental health and prevent  
37 deterioration.  
38

39 Submissions have also emphasised the need for  
40 investment in prevention targeted to high risk groups, in  
41 particular people experiencing significant social, physical  
42 and economic challenges.  
43

44 In this context, as you will hear, prevention focuses  
45 on reducing risk factors for mental ill-health and  
46 enhancing protective factors before the onset of illness.  
47

1 Early intervention responds to individuals who are  
2 already showing signs of developing a mental illness or  
3 relapse after an earlier episode. This includes  
4 intervening early in life and targeting at risk children  
5 and young people.  
6

7 While prevention and early intervention are different  
8 concepts, we have decided to cover them together in these  
9 hearings because of the close relationship between the two.  
10

11 Many prevention initiatives in mental health rely on  
12 recognition of risk factors and early warning signs. The  
13 evidence will suggest that early intervention, especially  
14 early in life, may prevent the emergence of some severe  
15 illnesses years down the track, and intervening early when  
16 mental illness symptoms first occur can prevent or reduce  
17 further episodes.  
18

19 With all this in mind, a key challenge for the  
20 Commission is to identify evidence-based prevention and  
21 early intervention approaches and to consider how they  
22 could be implemented in ways that are sustainable and  
23 effective reaching those in greatest need.  
24

25 Over the next two days we'll hear from a number of  
26 very well qualified witnesses: the first is Georgina Harman  
27 who is the CEO of Beyond Blue. She will give evidence  
28 about the determinants of mental health, particularly  
29 social determinants, such as trauma, poverty, homelessness  
30 and things that are capable of being changed.  
31

32 She'll give evidence about how prevention and early  
33 intervention approaches have significant effects in  
34 reducing behavioural issues, internalising symptoms and  
35 disorders such as depression and anxiety.  
36

37 Professor David Forbes is the director of Phoenix  
38 Australia. He'll give evidence about psychological trauma  
39 and the types of disorders to which it can lead. His  
40 evidence will include a discussion about how much can be  
41 done in early intervention to mitigate some risk factors,  
42 including the implementation of trauma-informed care.  
43

44 Melanie Hill is a mother of a 16-year-old daughter.  
45 Her daughter has had many diagnoses over the years since  
46 she was about 9 years old, the impacts of which have  
47 touched on just about every aspect of her life. Her

1 daughter's needs are complex.

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1 difficulties accessing child and adolescent services when  
2 needed.

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4 Finally, Professor Pat McGorry is the professor of  
5 youth mental health at the University of Melbourne, and  
6 executive director at Orygen, the National Centre of  
7 Excellence in Youth Mental Health. He will give evidence  
8 about the many issues facing the mental health system and  
9 will opine about the elements he sees as critical to a well  
10 functioning mental health system.

11  
12 His evidence will address early intervention which,  
13 for him, means intervening early in the course of mental  
14 illness, and disorders in order to improve the prospects of  
15 cure, recovery and better outcomes. His evidence will also  
16 address the role of Headspace and Orygen within the mental  
17 health system.

18  
19 The first witness is Georgina Harman, and I call her  
20 now.

21  
22 **<GEORGINA HARMAN, affirmed and examined: [10.08am]**

23  
24 MS NICHOLS: Q. Ms Harman, with the assistance of the  
25 Royal Commission, have you prepared a witness statement in  
26 relation to your experience in the mental health arena?

27 A. Yes, I have.

28  
29 Q. I tender the statement. Ms Harman, are you the CEO of  
30 Beyond Blue?

31 A. Yes, I am.

32  
33 Q. Before that, did you help establish the National  
34 Mental Health Commission, of which you became the deputy  
35 CEO?

36 A. Yes, that's correct.

37  
38 Q. Before that, were you a senior executive in the  
39 Commonwealth Department of Health and Ageing?

40 A. For my sins, yes.

41  
42 Q. Did you have portfolio responsibilities including  
43 mental health, suicide prevention, substance misuse, cancer  
44 and chronic diseases?

45 A. That's correct, yes.

46  
47 Q. Are you a director of Mental Health Australia and the

1 Victorian Pride Centre?

2 A. Yes, I am.

3

4 Q. Can I start by asking you, on the basis of your  
5 experience and on the basis of research of which you're  
6 aware, what are the correlations between socio-economic  
7 factors, including poverty, unemployment, housing and  
8 education, and the development of mental illness?

9 A. There's an incredibly strong correlation, we know, and  
10 we call these things social determinants. I guess social  
11 determinants are the conditions that we're born into, that  
12 we live in, that we learn in, that we work in and that we  
13 age in.

14

15 So, all of these factors really help determine how we  
16 respond to life events, how we react to life circumstances,  
17 the way we behave, the way we think, our psychological  
18 health, as well as our physical health.

19

20 We know that the combination - or the presence or  
21 combination of social determinants has a very strong link  
22 to our psychological wellbeing. So, for example, if we are  
23 born into poverty, if we are born into unstable housing, or  
24 if we experience unstable housing throughout our life, if  
25 we don't achieve our best education and we don't have the  
26 opportunities to do that, if we experience childhood  
27 adversity and trauma in particular, these are the things  
28 that set us up for a life where we potentially don't have  
29 the opportunities to achieve our best possible mental  
30 health.

31

32 Q. I see. Does the evidence in relation to the  
33 significance of social determinants differ according to the  
34 type of mental illness being considered?

35 A. Look, we know that there's, for example, poverty,  
36 homelessness, stable housing and education are very strong  
37 determinants of how well we do in life and how well we do  
38 psychologically.

39

40 So, for example, children who experience adversity in  
41 childhood, and those experiences are linked to a higher  
42 rate of psychological distress later in life. So, evidence  
43 suggests that up to - people who experience childhood  
44 adversity, up to a third of them, that direct experience is  
45 linked to depression, anxiety and self-harming behaviours  
46 later in life.

47

1 Q. Can I ask you, what is meant by the expression  
2 "resilience" in the context of creating the best mental  
3 health in society and in a person?

4 A. Resilience is one of those words that's used a lot,  
5 it's bandied around, and I guess the best and simplest way  
6 to describe resilience is our ability to bounce back from  
7 adversity, but also to cope well during adversity.

8  
9 So, it's not an aid, it actually can be taught.  
10 You're not born with resilience or not born with  
11 resilience. You can actually, through the circumstances in  
12 which you live, through the adults and the environments in  
13 which you live, you can either survive or thrive. So, the  
14 ability to bounce back, the ability to live well through  
15 adversity.

16  
17 Some adversity we can't prevent - death of a family  
18 member for example, a natural disaster, the loss of a home.  
19 But there are things that we can prevent. There are things  
20 that are part of our makeup as human beings, our ability -  
21 how we think and behave and cope through those life events  
22 can actually be taught, incredibly, simply and powerfully  
23 by parents, by families, by schools, by early learning  
24 services and by communities.

25  
26 Q. When you say those things can be taught, do you mean  
27 specifically through education in schools or something  
28 else?

29 A. Very practical simple things in our everyday lives.  
30 So, the people that have regular contact with children:  
31 parents, families, awesome aunties like me. There are  
32 moments where you can actually - there are teachable  
33 moments, I guess we refer to them as.

34  
35 So, for example, if a child doesn't do well in a test  
36 in school. It's okay to say it's actually, you know, you  
37 did your best, it's okay to fail, let's talk about how that  
38 makes you feel and let's talk about how we support you to  
39 do better next time. Talking out loud as an adult, we all  
40 face adversities as well, and if we talk out loud about,  
41 you know, that didn't go so well for me but it's okay, I'm  
42 going to think about how I can cope with that better next  
43 time.

44  
45 And also, those professionals who work with parents,  
46 families and children themselves. We conducted some  
47 research with the support of the Parenting Research Centre

1 and ARACY, and not only to develop a consistent and common  
2 definition and language around resilience, but also to  
3 create advice for those professionals working with children  
4 and families about how to not only do those - work with  
5 families in those kind of teachable moments, but also to  
6 design structured interventions themselves.

7  
8 Q. Reflecting on the opportunity to provide teachable  
9 moments, what does the evidence suggest about the  
10 effectiveness of those kinds of strategies when perhaps  
11 more fundamental things like housing and poverty are in  
12 play?

13 A. Well, look, I think it's always better to prevent  
14 adversity, but as I said earlier, often that is complex and  
15 difficult; that is not an excuse for inertia, but if we can  
16 protect the wellbeing and build the resilience of children  
17 and families who are facing adversity, they are far more  
18 likely to cope better with that adversity, to deal with the  
19 stress of that adversity, and as we know, ongoing and  
20 enduring stress is a major risk factor for developing a  
21 mental health condition.

22  
23 Q. Is it meaningful to consider resilience from the  
24 perspective of a whole community?

25 A. Absolutely.

26  
27 Q. As opposed to simply on an individual basis?

28 A. Absolutely. I did want to make the point that this  
29 isn't about the person themselves and, you know, you have  
30 to be resilient; you know, that puts I think an undue  
31 emphasis and pressure on an individual and their  
32 capacities.

33  
34 The resilience of whole communities, the resilience of  
35 communities to build through and bounce back from, for  
36 example, bushfires or significant events in a school  
37 community, suicides, the suicide cluster in a school  
38 community, is incredibly important at an individual level  
39 and at a population level.

40  
41 Q. What are the markers of resilience in a community?

42 A. Things like the willingness and openness to talk about  
43 this stuff and to do that confidently and openly; the  
44 ability to identify and talk about what some of the signs  
45 of stressors and emerging issues might be so that people  
46 are aware of what they should be looking out for in  
47 themselves and others; and obviously creating the pathways



1 to services and supports in the community and in the  
2 service system when they're needed.

3  
4 Q. You've spoken in your statement about the importance  
5 of building resilience in the early years. What kind of  
6 steps can promote resilience in children, from a practical  
7 perspective?

8 A. In a practical perspective, it is making sure that we  
9 have an integrated system that actually supports at a  
10 population level and at an individual and a family level  
11 the kind of structures and interventions that actually do  
12 support childhood wellbeing resilience and mental health  
13 issues. At the moment that system actually just does not  
14 exist.

15  
16 So, for example, we need schools and early learning  
17 services to be literate in the signs and emerging symptoms  
18 of mental distress and psychological and behavioural  
19 issues, and we need the professionals working in those  
20 environments to have, not only the knowledge, but the  
21 confidence to be able to know what to do, what to say, how  
22 to work with families, when to work with families, but also  
23 to have the pathways very clear to them about how to  
24 support those young people, children and families towards  
25 more specialist support when they need it.

26  
27 Beyond Blue is working with Headspace and Early  
28 Childhood Australia on a national initiative called Be You,  
29 which is being rolled out to every school and early  
30 learning service in Australia. That was launched  
31 last November and there's been a really positive uptake  
32 already, including in Victoria.

33  
34 I'd also say that, you know, workplaces are incredibly  
35 important.

36  
37 Q. Can I just stop you there, Ms Harman. Can we go back  
38 to Be You and can we understand what it is?

39 A. Yes, of course. So, Be You is a framework, it's not a  
40 program. Programs start and stop. This is a continuous  
41 improvement framework that is freely available to every  
42 single early learning service, primary school and secondary  
43 school in Australia. It is funded by the Commonwealth,  
44 delivered by a - developed by Beyond Blue and delivered by  
45 Beyond Blue in partnership with Headspace and Early  
46 Childhood Australia.

47

1           Essentially, the framework consists of very, very  
2 simple to access, bite-size professional development for  
3 educators that really gives them the dosage of knowledge  
4 that they need - we're not trying to turn teachers into  
5 counsellors or mental health professionals, but we know  
6 that teachers are facing these issues in their classrooms  
7 every single day, so we need to equip them with the  
8 knowledge, skills and confidence and know how about how to  
9 have - know what to look out for, know to have decent  
10 conversations with children and families and know where to  
11 connect them to get the help.  
12

13           This is free online accredited professional learning,  
14 so it links to the curriculum, it links to the national  
15 standards for teachers.  
16

17 Q.    Is the intention to equip teachers to detect the signs  
18 of mental distress, psychological distress?

19 A.    Absolutely, and emotional and behavioural difficulties  
20 in children as well. It's also supported by 70 real people  
21 around the country, so it's not just in an online  
22 environment.  
23

24 Q.    How many schools have signed on to that program?

25 A.    As at 30 June, we've had over 4,600 schools around the  
26 country, over 1,000 of which are in Victoria, and around  
27 2,600 early learning services, so that's in five or  
28 six months since launch.  
29

30 Q.    How will the success or the effectiveness of that  
31 program be evaluated?

32 A.    So we've started the evaluation already. The first  
33 part of the evaluation was a formative evaluation: did we  
34 build this thing, did we engage well, is it a product that  
35 works for educators? Those findings have been very  
36 positive. We're now in the middle of an implementation  
37 evaluation which will start to measure not only is this  
38 being taken up in the ways we want it to be taken up, but  
39 engaging with the users of the framework, what's working  
40 for them and what's not and how do we improve our  
41 implementation of the product.  
42

43           We're then also working with the Department of Health  
44 in Canberra, they're designing and commissioning a longer  
45 term outcomes-based evaluation which will look at the  
46 markers of success. And, from my perspective, that needs  
47 to look at things like attendance and engagement by

1 children and young people with schools. Those are very  
2 strong markers of, you know, the fact that they're able to  
3 cope with adversity, even if they - with or without having  
4 a mental health issue. And, it's strongly correlated to  
5 their educational outcome.

6  
7 So, if kids are present at school, engaged and  
8 attending, then we know they're more likely to learn, and  
9 mentally healthy kids learn better.

10  
11 Q. Thank you. Do you know the period of time over which  
12 the longer term evaluation will be tested?

13 A. Well, we have - the measure is funded for another -  
14 the program is funded for another two years. That  
15 evaluation commissioned by the department is sort of  
16 underway in terms of its design and methodology. My hope  
17 is that this is an initiative that is funded for the  
18 long-term. This is the kind of long-term population  
19 universal behaviour change program that actually needs  
20 long-term investment.

21  
22 And, whilst this is a Commonwealth funded initiative,  
23 my urging to this Commission and to Victoria is to not  
24 duplicate it. This is being funded by the Commonwealth,  
25 but to plan complementary investments that actually deal  
26 with and address some of the things that Be You uncovers.

27  
28 So, for example, we know that educators are highly  
29 stressed themselves, so psychological supports for  
30 principals, teachers, early learning professionals, but  
31 also additional and more accessible, more specialist  
32 services for children and young people.

33  
34 Q. Yes, thank you. Has Mental Health Australia  
35 commissioned work through KPMG about the cost savings that  
36 would be achieved by reducing mental health issues in  
37 childhood?

38 A. That's correct, and that was a report that was  
39 released last year, and from memory that report found that,  
40 if we were to better address mental health issues in  
41 childhood, we could potentially save \$48 billion a year.

42  
43 Q. And that was on a national level?

44 A. Yes, that's correct.

45  
46 Q. Can I just return you to the question of social  
47 determinants. On the basis of your experience, including

1 through Beyond Blue and your previous roles, what do you  
2 say about whether there is sufficient emphasis in mental  
3 health policy on dealing with social determinants of mental  
4 health?

5 A. I would say there is insufficient emphasis. I think,  
6 where we go to automatically through policy, whether that's  
7 at a state or a national level, is the health sphere, and  
8 we carve people up into bits of their lives and bits of  
9 their experiences and bits of their needs.

10  
11 We forget about the fact that this needs an absolutely  
12 joined up coordinated and integrated response, not only  
13 just within a jurisdiction: through justice, housing,  
14 education, health, but also between the Federal Government  
15 and state and territory governments.

16  
17 We need data that actually tells a picture and that is  
18 linked so that we can measure how people are doing across  
19 all parts of the system, and we need to re-engineer the  
20 system so that it is actually about people. Quite often  
21 the big investments in mental health are led and designed  
22 around providers, so people have to go to where providers  
23 are, and the major investments in Medicare through the  
24 Better Access Scheme, the PBS, giving people access to  
25 affordable medications, and then the state and territory  
26 specialist mental health systems do not talk to each other.

27  
28 Q. We'll come back to that in a little while, Ms Harman.  
29 One of the things you've raised in your statement in this  
30 connection is the focus on short-term funding and the  
31 propensity to invest in pilots and then not plan for their  
32 scaling. Can you elaborate on that?

33 A. Yeah, we had someone called a pilotitis yesterday. We  
34 tend to - so, can you imagine any part of a supply chain in  
35 which a supplier actually only receives 12 months worth of  
36 funding? How can you possibly plan, from a workforce  
37 perspective, but more importantly from a service continuity  
38 perspective, to create evidence, to create efficiencies, to  
39 create integration: you just can't do that as a business,  
40 let alone as a service provider. I mean, that is the  
41 experience of many, many NGOs and community-based mental  
42 health providers in Victoria and across the country.

43  
44 We also tend to throw money at good ideas, and that is  
45 a good thing, but we pilot them and then we don't  
46 systematically, from the beginning, plan for, if they do  
47 show promise, to have them scaled up; whether that's across

1 a state or more broadly.

2

3 So, we tend to start things, they show promise, and  
4 then they either die a long strangulated death or they  
5 disappear completely, or they limp on trying to patch  
6 funding together. And we know that there are some really  
7 fantastic emerging new models of care out there that really  
8 need an injection of long-term funding certainty,  
9 notwithstanding the fact that they need to prove themselves  
10 as well.

11

12 But putting around them, again, a measurement and  
13 evaluation framework from the beginning, and funding that  
14 properly, a mixed method of evaluation. So, not just RCTs  
15 which come up with a binary, did this work, yes or no, but  
16 mixed method that includes the voices of people with lived  
17 experience, so that we can not only answer the question,  
18 did this work, yes or no, but why didn't it work or why did  
19 that work so well and how can we do this better, how can we  
20 continually improve?

21

22 Q. Thank you. Perhaps turning that question around.  
23 What in your experience are the key features that likely  
24 make resilience measures successful?

25 A. That likely make resilience measures successful?

26

27 Q. Successful, yes.

28 A. Again, it goes back to social determinants. It goes  
29 back to the issues of a contributing life that Janet  
30 Meagher was talking about yesterday. It's about the best  
31 start in life, it's about having trust and comfort and  
32 routine, and stability from the moment you're born, and  
33 families, in particular those families who do face  
34 adversity, having, you know, person-centred - that's one of  
35 those phrases that we throw around a lot.

36

37 Q. It is.

38 A. But having a suite of services and supports, not just  
39 medical services, but that actually are about saying to  
40 that family, actually what do you need? What would make a  
41 difference for you? What are the issues that are troubling  
42 you the most? And how can we support you and do the hard  
43 work around you to join up a package of supports that  
44 actually help you as a family to overcome those  
45 adversities?

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47 A great example is, you know, Housing First model.

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Q. Can you talk a bit about that?

A. Of course. So, let's get people in stable homes, and often that is the point at which, when you have an address and when you can afford to pay the rent or you can afford to pay the mortgage, you have an address and you can use that address to put on a resume and apply for jobs, you can give that to Centrelink, you can give that to your social worker.

So, let's get people in stable affordable housing and then start to work with that family or that person to resolve and deal with the other issues in their life that might be causing them vulnerability: whether that is access to good work, whether that is a health issue, whether that is a mental health issue.

And again, those responses don't always need to be medical responses. They can be about creating social supports for people, they can be about providing low intensity interventions provided by a new workforce that we call coaches through Beyond Blue's New Access program.

Q. Can I just ask you what coaches are in that context?

A. Of course. So, Beyond Blue, about seven or eight years ago, took a model that was proving to be very successful in the UK, the IAPT model, and we adapted it for the Australian context. We then trialled it in the real world in three locations, we did an independent evaluation in a business case and now our job is to work with primary health networks, because this thing does work, to actually get it scaled up.

New Access basically uses a new workforce that we call coaches. These are people who do not have clinical qualifications, they are people who are employed locally. So, for example, in a rural area we employ farmers, we employ people who are - you know, have been receptionists, we employ a whole range of people who understand the local environment and who can connect and communicate really well with people. We put them through a rigorous training program and then the service is provided free. You don't need a referral from a medical practitioner. It can be delivered face-to-face, it can be delivered online or it can be delivered over the phone.

Q. Can I just ask you to explain, what is the service

1 that's delivered and how is it delivered?

2 A. Sure.

3

4 Q. So, if you are a consumer, how do you find the service  
5 and what happens when you engage with it?

6 A. So, from the start, the marketing promotion is very  
7 different. We do not talk about mental illness, we don't  
8 talk about depression or anxiety. We talk about - we give  
9 out messages like, are you struggling with your  
10 relationship? Do you have money worries? Have you just  
11 lost your job? Have you not had access to the kids for a  
12 while? So that really draws people in because it doesn't  
13 make them feel like they're different.

14

15 What then happens is, you can literally pick up the  
16 phone and call one of the services and make an appointment  
17 to see a coach. You come in, you have an initial  
18 assessment with a coach, and that is a very safe, well  
19 designed assessment. The coaches work with clinical  
20 supervision, so everything a coach does is reviewed by a  
21 clinician.

22

23 If you are assessed as being eligible, I guess, for  
24 the program, and what I mean by that is, if someone is in  
25 extreme or very severe psychological distress, they are  
26 stepped up to a more appropriate service. If they are  
27 experiencing mild to moderate anxiety or depression, they  
28 then enter the program and they receive up to another five  
29 free sessions with that coach.

30

31 The coach works with the person to identify what their  
32 issues are, and then, in a very practical way, using  
33 cognitive behavioural therapy techniques, works with that  
34 person over those five sessions to teach them skills as to  
35 how to deal with the issues going on in their lives.

36

37 A really important feature of New Access is that every  
38 single point of contact between a person and their coach,  
39 their psychological health and wellbeing is measured using  
40 clinical scales, and that is recorded in real-time and  
41 shown to the person and shared with the coach and shared  
42 with the coach's supervisor, so that everybody can see how  
43 that person is doing and then over time those measures are  
44 recorded. So a person can actually see their improvement  
45 and their recovery which is incredibly important.

46

47 During the trial period we saw recovery rates - so

1 that's someone with a "clinical caseness", we call it, of  
2 psychological distress, so they are actually experiencing  
3 quite often - these are not the worried well - they're  
4 actually experiencing real symptoms of clinical depression  
5 and anxiety; by the time they exit the program they are in  
6 recovery. So, we're seeing recovery rates of around  
7 70 per cent now consistently.

8  
9 Q. So, where has this program been rolled out?

10 A. This is part of the challenge and one of the points  
11 that I wanted to make today. This is a new model of care.  
12 It is proven, it works, clinical outcomes are being  
13 demonstrated. It's now in 17 sites around the country. In  
14 Gippsland, for example, a service provider is being  
15 commissioned right now. It's generally funded now by the  
16 primary health networks. Beyond Blue licences the model to  
17 those primary health networks for free, so there's 17 sites  
18 now around the country.

19  
20 But the problem that we're facing is that people don't  
21 know about this service. Again, this is an example of, you  
22 know, pilotitis, we've piloted this thing, we know it  
23 works, we know it's cost-effective, we know it's developing  
24 a new workforce, but GPs are not necessarily referring to  
25 it and people themselves don't know it's available.

26  
27 So we don't have the national infrastructure, in terms  
28 of the workforce, the training, the data systems, but  
29 importantly it's not valued, I don't think, as much as it  
30 should be.

31  
32 Q. Over what period of time has it been evaluated so far?

33 A. Well, we piloted it for, I think, two and a  
34 half years, back in 2015, 16, 17, I believe from memory,  
35 and then we did a rigorous clinical and economic evaluation  
36 that was independent, and that evaluation looked at all the  
37 data and the outcomes over that pilot period, and we  
38 presented that evaluation in, I believe, 2017/18.

39  
40 Q. Just one final question about that initiative. You've  
41 talked about a new workforce. Is that a workforce that's  
42 not the same as the peer workforce and it doesn't consist  
43 of clinically trained practitioners?

44 A. That's correct.

45  
46 Q. It's something in between?

47 A. That's correct. I mean, I think it's really important



1 to - it is not a peer workforce in the way that the peer  
2 workforce is currently considered. Peer workers are people  
3 with lived experience who model open recovery and ideally  
4 work as part of a multidisciplinary team.

5  
6 This coaching workforce is everybody, it can be  
7 anyone. The kinds of skills and qualities we look for in  
8 recruitment are great communication skills, life skills,  
9 the ability to follow a program and not get too excited and  
10 think you're better than you are and go off on a tangent.  
11 But a lot of our coaches actually do have lived experience  
12 as well.

13  
14 Q. Can I now turn to the question of early intervention,  
15 but perhaps before I do that, can I ask you about some  
16 terminology. Can you distinguish, please, between primary  
17 prevention, secondary prevention and tertiary prevention,  
18 which I think are expressions you use in your statement?

19 A. Yes. And I'd like to acknowledge the work of  
20 Everymind who developed a very good framework for  
21 prevention called Prevention First.

22  
23 So primary prevention are the things that prevent  
24 onset or the development of mental health conditions,  
25 they're the things that keep us well and thriving in our  
26 communities.

27  
28 Secondary prevention is the things that lower the  
29 severity or the duration of an illness or a mental health  
30 struggle, and generally through early intervention  
31 techniques.

32  
33 Then tertiary prevention are the things that reduce  
34 the impact of mental ill-health, again ideally in the  
35 community but also in more acute settings. Things that  
36 help us to recover, things that prevent the relapse of a  
37 mental health episode.

38  
39 So, when we talk about early intervention and  
40 prevention, we often talk about them early in life, early  
41 in illness and early in episode, and that's a really  
42 important concept because it's not just about keeping the  
43 well, well; it's actually about equipping people to deal  
44 effectively with signs and symptoms of distress or illness  
45 when they develop, and that also goes to people who live  
46 with severe and enduring mental illness.

1 Q. Can I take you to the question of early in life. What  
2 do you mean by early and what types of conditions do you  
3 mean to refer to when you talk about early in life?

4 A. It starts in the womb and it starts in the family  
5 environments in which children are born into, and then it  
6 works - you know, there's some fantastic studies that track  
7 how children thrive or otherwise in those critical first  
8 three years of life and whether they start to show the  
9 emerging signs of behavioural or emotional difficulties,  
10 and the correlation that then plays out in terms of their  
11 risk of incarceration, their risk of living a life of  
12 poverty, their risk of unemployment or likelihood of  
13 unemployment. And we know from fantastic research,  
14 including by the Murdoch Children's Research Institute here  
15 in Melbourne, that the first thousand days of life are  
16 really where we start to set down the factors and the  
17 conditions that actually set us up for the rest of our  
18 lives.

19

20 Q. What's significant about the first thousand days?

21 A. You'd have to ask someone much smarter than me, but  
22 that's what the Murdoch Children's Research - but again,  
23 it's about those formative years. From the moment we open  
24 our eyes and scream, there are things, there are factors,  
25 there are relationships that actually start to determine  
26 how we think about our life and our identity and whether  
27 that's, you know - of course babies maybe don't have that  
28 level of consciousness. But whether or not - how parents  
29 cope with not only settling of children, good sleep  
30 patterns for children, healthy diets for children, the  
31 warmth and affection that we show to children, those are  
32 really formative.

33

34 And also the relationships between parents, often  
35 including those who have their first baby; that changes  
36 relationships, so how do we help parents through that often  
37 quite turbulent time of having a child for the first time.

38

39 Q. Can I switch topics for a moment and ask you about  
40 workplace. In your experience, on the basis of the work  
41 you've been involved in, do workplaces have a role in  
42 preventing mental illness and facilitating early  
43 intervention in the development of mental illness?

44 A. They absolutely do. What we need to keep remembering  
45 is that mental health issues start well before someone  
46 enters the mental health system. They start in families,  
47 they start in early childhood services, they start in

1 schools, they start in workplaces; that's where we really  
2 need to, you know, continue to focus.

3  
4 So workplaces: good work is really good for our mental  
5 health. It not only pays the bills but it also gives us a  
6 sense of meaning, a sense of purpose and a sense that we're  
7 contributing something, and every day in workplaces around  
8 Australia, there are people who are living and working  
9 extremely effectively and productively with mental health  
10 conditions as Dr Blanchard said yesterday.

11  
12 There are some really positive things happening in  
13 Victoria. The WorkWell program, \$50 million program, is  
14 really starting to roll out some really interesting  
15 initiatives, giving grants to a range of workplace  
16 settings, so Art Centre Melbourne for example, to help them  
17 to design themselves the kind of workplace strategies that  
18 are going to work for their employees and produce, not only  
19 great places where people look forward to going to and  
20 spending time, because goodness knows we spend enough time  
21 at work these days, but also they're workplaces that are  
22 highly productive and show a really positive return on  
23 investment on very simple strategies that can be applied in  
24 a workplace.

25  
26 Q. And, are you aware of any research about the  
27 contribution of workplaces to the development or the  
28 worsening of mental health conditions where they don't have  
29 those sorts of strategies in place?

30 A. Yes. We commissioned some research by PWC a few years  
31 ago which found that the cost to business in Australia  
32 through absenteeism, presenteeism and workers' compensation  
33 claims, with worker's compensation claim expenses being, I  
34 think, less than 1 per cent of that total cost, is  
35 \$11 billion in lost productivity. So, that's a big number.

36  
37 We also know that, through strategies that build a  
38 mentally healthy workplace environment, those same  
39 businesses can see a return on average of \$2.30 for every  
40 \$1 that they invest.

41  
42 Q. Can I take you back to the number you mentioned a  
43 moment ago: was that specifically related to absenteeism  
44 and the like in connection with mental health conditions?

45 A. Yes, so untreated depression and anxiety mainly. I'd  
46 also like to make the point that we are doing much better  
47 in terms of anxiety and depression and I think that

1 evidence came out yesterday, that where we really need  
2 business and industry and workplaces more generally to step  
3 up and get with the program is creating opportunities and  
4 reducing discrimination against people who live with severe  
5 and complex mental illness; because again, these are people  
6 who are incredibly contributing to our workplaces.

7  
8 Q. Can I just take you back to the statement you made a  
9 moment ago about "doing much better in the workplace in  
10 relation to depression and anxiety. What are you  
11 comparing? When we're doing better, compared with what?

12 A. Look, I guess the best way I can describe that is in  
13 my role. So, I've been at Beyond Blue for five years.  
14 When I started at Beyond Blue, we had been working in  
15 workplace mental health for a number of years but we just  
16 launched a national initiative called Heads Up which gives  
17 every business of any size access to a whole range of  
18 tools, evidence strategies, with support from three people  
19 in my team to actually implement individualised workplace  
20 strategies for them.

21  
22 When I first started at Beyond Blue, I literally had  
23 to smash on doors to be allowed in to talk to CEOs and to  
24 talk to boards and to talk to decision-makers within  
25 business and industry. Now I have to beat them off with a  
26 stick. You know, every week I'm speaking to these kinds of  
27 groups, at least twice a week. We are inundated with  
28 requests from business and industry for support, for  
29 guidance about how they can develop their own strategies.

30  
31 There's a burgeoning industry of conferences about  
32 workplace mental health, so I think those are indicators  
33 that we have, I guess, in a relatively short space of time,  
34 I think we're starting to win the argument that the  
35 responsibilities of employers are not just to provide a  
36 physically safe workplace but also a psychologically safe  
37 workplace, and business leaders are starting to understand  
38 that that's not just the right thing to do from a human  
39 perspective, it actually makes good business sense too; it  
40 sets them up as an employer of choice.

41  
42 Because, through our own studies we are as workers  
43 looking for different things in our employers. We're not  
44 just looking for pay packets. The second most important  
45 factor that influences our choice as to who we want to work  
46 for these days is actually the perception of whether or not  
47 the workplace is mentally healthy.

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Q. Can I ask you where that comes from?

A. That's again our own Beyond Blue commissioned research. So, we've done a lot of qualitative research reaching out to both leaders and decision-makers in business and industry, but also employees themselves. So, that was a study we did, I think from memory, in about 2016.

Q. And, what was the population that was studied in that particular --

A. It was several thousand, yeah.

Q. Can you just repeat that, did you say the second most important factor is --

A. That's right.

Q. -- is what?

A. So, when we make a decision about who we want to work for, the number one consideration for most of us is remuneration and conditions. The second most important factor in our decision-making - and this came out of our study - is whether we believe that that workplace takes our mental health seriously.

So, this is a really stark differentiator for employers who actually want to show leadership, because not only is it going to attract the best and brightest, it's going to keep them too; and it's also going to reduce the turnover of staff, it's going to enable those people in those workplaces and in those jobs to be confident in disclosing and speaking out when they are starting to struggle or where they live with a mental health condition and need some reasonable adjustments in order to maintain their mental health or to recover from an episode of mental illness. It also means that, you know, it has massive productivity and participation flow-on effects.

Q. Do you know who the population was that participated in that study?

A. Again from memory, I mean, I can confirm this with the Commission after my evidence, it was pretty evenly split between those in the workforce and those in leadership positions in the workforce.

Q. I see.

A. We also found quite a stark difference between those

1 two groups where, you know, people like me who think we  
2 know everything thought we were doing a pretty good job,  
3 but our employees actually agreed to disagree.  
4

5 The other really important finding in that research  
6 was that, when leaders step up and lead on this stuff and  
7 do that authentically and in a sustained way, not just a  
8 tick the box exercise, that has a massive impact on the  
9 perceptions of their staff.  
10

11 So, where a staff recognises or believes that their  
12 CEO is genuine about this stuff, they are four times less  
13 likely to take time off work for a depressive illness than  
14 if they don't believe their CEO.  
15

16 Q. We might ask you to make that study available to the  
17 Commission, if you would.

18 A. Of course.  
19

20 Q. Just before we leave workplace, can I ask you about  
21 the disparity you mentioned before about progress in  
22 relation to depression and anxiety and more complex and  
23 severe mental health issues.

24 A. I think it goes back to some of the issues that were  
25 talked about yesterday. Depression and anxiety are by far  
26 the most prevalent mental health conditions in Australia:  
27 about 3 million of us live with either one or both of those  
28 conditions.  
29

30 We tend to still as a society believe that people who  
31 live with schizophrenia, bipolar disorder, are somehow  
32 different to us, and I think we've still got a long way to  
33 go to break down that stigma and discrimination just at a  
34 population level.  
35

36 When you take that into the workplace it becomes even  
37 more acute because somehow, if on day 29 of a month - you  
38 know, just say I live with schizophrenia - and then all of  
39 a sudden on day 29 I disclose that; on day 30, somehow I'm  
40 seen differently. I might have been doing a fantastic job,  
41 I might be really valued and respected by my teammates and  
42 the people I report to, but somehow after I've disclosed  
43 that I might live with schizophrenia, now I'm unreliable,  
44 I'm flakey, you know, I'm potentially dangerous. So, we  
45 have a long way to go.  
46

47 Q. Has Beyond Blue commissioned research into that

1 question?

2 A. No, we haven't, we haven't. Our mandate is to really  
3 focus on depression and anxiety and suicide prevention, but  
4 we are cheering on our colleagues like SANE who are doing  
5 fantastic work to try and measure this.

6

7 Q. Alright, thank you. Can I ask you just one question  
8 about Beyond Blue's work in connection with suicide  
9 prevention?

10 A. Yes.

11

12 Q. This is a topic which we'll be considering in greater  
13 detail later on in the Commission's work. You've said in  
14 your statement that:

15

16 "Beyond Blue is advocating with many others  
17 for a universal system for suicide  
18 prevention so that all people at any time  
19 at any place can get proper support they  
20 need when they're feeling suicidal. Such a  
21 system should take a social determinants  
22 approach, recognising that suicidality is  
23 influenced by communities, relationships  
24 and a range of socio-economic factors."

25

26 There's a number of things rolled up in that. Can I  
27 ask you, specifically in connection with what you've called  
28 "a universal system for suicide prevention", what do you  
29 mean by "a social determinants approach"?

30 A. Again, it goes back to not just thinking about suicide  
31 prevention in a mental illness paradigm. There is a  
32 relationship between mental health issues and illnesses and  
33 suicide risk and suicidal behaviour: absolutely  
34 indisputable, but it's not linear and it's more complex  
35 than that.

36

37 So we know, for example, that people who think about  
38 suicide or attempt suicide, or indeed die by suicide, many  
39 do live with mental health conditions; but some don't, and  
40 it can be those tipping factors in life that actually cause  
41 suicidal distress.

42

43 So, for example, homelessness, losing your job, living  
44 in extreme poverty, or you're just not able to put food on  
45 the table or pay the rent; relationship breakdowns, these  
46 are the life stressors that can massively contribute to  
47 suicidal behaviour and suicide attempts.

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Q. And, when you say "universal system", what do you have in mind specifically?

A. So, there's a number of components to that and I think the starting point is at a population health level. Similar to what we have done with, you know, talking about depression, for example, we need to change the conversation about suicide prevention, and we need to do that with confidence. Because we know that - and again I will refer to a study commissioned by Beyond Blue and released in 2016 that was conducted by Melbourne University and Whereto Research, that surveyed in a mixed method around 3,000 everyday Australians, and that included a few hundred people who had had recent experience of suicide or suicidal behaviour; so they'd either attempted, they'd been bereaved, self-harmed in the previous 12 months.

What we found from the general community is a level of concern that was really, really strong about suicide, so the community's deeply concerned, but feeling quite impotent in many ways about their role in playing a role in suicide prevention.

They want to, that's what they told us: we want to do the right thing, we want to be part of the solution, but there's still some real myths that exist which are preventing people from playing an active role.

So, for example, 50 per cent of people who participated in that study believe that you need to be a health professional to have a conversation with someone about suicide, someone that you might be concerned about. That is not true.

About 30 per cent believe that, if you talked directly to someone about you being concerned about them being at risk of suicide, you would make things worse or you would somehow put the idea in their head. That is not true.

And importantly, the people with lived experience of suicide and suicidality told us, in no uncertain terms, they want people to be talking to them about this, but they don't want - they want people to ask the questions and then they want them to shut up and listen with empathy, but knowing that someone cares is really important to help someone through a suicidal crisis.



1           So armed with this research evidence we have been  
2 collaborating with six other national mental health and  
3 suicide prevention organisations to create a - I guess a  
4 campaign called #YouCanTalk which uses social media as its  
5 channel. Really what we're saying to the community is you  
6 can talk about suicide, you can talk safely about suicide,  
7 you don't need to be a professional, these are the  
8 questions you can ask, and this is what you do when you get  
9 a response. This is what to say, this is helpful, this is  
10 unhelpful things to say.

11  
12           So, we actually are helping people to grow in  
13 confidence and to know what to do, but importantly what to  
14 say; that's the level of literacy we're dealing with, so  
15 that is one thing that we need to do, we need to encourage  
16 those conversations because quite often that can be a  
17 turning point for people.

18  
19           We also need a system that supports people in  
20 pre-suicidal distress. What we know from lived experience  
21 but also research is that, quite often there is an  
22 escalation path to when people reach suicidal crisis, and  
23 there are flags that actually are in existence. So, how do  
24 we actually support people early, to teach them about the  
25 signs and symptoms?

26  
27           But also create, for example, low intensity  
28 interventions, these kind of New Access coaching type  
29 things, which again help people to, in very practical ways,  
30 to deal with their suicidal - potential suicidal  
31 behaviours.

32  
33           How do we keep people safe by using safety plans? And  
34 those can be done on your smartphone now with Beyond Now  
35 safety plan app, which is a personalised plan that you can  
36 make and share with your health professions and your  
37 friends and your family.

38  
39           Q.   How widely spread is that and has it been actively  
40 rolled out?

41           A.   Yes. We launched that, again, I think about three  
42 years ago: about 25,500 suicide plans have been made by  
43 Australians.

44  
45           Q.   And what is a suicide plan?

46           A.   So, it's a very simple step-by-step process that you  
47 use - it's an app that you download for free and it

1 basically takes you through about four or five steps which  
2 firstly identify what your suicidal triggers are. Then it  
3 asks you questions about, and what are the things that help  
4 you to - remind you to keep living? Who are the people  
5 that you trust that you can call on and you can empower to  
6 be part of your solution to keep you safe? And  
7 importantly, what are the crisis numbers that are  
8 hard-wired into this app for you to deal with?

9  
10 So, really it's just a process that you can work  
11 through step-by-step when you are in suicidal crisis that  
12 hopefully draw you back into living. Because we know that,  
13 for many people, these feelings do pass.

14  
15 Q. How have you evaluated how that's working?

16 A. Well, predominantly through user feedback. It was  
17 built on very, very solid evidence, including the support  
18 of Barbara Stanley, Professor Barbara Stanley from the US  
19 who's been working in evidence-based suicide planning for  
20 Veterans, in particular in Defence personnel in the states,  
21 and those are often paper-based approaches. So, we've  
22 taken all of those evidence and those pathways and put them  
23 into an app.

24  
25 The other thing about the app, we've just enhanced it  
26 so that you can actually put photos in, so you can actually  
27 save a photo of someone that - you know, maybe it's your  
28 son or your daughter. You can put music in, maybe it's a  
29 soundtrack that you listen to that actually helps you to  
30 kind of either distract you or calms you down, so very,  
31 very practical things.

32  
33 We've done a bunch of qualitative surveying of users  
34 to help us to do that latest enhancement, and obviously we  
35 looked at the activity numbers, so the numbers of  
36 downloads, the numbers of plans actually made, and we also  
37 encourage people to share those with their health  
38 professionals and family and support networks.

39  
40 Q. And how long did you say that's been going for?

41 A. I believe we launched it in 2016/17, around that time.

42  
43 Q. What's the thinking about the utility of having it  
44 available on an app?

45 A. Well, you can be pretending to be looking at dog -  
46 pictures of your dog, you can be at the bus stop, and quite  
47 often these are places where people are facing suicidal

1 crisis. So, it's a very discreet way of accessing  
2 something and it's there. I mean, many of us are so, you  
3 know, linked to our smartphones these days, they are in our  
4 back pockets constantly, they are at the side of our beds  
5 when we go to sleep at night, so it's there and it's in a  
6 form that we're very familiar with and that we can easily  
7 access, and again, in a discreet way.

8  
9 Q. Thank you. We've asked you a number of questions  
10 about what needs to be better done to address the  
11 determinants of mental illness and assist in early  
12 intervention and prevention. One of the things you've said  
13 in your statement is that:

14  
15 "A consistent theme in the analysis in  
16 which Beyond Blue's been involved is that a  
17 significant challenge is collecting and  
18 linking the right data across jurisdictions  
19 regularly and in as real-time as possible,  
20 analysing patterns and trends and linking  
21 service funding to levels of demands and  
22 outcomes."

23  
24 What, on the basis of the information available to  
25 you, are the most significant gaps in data gathering  
26 insofar as that relates to Victorian health services?

27 A. Sure. Could you indulge me and allow me to just add  
28 one more thing to the universal suicide prevention system?  
29

30 Q. Yes, of course.

31 A. I think the other really strong evidence is for new  
32 models that are based in the community to assist people who  
33 are in suicidal distress or crisis. At the moment all  
34 roads lead to emergency departments and there are a number  
35 of emerging and established models - what we call safe  
36 spaces in the community - there's a great example at  
37 St Vincent's in Melbourne, the Safe Haven Café; there's a  
38 great example in Aldershot in the UK, and there's some  
39 fantastic work being done by the Red Cross and Wesley  
40 Mission in Brisbane. These are places and spaces in the  
41 community that give people alternatives to going to an  
42 emergency department; they give alternatives to paramedics  
43 for people in suicidal crisis than going to an emergency  
44 department.

45  
46 I need to clarify, if people are facing  
47 life-threatening injuries, then of course they need to be

1 transported to an emergency department. But what we know  
2 repeatedly from studies, but also the voices of people who  
3 live with suicidal crisis regularly, is that they don't  
4 want to go to emergency departments. These are places  
5 where there is hard surfaces, there's bright lights,  
6 there's lots of noise, and these are factors that often  
7 escalate their psychological distress, and where the  
8 incredibly busy professionals quite often don't have the  
9 time that's needed to sit with empathy with someone and  
10 actually work with them over an extended period.

11  
12 So, if we can create alternative spaces in the  
13 community that have great governance, that are linked to  
14 clinical services when they need to, but that are peer-led,  
15 we know that these services are growing in their evidence  
16 and that they have the potential to significantly reduce  
17 costs to the health system through re-admissions,  
18 representations, the cycling of people in and out and  
19 presentations to emergency departments.

20  
21 Q. While we're on that subject, Beyond Blue's recently  
22 done some work with presentations to ambulance services  
23 with men?

24 A. Yes.

25  
26 Q. Did that work reinforce comments you've just made?

27 A. Look, it absolutely did. It showed - so six states  
28 and territories shared their ambulance data with Turning  
29 Point, our partners in the research study, including  
30 Victoria, and they tracked over several years the number of  
31 call-outs and presentations and transportations of  
32 ambulance services for men suffering acute mental health  
33 crises and also suicidal crisis.

34  
35 We know around Australia 82 ambulances are called out  
36 every day, to men only, in suicidal crisis. That's about  
37 three times the level of data that are collected by  
38 emergency departments in hospitals. So, you know, the  
39 official data is really just showing the tip of the  
40 iceberg.

41  
42 We know from that study that only about 14 per cent of  
43 paramedics felt that they had had sufficient training in  
44 how to deal with this and we need to address that.

45  
46 It also showed that about 42 per cent of those men had  
47 called an ambulance at least one other time in a 12-month

1 period, and 7 per cent - I think 7 per cent - of men in  
2 that group had called an ambulance ten or more times.

3  
4 So, there's the constant cycling and re-presentation  
5 to emergency departments and then just the letting go of  
6 those people into the circumstances that often added to  
7 their suicidal distress.

8  
9 Q. Thank you. I asked you a few moments ago about gaps  
10 in data collection.

11 A. Yes.

12  
13 Q. Is there a particular point you wanted to make about  
14 missing data?

15 A. Look, I think the main point is that, we have these  
16 big investments in big parts of a system that don't talk to  
17 each other, and that's, you know, cross-jurisdictional but  
18 also intra-jurisdictional, and the data linkage is  
19 incredibly important, I think, so that we can start to  
20 track, you know, the correlation and the outcomes around  
21 the link between secure housing, for example, and access to  
22 mental health services.

23  
24 But importantly, we're measuring the wrong things,  
25 we're collecting the wrong things; we're collecting lots of  
26 activity data so we're collecting - you know, this is  
27 important, the rates of re-admission and the lengths of  
28 stay in hospital for example for mental health reasons.

29  
30 But that actually doesn't tell us - it's the outcomes  
31 for those people who have been through that system, and  
32 indeed, whether or not someone is alive or dead 12 months  
33 later, to put it really frankly; I mean, those are the  
34 kinds of things that we actually don't measure because we  
35 have the inability to track people in real-time and to know  
36 whether or not an intervention actually worked: whether or  
37 not we put the social and the health supports around a  
38 person to enable them to cope and to recover and to live  
39 well and thrive in their community or not.

40  
41 Q. Can I just ask you what you mean by "the ability to  
42 track people in real-time"?

43 A. So, for example, we have no idea - so our national  
44 suicide data, for example, is - by the time we get it, it's  
45 two or three years old. There are emerging suicide  
46 registers which do collect suicide data in more real-time,  
47 and that's a great thing.

1  
2 But again, you know, having surveillance systems that  
3 are far more real-time, that are more localised, that  
4 enable local services, communities, first responders,  
5 health services, mental health services, schools, to be  
6 identifying emerging clusters of suicide, for example, and  
7 then to wrap-around supports for a school community, for  
8 example, where there might be a spate.

9  
10 Q. Thank you. Can I finally ask you this: you have said  
11 in your statement that, in response to our question, "What  
12 are the most significant challenges facing the mental  
13 health system?":

14  
15 "The first challenge is a lack of long-term  
16 inter and intra government design and  
17 planning and lack of clarity of roles and  
18 responsibilities. This is exacerbated in  
19 times of fiscal constraint and by electoral  
20 cycles."

21  
22 Can you elaborate on that?

23 A. The one point I would really like to urge or plead the  
24 Commissioners to think about is, we have an unprecedented  
25 opportunity with this amazing Commission in Victoria to be  
26 working with and alongside a Productivity Commission that's  
27 happening at a national level; that is looking also at the  
28 whole system.

29  
30 Part of the challenge - and, you know, I speak from  
31 experience as a recovering public servant, is that, you  
32 know, we very often design systems around us and we design  
33 systems that again categorise parts of people's lives, and  
34 that are around politics and policy decisions that are made  
35 around fiscal circumstances.

36  
37 Can I plead that we use this opportunity where you  
38 actually work with your colleagues at the  
39 Productivity Commission to fix all parts of the system, and  
40 I think it would be an extraordinary thing if that were to  
41 happen and there be some national policy decisions taken  
42 for genuine systematic change that then can be implemented  
43 in a Victorian sense as well.

44  
45 So, how can the Commonwealth and the Victorian  
46 governments be working together to show that we can do  
47 this, because we know what we need to do. It's actually

1 just - it is complex, it is painstaking, but we can do it  
2 if I think we put aside politics, we put aside short-term  
3 funding cycles, we put aside electoral cycles, and we say,  
4 multiple reviews have told us to do these things.

5  
6 It is about structural change, it's about new models  
7 of care, it's about new models of thinking. Let's come  
8 together as governments and let's plan at least a decade  
9 worth of plans. Let's actually put accountabilities in  
10 those plans. Let's actually decide the sequencing of the  
11 things that we're going to do first, knowing that that's  
12 not going to make everybody really happy, but we've got the  
13 long-term plan to get there.

14  
15 Measure success, hold your - set targets, be  
16 accountable, but importantly let's let this thing survive  
17 the slings and arrows of electoral cycles, because people  
18 and families have been asking for this for a long time and  
19 I think it's incumbent on all of us to be part of that  
20 long-term planning and solution.

21  
22 MS NICHOLS: Chair, do the Commissioners have any  
23 questions?

24  
25 CHAIR: No, thank you very much.

26  
27 MS NICHOLS: May Ms Harman be excused, please?

28  
29 CHAIR: Please be excused, and thank you very much for  
30 your contribution this morning.

31  
32 **<THE WITNESS WITHDREW**

33  
34 MS NICHOLS: The next witness is Professor David Forbes.  
35 I just wonder whether we might have a short break; is that  
36 convenient?

37  
38 CHAIR: Yes.

39  
40 **SHORT ADJOURNMENT**

41  
42 MS COGHLAN: Commissioners, the next witness is Professor  
43 David Forbes, and I call him now.

44  
45 **<DAVID FORBES, sworn and examined: [11.30am]**

46  
47 **MS COGHLAN:** Professor, I'll just ask that you make

1 yourself comfortable there and get in a position so that  
2 you can be heard in the microphone.

3 A. Okay.

4  
5 Q. Thank you. Professor, you have made a statement with  
6 the assistance of the Commission, have you?

7 A. I have.

8  
9 Q. I tender that statement. [WIT.0001.0012.0001] You,  
10 professor, are a clinical psychologist?

11 A. That's correct.

12  
13 Q. And you're the director of Phoenix Australia Centre?

14 A. That's correct.

15  
16 Q. The official name is Phoenix Australia Centre for  
17 Posttraumatic Mental Health?

18 A. That's correct.

19  
20 Q. And we'll just refer to it as Phoenix, but that's the  
21 official name. You've been an employee of Phoenix since  
22 1999?

23 A. That's correct.

24  
25 Q. Appointed as deputy director at that time?

26 A. Correct.

27  
28 Q. And director in 2011?

29 A. Correct.

30  
31 Q. You are a professor with the Department of Psychiatry  
32 at the University of Melbourne?

33 A. That's correct.

34  
35 Q. And you have a strong background in research, having  
36 authored over 160 publications?

37 A. That's correct.

38  
39 Q. Can you tell the Commission, please, about your  
40 expertise in the field of psychological trauma?

41 A. So, my experience and expertise in the field of  
42 psychological trauma, as a clinician, as a researcher and  
43 as a practitioner working in the field. Speciality in the  
44 assessment and treatment of military and veteran mental  
45 health, first responder mental health, but then more  
46 broadly also with community mental health and trauma,  
47 assault and sexual assault survivors, domestic violence



1 survivors, natural and man-made disaster survivors; that's  
2 examples.

3

4 Q. Just in relation to Phoenix, it's a not-for-profit  
5 organisation?

6 A. That's correct.

7

8 Q. And it's affiliated with the University of Melbourne?

9 A. Correct.

10

11 Q. What's its mission?

12 A. The mission of Phoenix Australia is to improve  
13 outcomes for those who are affected by trauma across the  
14 Australian community, working with individuals, working  
15 with organisations, and working with communities more  
16 general in terms of supporting their recovery in the  
17 aftermath of trauma exposure.

18

19 Q. Phoenix has three distinct arms in terms of the work  
20 that it does?

21 A. Correct.

22

23 Q. Can you please just detail what they are?

24 A. So, there are three arms to Phoenix: they're distinct  
25 but we would see them as interacting and relating to each  
26 other.

27

28 The first arm is around research and evaluation, and  
29 that is really trying to better understand the nature of  
30 the mental health effects of trauma: what's the  
31 phenomenology, what's the experience of trauma, how can we  
32 better understand that, as well as research pushing the  
33 dial forward in terms of the improvement of interventions  
34 and treatments for trauma.

35

36 Q. And that's also considering new interventions?

37 A. That's considering new interventions, it's testing  
38 existing interventions with different trauma exposed people  
39 with PTSD, as well as testing new intervention, from  
40 prevention, through early intervention, through the  
41 treatment of complex mental health problems following  
42 trauma.

43

44 The second line is what we call our policy and service  
45 development area and that's really working with developing  
46 national benchmarks for the treatment of posttraumatic  
47 stress disorder and other trauma related disorders. So,

1 there we developed the National Guidelines, the Australian  
2 National Guidelines for the Treatment of Posttraumatic  
3 Stress Disorder through the NHMRC with the engagement of  
4 the health professional colleges, and that becomes a  
5 benchmark that we work with organisations whose members are  
6 affected by trauma in the line of the work they do: that's  
7 military veterans, those who work in national security,  
8 first responders around the country, those exposed to  
9 occupational violence for example, as well as benchmarks  
10 for how to work with communities in the delivery of what  
11 best practice treatment looks like.  
12

13 The third arm of Phoenix is a workforce development or  
14 a skilled development arm, and that really takes what the  
15 evidence is telling us, it's telling us what the best  
16 practice is telling us, and then implementing that with  
17 organisations and with service providers in training and  
18 teaching what best practice treatment skills look like and  
19 then the delivery of those best practice treatment skills;  
20 that's both at the provider end, providing clinical  
21 treatment, and also to organisations about what best  
22 practice is for caring for one's own members who are  
23 affected.  
24

25 Q. And that can be as simple as training managers and  
26 supervisors?

27 A. Correct. So, within the organisations, we'll train  
28 those who provide clinical care in best practice  
29 treatments, but we'll also train managers and supervisors  
30 right up through the organisations in how best they need to  
31 provide support and guidance to their own members who are  
32 affected within the organisational framework.  
33

34 Q. At present, does that focus on, as you've said,  
35 organisations where their employees might face trauma?

36 A. So, predominantly it has. So, those kind of  
37 organisations are, for example, Defence, those in national  
38 security, so a whole range of organisations working  
39 nationally and under the umbrella of Home Affairs:  
40 Australian Federal Police for example, border protection,  
41 customs border protection, and also at first responder  
42 levels around the country: police, ambulance, fire  
43 brigades, and all manner of organisations who are exposed  
44 to trauma in the line of work that they do.  
45

46 Q. Can I ask you a question about what psychological  
47 trauma is, and will you address in your answer the clinical

1 definition as well as perhaps more what people might  
2 understand in their day-to-day lives as to what  
3 psychological trauma might be?

4 A. Sure. When we're talking lay language around  
5 something being traumatic, we usually mean an event that's  
6 caused us an enormous amount of distress or an overwhelming  
7 amount of distress.

8  
9 In the mental health field specifically, trauma has  
10 quite a specific meaning or definition. And when we're  
11 talking about trauma within the mental health field, we're  
12 talking about more specifically an event that's threatened  
13 a person's life or their physical integrity that they  
14 experienced or witnessed, or a part of via some other  
15 means, for example electronic means.

16  
17 So it's a little bit different to the word we use for  
18 trauma in the general community, which is about a very high  
19 emotional impact event. In the mental health space we are  
20 talking about fairly specific kinds of events when we're  
21 talking about traumatic, potentially traumatic events.

22  
23 Q. Just to break that down: in the field it does have a  
24 particular definition which means that a person must have  
25 been through an event that either threatened their life or  
26 threatened their physical or psychological integrity?

27 A. Or witnessed, or witnessed those events, yeah.

28  
29 Q. Okay. So, can I ask you about that in terms of, can  
30 you explain more about how a witness might be impacted by  
31 that?

32 A. So, certainly when you're exposed to events it still  
33 has the similar psychological impact. So, for example,  
34 commonly reported it would be, for example for ambulance  
35 members coming across the horrific scene of a car accident,  
36 or in the aftermath of combat or conflict, actually being  
37 exposed to the aftermath of horrendous death and  
38 destruction following a humanitarian disaster or a natural  
39 disaster, community members or emergency services or first  
40 responders being exposed to the aftermath. So, one is  
41 being in it; the other is also being exposed to seeing  
42 horror and suffering occurring or having occurred to others  
43 has a significant psychological impact also.

44  
45 Q. And so, is the situation where it happens to someone,  
46 that's called indirect - sorry, that's called direct?

47 A. Yeah, so where it's direct or where you're part of the

1 experience where you're witnessing it.

2

3 When we talk about indirect, we're talking about where  
4 you're part of the experience but you're not physically  
5 present. So, for example, for people who work on call  
6 centres for example, 000 call centres, they're not  
7 physically present at the event which can be a major life  
8 or death experience that's going on at the time, but  
9 they're part of it by virtue of the fact that they're  
10 actually transmitting information in real-time.

11

12 So, really important is that, you don't have to be  
13 physically present where you're to be part of that event  
14 where you're participating by electronic means, for  
15 example.

16

17 Q. And that then, you might be - there might be indirect  
18 trauma in those circumstances?

19

A. Correct.

20

21 Q. What about a situation then of someone watching an  
22 upsetting event on the news: would that lead to indirect  
23 trauma in this definitional sense?

24

A. So again here we're distinguishing between - so, the  
25 definition of trauma and what might be extremely  
26 emotionally distressing.

27

28 So, for example, watching 911 happen in real-time is  
29 extremely distressing, particularly not knowing what was  
30 going to happen next as well, but it wouldn't technically  
31 meet the criteria for traumatic exposure in relating to the  
32 specific kinds of mental health problems that might emerge  
33 from that.

34

35 Again, it's a really important distinction, which is  
36 what it's not doing is diminishing the emotional impact of  
37 things that occur outside of that definition, but it's  
38 saying that they tend to have a slightly different clinical  
39 presentation from those that might meet the more strict  
40 trauma definition, is the clinical presentations of those  
41 look different to other kinds of emotionally demanding or  
42 impactful events outside of the trauma space.

43

44 Q. Okay, so just in terms of considering psychological  
45 trauma in the way that you've described it, can you just  
46 give an example of the type of events that might be  
47 traumatic in that definitional sense?

1 A. Sure. So, common is physical and sexual assault,  
2 surviving disaster, natural disasters, man-made disasters,  
3 domestic violence, childhood neglect and abuse; more  
4 broadly, issues in relation to combat or exposure to horror  
5 or death occurring for others, all those kinds of events  
6 are potentially traumatic events.

7  
8 Importantly, evidence tells us that about 70 per cent  
9 of Australians have experienced a potentially traumatic  
10 event at some stage of their lives, so it's very common to  
11 actually experience a potentially traumatically event at  
12 some point in your life. And that data is consistent with  
13 what we see internationally as well.

14  
15 Q. Just before we get into further discussion about the  
16 potentially traumatic event, can I just take you back to  
17 the kind of things that you were describing that may be  
18 traumatic for people. So, for example, if there's some  
19 kind of sexual or physical abuse, just taking that as an  
20 example, you would call that a traumatic stressor?

21 A. Yes, I would.

22  
23 Q. Is there a difference between things that might be a  
24 primary stressor and then a secondary stressor?

25 A. Sure. So probably a clear example of primary and  
26 secondary stressors, take for example a natural disaster:  
27 bushfire, floods, so we'd see that as a primary stressor,  
28 primary traumatic stressor. Then there's a whole series of  
29 what we'd call secondary stressors that occur afterwards,  
30 which is your loss of income as a result of that event,  
31 your loss of your home as a result of that event,  
32 navigating your financial future, navigating with insurance  
33 companies to be able to rebuild and reconstruct your home,  
34 the loss of your social network. All of those things are  
35 the secondary stressors that can flow on from the primary.

36  
37 Really important is that these secondary stressors  
38 further increase the risk of developing mental health  
39 problems in the aftermath of these events.

40  
41 Q. Are there also other types of the secondary stressors  
42 in terms of the things that might flow on from an event?

43 A. Sure. So, the other kinds of secondary stressors are  
44 the way that people respond to you afterwards also. So,  
45 after an event, for example, where we're talking about  
46 sexual or physical abuse, the degree to which others -  
47 you're blamed for that event or feel like you're ostracised

1 in talking about that event; engaging in a legal process  
2 whereby you feel like it's an adversarial process and  
3 you're made to have to justify your experiences, all those  
4 are the kinds of what we might call interpersonal or social  
5 secondary stressors that might occur afterwards that again  
6 ramp up the risk of developing a more serious mental health  
7 response to the primary event.

8  
9 Q. Can you just please describe what complex traumatic  
10 trauma is?

11 A. So, we use the word complex trauma when we're talking  
12 about traumatic events that are repeated, so where they've  
13 occurred a number of times, and also where they have gone  
14 over a course of a number of years, and also where they are  
15 interpersonal in nature; so ongoing physical or sexual  
16 abuse, domestic violence, kidnapping, incarceration,  
17 interrogation, those kind of events are the kind of events  
18 that lead to - kind of events we tend to classify as  
19 complex trauma.

20  
21 Last year there's a new diagnosis came out in the  
22 international classification of diseases which is actually  
23 complex PTSD as a new diagnosis recognising different kinds  
24 of trauma exposures that fit the criteria of complex  
25 exposure.

26  
27 Q. What about the concept of developmental trauma in  
28 children, can you just describe that, please?

29 A. So, in children, obviously where they're experiencing  
30 these kinds of events we describe this as developmental  
31 trauma where the child's been exposed to kind of ongoing  
32 abuse, neglect, and the abuse being physical or sexual  
33 abuse, so particularly at critical stages of life this can  
34 have a highly significant impact on mental health recovery  
35 going forward.

36  
37 So, when we think about complex trauma and we think  
38 about complex PTSD, ongoing childhood abuse, physical and  
39 sexual and neglect, are core features in what we would  
40 routinely be first off thinking about in relation to those  
41 difficulties.

42  
43 Q. We heard from Georgina Harman this morning about  
44 psychological trauma being a determinant of mental illness;  
45 that may be evidence that you heard. What are common  
46 disorders that can flow from traumatic events?

47 A. So, the most common mental health problems that would

1 flow on from traumatic events are posttraumatic stress  
2 disorder and depression; we also see other anxiety  
3 disorders, like panic disorder, agoraphobia, substance use  
4 disorders, and in the more - it also is a risk factor for  
5 more severe mental illness, like schizophrenia, bipolar  
6 disorder and severe - like, significant personality factors  
7 such as borderline personality disorder.

8  
9 But it's probably important to say that depression and  
10 posttraumatic stress disorder are the most common, and in  
11 fact posttraumatic stress disorder is the second most  
12 common mental health disorder in Australia. So, we have a  
13 current prevalence rate of about 4.4 per cent, which means  
14 over a million Australians in any given year experience  
15 posttraumatic stress disorder.

16  
17 Q. Earlier on you mentioned the phrase "potentially  
18 traumatic event", I want to ask some questions about that  
19 now. It's the case, isn't it, that not everybody will go  
20 on to develop some kind of disorder or illness following a  
21 potentially traumatic event?

22 A. Yeah, that's correct.

23  
24 Q. And so, what are the factors that might contribute to  
25 whether someone does?

26 A. Okay. And, hence we call these events - (phone  
27 rings).

28  
29 Q. Glad it's you.

30 A. My apologies, I'd sworn that was off. My apologies,  
31 Commissioners. When we think about potentially - we call  
32 the term potentially traumatic events because, for exactly  
33 the reason that you've mentioned, but the reality is that  
34 not everybody develops a mental health disorder or problem  
35 in the aftermath of exposure.

36  
37 There are three levels of risk factors we think about:  
38 we think about who likely develops and who doesn't. Some  
39 of those are pre-event risk factors, some of them relate to  
40 the event itself, and some of them relate to what happens  
41 afterwards.

42  
43 When it comes to pre-event risk factors, they are kind  
44 of pre-existing biological vulnerabilities, they have a  
45 pre-existing history of mental health problems, they have a  
46 previous history of exposure to trauma.

1           When it comes to the event related factors, these  
2 become more complex. So, the event related factors fall  
3 into a range of camps. So, one is the degree to which your  
4 life is threatened, the degree to which you think you're  
5 going to die is a significant factor in terms of increasing  
6 risk.

7  
8           The degree of physical intrusion into your physical  
9 integrity, so sexual assault increases the level of risk.  
10 The degree to which - how long it goes on for, so duration  
11 of the event increases risk; how many times things happen  
12 increase risk. So, those things increase the likelihood of  
13 developing problems.

14  
15           The other part are issues that we call predictability  
16 and controllability, which is to what degree did you feel  
17 like you had some control at the time and to what degree do  
18 you feel like it's predictable. A kind of a routine or  
19 simple example would be, being assaulted for example  
20 walking down the street at night in a street that you knew  
21 to be the most dangerous street in Victoria, compared to  
22 being assaulted in a very similar way watching television  
23 in your back room at home and someone comes through the  
24 back window.

25  
26           So, those events, the assault may be the same, even in  
27 the level of severity, but the implications in terms of the  
28 impact on you, what your belief is about safety in the  
29 world and predictability of the world and your capacity to  
30 control events around you change dramatically.

31  
32           The other part of events that are important is the  
33 reaction at the time, and the two reactions at the time  
34 that tend to heighten risk are: naturally enough when we're  
35 threatened our body's alarm goes off and we get what we  
36 call hyperarousal, which is extremely keyed-up. How  
37 keyed-up we get and how long that goes on for, the degree  
38 to which it settles or doesn't settle is a really important  
39 predictor.

40  
41           Or the opposite, whereby we short-circuit and we  
42 switch off emotionally and feel nothing, where we feel  
43 distanced or separated from the event and feel like we're  
44 watching the event from outside where we feel like we'll  
45 shut that off or shut that down, and that's what we call  
46 disassociation, so those kinds of reactions also give us a  
47 clue as to risk.



1  
2           The last group of factors is what happens after the  
3 event, and the two critical elements there are the degree  
4 to which there is an ongoing experience of stress. So, for  
5 example, coming back to the example I gave you before about  
6 primary stressors and secondary stressors: in the aftermath  
7 of a natural disaster when we're having difficulty, where  
8 we've lost our income and we're dealing with insurance  
9 companies and having trouble rebuilding our home, where  
10 you're having difficulties regaining your employment, those  
11 kind of secondary stressors considerably ramp up the risk.  
12

13           The other key factor is social support, the degree to  
14 which we have others around us in the aftermath of these  
15 events that provide support; with whom we can talk, with  
16 whom we can share, with whom we can process this event and  
17 who provide us with empathic and caring responses rather  
18 than critical, negative and judgmental responses.  
19

20           So, those factors predict - it's probably really  
21 important to say, when we have done meta-analyses which is  
22 analyses that have pooled all of those risk factors  
23 together, the factors that come up strongest are, once we  
24 start to ramp up those event-related risk factors, that  
25 becomes a key determinant; but the next one down the list  
26 is not what you were like before, it's the kind of supports  
27 that occurred afterwards, both in terms of stressful events  
28 and support.  
29

30           From our perspective as an organisation, as  
31 individuals focused on improving systems, that's good news  
32 because that's an area we can do a lot about. We may not  
33 be able to do a lot in the clinical space or in the service  
34 space although this Commission will in relation to the  
35 nature of the social determinants that Georgie was  
36 outlining earlier.  
37

38           But what we can do is do a lot to support people  
39 afterwards, and we know we can get an enormous bang for  
40 buck in terms of improving and supporting people in the  
41 aftermath of exposure and that can make an enormous  
42 difference in the terms of the trajectories of their  
43 recovery afterwards.  
44

45           The first words that are said to you after you're  
46 exposed to an event like this can make a huge difference in  
47 terms of your belief about it, your attributions about it,

1 the degree to which you felt it was your fault or not,  
2 the degree to which you felt you did the right thing or  
3 not, because in those first few hours or days, that memory  
4 is still bubbling around in your head and you're not quite  
5 sure what to make of it and you are very sensitive to what  
6 the people around you say and that has a role in forming  
7 the way that you think about it.

8  
9 Q. I'm going to ask you a bit more about that shortly,  
10 but really, just to summarise the factors that contribute  
11 to the development of some kind of, I guess, an impact on  
12 someone's mental health, you've said pre-event risk  
13 factors, event-specific risk factors, and then finally the  
14 post-event risk factors, and is it the case that, of those  
15 three, the only one that can be controlled is the  
16 post-event risk factors?

17 A. Look, that's true depending on where we sit: obviously  
18 there's lots that we can do as a society to try and  
19 mitigate as a society the social determinants, there's lots  
20 we can do to try to minimise the experience of violence in  
21 the community, so there's a lot we could do to try and ramp  
22 down what the exposures are like and there's an enormous  
23 amount that we can do there in terms of reducing violence  
24 in all its shapes and forms.

25  
26 From a mental health service system perspective,  
27 that's right, that's where we really come into - which is,  
28 what do we do afterwards? And that afterwards means in the  
29 immediate afterwards, through to years, decades down the  
30 track in terms of ongoing chronic mental health problems.  
31 So, there's a lot we can do in that after space.

32  
33 Q. What can you say about whether factors such as  
34 individual resilience impact on the risk of developing a  
35 disorder?

36 A. Look, resilience is a term that was used and was  
37 outlined earlier, it kind of tends to mean different things  
38 and it can get a bit tautological in its definitions,  
39 really. When we do think about resilience we think about  
40 individual factors, social factors, systematic factors that  
41 build an individual and community's capability to be able  
42 to flow and respond to a traumatic exposure and to either  
43 maintain functioning or regain functioning.

44  
45 The reality is, in the evidence base at the moment, is  
46 there's we, our colleagues internationally, there's lots of  
47 people in the context of trauma working in this area and

1 the reality is the evidence base is growing but it's not  
2 very strong. So we don't - we are confident about what we  
3 are suggesting but we don't have a very strong basis for  
4 the effectiveness of it but it's growing, and they are  
5 working on the individual, on the family, on the community  
6 or, if you're working in an organisational setting, on the  
7 organisational factors. So, we're clear enough about what  
8 to try and do, it's not as though it's a complete green  
9 field, we know about what to do as we build the evidence  
10 base but the reality is, we're not as absolutely sure on  
11 the basis of the evidence about what works in terms of  
12 resilience building.

13  
14 Where we become much more confident is in relation to  
15 early intervention for emerging signs.

16  
17 Q. Okay, and we'll get to that in a moment. In terms of  
18 this concept of early intervention, why is it important in  
19 this context?

20 A. For two reasons: one is, if we can intervene in the  
21 trajectory very early on, then the mitigation and  
22 minimisation of pain and suffering on an individual level  
23 is enormous. So that, we know that, in terms of the  
24 developments of PTSD, the risk of developing PTSD if we  
25 don't intervene for someone who's experiencing those  
26 problems or early signs of those problems and using PTSD  
27 just as a working example - as I said there's all manner of  
28 mental health problems that can emerge afterwards, but just  
29 using PTSD as a working example.

30  
31 We know that, for example, PTSD causes pain and  
32 suffering in its own right, it impacts on work, it impacts  
33 on family, it has multigenerational effects. The only  
34 problem is it also doesn't stay just as PTSD. People with  
35 PTSD tend to accrue other problems like depression,  
36 substance use, and then as circumstances around them start  
37 to struggle, from family, from a vocational perspective,  
38 then that further increases the likelihood of mental health  
39 problems.

40  
41 Part of the concern is, unless we intervene early,  
42 we're running the risk of increasing the trajectory towards  
43 significant distress, and then we start to get into the  
44 nexus between PTSD, depression and substance use and the  
45 risks for suicide increase significantly.

46  
47 Q. How can those post-event risk factors that you

1 referred to earlier be mitigated by providing support  
2 early?

3 A. So when we think about support I guess we're thinking  
4 at two levels really. We don't yet have the post-event  
5 universal panacea, which is, is there something we can do  
6 for everybody in the immediate aftermath of an event that's  
7 going to protect them? We're not there.

8  
9 As you can imagine, it's the Holy Grail that we and  
10 our colleagues internationally are working continually  
11 trying to think about this. At a psychological and at a  
12 pharmacological end is there something we can do afterwards  
13 that's going to protect people from developing significant  
14 mental health problems. We're not there.

15  
16 What we have as international best practice, so what  
17 do we do in the aftermath of an event? We have a process  
18 called psychological first aid, and psychological first aid  
19 is a stepped process of how to support people in the  
20 aftermath.

21  
22 As we said before, really importantly, people have all  
23 different kinds of patterns of responses to these events  
24 and the last thing we want - and people are naturally  
25 resilient in many respects. As we said, 70 per cent of the  
26 Australian population experience traumatic events, and a  
27 far smaller number than that actually develop mental health  
28 problems in the aftermath of these events and we know this  
29 from the way we deal with trauma and adversity in everyday  
30 life.

31  
32 The last thing we want to do is intervene to cut  
33 across people's natural coping strategies that work well  
34 for them. So, psychological first aid is a process by  
35 which we provide general advice and support, identifying  
36 where people are at after an event, we're looking out for  
37 some of those signs that I described to you before of a  
38 shutdown or extended hyperarousal or feeling overly keyed  
39 up or wound up, and we're providing some grounding or  
40 calming where that might be the case.

41  
42 We're providing people practical support for what they  
43 need after an event, getting in contact with loved ones or  
44 getting something organised for themselves and we're  
45 keeping our eye on them for the first week and we're  
46 looking to see whether these things settle down, providing  
47 them with the support that they need on an individual

1 basis.

2

3 Q. Who provides the psychological first aid?

4 A. It depends on the context, it doesn't need to be a  
5 mental health professional. So, for example, in the  
6 aftermath of a natural disaster that can be - frequently  
7 NGOs would provide that, Red Cross, others. In an  
8 organisational context, for example they often have peer  
9 support workers who will provide that. Also training for  
10 managers and supervisors in providing simple psychological  
11 first aid.

12

13 When the person they're supervising returns, whether  
14 it be a firey, ambulance member or a police member, kind of  
15 returns back after an event, the simple things that you  
16 would say in order to assess, support and then watch: you  
17 know, what might be different in terms of this person, what  
18 they're saying, how they're acting, their behaviours, their  
19 engagement, their withdrawal. Simple things you can do and  
20 then support them in doing so.

21

22 So psychological first aid can be done by those who  
23 are part of the person's network, and even the way the  
24 families may support each other afterwards. The critical  
25 part also is, allowing the person the opportunity to talk  
26 about this event if they want to.

27

28 Historically, the Commissioners may be aware of a  
29 process called psychological debriefing, and about 20 years  
30 ago there was a view that, in the aftermath of a traumatic  
31 event, it was really important to talk about the event in  
32 great detail with a debriefer who was provided for you.

33

34 The reality is, we know that - we've got data now that  
35 says that doesn't prevent the development of PTSD. We also  
36 know that for a group of people it actually can make them  
37 worse. Where their preferred method may well be to not  
38 necessarily - they might want to talk about it but not  
39 necessarily with the person provided for them, they want to  
40 talk about it with friends, families, their mates from  
41 work, whoever they might elect, and they want to talk about  
42 it when they feel comfortable talking about it.

43

44 Some want to talk about it straight away, others want  
45 to get back a sense of control and talk about it then, so  
46 really important we don't cut across the way people respond  
47 but provide the psychological first aid which gives them an

1 opportunity to talk if they want to talk and then the  
2 supports that they need.

3

4 Q. You referred earlier to the idea of watching. So,  
5 after this initial, I guess, psychological first aid and  
6 the response that's involved there, is the next phase a  
7 term known as watchful waiting?

8 A. And watchful waiting is just, as you're providing that  
9 support you're keeping your eye out for changes in  
10 behaviour, emotion and how the person is settling over the  
11 course of those first days and weeks, and with a view that,  
12 in about a week or two weeks if the person is still highly  
13 distressed, that's an indication for a more formal early  
14 intervention response, and there we're starting to move in  
15 territories like, for example, treatment of acute stress  
16 disorder which can be diagnosed between two days and four  
17 weeks, or posttraumatic stress disorder, and there our  
18 evidence becomes much stronger also about what to do to  
19 best treat that person at that time.

20

21 Q. We'll come back to that in just a moment. I just want  
22 to ask you before we do about trauma-informed care and how  
23 that fits in what you've been talking about.

24 A. So, trauma-informed care is something that applies all  
25 the way across the spectrum and probably something that  
26 I'll also come back to later, which is, trauma-informed  
27 care is not a formal treatment but it's recognising that  
28 for people who have been affected by trauma, they are  
29 likely to be responding in certain ways, they'll be more  
30 sensitive to the way that they're spoken to, particularly  
31 in the nature of their experience, particularly if their  
32 experience is one of physical or sexual abuse or childhood  
33 abuse, they're very conscious about the way in which they  
34 are spoken to, the cues and triggers that are used in  
35 conversations.

36

37 So trauma-informed care is really around being aware  
38 of what the cues and triggers are and finding ways to  
39 interact with the individual or the person with PTSD for  
40 example to minimise the degree to which those interactions  
41 are setting off these cues and triggers in terms of their  
42 emotional reactions.

43

44 So an example of that could be, within health service  
45 systems for people working with substance use disorders,  
46 many of them are trauma exposed, many of them have PTSD.  
47 The interaction might be around substance use but being

1 aware of the degree to which the person might also be  
2 trauma exposed and that can influence the treatments you  
3 use.  
4

5 Or even in the broader service system with  
6 homelessness services, with forensic systems, with judicial  
7 systems, legal systems, how one interacts with a person  
8 who's trauma exposed can make a huge difference in terms of  
9 how they experience that interaction, the degree to which  
10 it is calming for them or makes them worse, and indeed  
11 their capacity to get value out of that interaction where  
12 you're able to even communicate the information you are  
13 wanting to communicate.  
14

15 The likelihood of the person with PTSD understanding  
16 what you're saying if what you're saying is replete with  
17 cues around their trauma, the likelihood is their head has  
18 gone to the trauma place and they've stopped being able to  
19 process what's being said.  
20

21 So, really important around trauma-informed care and  
22 that can occur across all of the system. It's not about  
23 treating PTSD; it's about knowing about how do you talk to,  
24 how do you set an environment that's comfortable, and how  
25 do you support someone who's trauma affected in the work  
26 that you're trying to do, whatever that may be: health  
27 related or more broad.  
28

29 Q. And that's something that can be trained?

30 A. Definitely.  
31

32 Q. I'll come back to ask you about that later. Just in  
33 terms of the best practice when it comes to early  
34 intervention into trauma-related mental illness; you began  
35 to talk about this earlier in the context of treatment for  
36 acute stress disorder and PTSD. Can I just take you back  
37 to really talk about when there might be a diagnosis, for  
38 example, of acute stress disorder?

39 A. So, for example: so, acute stress disorder can be kind  
40 of diagnosed between two days and four weeks, and the  
41 symptoms of acute stress disorder are: memories keeping  
42 coming back about the traumatic event, trying hard - being  
43 distressed at reminders of it, trying hard not to think  
44 about it, or feel anything, trying to shut it down.  
45

46 And simultaneously with all of that, a sense of being  
47 very keyed up or on edge and kind of almost ready for

1 another event to happen: so, sleep problems, concentration  
2 problems, hypervigilance, so a sensitivity for where people  
3 are and where your safety points are, being easily  
4 startled, so these are kind of some signature features of  
5 acute stress disorder, for example, and we do have good  
6 evidence-based treatments for acute stress disorder and  
7 posttraumatic stress disorder.

8  
9 Q. Just in terms of the progression, if the symptoms  
10 you've described persist for four weeks or more, is that  
11 when there may be a diagnosis of posttraumatic stress  
12 disorder?

13 A. So, after four weeks, you would make a diagnosis of  
14 posttraumatic stress disorder. Between two days and four  
15 weeks it would be a diagnosis of acute stress disorder.  
16 There are minor differences between the two, but they're  
17 largely inconsequential; it's more an issue about time.

18  
19 Q. And duration?

20 A. Yeah.

21  
22 Q. So, you were going on to talk about the treatments for  
23 acute stress disorder and posttraumatic stress disorder.  
24 There are four treatments that are recognised globally as  
25 best practice when it comes to the treatment?

26 A. Yeah.

27  
28 Q. Can you briefly just say what they are?

29 A. Sure. So, internationally, so in our Australian NHMRC  
30 guidelines are international guidelines, and we've just  
31 finished the International Traumatic Stress Society  
32 guidelines, of which I'm Vice Chair of that process.

33  
34 So there are four key treatments, all of them are what  
35 we call trauma focused psychological therapies. At the  
36 moment the strongest evidence is four psychological  
37 therapies. The names of them are: prolonged exposure  
38 therapy, cognitive processing therapy, eye movement  
39 desensitisation reprocessing therapy, and cognitive  
40 therapy. Probably they are remarkable for their  
41 similarities rather than their differences.

42  
43 The core elements of all of those therapies really are  
44 in a safe and supported way, hand-in-hand with the person  
45 with PTSD is to do three things: one is to address to help  
46 them work through the traumatic memory itself. They have  
47 been through an event, they have this repeated traumatic



1 memory that is causing them an enormous amount of distress  
2 and destabilising their lives and impacting on their  
3 relationship with others and functioning. It's helping  
4 them to confront and work through that event in a safe and  
5 supported way.

6  
7 One of the key features of posttraumatic stress  
8 disorder and these traumatic stress responses is what we  
9 call avoidance, which is: I don't want to think about it, I  
10 don't want to talk about it. But what we know from  
11 evidence is the more we try and push it away the more it  
12 tends to bounce back. So a really core part is helping the  
13 person work through that.

14  
15 The second part is, traumatic events like the ones  
16 that I've described dramatically effect the way we think  
17 about ourselves, the way we think about humanity and our  
18 relationship with other people, the degree to which we  
19 trust other people or not, and the belief about the world  
20 in which we live. And so that also within PTSD can get  
21 stuck in a way that's hampering recovery.

22  
23 So, the second part of treatment actually helps the  
24 person work through, how are they thinking about this event  
25 in relation to themselves, their relationship with others  
26 in the world, and helps them work through that to a  
27 position that's orientated towards recovery.

28  
29 The last bit is, the person starts to organise their  
30 life, small at first but then it grows, which is organise  
31 their life away from anything that reminds them of what  
32 happened and they start to avoid potentially more and more  
33 things and their life starts to shrink and shrink and  
34 shrink over time.

35  
36 The last part is what we call in vivo exposure or  
37 dealing with experiential avoidance, which is helping  
38 mapping out for the person all the things that they avoid,  
39 particularly things that impact on their lives, being able  
40 to go past a cue, but that cue that they're avoiding was on  
41 the way to being able to pick the kids up from school, so  
42 now they don't pick the kids up from school. Now I don't  
43 work where I used to work because it's got that cue.  
44 Things that impact their life dramatically.

45  
46 Their capacity for meaning and functional roles, and  
47 we map those out and we help the person gradually start to

1 reclaim those events and start to do those events again.  
2 So, we're not only bringing symptoms down, we're actually  
3 trying to regain full levels of functioning.  
4

5 So all of those three things are done hand-in-hand  
6 through all of these therapies in different ways. As I  
7 say, the similarities are more obvious than their  
8 differences.  
9

10 Q. What is known about the clinical effects of those  
11 treatments?

12 A. So, we get very large clinical effects. By and large  
13 what we would see is about - and these are the best we have  
14 - about a third of people with PTSD would recover  
15 completely from their PTSD. About a third will get  
16 significant improvements but still have some ongoing  
17 problems, and for a third of people that first dose of  
18 treatment may not be adequate and may not change things  
19 much.  
20

21 Particularly when we start to talk about, for example,  
22 in asking before about complex trauma and complex PTSD,  
23 which starts to include when we talk about repeated and  
24 ongoing trauma, both whether it's as a child  
25 developmentally or as an adult, repeated ongoing trauma,  
26 particularly of an interpersonal nature, physical or sexual  
27 abuse, and we develop something with a core complex PTSD,  
28 we start to see more difficulties in managing emotions,  
29 more difficulty in managing interpersonal relationships and  
30 more difficulty also, and more impact in terms of self  
31 perceptions, thinking negatively, deeply negatively about  
32 one's self.  
33

34 So in the context of those that have complex PTSD we  
35 have targeted interventions to support the interventions I  
36 just described to you. But by and large we talk about  
37 responses, the rule of thirds. We and others are pushing  
38 hard at trying to identify how do we get better adjuncts to  
39 these treatments, how do we get new treatments that  
40 actually also might improve that third who aren't  
41 responding currently; there's lots of activity in that  
42 space.  
43

44 The biggest issue I guess that's worth flagging though  
45 is, even with those best treatments we have, the reality is  
46 that a number of practitioners out there who are trained up  
47 and skilled in delivering these best practice treatments is

1 extremely limited and the likelihood of someone with PTSD  
2 going to see their local practitioner, mental health  
3 practitioner and getting one of those treatments is about  
4 30 to 40 per cent.

5  
6 Q. What about the training in these treatments then in  
7 that profession? Is it readily available or not?

8 A. So, in clinical training it's mentioned but mentioned  
9 briefly. Training is available for practitioners but often  
10 it's not widely available. The other issue that I'm sure  
11 we're likely to come to later on is the issue about  
12 availability of actual services for trauma survivors to  
13 access who could deliver these treatments.

14  
15 Q. What kind of services are you talking about?

16 A. So currently the way, if we're talking - currently the  
17 way services are set up within Victoria, for example, is if  
18 you have - there's the Centres Against Sexual Assault which  
19 provide support for you if you have - if your trauma has  
20 been a sexual assault. There's support services for  
21 veteran and military personnel funded through DVA, or  
22 through health insurers, through WorkSafe if you're exposed  
23 at work, or alternatively through Foundation House for  
24 example for refugees and asylum seekers.

25  
26 Part of the issue is, unless you fall into one of the  
27 designated categories that a service has been set up for  
28 you, or your recovery is funded through an insurers, the  
29 Transport Accident Commission for example, there's no clear  
30 pathway to, where do you get this best practice treatment.

31  
32 Currently within the mental health service system  
33 within Victoria, community mental health and hospital based  
34 mental health is really focused on serious mental illness,  
35 and that's extremely important, but posttraumatic stress  
36 disorder and trauma related disorders of the high  
37 prevalence variety, PTSD, anxiety, depression,  
38 posttraumatically tend not to be treated within community  
39 mental health environments, hospital or in mental health  
40 community settings.

41  
42 So, unless you fall into one of those categories of  
43 specific funder or specific type of exposure, there isn't a  
44 clear place that you might go to for care. There is the  
45 Commonwealth Medicare system which is six sessions plus  
46 four. The minimum dose, the minimum effective dose for the  
47 treatment of PTSD, even mild to moderate PTSD, is ten to 12

1 sessions, and that's the minimum mild effective dose. When  
2 you're talking about complex problems it gets much more  
3 significant.

4  
5 Q. You said the ten to 12 sessions, you're talking about  
6 weekly sessions?

7 A. So weekly sessions would be commonly used. We are  
8 currently trialling and our colleagues internationally are  
9 currently trialling can we do so in a more intensive way.

10  
11 So, for example, we're doing a trial at the moment  
12 through Veterans Affairs, Defence and NHMRC to say, well,  
13 ten weekly sessions versus ten sessions over a two-week  
14 period, what are the equivalent - are we getting equivalent  
15 effects and what does that mean and can we then provide  
16 this as an option for trauma survivors with PTSD so the  
17 people can choose around what kind of effectiveness and  
18 whether they what to do an immersed, more intensive  
19 experience or whether they'd prefer it to be spaced out,  
20 but at the moment we don't have strong evidence around  
21 that.

22  
23 Q. But in any event, the minimum required is between ten  
24 and 12 sessions?

25 A. Yep.

26  
27 Q. What about funding of those services?

28 A. So, at the moment - funding as in what funding exists  
29 for those services?

30  
31 Q. What funding needs to be provided for those services?

32 A. Well, one possibility is the question of funding; the  
33 other question is, are there parts of the existing service  
34 system whereby the treatment of posttraumatic stress  
35 disorder might be able to be located?

36  
37 One example, Victoria is richer than other states in  
38 having community health centres around the state, and those  
39 community health centres have a mental health capability,  
40 but they wouldn't routinely be set up where the mental  
41 health capability would be trained up and able to treat  
42 posttraumatic stress disorder of whatever its origin.

43  
44 So one is the potential, and whether it's this  
45 Commission or elsewhere, to be lobbying at a federal end in  
46 terms of Medicare for moderate PTSD or severe PTSD to  
47 increase from six plus four sessions to something that

1 looked like it would be an advocate dose in terms of making  
2 it available to trauma survivors.

3

4 The other is also thinking more broadly about where  
5 within the health and mental health service system within  
6 Victoria, we can have a skilled-up capable workforce  
7 embedded within these existing structures and services to  
8 be able to deliver PTSD treatment at a local community  
9 level within a local multidisciplinary health environment.

10

11 Q. That could then also encompass referral pathways?

12 A. Indeed.

13

14 Q. And also the delivery of trauma-informed care which  
15 you spoke about earlier?

16 A. That's right, that's right. So, at a minimum we would  
17 want the community mental health services and community  
18 health services, even without that embedded capability, to  
19 be trauma aware, trauma informed, in relation to people  
20 from the community that they're dealing with that have been  
21 exposed to trauma and being aware and sensitive to how to  
22 speak, what their needs might be and what triage and  
23 pathways might look like.

24

25 At the moment we at our centre, and this is shared  
26 from my colleagues around the country, but speaking from  
27 Victoria, we will get calls all the time from people with  
28 PTSD who don't fall into one of those specific funded  
29 agencies, and so, where do I go for treatment?

30

31 And we might be able to identify a provider or two  
32 providers here or there, but in the absence of a funding  
33 line to support it, if they don't have an insurer backing  
34 and it's very difficult, and they're getting the Medicare  
35 six plus four, and even finding the number of providers out  
36 there with skills in being able to treat PTSD, which is a  
37 unique set of skills, and make an enormous difference to  
38 trajectory. It's rare.

39

40 So, the potential to use this forum to be able to  
41 build the capability around the capacity to treat PTSD,  
42 funding lines or embedded in service systems that might  
43 exist already to make that accessible to the community  
44 irrespective of their kind of exposure.

45

46 Q. An example of someone who may not fall into one of  
47 those established streams is an adult survivor of physical

1 or sexual abuse?

2 A. Potentially. A natural disaster survivor, for  
3 example, yeah.

4  
5 Q. Just finally, one of the things you mention in your  
6 statement that's been provided to the Commission is that  
7 the system needs to be more adaptable to change. Can you  
8 just explain that, please.

9 A. I think in an area like posttraumatic stress and  
10 trauma, where we are learning more all the time about its  
11 impact, and having clear mechanisms whereby new information  
12 can be fed back into the service system to be able to - one  
13 is, you know, I was describing before, the gap between best  
14 practice and routine care at the moment and expressing some  
15 concern about that gap. But even then, once we address  
16 that gap, the critical part is around prevention, around  
17 early intervention: at hospitals, accident and emergencies.

18  
19 As we learn more about - we've got psychological first  
20 aid now, building up their capability and that now, but as  
21 we learn more around evidence-based practices that more  
22 confidently and specifically can influence the trajectories  
23 and protect people in the aftermath of trauma, a mechanism  
24 by which they can be fed back on a state basis. And at the  
25 moment that's fairly piecemeal in the way that that would  
26 occur. It really is about engaging each agency on its own  
27 rather than having a coordinated state response across the  
28 different manner of exposures and as it's reflected in  
29 different parts of the mental health service system and  
30 other jurisdictions coming under the control of state: for  
31 example, justice.

32  
33 MS COGHLAN: Thank you. Chair, do the Commissioners have  
34 any questions?

35  
36 COMMISSIONER McSHERRY: Q. Thanks, professor, for that  
37 evidence. Just a quick question, and it may be beyond the  
38 scope of your expertise, but I understand in relation to  
39 natural disasters in particular there's an emerging  
40 literature about posttraumatic growth.

41 A. Yes.

42  
43 Q. I'm just wondering, is there anything that we can  
44 actually hone in on in terms of supports for people that  
45 might lead to that growth: that people not only recover,  
46 but they flourish?

47 A. M'mm. Look, thank you for the question. Absolutely.

1 So, the area of posttraumatic growth, so the idea that when  
2 we're challenged by events we kind of develop and adapt in  
3 different ways and develop an ability to extend ourselves  
4 psychologically, emotionally, relationally; it's growing.

5  
6 There is an evidence base now behind posttraumatic  
7 growth. It's observed as a phenomenon, so we see it there.  
8 Interventions to promote posttraumatic growth are not  
9 strong but there's attention towards it.

10  
11 But a very simple way is actually even orienting  
12 people to the idea that these events challenge us in  
13 different ways and not just thinking in a way that, you  
14 know, the only impact it has is nothing at all or damage:  
15 the idea is actually we all extend out of these events as  
16 well and pointing people to it.

17  
18 Writing therapy, for example, is used a lot in  
19 relation to promoting: how has this event changed you? And  
20 in thinking about this, we want you to be thinking about:  
21 how has this changed you? Do you see the world in a  
22 different way? Are there some ways in which you see your  
23 own personal strengths in different ways? Are there ways  
24 in which you see the meaning of life differently and the  
25 things that you might value into the future differently?  
26 So there's ways to facilitate that.

27  
28 The intervention is in its fledgling stage but I think  
29 posttraumatic growth as a phenomenon is now gaining a lot  
30 of currency. We co-host a conference every two years, the  
31 Australian Conference on Traumatic Stress and we'll be  
32 inviting out for that - the keynote for that is Professor  
33 Richard Tedeschi who is probably one of the lead  
34 researchers and clinicians in the area of posttraumatic  
35 growth. So, if that's of interest to the Commission, I  
36 would encourage you to hear Richard and we can also try and  
37 make him available to you as a group.

38  
39 COMMISSIONER McSHERRY: Thank you very much.

40  
41 CHAIR: Q. There are other points I'd like to ask,  
42 professor. The first is, you've talked a lot about the  
43 impact and availability of these sort of interventions and  
44 the need for a greater skilled workforce. Can you talk to  
45 the issue of how able we are to deal with these issues and  
46 have both the models of care and the practitioners  
47 available to work directly with children who might be

1 exposed to, directly and/or witnessed, extreme violence and  
2 other circumstances?

3 A. In terms of the availability of the workforce to work  
4 around children?

5  
6 Q. And the efficacy of the intervention?

7 A. And the efficacy. So, there are - so, the kinds of  
8 interventions I described before are consistent for  
9 children and adolescents as well as for adults, so those  
10 principles.

11  
12 How traumatic stress is expressed in kids is  
13 different. We tend to think more about internalising and  
14 externalising symptoms amongst kids. But those treatments  
15 have a good evidence base around kids and adolescents as  
16 well. The evidence base is smaller but still clear that  
17 trauma-focused cognitive behaviour treatment is our best  
18 and most effective method for kids.

19  
20 The degree to which the child and adolescent mental  
21 health services? They're certainly more trauma aware than  
22 the adult mental health services might be, and certainly  
23 open to the way in which trauma might be managed. Having  
24 said that, I still think that there would be value in  
25 thinking about how to build and enhance the capability of  
26 CAMHS services for example in relation to trauma awareness,  
27 trauma-informed care, and then the potential to actually  
28 build in primary trauma related mental health  
29 interventions. I'd see all those three things as three  
30 capabilities to potentially enhance within child and  
31 adolescent services.

32  
33 And also, there's kind of accident and emergency  
34 within the Royal Children's as well which is very trauma  
35 aware and would be a leader, in my view, in terms of - if  
36 anything was done in the state around CAMHS, that the  
37 trauma unit at RCH would be a terrific partner in that.

38  
39 Q. Thank you. As a follow-up, though, we've also heard  
40 in the course of the last few days in our community  
41 consultations that, whilst increasingly we understand  
42 intervening early to change the trajectory that you have  
43 spoken about this morning is important, many people have  
44 still faced barriers.

45  
46 One of them can be a reluctance to acknowledge the  
47 experiences they have had or a view they have to suck it up



1 and just deal with it. Do you think that's changing? Do  
2 you think that we are having people more aware of the needs  
3 for them to acknowledge and get early help?

4 A. I think it's changing, I think it's still a barrier,  
5 definitely still a barrier. So, for example, we have just  
6 done - well, call it Pathways to Care, a study with  
7 Defence, for example, so young Defence members. Now, that  
8 has come some way, for example, in terms of attitudes to  
9 help seeking and care seeking, but there's still a long way  
10 to go in relation to people's preparedness to acknowledge  
11 the difficulties.

12  
13 Particularly when it comes to trauma exposure  
14 specifically, there's the sense that I should be able to  
15 handle this. And, when's the right time and what are the  
16 cues for knowing when my difficulties have gone on long  
17 enough and it's time to seek help.

18  
19 And critically a belief in the effectiveness of help,  
20 which I think is as much a part of it as anything. That's  
21 certainly what we've found in our work as well, which is,  
22 this inter-relationship between preparedness to -  
23 recognition of a problem, preparedness to help seek, but  
24 also the belief in the effectiveness of the system to help  
25 you.

26  
27 And where that third part isn't there, it really ramps  
28 up vulnerabilities on parts 1 and 2, which is, there's no  
29 point really thinking about it, there's no point looking  
30 inside and there's no point asking for help if I don't have  
31 a belief in that. And at the moment we're falling down a  
32 bit in part 3. We've worked very hard on parts 1 and 2,  
33 but trying to convey the message that we've got good  
34 treatments out there that are available and can help you;  
35 that bit goes a long way to then addressing it.

36  
37 What we've found in some of the other stuff, research  
38 we've done, is that people, despite their reluctance to  
39 seek care, one, appointed there often by family and  
40 friends, but secondarily will seek care anyway if they  
41 think it's going to help them, even if they don't want to.  
42 Even if they fear it's stigmatising, they'll do it if it's  
43 going to work, but what's going to stop them going through  
44 the pain and suffering, of the stigma of seeking care, is  
45 if they feel like it's not going to help them anyway.

46  
47 In the area of PTSD that's a big problem specifically

1 because of the availability of effect - availability of  
2 treatment and messaging around effective treatment

3  
4 CHAIR: Thank you very much.

5  
6 MS COGHLAN: Thank you, professor. May he be excused?

7  
8 CHAIR: Yes.

9  
10 <THE WITNESS WITHDREW

11  
12 MS COGHLAN: Chair, is now a convenient time to break for  
13 lunch? The next witness will be called at 2pm and that's  
14 Melanie Hill.

15  
16 CHAIR: Yes, adjourn.

17  
18 **LUNCHEON ADJOURNMENT**

19  
20 **UPON RESUMING AFTER LUNCH:**

21  
22 MS COGHLAN: The next witness to be called is Melanie  
23 Hill. Her evidence is the subject of a non-publication  
24 order. Chair, will that order be made now?

25  
26 CHAIR: Yes. The Royal Commission has made an order  
27 pursuant to the Inquiries Act 2014 prohibiting the  
28 publication of any information that might identify the next  
29 witness who is about to give oral evidence to the  
30 Commission.

31  
32 The witness will be referred to as the pseudonym  
33 "Melanie Hill" and her daughter as "Natasha Hill" and those  
34 are the pseudonyms that will be used throughout this  
35 hearing today.

36  
37 I would like to remind all persons present, including  
38 the media, that any material which would enable the  
39 identification of this witness cannot be published.

40  
41 The hearing of Ms Hill's evidence will be limited to  
42 those people attending today's hearing. For those watching  
43 on the live stream, there will be no live streaming of this  
44 portion of the evidence. A copy of this order has been  
45 placed on the door of the hearing room and, once the live  
46 stream has been cut, counsel may please call the witness.

47

1 MS COGHLAN: Thank you, Chair.

2

3 (Live stream cut.)

4

5 MS COGHLAN: I call Melanie Hill.

6

7 <MELANIE HILL, affirmed and examined: [2.03pm]

8

9 MS COGHLAN: You're giving evidence today under the name  
10 of Melanie Hill?

11 A. Yes.

12

13 Q. And you provided a statement in that name with the  
14 help of the Commission?

15 A. Yes.

16

17 Q. I tender that statement. [WIT.0001.0013.0001]  
18 Melanie, you have a daughter who is currently 16 years old?

19 A. Yes.

20

21 Q. And she suffered from mental health issues that impact  
22 pretty much every aspect of her life?

23 A. Yes.

24

25 Q. She currently has a diagnosis of borderline  
26 personality disorder?

27 A. That's correct.

28

29 Q. When did she first receive a diagnosis of any kind?

30 A. Aged 9.

31

32 Q. And so, between the ages of 9 and 16, can you please  
33 tell us what diagnoses she's had?

34 A. Started out with generalised anxiety disorder,  
35 oppositional defiance disorder, separation anxiety, conduct  
36 disorder. Moved through an autism assessment. She was  
37 assessed as being on the spectrum, not formally. And we  
38 had another therapist tell us that they believed she had  
39 pathological avoid and demand disorder which is on the  
40 spectrum.

41

42 Then we got - then she got the diagnosis of borderline  
43 personality disorder. Since then she's also received an  
44 anti-social personality disorder diagnosis.

45

46 Q. And so, your family's had a lot of contact with the  
47 Victorian mental health system over the years?

1 A. Yes.  
2  
3 Q. How would you describe that experience?  
4 A. Our experience has been shockingly inadequate.  
5  
6 Q. I'm just going to take you back to the time when your  
7 daughter was 8 or 9 years old and just ask you really to  
8 detail for the Commissioners, how she was presenting at  
9 that time, what was happening?  
10 A. We first started seeing signs of anxiety, trouble  
11 leaving my side. She started having behavioural issues as  
12 well, and then the panic attacks started with what I  
13 believed to be looking like dissociative features with that  
14 panic attack, those panic attacks.  
15  
16 Q. In what way? Can you describe what it was?  
17 A. It felt like she was losing touch with reality when  
18 she was having those panic attacks. So, not only was she  
19 thinking that she was going to die, she was not feeling  
20 like she was in the world, that the world was black and  
21 white, that her brain needed to be taken out and washed and  
22 she was really scared and wanted to go to hospital a lot  
23 because she was incredibly terrified what was happening to  
24 her in her mind.  
25  
26 Q. Okay. And at that age, you took her to see a private  
27 psychologist?  
28 A. Yes.  
29  
30 Q. And that was - after that time things did escalate in  
31 the public system, but can I just ask you about that  
32 experience with the private psychologist and how that went?  
33 A. Sure. My daughter had numerous sessions with the  
34 private psychologist, and I was never asked to be a part of  
35 any of those sessions. We were given anxiety and anger  
36 management books to do at home.  
37  
38 Q. How did that go?  
39 A. It was disastrous.  
40  
41 Q. By that, do you mean that you didn't do them, or you  
42 couldn't do them?  
43 A. There was just a - I was just met with refusal which  
44 increased the conflict in the home.  
45  
46 Q. What about your first experience with your daughter  
47 with the hospital system; when was that?

1 A. Yes, that was when she was around the age of 9, when  
2 she had her first panic attack and she'd asked to go to the  
3 hospital. And, I had no idea where to take her and we  
4 ended up going to the psychiatric ward at that hospital; I  
5 didn't know that you had to go through the ER to access  
6 psychiatric care.

7  
8 So, we went down to the psychiatric ward and sat there  
9 for quite some time and then were told, no, you have to go  
10 through the ER. And we sat there for hours and hours to  
11 wait for a - the assessment team to come. During that time  
12 there were - there was lots of commotion and a couple of  
13 people in there were affected with drugs and causing a lot  
14 of disruption in the hospital, it was quite scary for my  
15 daughter at that time.

16  
17 It was probably after 1 o'clock in the morning that we  
18 got to see a team. They did an assessment which was really  
19 just based around any suicidal thoughts and sent us home

20 Q. And, with what supports?

21 A. No supports. I'd accessed the triage number before  
22 the incident at the hospital and we were linked in to a  
23 service, the Child and Adolescent Service, but we didn't  
24 have a follow-up call after that.

25  
26 Q. Okay. The experience you've just described at the  
27 emergency department, was that a common theme over the next  
28 couple of years?

29 A. Yes.

30  
31 Q. And you experienced that time and time again?

32 A. Time and time again. Long, long, substantially long  
33 waiting periods.

34  
35 Q. And at no point was your daughter admitted to  
36 hospital, at that stage?

37 A. At that time, no.

38  
39 Q. Can I ask you then if we move forward in time to when  
40 your daughter was about 12, when things escalated for her.  
41 Can you just describe in what way they escalated?

42 A. Sure. On the Labour Day long weekend of 2015 my  
43 daughter went missing. When we found her later that day  
44 she was quite dishevelled, she didn't really understand why  
45 we were looking for her and why we were distressed.

46  
47 She would only get in the car if we took her to

1 hospital because she wanted to be hospitalised because she  
2 was saying that there were some disturbing thoughts going  
3 on in her mind.  
4

5 On the way to the hospital my daughter was quite  
6 agitated and was assaulting my father and at the same time  
7 was trying to cut her wrists with a shard of glass that she  
8 had held onto. She was also stating that she had a plan to  
9 kill her younger brother at that stage, and her voice was  
10 very different and it was an incredibly scary situation for  
11 all of us.  
12

13 Q. And so, did you go to the hospital on that occasion?

14 A. Yes.  
15

16 Q. And just describe what happened, please?

17 A. I parked the car out the front and asked if we could  
18 get someone to go out to the car to get her; we had  
19 security guards come out. We waited a very, very long  
20 time, many, many hours. We arrived there around dinner  
21 time and she was assessed by a nurse, who received advice  
22 from an on-call psychiatrist that we had never met before,  
23 and we were told, it was probably around 1 o'clock in the  
24 morning by this stage, that this was conduct disorder, that  
25 she would not be admitted and that she was not to return  
26 home for the safety of my son and her only options were to  
27 live with her father or to go into residential care.  
28

29 Q. Alright. So, at that time you didn't speak to a  
30 psychiatrist or?

31 A. We never spoke to a psychologist - a psychiatrist, and  
32 we had minimal contact with a mental health nurse.  
33

34 Q. Alright. So, as a result of what you were told at the  
35 hospital at that time, that she wasn't to return home, did  
36 she end up going to live with her father in Melbourne?

37 A. Yes.  
38

39 Q. And you were at the time living two hours away from  
40 Melbourne?

41 A. Pretty much.  
42

43 Q. How long did she stay with him, first of all?

44 A. It only lasted five weeks.  
45

46 Q. From there, she went to live with an aunt who was in  
47 Melbourne?

1 A. With an aunt, yes.  
2  
3 Q. And all this time you're living still two hours away?  
4 A. Yes.  
5  
6 Q. And so, what were you doing at that time to try and  
7 get your daughter the help that you saw that she needed?  
8 A. I remember just trying to call every single service  
9 that I could think of; I was just so shocked that I  
10 couldn't access any services for my daughter because, the  
11 only way we were able to - it was my understanding that the  
12 only way we were able to have her come home is with  
13 treatment for these thoughts, and it was very difficult to  
14 find any service that would take her on apart from Child  
15 and Adolescent Mental Health Services, but they will only  
16 work with a child if they engage with the service.  
17  
18 Q. Okay. So, at that time your daughter was not  
19 engaging?  
20 A. She wasn't engaging. We did see - I did, on the  
21 advice of someone I respected, find a psychiatrist on the  
22 other side of the city and my daughter saw him a couple of  
23 times, but then she refused to go back, but my daughter's  
24 aunt and myself continued to see him to get the support  
25 that we needed to try and respond therapeutically and  
26 understand what was happening for her at that time.  
27  
28 Q. What was the - was that something you had to pay for  
29 yourself or?  
30 A. Yes, it was very expensive, over \$300 a session.  
31  
32 Q. Following on from that, you also attended a group for  
33 carers?  
34 A. Yes, a 12-week Family Connections support group for  
35 people with borderline symptoms and behaviours, which was  
36 fantastic.  
37  
38 Q. So, what gains were made, if any, in that time that  
39 your daughter was living with her aunt in Melbourne for  
40 that year?  
41 A. What gains?  
42  
43 Q. What gains, if any?  
44 A. No, everything - everything declined - there was just  
45 a rapid decline in her mental health during that time.  
46  
47 Q. Where did your daughter then go after having lived

1 with her aunt for that year?

2 A. She ended up in residential care.

3

4 Q. Can you just describe what that was like for her?

5 A. Oh, it's an incredibly traumatic experience for her.

6 At that time she chose to sleep rough and be on the streets  
7 more than be in a residential home. So, she was more so on  
8 the streets than she was - for a six-month period of time  
9 than she was in any home.

10

11 Q. Okay. And so, what did she tell you about that time,  
12 say six months that she was living on the streets, and how  
13 was that for her?

14 A. She experienced incredible trauma that she wouldn't  
15 elaborate on. Incredible ongoing trauma that she was  
16 exposed to and exposed herself to. She was using drugs,  
17 and she was really struggling. I was struggling to contact  
18 her, and I didn't know where she was most of the time.

19

20 Q. And, she was 14 years old at this point?

21 A. Fourteen.

22

23 Q. There was a time that your daughter then went into  
24 secure welfare?

25 A. Yes.

26

27 Q. And so, what does that involve?

28 A. Secure welfare has very strict criteria to access.  
29 You have to be in danger. It can't be just for mental  
30 health or criminal or drug use, it has to be because your -  
31 her safety is at risk, she's putting herself in danger.  
32 That was a really positive experience for Natasha to go  
33 there. She was contained, she was safe, she detoxed off  
34 the drugs, she had access to education, she wasn't alone,  
35 and she improved and really benefitted from being in that  
36 contained environment without the choice of leaving.

37

38 But because she did so well, she was the first person  
39 to be exited when they needed a new bed, so she only lasted  
40 a week. She was only there for a week, that's all they  
41 could hold her for.

42

43 Q. So she spent a week in secure welfare?

44 A. The first time, yes.

45

46 Q. And on this first occasion, where did she go after  
47 that?



1 A. She went back to residential care/back to the streets.

2

3 Q. And there was an occasion where she ended up in foster  
4 care for one night?

5 A. Yes.

6

7 Q. Can you just tell the Commissioners about that,  
8 please?

9 A. A week prior to my daughter going into foster care she  
10 had called me and was incredibly distressed and gravely  
11 ill, was the term that comes to mind, and I'd gone to  
12 Melbourne to care for her for six - for a week before she  
13 went into foster care due to her declining mental health.  
14 And I was alerting services, saying, I'm gravely concerned,  
15 I really feel like she's going to do something to hurt  
16 herself. And I didn't feel like anyone was listening.

17

18 And, the night that she went in I stayed in Melbourne  
19 and slept in my clothes because I had a feeling that she  
20 would be at risk, and I received a phone call that night  
21 from the hospital. Natasha had - she had self-harmed  
22 incredibly up and down her arms and the foster family  
23 called the police and she was so irritated and agitated and  
24 distressed, she ended up throwing a packet of pasta towards  
25 the police and she was pepper sprayed and taken to the  
26 hospital.

27

28 Q. And what was her care then like when she was taken to  
29 hospital on that occasion?

30 A. She - her wounds were cleaned and she was sent home  
31 with a sleeping tablet. I was told that this was very  
32 serious and her circumstances were very serious, but that  
33 she would not be admitted, because they don't see people  
34 with these symptoms, they don't think that it's therapeutic  
35 for them to be hospitalised.

36

37 Q. So, she was sent away from the hospital then. Was  
38 there an expectation at your end that there would be some  
39 form of follow-up?

40 A. Yes. Yes, they told my daughter that she would need  
41 to engage with services that would be calling first thing  
42 in the morning to make sure that she was okay and, if she  
43 didn't, that she would be sent to hospital against her  
44 will. So, I was expecting a call the next morning first  
45 thing, and I never received one.

46

47 Q. So, where did you go to from there?

1 A. I tried to hold her at her aunty's with us for the day  
2 as long as I could, and I spoke to the hospital in the  
3 afternoon and wondered why they hadn't called, and they  
4 said that there was no notes on the system to say that they  
5 would call, and that I needed to follow a crisis plan; and  
6 I said, "I don't have a crisis plan", and that was pretty  
7 much the phone call and she took off after that back to the  
8 streets. I couldn't contain her any longer.

9

10 Q. And so, how long did she then stay back on the  
11 streets?

12 A. Maybe a couple of months. She'd ended up back in  
13 secure welfare.

14

15 Q. And how long for that second time was she there?

16 A. I got a phone call saying that I had to pick her up  
17 the day before after one - the morning of her being there  
18 for less - for five days, and it was at that time that I  
19 realised that I needed to make some big changes to be able  
20 to support her.

21

22 Q. And so, what were those big changes you made at that  
23 time?

24 A. So, it coincided with my daughter being assaulted and  
25 breaking up with her boyfriend that she went into secure  
26 welfare, and she was open to the idea of coming to live  
27 with me and that looked like me moving from the family home  
28 and getting my own rental property to care for her, which I  
29 did.

30

31 Q. So, you left your partner and son at the family home  
32 and moved with her separately?

33 A. Yes.

34

35 Q. To a rental property to live?

36 A. Yes.

37

38 Q. How long did you live in that rental property with  
39 her?

40 A. Fourteen months.

41

42 Q. And, how did that go?

43 A. Things went really well in the beginning, and she  
44 stabilised, engaged with a therapist, went to school,  
45 repaired the relationship with my son and my partner and  
46 myself, but due to her social anxiety she started using  
47 drugs again.

1  
2 Q. I'll just come back to that in a minute. You've just  
3 talked about going to school. What had her schooling been  
4 like up to that point, in terms of attendance?  
5 A. The transition from primary school to high school was  
6 quite contrasting between the two: really high attendance  
7 in primary school, and Year 7, probably about 80 per cent  
8 and then Year 8, she hasn't attended school pretty much  
9 since Year 8 and she should be in Year 11 now. We've had  
10 small stints and tried different alternative options but,  
11 due to social anxiety, it's been a real struggle.  
12  
13 Q. So, you've just been talking about the 14-month period  
14 where you've been living together in the rental property.  
15 You talked about at the end of that or towards the end of  
16 that your daughter had started using drugs again, and that  
17 then escalated into self-harm as well?  
18 A. Yes, that's when the self-harm started becoming to a  
19 point where stitches were needed at the hospital. So, it  
20 went from superficial to quite deep.  
21  
22 Q. And again, the hospital attendance, how did that go?  
23 A. Again, long wait periods. It really did feel like we  
24 were being pushed to the bottom and people were coming in  
25 with minor injuries that were being seen before us; to the  
26 point where I felt that I needed to ask the doctor if we  
27 were being treated like this because it was self-harm.  
28  
29 Q. What was the response?  
30 A. He said, "No", but yeah.  
31  
32 Q. Did it feel like a punishment in a way?  
33 A. Yeah, yep.  
34  
35 Q. Your daughter's behaviours escalated to a point where  
36 you couldn't manage what was going on?  
37 A. Yeah. We lived on top of a shop and my tenancy was at  
38 risk due to the drug use and other behaviours that were  
39 happening in the home.  
40  
41 Q. How did that impact you?  
42 A. It was very difficult. It was very difficult knowing  
43 that I couldn't help her, and that she was really  
44 struggling.  
45  
46 Q. And did it affect how - your own mental health?  
47 A. Yeah, I did have a breakdown and I ended up in

1 emergency myself at that stage. I felt at that time I was  
2 trying to ring every service again locally and all over  
3 Victoria to try and find some help for her, and it was just  
4 such a long process to go through an assessment, or get an  
5 appointment or, oh well, non-engagement means no treatment.  
6

7 Q. There was a point in time that the decision was made  
8 that you would move back home?

9 A. Yes.

10  
11 Q. And, where was your daughter to go then?

12 A. After discussing things and trying different options  
13 to continue living together, we'd come to the realisation  
14 that it wasn't going to work and the only option was  
15 residential care again to preserve our relationship because  
16 my daughter was feeling that she couldn't control her  
17 behaviours and she wanted to continue those behaviours but  
18 without it directly affecting and hurting me; she couldn't  
19 cope with how it was hurting me, but she couldn't stop the  
20 behaviours herself, so she went back into residential care.  
21

22 Q. And how long did she stay there on this occasion?

23 A. About four months before she ended up back at home.  
24

25 Q. There was a point in time where your daughter was  
26 assaulted in a burglary ?

27 A. Yes.  
28

29 Q. And she ended up calling you?

30 A. Yes.  
31

32 Q. After that occurred; could you just explain what  
33 happened from there?

34 A. Yeah, I got a phone call from my daughter, and she  
35 said that there'd been like a run through, where people run  
36 through the house and steal stuff, and she'd been assaulted  
37 and had her possessions stolen and that she was feeling  
38 suicidal.  
39

40 Q. Did this happen in a place that she happened to be  
41 staying at or?

42 A. No, this was at a friend's house.  
43

44 Q. Sorry, and she contacted you?

45 A. Yes.  
46

47 Q. And, what did she convey to you at that time about how

1 she was feeling?  
2 A. She said that she was feeling suicidal and that she  
3 would like to go to the hospital and be admitted.  
4  
5 Q. So, up until this point in time she still hasn't ever  
6 been admitted to hospital?  
7 A. Never. We've been told to hide the knives and things  
8 like that, but she's been sent home.  
9  
10 Q. What do you mean by "hide the knives"?  
11 A. Well, just for safety of self and others.  
12  
13 Q. And so, who would tell you to do that?  
14 A. The assessment team at the hospital.  
15  
16 Q. And are you talking about hiding the knives at home so  
17 that she can't access them?  
18 A. (Witness nods.)  
19  
20 Q. So, did you take her to the hospital again on this  
21 occasion?  
22 A. Yes, I did.  
23  
24 Q. And, she was assessed by a child and adolescent mental  
25 health worker at the hospital?  
26 A. Yes.  
27  
28 Q. And, what happened as a result?  
29 A. The worker told us that they would put a referral  
30 through for a planned admission, and that we would have to  
31 go home and that they would call us in the morning to  
32 talk - to discuss the referral for the adolescent  
33 psychiatric ward.  
34  
35 Q. And, what happened?  
36 A. No-one called.  
37  
38 Q. How did you respond to that?  
39 A. I called in the afternoon. I gave them all morning, I  
40 think at 2 o'clock I called, and they said that they must  
41 have had the wrong number. But when I asked them about the  
42 referral to the psychiatric ward, they said there was no  
43 referral.  
44  
45 Q. How did you deal with that?  
46 A. I escalated - well, I made a complaint to a governing  
47 board, again.

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47

Q. And did that result in anything?

A. It resulted in the head clinician of that service contacting me later that day, but all I did was tell my story over again, and I was quite distressed by that stage, and was told that I probably needed to get some sleep, because that helps apparently, so yeah.

Q. And, did that result in an admission for your daughter?

A. No. Oh, not - yeah - sorry, yes. After we had to go through another assessment process.

Q. Do you want to just describe what that assessment process was?

A. Yes. So, it wasn't that day that she was admitted after I spoke to the head clinician. They had to make another appointment. So, to have an appointment they needed to talk to her on the phone as well, so she had to talk to someone on the phone after I'd already told them what was happening.

So, she'd already told them at the hospital, I'd already told them at the hospital, given a full history, then spoke to the head clinician, given a full history, then had to speak on the phone to give a full history, and then had to have an appointment down at the office to go over everything again.

Q. And that appointment was with your daughter?

A. Yes.

Q. To take her along, I mean?

A. Yes, so the next day we got an appointment and I took her down in the afternoon. She was incredibly dishevelled by this stage, she didn't even have any shoes on or anything like that, hadn't showered. And she went in and spoke to a worker and there was another worker that was meant to talk to me but no-one ever did and I was sitting in the waiting room and my daughter came out and she was incredibly distressed, and she was saying that they're not going to admit her to hospital and that she's constantly being rejected; every time she puts her hand up for help she's being rejected.

And so, her behaviours escalated and she started to smash things and become really, really distressed, and it

1 was at that point that they decided to look at a referral  
2 for her.

3

4 Q. And so, was that referral made?

5 A. Yes, that referral was made and that was also after I  
6 expressed to them that she was also experiencing homicidal  
7 thoughts and self-harm - and harm to others.

8

9 We had to wait a really long time to find out if they  
10 had a bed as well, so we sat at that office until they came  
11 in and said, "You have to go home now because we're  
12 closing", so then I had to take her home again.

13

14 Q. And so, when did she end up being admitted?

15 A. She was admitted that night, I got a phone call and I  
16 drove her down to Melbourne.

17

18 Q. Was she in a youth facility or what kind of an  
19 admission was that?

20 A. Yes, it was a youth psychiatric ward.

21

22 Q. Was she there voluntarily?

23 A. She was there voluntarily.

24

25 Q. And so, how long did she stay there for?

26 A. Two nights.

27

28 Q. What was her experience like at that time?

29 A. She doesn't remember much of it, she was highly  
30 medicated with Valium and things like that. She was told  
31 that she became aggressive to one of the workers, which she  
32 can't remember, and she was placed in high dependency ward,  
33 which is the locked ward.

34

35 Q. And so, she spent the two nights there in the locked  
36 ward?

37 A. Yes, and then she said, "I can't do this any more,  
38 please let me out", and so they did.

39

40 Q. And where did she go from there?

41 A. Back to residential care.

42

43 Q. And, about four months later --

44 A. Yes.

45

46 Q. -- things became difficult for your daughter again?

47 A. Yes, I got a phone call late one night. She'd been

1 self-harming and was incredibly suicidal, and came home  
2 that night - the next day - she had a CAMHS worker at that  
3 time but wasn't really engaging with her, and so, I called  
4 the next morning and alerted them that [REDACTED]  
5 [REDACTED] wants to die, and  
6 the worker came and did an assessment.

7  
8 When she left she called me and said that she'd spoken  
9 to the psychiatrist and that they would be admitting her,  
10 and it would be a sectioning if she didn't agree. Even  
11 though she was saying that she wanted to go to hospital,  
12 they said it would be a sectioning and, to me, I was just  
13 like, well, she's agreeing to go. But what they didn't  
14 tell me was that, because she was going to be sectioned she  
15 would have been - she was going to be put back in the high  
16 dependency ward and we didn't know that at that time.

17  
18 Q. And by this time you had taken months off work?

19 A. Yes, I'd taken six months off work --

20  
21 Q. To care for her.

22 A. -- when I originally lived with her, I took six months  
23 unpaid leave. Actually, at that time I tried to quit my  
24 job because I work in the industry and it was just too  
25 much. But my boss just kept saying, "Just keep taking as  
26 much leave as you want", so yeah, I had a lot of time off.

27  
28 So they did say that they were going to admit her, and  
29 a week later I still had her at home because they couldn't  
30 find a bed anywhere in Victoria for her.

31  
32 Q. So, what was going on in that week?

33 A. Oh, it was hell for my daughter. Just in bed, she  
34 just - she couldn't even shower herself. She was just  
35 crying all the time and telling me the deepest darkest  
36 things that you couldn't ever imagine wanting to hear from  
37 your child.

38  
39 Q. And so, was a bed eventually found for her?

40 A. Well, after a week it became too much for her and  
41 there were some outside influences that contributed to her  
42 having another breakdown, panic attack, which turned into  
43 another hugely dissociative episode, which to me looked  
44 like a psychotic episode.

45  
46 I had to get a friend to help me get her to the  
47 hospital because I was too scared to drive her, I thought



1 she was going to pull me off the road. We made it to the  
2 hospital and her presentation was so bad that they just  
3 ushered us straight into a, like, a private room, gave her  
4 an antipsychotic until that kicked in, and then - this time  
5 it didn't actually take too long to get a mental health  
6 worker.

7  
8 I said, "If you're going to send her home, you need to  
9 make sure you're giving us some very heavy sedatives",  
10 because there was risk of harm to others and herself so  
11 high at that stage that I was imploring the hospital, and  
12 they sectioned her into the emergency room. They had no  
13 beds in the hospital, so she was sectioned in emergency for  
14 the night.

15  
16 Q. Sorry, so you said for the night. Did she stay in  
17 that emergency department for longer than that?

18 A. She was in there until midday the next day.

19  
20 Q. Where did she get taken from there?

21 A. To the paediatric ward.

22  
23 Q. Was that a specialist mental health ward?

24 A. No.

25  
26 Q. What about from there, was she moved elsewhere?

27 A. 8 o'clock that night we found out there was a bed and  
28 she was ambulanced down to Melbourne for - the same  
29 psychiatric ward that she had been to last time.

30  
31 Q. Was she then put in the high dependence ward again?

32 A. Taken straight to the high dependency, and she wasn't  
33 aware that that would be the case.

34  
35 Q. And you weren't aware either?

36 A. (Witness shakes head.)

37  
38 Q. The next morning she rang you and she was in tears?

39 A. Yes.

40  
41 Q. What did she tell you?

42 A. She said she'd been put in high dependency and she was  
43 having flashbacks of how it happened last time. So, she  
44 had memories coming back of them laughing at her when they  
45 were, you know, putting her in there and the way - what  
46 they were saying to her and treating her was pretty  
47 appalling.

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Q. How long did she spend in the high dependency ward at that time?

A. Nearly a week, and she was the only person in there, there was no-one else. So, it was just two workers and her, and that's it, and nothing to do. They had a TV in there that you can barely hear, because it's behind a big plastic thing, and you can only watch G-rated stuff on the TV.

So, she dragged her - they're sort of cells off the room and she just dragged out all the mattresses and made a little nest for herself and I would spend as much time every day with her just laying there with her and trying to get her through.

Q. Was she receiving medication during this stage?

A. She was highly medicated.

Q. You ended up having a meeting with the staff and your daughter's care team, who were based at that hospital?

A. Yes - well, the care team weren't based at the hospital.

Q. Sorry.

A. But the - yeah.

Q. But there were hospital staff there?

A. Yes.

Q. There were members of her care team there and you attended?

A. Yes.

Q. What was the result of all that?

A. Basically they gave her another diagnosis. I wasn't directly spoken to at that meeting and that made me feel very distressed and worthless as a parent. And it was very cold and very clinical, and I had to actually walk out of that meeting because I couldn't - I just couldn't believe it. And they were just saying that, it's not therapeutic for her to be there and they'd be releasing her soon.

Q. And, did they?

A. Yes.

Q. And so how long all up then was that stay?

1 A. Probably - she was there for about a week - I don't  
2 know the exact amount of days, but it was around that,  
3 yeah.

4  
5 Q. And so, can you just describe the point in time where  
6 you're leaving the high dependency unit with your daughter  
7 and what that was like?

8 A. Yeah, so the morning that they said they were going to  
9 exit her or discharge her, we could see a build-up of  
10 people in the office, and they said at 10 o'clock that she  
11 could leave, and she was just so desperate to get out of  
12 there that 10 o'clock came and left and she started  
13 becoming incredibly distressed and irritable, and so I was  
14 trying to manage her. But no-one was telling us what was  
15 going on but we could see in the office all of these people  
16 standing around, they had these looks on their faces and we  
17 didn't know what was going on.

18  
19 She tried to attack one of the workers because she was  
20 just so, like a caged - she felt like a caged animal, it  
21 was like a caged animal. She said, "Get me out of here,  
22 you said 10 o'clock", it was now coming to 11 o'clock and  
23 we weren't being told anything, she was just being held  
24 there and she wanted to get out.

25  
26 We got escorted out the back way by two security  
27 guards. My daughter could barely walk. I had to hold her  
28 and she was shaking and muttering and just an absolute  
29 mess. It was horrible. I couldn't believe that this was  
30 happening, and I was walking through the hospital with her  
31 like that. And, as soon as we got to the doors, the  
32 security guards left and I was left with this child.

33  
34 Q. And she'd been given medication before she left?

35 A. Yeah, they gave her Valium but it hadn't kicked in  
36 yet.

37  
38 Q. And so, did you have to wait for the Valium to kick in  
39 before you could leave?

40 A. Yeah, so when we got out to the front of the hospital  
41 she was walking really fast off on me and when I caught up  
42 to her, we had - another two members of her care team were  
43 there, but my daughter couldn't engage with them, and I was  
44 trying to catch up to her and she was saying, "Mum, I want  
45 to throw myself in front of the traffic", and so, I had to  
46 manage that situation and then sit with her. She just sort  
47 of fell and sat and cried, and talked about wanting to die

1 under a tree on the street out the front of this hospital,  
2 and I had to wait for the Valium to kick in before I could  
3 get her in the car.

4

5 Q. And your daughter then ended up staying with you for  
6 six months after that?

7 A. Yes.

8

9 Q. And, how was she during that time?

10 A. It was like warehousing a person. It was - she had no  
11 life. She had no contact with friends. She was in bed  
12 most of every day. She had intrusive thoughts during that  
13 time, a lot. She was on antipsychotic medicine three times  
14 a day which made her put weight on which made her feel even  
15 worse about herself. In those dark hours of the night that  
16 no-one else is aware of I had to hold my child, crying most  
17 of the time.

18

19 Q. And you ended up having to go back to work?

20 A. Yeah, I had to go back to work part-time.

21

22 Q. After that there was a time when your daughter went to  
23 a detox clinic?

24 A. Yeah, so the care team had organised for her to go to  
25 a detox, mainly for her to get some social interaction and  
26 have a break from - at that time she was smoking a minimal  
27 amount of marijuana, to have a break from that, and also  
28 for some respite for myself, but there was no option for  
29 rehab at that time, so basically we were just waiting for  
30 rehab but they said that she could go to detox, with no  
31 outcome from that, and so she did that twice.

32

33 Q. What was the length of those stays?

34 A. The first one was two weeks and the second one was a  
35 week which led straight to rehab. But we had to wait a  
36 significant amount of time for her to - for the referral to  
37 go through and then the wait list - to be put on the wait  
38 list for rehab.

39

40 Q. There was a time that your daughter said she wanted to  
41 move to Melbourne?

42 A. Yes.

43

44 Q. And to try and live in a facility that could help her  
45 manage her mental health?

46 A. Yes.

47

1 Q. And be with other teenagers?

2 A. Yes.

3

4 Q. So, did that happen?

5 A. No.

6

7 Q. What was available to her in that way? Was there  
8 anything she could - anywhere she could go?

9 A. No, because the care team were working towards a  
10 certain facility in Melbourne for her, and she was taken  
11 down to the facility and met the people there and at that  
12 time she was told that there were beds available but, due  
13 to the way that this certain facility works, they only have  
14 a monthly panel, so it sits once a month, the panel.

15

16 The referral went in probably the day after the panel  
17 sat for that month, so we had to wait for another month.  
18 And we had really high hopes, we were pinning everything on  
19 that: the social isolation, the depression, because she had  
20 such social anxiety and so much trauma in the town that we  
21 lived in, she couldn't access anything there, so Melbourne  
22 was her - was where she wanted to go so she could start  
23 living a life. And yeah, so we had our hopes and dreams  
24 pinned on this and we felt really positive about it, and we  
25 received a call on the day, the panel saying that she had  
26 not been accepted but were not given any information as to  
27 why.

28

29 Q. And that led to a pretty significant impact on you?

30 A. Yeah.

31

32 Q. Let alone your daughter.

33 A. I had another breakdown at that point. I was so  
34 worried my daughter was going to kill herself.

35

36 Q. So, you had to make other plans?

37 A. (Witness nods head.)

38

39 Q. And so, what did you do?

40 A. Well, with the help of her care team it was decided  
41 that, to access Melbourne services due to catchment area  
42 issues, that she would have to move to live with her dad in  
43 [REDACTED], which she didn't want to do. It was the only  
44 option, she had no other option.

45

46 Q. And so, she moved back with her father?

47 A. Yes.

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Q. And she started attending school again?

A. She tried. She took herself off her medication when she lived with her father and we didn't know, and the weekend before she was due to attend school the anxiety and everything, she started having incredible paranoia and sort of delusional thoughts, and the morning of school had tried desperately - it was an incredibly arduous situation for her, incredibly distressing.

She did make it to school through sheer determination of wanting so badly to have a life and education and be around people, but by the time she made it to school she couldn't even stay in the class, and thank God her worker - I had alerted her worker and she'd driven down and met her and her worker at that time made an assessment that she needed to go to hospital again.

Q. And so, she ended up in an emergency department in a hospital in Melbourne?

A. Yes.

Q. And, was she admitted again at that stage?

A. Once again, she told her story, and it was from what I heard - and I know - so distressing that it actually made one of the workers cry in there. And they said, "Yes, we believe you need to be admitted, but you'll be put straight in the high dependency ward because you've been violent in the past", and so, my daughter had to decline because that was a source of trauma for her, being put in the high dependency ward.

Q. Given what she'd experienced there?

A. Yes.

Q. And you ended up staying in a hotel with her?

A. Yes, stayed in a hotel that night with her.

Q. And went to a GP the following day?

A. Yeah, took her to a GP to get her back on her medication.

Q. And so, what did you do after that in terms of trying to get help for her?

A. Well, it was recognised that she would need somewhere to stabilise for her medication, so with the help of the care team I hired out a place in [REDACTED] near her

1 school, to stay with her, to stabilise her on her  
2 medication and do a graded approach to school for her  
3 during that time and see if we could do it like that  
4 because being at her dad's wasn't an emotionally supportive  
5 place for her to be able to get back on her medication and  
6 stabilise.

7  
8 Q. And so, how did that go in terms of that plan?

9 A. Not very well. My daughter ended up incredibly  
10 suicidal again. So, after she went to the hospital and was  
11 told that, yes, they believed she should be admitted but  
12 you will be in the high dependency ward, the care team and  
13 myself had made numerous calls to a different hospital  
14 because she was now in a different catchment area and could  
15 access a different hospital and I was told that there was  
16 no alert on their file and if she presented at their  
17 hospital she would be assessed as is, not - because there  
18 is an alert on her system.

19  
20 So, during that time she did become incredibly  
21 suicidal again, and I had to stop her from trying to get  
22 out of the house at one stage because she wanted to go and  
23 jump in front of the trams and trains and things, and she  
24 was talking more about wanting to jump in front of trains  
25 at that time.

26  
27 And, after an incredibly distressing day of trying to  
28 manage her, once I got some medication into her and she  
29 slept I started making a million phone calls to every  
30 service that I could think of, and I was highly distressed  
31 at that time too, so I called that hospital. I called the  
32 number that they gave me to call to get a, what they call a  
33 72-hour appointment.

34  
35 Q. Okay, and that was like a triage number?

36 A. Yes. So, I was told to call that number. I called  
37 that number, had to tell them everything again, all the  
38 complexities of the situation, and I spoke to the head  
39 clinician there and he said he could get her a 72-hour  
40 appointment but it wouldn't be that day, and that  
41 potentially if there was a psychiatrist involved that was  
42 the only way that they could not go through the ER. And he  
43 said that he would see if there was a bed available; that  
44 was my memory of the conversation, and that he would call  
45 me back later that day.

46  
47 Q. And so, do you say that's your memory of the

1 conversation because he didn't call?  
2 A. He didn't call, and it was not reflected in the notes  
3 that that was what was meant to happen.  
4  
5 Q. So, what happened for Natasha's care after that?  
6 A. I ended up having to take her back home. I had  
7 actually also had - I didn't feel like I could cope on my  
8 own in that place at that time on my own, and I also had  
9 training to attend that would - that was relevant to the  
10 situation of what was happening for my child that I wanted  
11 to attend as well, so it was trauma, childhood trauma  
12 training and things like that. So I had to try and weigh  
13 up, do I stay down here and wait, do I go home and get the  
14 support that I need, do I - I had so many things going on  
15 in my mind, so I ended up taking her home to get some  
16 support for all of us. And by that stage the GP had  
17 prescribed to me Valium to give her, knowing that the psych  
18 ward was not an option for her, so I would essentially  
19 become her psych ward.  
20  
21 Q. And so, you've talked about the training that you  
22 wanted to attend. There was a point in time where your  
23 daughter was able to get some specific care that was  
24 directed towards the trauma that she had experienced.  
25 A. Yes.  
26  
27 Q. How did she find that, or how did you find that?  
28 A. There was a service organisation due to her being in  
29 residential care that we were part of.  
30  
31 Q. Yes.  
32 A. And there was a specific program that had been  
33 designed by one of the psychologists that works in that  
34 organisation that's based on relationship, with an  
35 underpinning of trauma informed care, yeah.  
36  
37 Q. And so, how did that assist your daughter, if it did?  
38 A. Well, she engages with the program and it's the only  
39 program, and they know our story and they're staunch  
40 advocates for my daughter. And, the program is based on  
41 understanding how trauma affects relationship, and so, she  
42 has a psychologist, I have a psychologist and she has a  
43 trauma informed case manager that just works on  
44 relationship.  
45  
46 Q. And so, to this day, are you both supported by that  
47 service?



1 A. Yes.

2

3 Q. Can I ask you about some specific problems that you  
4 perceive with the system that you've encountered; the  
5 Commission have had the opportunity to hear about many of  
6 them. But in particular, is one of the things you've  
7 encountered, putting your hand up for help and not  
8 receiving it?

9 A. Yes. Myself and my daughter have put our hand up for  
10 help so many times, and we have not received it, and in  
11 terms of accessing contained therapy - well, you know, a  
12 therapeutic place in a contained environment, that's just  
13 never been an option for her which is what my daughter has  
14 identified that she needs.

15

16 So, when she's feeling unsafe, like she could hurt  
17 herself or someone else, she has wanted to be contained  
18 and, due to her instability and when she says she wants to  
19 go, she can just be released. And, she's never been given  
20 an option of being able to say - to not have the  
21 opportunity to flee in times that it gets difficult, and so  
22 that's what's happened. That's what's happened in rehab  
23 twice now, that's what happens in the psychiatric ward, is  
24 that it gets too much for her, she cannot cope and she's  
25 just allowed to go and she's just a child, so she - and  
26 then just goes and actively traumatises herself in the  
27 community again.

28

29 Q. One of the things that you've said in your statement  
30 is that you feel like as a mother and a carer, "I'm only  
31 seen by acute mental health services in complete crisis,  
32 and then I'm assessed as driven by crisis and overly  
33 emotional"?

34 A. Yes. I feel like I've been assessed as someone who's  
35 mentally unwell myself and unstable myself, because I  
36 manage it in the home until it gets to a point that I can't  
37 manage any more, but then, you are only viewed as someone  
38 who is emotionally unstable yourself because you're only  
39 seen in those times and notes are taken.

40

41 You might be rambling, you might not have slept, you  
42 might be looking dishevelled yourself, you might be so  
43 incredibly frustrated with the years of systematic failure  
44 that you might present in a way that you will be assessed  
45 as someone that is unstable yourself, which is - it's  
46 inaccurate, and it's - actually, those assessments have had  
47 a huge impact on my life and that's probably another Royal

1 Commission that needs to be done there, for what the  
2 outcome has been for what's happened with that.

3

4 Q. You've experienced feelings of being judged and  
5 misunderstood?

6 A. Yes. Yes, to the detriment of decisions that are  
7 being made for my child in terms of me being able to care  
8 for her.

9

10 Q. One of the things that you've talked about in your  
11 evidence today is having to tell your story time and time  
12 again, and ultimately that's led, for you, to a distrust of  
13 the system.

14 A. Yes.

15

16 Q. And for your daughter.

17 A. Oh, absolutely.

18

19 Q. Can I just ask you two further questions. One thing  
20 that arose in your statement is the idea of early  
21 intervention, particularly with family involvement. Do you  
22 want to say something specifically about that?

23 A. Yes. In terms of early intervention, from what would  
24 have been really beneficial to change the trajectory of my  
25 daughter's life and my life would have been a focus on  
26 parent support when she was much younger.

27

28 I have the benefit of working in the industry and  
29 delivering these programs to parents and seeing the  
30 incredibly positive impact it has on relationship, and I  
31 feel, if I had have received the support and the training  
32 to respond therapeutically to my daughter when she was  
33 experiencing anxiety and fear and behavioural issues, that  
34 we may not have ever had to have ended up at the hospital;  
35 that I would have been given the skills to be able to  
36 manage that in the home myself. I feel very strongly about  
37 that, that parent support and education around that.

38

39 MS COGHLAN: Thank you, Melanie. Chair, do the  
40 Commissioners have any questions?

41

42 CHAIR: No. Thank you very much for sharing your  
43 reflections with us.

44

45 MS COGHLAN: Thank you. May she be excused, please?

46

47 CHAIR: Yes, you may.

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<THE WITNESS WITHDREW

MS COGHLAN: Can I just enquire whether the Commissioners would like a break now?

CHAIR: No, we're fine to go on to the next witness, thank you.

MS COGHLAN: That's fine.

MS NICHOLS: We'll just wait for the live stream to cut in.

(Live stream connected.)

MS NICHOLS: Commissioners, the next witness is Professor Helen Herrman. I call her now.

<HELEN EDITH HERRMAN, sworn:

[3.00pm]

MS NICHOLS: Q. Professor Herrman, have you prepared a witness statement, with the help of the Royal Commission, in relation to your opinions concerning the questions we've asked you?

A. I have.

Q. I tender the statement. [WIT.0001.0020.0001]  
Professor Herrman, are you the President of the World Psychiatric Association?

A. I am.

Q. Among other appointments, are you a Director of the World Health Organisation Collaborating Centre in Melbourne?

A. I am.

Q. Are you a Practitioner Fellow of the Australian National Health and Medical Research Council?

A. Yes.

Q. Has your scholarship concentrated, among other things, on psychiatric epidemiology?

A. Yes.

Q. Are you head of vulnerable and disengaged youth research at Orygen?

1 A. I am.

2

3 Q. Has part of your research been directed to improving  
4 the mental health of young people in and out of home care?

5 A. Correct.

6

7 Q. Can I start by asking you this: having worked in the  
8 field of public health for a number of decades, what does  
9 the expression "public health" mean and, in broad terms,  
10 what activities does it encompass?

11 A. Well, we think of public health as the organised and  
12 collective activities that we might undertake as a state or  
13 a community to improve health and to reduce the  
14 inequalities in health and this is an academic discipline  
15 and a practice.

16

17 It covers a number of areas which are of equal  
18 importance. We've heard a very moving story about the  
19 importance of care when it's needed, and equally important  
20 is the prevention of ill-health at various stages. It can  
21 be prevented - of course, not all forms of ill-health can  
22 be prevented in mental health as in general health, but it  
23 can be prevented in a whole range of different ways we can  
24 no doubt consider further.

25

26 As well as, in addition to both those things, the  
27 promotion of mental health which is important in terms of  
28 understanding that good mental health is a value that we  
29 can promote and use as well.

30

31 Q. And so it's right, isn't it, that the objectives of  
32 public health are much broader than the provision of  
33 clinical services to treat illness?

34 A. Yes, as I said, those are a very important component  
35 but is one part of it.

36

37 Q. Has it always been accepted that mental health  
38 outcomes can and should be improved through public health  
39 actions?

40 A. Yes, that's been a conviction and an area of my work  
41 for quite a long time.

42

43 Q. I understand that you are convicted about that, but  
44 has it taken some time for mental health to be understood  
45 as an integral part of public health?

46 A. Yes, I think it's something that is growing now, but  
47 for a long time the idea that the state of mental health in

1 a person or in a community could be changed through the  
2 things that we do as a community has not been part of the  
3 activities or part - not really been part of our clinical  
4 training, not been part of the way that governments plan  
5 and practice or manage services.  
6

7 Q. And, accepting that it is now, what are your views  
8 about why it was that mental health was seen as something  
9 separate from public health?

10 A. Perhaps we go back to two things: one is, thinking  
11 about the origins of public health, which was the origins  
12 of public health in preventing infectious diseases,  
13 beginning with cholera two centuries ago, by looking at  
14 where the - how the people were distributed in terms of  
15 water distribution in the city and dealing with that.  
16 Providing sewers, preventing overcrowding to prevent  
17 tuberculosis, and that gradually was taken up in terms of  
18 more chronic and long-standing or so-called  
19 non-communicable diseases such as heart disease and cancer.  
20

21 More latterly - well, at that point too for a long  
22 time the whole question of whether mental health was part  
23 of health was in question. We had long-standing views that  
24 mental and physical health are separate from one another;  
25 the Cartesian view of human health, in a sense. But  
26 there's been a growing body of evidence and understanding  
27 that I think many in this room would now share, that mental  
28 and physical health are closely interacting and need to be  
29 considered together in the health system as well as more  
30 broadly.  
31

32 Q. Yes. For example, at the level of the World Health  
33 Organisation, is mental health now treated in the same way  
34 as other non-communicable diseases for the purposes of  
35 public health goals?

36 A. Yes, well, this is a very new development; that for  
37 the first time in the World Health Organisation's high  
38 level Commission on non-communicable diseases that reported  
39 to the United Nations General Assembly last  
40 September, September 2018, it was the first time that  
41 mental health was mentioned explicitly. There's now a  
42 Commission in fact on non-communicable diseases including  
43 mental health for a range of reasons that relate to that  
44 interaction.  
45

46 Q. Just so we can be clear, what are the other groups of  
47 non-communicable diseases?

1 A. There are several major groups, one of them would be  
2 what they call cardiovascular disease, so diseases  
3 resulting from problems with the heart and the blood  
4 vessels that might include stroke and heart attacks;  
5 cancer, diabetes and respiratory diseases of various types.  
6

7 Q. Can I ask you now about mental health promotion. In  
8 your view, is health promotion the same thing as preventing  
9 mental illness?

10 A. Well, it's - conceptually they're different. The  
11 activities overlap, but when we think of health promotion,  
12 I think it's, typically think about how to improve mental  
13 health. The analogy being, if we improve physical health,  
14 we might go and exercise or diet, and provide as a  
15 community the facilities for doing that.  
16

17 In terms of mental health, we might be more connected  
18 socially and we might be more engaged in education and such  
19 like, and how do we provide the community facilities to  
20 promote and protect mental health and allow people to make  
21 those decisions.  
22

23 In terms of prevention, it's preventing mental  
24 ill-health. Now, mental health and mental ill-health are  
25 related but not completely opposite, and so that, by  
26 promoting health we are preventing a number of the risk  
27 factors for mental ill-health, but prevention of mental  
28 ill-health can be more specifically designed to prevent the  
29 downstream consequences of things like violence and  
30 maltreatment of children, neglect of children, difficulties  
31 with parenting, bullying at school and poor conditions in  
32 the workplace.  
33

34 They may also include more activities closer to the  
35 person than within the health service that may prevent some  
36 conditions such as depression, although not all types of  
37 mental ill-health.  
38

39 Q. And are those factors usually grouped together and  
40 called determinants of mental illness?

41 A. Yes, it's now the - in common with the rest of health,  
42 there's a large focus on the social determinants of health.  
43

44 Q. And, what are some of the important social  
45 determinants?

46 A. Well, for all types of health, including mental  
47 health, relative social disadvantage - so, poverty, and

1 being worse off than the people around you, poor social  
2 status, this is a powerful factor.

3  
4 The second is gender discrimination, so that, the  
5 place of women in certain communities and even more subtle  
6 forms of discrimination.

7  
8 The third is violence: violence in the family,  
9 violence in the community. Another factor is in fact  
10 physical ill-health in terms of mental ill-health.

11  
12 Q. Each of those things you've mentioned, are they,  
13 according to well-established literature, determinants for  
14 mental illness?

15 A. For?

16  
17 Q. Mental illness?

18 A. Yes.

19  
20 Q. Are there some determinants of mental illness that are  
21 particular to the individual?

22 A. Well, every - again, there's a close analogy with  
23 health, that for any individual there are many influences  
24 on a state of health or a state of ill-health. And,  
25 although the commonly used term is "social determinants",  
26 in fact these are influences on health, so there are always  
27 instances where people come through major difficulties, for  
28 instance severe trauma in childhood and are not depressed  
29 in adulthood. But it's a question of risk. So, despite  
30 the term, it's really a sense of, what are the major  
31 influences, both biological within the person, their own  
32 psychological processes, and the social influences.

33  
34 Q. So, is "influences" perhaps a better term because it  
35 recognises risk rather than inevitability?

36 A. Yes, correct.

37  
38 Q. Can I turn now and ask you about prevention. Can I  
39 just ask you this: does primary prevention in the  
40 literature refer to preventing the onset of illness?

41 A. Correct.

42  
43 Q. Does secondary prevention mean reducing the duration  
44 and associated disability caused by illness by providing  
45 early treatment?

46 A. Correct.

1 Q. Is there a difference between early intervention and  
2 early treatment or are they the same thing?

3 A. The way that I understand that term being used,  
4 they're very similar, yes.

5

6 Q. Alright. And what is tertiary intervention?

7 A. Well that, in a way, is what happens in the clinical  
8 services and beyond as well; the supports for  
9 rehabilitation and recovery that may occur with supports  
10 from outside the health system as well, hopefully well  
11 integrated.

12

13 Q. Is there a sense in which tertiary intervention is  
14 after the event?

15 A. Yes, that's right. And, sometimes of course the  
16 activities are not that different if they involve a person  
17 becoming more socially connected or having a sense of  
18 self-esteem and an ability to find a job, support for that  
19 that they wish to undertake.

20

21 Q. You say in your statement that you've given to the  
22 Commission, in your view:

23

24 "The importance of mental health promotion  
25 in the context of public health cannot be  
26 overstated."

27

28 We'll talk about that in some detail, but can I just  
29 ask you to explain to the Commissioners why you hold that  
30 view?

31 A. Well, I think it's because of the fact that we have  
32 had a view different in mental health from the rest of  
33 health and we can see the difference it's made in the rest  
34 of health. For instance, we could say that in the 1950s,  
35 60s, 70s there were rising rates of - rapidly rising rates  
36 of heart disease in populations in the wealthy world: in  
37 Europe, the United States, Australia. And people began to  
38 recognise that exercise and diet might be important and  
39 began to put these measures in place.

40

41 At the time there was a lot of competition between the  
42 clinical services and these preventive measures, but over  
43 time people recognised that they were each important, and  
44 in fact the public health measures, stopping smoking,  
45 increasing the attention to what people ate and the way  
46 they exercised, changed the pattern of disease in many of  
47 those communities. At the same time many people still



1 continued to have ill-health, that wasn't going to  
2 disappear.

3  
4 Q. Do you have a view in the general health context about  
5 some of the important things that lead to the lessening of  
6 competition between different clinical streams?

7 A. Ah, well, I think that's a very important thought. I  
8 think it's to do with awareness to a large degree, that  
9 when we have, first of all, awareness in the general  
10 community, then that pushes everybody to think about what  
11 sort of measures are needed to support this community  
12 awareness.

13  
14 So, if people are understanding the fact that good  
15 mental health brings many benefits at the individual and  
16 community level, and that ill-health is nothing to do with  
17 blame or weakness but it's something that happens for this  
18 multitude of reasons in terms of any one person's  
19 experience, everybody's better off, the person, the family,  
20 the community, if adequate supports are in place. We've  
21 heard a very, again, moving story about the difficulties  
22 that arise when they're not.

23  
24 Q. Can I ask you, before we investigate this a little bit  
25 further, to tell the Commissioners - really to tell all of  
26 us, because I think the Commissioners probably know  
27 already - what are the principal classifications or types  
28 of mental disorder?

29 A. I suppose we begin with the idea that there are common  
30 mental disorders and much less common ones. And, with the  
31 idea that over time what has really affected the public  
32 understanding and governmental understanding is the  
33 so-called burden that these conditions produce in terms  
34 of years of disability lost in terms - rather than just  
35 counting numbers.

36  
37 But the common mental disorders, in which depression  
38 and anxiety are the major ones, are quite - of different  
39 levels of severity are quite common in the community. It's  
40 said that up to maybe 20 per cent of people in any  
41 community will experience one of those conditions in their  
42 lifetime.

43  
44 Q. So, this is depression and anxiety?

45 A. Yes.

46  
47 Q. And they're grouped together?

1 A. Yes.  
2  
3 Q. Alright. If we take that as a large prevalence  
4 disorder --  
5 A. Yes, that's right, high prevalence.  
6  
7 Q. High prevalence, I beg your pardon, and perhaps moving  
8 towards the less prevalence disorders, what is next?  
9 A. Yes, well then we might be thinking broadly about  
10 conditions, schizophrenia and related conditions that come  
11 under the heading of psychoses. Some of the mood disorders  
12 called bipolar disorders might be linked with that group as  
13 well, each occurring - maybe one in a hundred of the  
14 population may be affected by these conditions.  
15  
16 Q. So, with psychosis, is it appropriate to differentiate  
17 between schizophrenia, bipolar disorder and other forms of  
18 psychosis?  
19 A. It is, I believe, yes.  
20  
21 Q. Are they the main classifications?  
22 A. That would be, broadly speaking, correct as I  
23 understand.  
24  
25 Q. Do substance abuse disorders fall into their own  
26 category?  
27 A. Yes. So, that we could say substance abuse disorders  
28 are also quite common, particularly alcohol use disorders  
29 in this community and in many communities, and the use of  
30 other substances, called illicit substances, is also a  
31 problem, and the use of prescription opiates and other  
32 prescribed medications in harmful ways is also important.  
33  
34 Q. Where do personality disorders fit in that  
35 classification?  
36 A. Well, I suppose, if we're talking about a general  
37 public understanding of mental disorders we might have a  
38 category we call "other" and we might include personality  
39 disorders; we might include eating disorders and a range of  
40 other conditions, all of which are - they're not to  
41 minimise them by putting them in this "other" category.  
42 And, as you've heard, somebody who may be diagnosed as  
43 having a borderline personality disorder could have a very  
44 severe and difficult experience.  
45  
46 Q. Is there a separately understood category of disorders  
47 of childhood?

1 A. Yes. Generally, that might include the early onset of  
2 a number of the ones we've already mentioned as well as a  
3 range of learning and development disorders and  
4 disabilities.

5  
6 Q. With that background, professor, can I ask you about  
7 the evidence base for the effectiveness of early  
8 intervention and prevention. Can I go to something you  
9 have said in your statement which is that:

10  
11 "Experience has shown that many adverse  
12 outcomes can be avoided with early  
13 recognition and treatment or with  
14 appropriate and sustained support for  
15 people and families living with long-term  
16 illness."

17  
18 So, just focusing on that statement for a moment, when  
19 you say "adverse outcomes", what's included in preventing  
20 adverse outcomes?

21 A. I mention two things in that statement: one is the  
22 early intervention and the other is sustained support.

23  
24 Q. Yes.

25 A. And in each case it's concerned with relieving the  
26 suffering of the person.

27  
28 Q. Yes.

29 A. And hence, the suffering and distress of those around  
30 them as well, so that, we avoid the adverse outcome of  
31 prolonged suffering. And then you might have the concept  
32 of the associated disabilities, the person who's not able  
33 to mix with other people, not able to enjoy life, who may  
34 be terrified if it's a psychotic disorder by the  
35 experiences and unable to participate in a range of other  
36 activities.

37  
38 Which leads to the next stage of, if you like,  
39 disabilities of loss of education, loss of social  
40 connections, loss of opportunity and vocation, loss of  
41 family life or the opportunity to develop a family if it's  
42 a young person.

43  
44 Q. Is it implicit in that analysis that, with some types  
45 of experiences of mental illness they may be prevented, but  
46 with others the experience itself and the duration might be  
47 minimised?

1 A. Sorry?

2

3 Q. Is it implicit in your analysis that for some types of  
4 mental illness or particular experiences of mental illness  
5 with certain people, prevention may occur; but with others  
6 preventing adverse outcomes is about changing the course of  
7 the disease or minimising its effect on a person?

8 A. Yes, absolutely. I think where that second part of  
9 the sentence comes in, that although for instance with  
10 schizophrenia and related psychoses, we're not clear about  
11 what are all the antecedents and the possibilities of  
12 specific prevention, but we are aware that it's possible to  
13 modify, work with the person, support them and their  
14 families and modify the outcomes in many cases, many  
15 situations, to support the recovery, support the belief in  
16 themselves during that recovery process.

17

18 Q. Alright. I'll ask you a bit more about that shortly.  
19 You've said in your statement though that:

20

21 "Most people with potentially remediable  
22 disorders are not treated. There's a  
23 continuing failure to recognise and treat  
24 mental illness, particularly anxiety and  
25 depression in people attending general  
26 practitioners or general hospitals. About  
27 20 per cent of these patients suffer from  
28 well defined mental illnesses often  
29 associated with physical illness."

30

31 Is it your view that the failure to treat well defined  
32 mental illness particularly relates to anxiety and  
33 depression?

34 A. I think that's the most - they are the prevalent  
35 conditions and that's, I think, one of the major problems  
36 and particularly in certain population groups, including  
37 women who are pregnant and soon after birth.

38

39 Q. You go on to say that:

40

41 "It's tempting for services, governments  
42 and non-government organisations in the  
43 face of overwhelming distress and  
44 disability to concentrate almost  
45 exclusively on those well-established  
46 illnesses."

47

1           What is it that makes that the overwhelming  
2 temptation?

3           A.    I think it's partly the sense that there's - we're not  
4 coping with that demand and there is a very high demand, as  
5 we know, for help, or a high request; it's using the demand  
6 in the technical sense. But that, so how can we be  
7 diverting resources to things that may or may not work in  
8 the longer term?

9

10           And I think that's where, as a community system, we're  
11 working across health, we're working across education,  
12 welfare, family support, workplace, relations and so on,  
13 that it's - just as we've done for heart health and smoking  
14 control, we have a huge job to do to support people and  
15 families to be aware of what's going to be helpful and to  
16 assist them when they do seek help as well.

17

18

19           Q.    And so, it's right, isn't it, that what you're really  
20 saying is, you need both, investment in prevention, early  
21 intervention, as well as treatment for chronic conditions  
22 and acute conditions?

23           A.    That's right, yes.

24

25           Q.    You say in your statement that:

26

27           "Early case identification and intensive  
28 treatment of first episode illness was  
29 first proposed as a preventive strategy for  
30 the psychotic illnesses in the 1990s."

31

32           So just focusing back at that period of time, that  
33 early identification of the role of early intervention, was  
34 that limited to the psychotic illnesses?

35           A.    Well, the idea began with the psychotic illnesses,  
36 yes, and I would point out that we're talking there about  
37 secondary prevention, about changing the course of illness  
38 and reducing the risk of associated  
39 complications/disabilities.

40

41           Q.    So sticking with that idea, going back to the  
42 classification of mental disorders that we discussed  
43 earlier, is the evidence base for early intervention in  
44 psychotic illnesses the same in relation to schizophrenia  
45 as it is for other disorders?

46           A.    Well, it's - there's been a lot more study most  
47 specifically of the early intervention in psychotic

1 disorders. There's a growing realisation that the same  
2 thing is likely to apply for other conditions, but much  
3 less study specifically of this point.

4  
5 Q. Alright. Perhaps to get a little bit clearer about  
6 that. If we can speak about the present evidence base for  
7 early intervention in psychotic illnesses other than  
8 schizophrenia. Where is that up to?

9 A. Oh, I'm sorry if I misunderstood your question a  
10 little before, but I wouldn't be differentiating  
11 schizophrenia and the other psychoses in the sense that,  
12 when these conditions are first identified it's often not  
13 clear what the exact diagnosis is: whether it's  
14 schizophrenia or another psychotic condition that might  
15 have a different outlook; there are so-called acute  
16 psychoses or schizoaffective disorders that are a mix of  
17 mood and psychotic disorders. There might even be a form  
18 of mood disorder, bipolar disorder.

19  
20 So, many of the studies have related to early  
21 intervention and psychosis rather than in one specific  
22 identified mental disorder.

23  
24 Q. I see, yes. Accepting that to be the case, what do  
25 you say about the current state of the evidence in relation  
26 to early intervention? Do you say it is established in  
27 relation to secondary prevention or primary prevention?

28 A. Secondary prevention for the - by using that term  
29 "early intervention", yes.

30  
31 Q. What about prevention?

32 A. Prevention for the psychoses?

33  
34 Q. Yes.

35 A. Yes, this is a field of intense interest, and there  
36 have been studies of so-called high risk groups of people  
37 whose parents may have had psychotic disorders; there have  
38 been studies of population groups and studies of young  
39 people in particular who may present with a range of  
40 experiences that are psychotic in nature but perhaps don't  
41 add up as a whole to a current diagnosis, and those studies  
42 are ongoing and it's important to understand where that may  
43 lead, but it's different from what I've been referring to  
44 as early intervention, and for these more rare conditions  
45 it stands aside in a way from the broader statements about  
46 prevention of disorders.

47

1           Although many of the - what we may come to - the  
2 upstream determinants or influences on mental health, such  
3 as child maltreatment, overall there appears to be a higher  
4 rate of all conditions, including psychoses, in people with  
5 reported experiences of that type compared with the rest of  
6 the population, but the mechanisms and pathways are not  
7 clear.

8  
9           Q.    Yes.  So, would you say there is a good evidence base  
10 for dealing with what you have called the influences and  
11 what other people might call determinants in relation to  
12 probably all forms of mental illness?

13          A.    The?

14  
15          Q.    All forms of mental illness?

16          A.    Yes.

17  
18          Q.    And when you come to primary prevention, the evidence  
19 is limited when it comes to the psychotic disorders; is  
20 that a fair statement?

21          A.    Yes, that's right.  I mean, we understand that some of  
22 these broader - we know that for some reason that people  
23 don't fully understand psychotic disorders are more common  
24 in people who have grown up in cities, and we believe it's  
25 more common in people who are second generation immigrants  
26 or people who are in minority groups in a community, but we  
27 don't understand the mechanisms and how exactly to prevent  
28 that.

29  
30          Q.    When it comes to secondary prevention, is it the case  
31 that there is good evidence that that is effective?

32          A.    Well, yes.  We now have good evidence that, at least  
33 for the episode of illness, this is very effective.

34  
35          Q.    Yes.  And, is there a question about the effectiveness  
36 of secondary prevention and its relationship to the  
37 duration of treatment?

38          A.    Well, the duration of treatment has - you mean, in  
39 terms of the evidence, it extends up to about two years of  
40 treatment.  So that, when early intervention is begun and  
41 continued for two years.  There's limited study beyond that  
42 and we don't yet know what this means for the further  
43 course of the illness over the next 30 years, although we  
44 can anticipate that with preventing to some extent the  
45 accumulation of disabilities of the type we've described,  
46 that this will mitigate or change the course, but that is  
47 for the future.

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I think it's also very important to recognise that the change of outlook in the episode of illness is very important, and also, that we're undertaking this prevention for that - these early interventions for this reason rather than from necessarily relieving what may be seen as the burden on services in the longer term; we just don't know that yet.

Q. Yes, and so, are you saying that what does happen with intervention, whether or not the illness is prevented, is that the person suffering it is benefitted?

A. Yes. It would be just like someone having cancer - although we know more about the long-term course because there's been more study - or someone with any other condition in health, that if there's a severe, terrifying condition that's likely to - could lead to the person damaging their life or losing their life, then we would treat it.

Q. Yes. You make a comment in your statement about an analogy with other interventions in public health more broadly, and you discuss the prevention of cancer and similar diseases in connection with smoking.

A. M'hmm.

Q. And I think you say that at times one has to act on the evidence as it is, rather than waiting until it develops.

A. Yes. Taking us back then to the idea, say, of primary prevention in terms of the so-called upstream determinants of health, that if we see that there is, in terms of the pattern of disorders, an increase of both physical and mental health problems in adults with these experiences of harm and neglect, well then, we might feel it's appropriate to act that way.

To say, as the state, as Victoria has done with Commissions on family violence and institutional care for children, we have the understanding now that there is unfortunately many - that it's in front of our eyes that these experiences are quite common in the community, so what we can do to prevent them happening will be important also downstream for the mental health for the population.

And also, we can monitor what we're doing, not necessarily by waiting 30 years so see who gets well or



1 ill - who is well or ill, but to say, well, the first thing  
2 that we would find is that these particular regulations are  
3 in place and the violence is abated and hence - and we  
4 might anticipate, because of those links, that the further  
5 results will be better.

6  
7 Q. Yes. Can I just ask you one more question about this  
8 topic. You have said in your statement that:

9  
10 "Essentially the case for investment in  
11 prevention requires a degree of  
12 specificity. We need to examine the  
13 specific cross-sectorial interventions that  
14 are known to act on modifiable influences  
15 on mental health."

16  
17 Can I ask you to elaborate on that by explaining what  
18 you mean by the cross-sectorial interventions and to the  
19 modifiable influence on mental health?

20 A. Broadly, we could say that mental health is  
21 everybody's business, so that, we understand that the way  
22 children experience school, the relations with the teachers  
23 and their peers, whether children are bullied or not, these  
24 have a significant influence on their mental health.

25  
26 We also have evidence that, from a range of different  
27 places, that specific training in social skills, if you  
28 like, for children is effective in improving their mental  
29 health and improving their prospects of mental health.

30  
31 Another example is from the field of community  
32 development in a number of high income countries, including  
33 in this country, there are community groups in a scheme  
34 called Communities That Care that work together with  
35 experts to assess the local situation in terms of youth  
36 violence in communities and put in place measures to change  
37 that, and this has produced significant results in terms of  
38 reductions in youth crime and improvement in outcomes for  
39 education and later vocation.

40  
41 Q. Do you happen to know where in Australia these things  
42 have been implemented?

43 A. Well, there have been some schemes in Victoria, in  
44 Melbourne, as I understand.

45  
46 Q. Just on the question of young people. You said that:  
47

1           "Adequate access to services and early  
2           intervention for those that need it [is  
3           best practice]. Most of those needing help  
4           are young people as the peak age of onset  
5           of these conditions is between 15 and  
6           25 years of age."

7  
8           Can you just explain to the Commissioners what you  
9           mean in that context about "the peak age of onset" and are  
10          you referring to particular types of mental illness?

11         A.   Well, it's across a fairly wide range of mental  
12         disorders, mental illnesses, that this applies; that  
13         between the ages of 15 and 25 - although sometimes for even  
14         younger ages - but that period would be the time when most  
15         people who are going to develop depression, who are going  
16         to develop anxiety, a psychotic condition, that would be  
17         the time when it first begins; may not be recognised then,  
18         but that's usually the time that it begins.

19  
20           And this distinguishes the mental disorders from the  
21         other non-communicable disorders, in fact. Here we're  
22         dealing with, we're thinking of cancer and heart disease,  
23         we're thinking of people at the end of their working lives  
24         or post working life; here we're talking about people who  
25         are entering community life before they've had an education  
26         or support - established their own families.

27  
28         Q.   You talk about the importance of linking primary  
29         health and community based mental health services with  
30         social housing and employment services. What, in your  
31         view, is the importance of that linkage?

32         A.   Yes. Well, this is important in general life, I  
33         suppose --

34  
35         Q.   Yes, of course.

36         A.   -- in supporting people in families and preventing -  
37         promoting health, but in particular it's important if we  
38         turn to the question of treatment and support and care for  
39         people with the experience of mental ill-health and their  
40         families. And again, working closely with these people  
41         also, so that it's supporting the decisions of the people  
42         with these conditions.

43  
44           But we see that people's needs are not limited to the  
45         health system, that they need somewhere to live, they quite  
46         often might have combined health problems, like  
47         drug/alcohol problems combined with mental health problems;

1 they might have a physical health problem as well,  
2 particularly as people enter middle age, they tend to have  
3 premature onset of those other non-communicable diseases.  
4

5 So, in many systems, including to some extent our own,  
6 we have some separation indeed in the sense of specialist  
7 mental health services and their links and interchanges and  
8 sharing of care, and some separations between the mental  
9 health and the drug and alcohol services and the ability  
10 for one service to manage all of those conditions.  
11

12 Q. You've also spoken about the importance of  
13 policymakers in different sectors having a combined and  
14 comprehensive approach, and is that for similar reasons?

15 A. Yes, I think this is particularly so if we think about  
16 persuading the Minister of Education to take an interest.  
17 How can we persuade the Minister for Education during the  
18 ride in a lift that mental health is important for his  
19 portfolio or her portfolio?  
20

21 And the same resources that are used to deliver  
22 education now could be shaped at the same time to improve  
23 rather than - or to improve mental health and to avoid any  
24 inadvertent compromising of mental health.  
25

26 Q. Thank you. You talk about some barriers to  
27 implementing mental health promotion strategies, and one of  
28 the things you have observed is confusion and vagueness  
29 about what mental health itself is. Can you say a bit more  
30 about that?

31 A. Yes. I think again, coming back to the idea that we  
32 are not used to, as a community, to thinking about mental  
33 health in itself, it's very much a part of health, and it's  
34 different from, although linked to, mental ill-health. So,  
35 thinking of mental health as an asset, being able to  
36 describe it as something that benefits the person in the  
37 community, that supports productive relationships, supports  
38 work, and supports the person's own sense of peace and  
39 wellbeing.  
40

41 And, without that - I think we quite often conflate  
42 mental health and mental ill-health when we're speaking  
43 and, without understanding that - we sometimes use the  
44 analogy of physical health, that an Olympic athlete has a  
45 different state of physical health from many of us in the  
46 community. We all still regard ourselves as healthy, but  
47 we understand what to do to improve our health. We demand

1 from our governments that they don't let raw sewerage run  
2 down the streets or that we want them to control alcohol  
3 outlets, we want them to control the amount of fat and  
4 label our foods. So, it's getting to the point where the  
5 community demands this of our government and supporting  
6 them in that.

7  
8 Q. And having worked in public mental health for quite  
9 some time, in your view where does that lack of  
10 understanding of the importance of mental health lie in our  
11 society?

12 A. Well, I think people have been very afraid of mental  
13 ill-health. It is a very - it's a terrifying idea, people  
14 have all sorts of misunderstandings about where it comes  
15 from: is it a curse, is it a weakness? And the idea that  
16 we could think about mental health as well is mixed up with  
17 that and not fully separated.

18  
19 And also, we're not used to thinking, as I mentioned  
20 earlier, that mental health is part of overall health and  
21 that a state of mental ill-health is going to compromise  
22 the rest of health. What this confusion and vagueness  
23 means, is that, we're not aware as a community of the  
24 benefits to be gained from improving mental health, both  
25 from promoting it and from preventing and treating illness  
26 successfully; that mentally healthy people are going to be  
27 more productive and the education system will be more  
28 successful with its outcomes, and parenting will be - we'll  
29 be able to support - parents may need or wish for some  
30 support in what they're doing; early childhood development  
31 can pick up early problems in learning or in relationships  
32 and can again manage those early and help the families to  
33 cope.

34  
35 Q. So from a public health perspective would you say that  
36 where we're at is still at a state of needing some  
37 consciousness raising about mental health?

38 A. I think so, yes. Consciousness not necessarily in the  
39 sense of campaigns, that can be helpful, but particularly  
40 in government or in decision-making circles about what is  
41 the evidence about the link between good mental health and  
42 the other parts of community life, the ones I've mentioned,  
43 and putting this alongside the need to raise awareness also  
44 of what is mental ill-health and relieve the stigma and  
45 discrimination that stand in the way of good service  
46 provision and good support for those people.

1 Q. So, in that connection, is it your view that there's a  
2 kind of institutional stigma in relation to mental health  
3 and policy making?

4 A. Yes, I think that's probably a good way to put it.  
5 People often minimise or believe it's a luxury or a fringe  
6 interest, whereas things like this new UN or WHO Commission  
7 on the non-communicable diseases has for the first time  
8 included mental health; that's because it's critical to the  
9 delivery of - successful delivery of services to other  
10 forms of ill-health; it's intertwined.

11  
12 Q. You've also spoken about what you call an unwarranted  
13 pessimism about the efficacy of treatments for mental  
14 health. What have you observed about that and where do you  
15 think that pessimism lies? Who holds it?

16 A. Right. Well, it's the general community and often the  
17 professional sense, I think we were all taught as medical  
18 students, if you like, about what's called the clinician's  
19 illusion and we're all warned about it, that we as  
20 professionals see people who need to come and see us, that  
21 is, people who are not well. People who get well don't  
22 come back.

23  
24 So, it's always the case, and we were taught to keep  
25 this awareness with us, that we can't discern the pattern  
26 of disease in the community from our daily work and it  
27 requires another lens, another - studies of communities and  
28 the patterns of ill-health and disability and health in  
29 communities to work that out.

30  
31 Q. You speak quite a bit in your statement about the need  
32 for integration of various things, can I just ask you about  
33 those. You say:

34  
35 "We're yet to fully integrate the housing  
36 system, mental health and drug and alcohol  
37 services and the primary healthcare  
38 system."

39  
40 Now, there are a number of parts in that. If you can,  
41 can I ask you what your vision is for integration in that  
42 respect.

43 A. Could I say first that I'm basing quite a bit of what  
44 I say on observations from --

45

46 Q. Yes.

47 A. -- the 1990s and the 2000s when I was director of the

1 Mental Health Service in the city and from studies we did  
2 at that time on people with homelessness and mental  
3 ill-health, as well as those in other parts of the mental  
4 health service.

5  
6 The importance of being able to deal with all of those  
7 problems, with mental ill-health, with addictions, with  
8 housing, lack of adequate housing, they all fuel each  
9 other, and when people come into a mental health service it  
10 doesn't do them much good to go back necessarily to a  
11 boarding house with very little income.

12  
13 They may not have anything that they regard as  
14 meaningful to do, they may have - they may be socially  
15 isolated, all of which are toxic to their mental health and  
16 that can result in - when I began training in psychiatry we  
17 had longer term hospital stays and people would just come  
18 back. I remember seeing young people who would come back  
19 two or three times within a very short space of time  
20 because the conditions in which they lived were toxic to  
21 their mental health.

22  
23 I think we've become much more sophisticated now about  
24 managing that but not completely so, and that's partly  
25 because people on the ground - the drug and alcohol  
26 workers, the mental health workers, the housing workers may  
27 not be familiar with and may be frightened of dealing with  
28 the other two problems that they're not used to.

29  
30 Q. You also mention your view that there is a need for  
31 close alignment between the mental health system and the  
32 child protection system. Can you say a little about that?

33 A. Yes. Well, I think we can look first at expenditure,  
34 relative expenditures; that if we look at the child  
35 protection system, the bulk of the expenditure, as I  
36 understand it across our country, is on the out-of-home  
37 care system. Advocates would argue that we want to be  
38 thinking about how to keep families together, how to  
39 prevent the maltreatment and violence and the other causes  
40 of removal of children from their families.

41  
42 So, the mental health - the links between mental  
43 health and the child protection system might be in both  
44 stages: that, how can the mental health system or mental  
45 health expertise, if you like, be integrated well into  
46 family support, parental support, early childhood  
47 development work.

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And then, when children are in foster care, or kinship care or in the minority residential care - again, we've heard about some of that today - when they're in that system, how do we support the carers of those young people to understand their needs as well as provide any direct support to the young people?

There's a great deal that can be done to support the system as well as support individuals. I think it wouldn't be unique for there to be difficulties in working across systems and people understanding each other and how best to work together.

Q. Just in that connection you say that:

"Maternal and child health services would ideally work closely with mental health experts for training and support of midwives and nurses and other providers in the detection and management of depression and other perinatal mental health problems."

A. Yes, I think we're very - probably world leaders in this state in doing that.

Q. Yes.

A. And that's a good example that we could extend to other systems.

Q. Yes. Can I ask you about a slightly different topic although still on your views about how the system might change. You said that:

"Suicide prevention and mental health promotion have tended to be different discourses up to now and a holistic view would assist."

What do you mean when you say "different discourses"?  
A. Well, we do some world-leading work again in suicide prevention, and preventing suicide is a very broad canvas, or ideally so. So that, there are specific things that we can do in schools in terms of training, so-called training of the gatekeepers to understand when there is a need to intervene with some distressed person. We can prevent the

1 means of suicide, guarding bridges and all the things that  
2 we do that way.

3  
4 But we need to - and many people do but it's important  
5 to include the broader canvas of promoting health,  
6 promoting mental health. That, if we think of violence and  
7 we think of alcohol and drug use, that the prevention of  
8 these circumstances also is relevant to suicide prevention.

9  
10 Q. Yes. You also say that:

11  
12 "There are obvious coordination  
13 difficulties in integrating services which  
14 are administered by different institutions  
15 and government departments. People with  
16 poor mental health and related disabilities  
17 need support from a trusted integrated  
18 environment which can withstand the ups and  
19 downs."

20  
21 What, in your view, are the features of a trusted,  
22 integrated environment that can withstand the ups and  
23 downs?

24 A. Well, I think it's, we're looking for something that  
25 may exist in some places, but the idea that a person or a  
26 family can go to one place and tell their story and have -  
27 be treated with respect and dignity. So, it's a question  
28 of human rights, of treating people with mental ill-health  
29 the way we would treat people with any other form of health  
30 for a start, ill-health, and that sense of continuity, that  
31 it's not a sense of having to transfer and move around to  
32 find the different services, which is a very difficult  
33 experience for people who are already experiencing mental  
34 health problems.

35  
36 Q. Professor Herrman, is there anything I haven't asked  
37 you about in relation to your views for reforming the  
38 system that you'd like to speak about?

39 A. No, I think we've covered a lot. I think the key  
40 points perhaps would be the question of valuing mental  
41 health, understanding the benefits for the community of  
42 improved mental health, and of understanding that people  
43 throughout their life course have mental health problems,  
44 but for our community and every community it's the young  
45 people that we are beginning much more to understand now,  
46 this is when the problems begin and when we can intervene,  
47 and that, if we think of the upstream determinants of



1 mental health and mental ill-health, there's a great deal  
2 we can do by working with education, housing, parenting,  
3 social welfare and workplaces.

4  
5 MS NICHOLS: Thank you very much. Chair, do the  
6 Commissioners have any questions?

7  
8 CHAIR: No, I don't think so. Thank you very much for  
9 that very comprehensive overview.

10  
11 MS NICHOLS: May Professor Herrman be excused?

12  
13 CHAIR: Yes.

14  
15 <THE WITNESS WITHDREW

16  
17 MS NICHOLS: That concludes the evidence for today,  
18 Commissioners.

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20 **AT 4.00PM THE COMMISSION WAS ADJOURNED TO**  
21 **FRIDAY, 5 JULY 2019 AT 10.00AM**

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<b>\$</b>	<p><b>2011</b> [1] - 189:28  <b>2014</b> [1] - 215:27  <b>2015</b> [2] - 173:34, 218:42  <b>2016</b> [2] - 178:8, 181:10  <b>2016/17</b> [1] - 183:41  <b>2017/18</b> [1] - 173:38  <b>2018</b> [1] - 242:40  <b>2019</b> [2] - 158:18, 262:21  <b>21</b> [1] - 161:20  <b>25</b> [2] - 255:6, 255:13  <b>25,500</b> [1] - 182:42  <b>29</b> [2] - 179:37, 179:39  <b>2pm</b> [1] - 215:13</p>	<b>8</b>	<p>241:14  <b>academics</b> [1] - 159:22  <b>accepted</b> [2] - 234:26, 241:37  <b>accepting</b> [2] - 242:7, 251:24  <b>access</b> [17] - 167:2, 169:24, 171:14, 172:11, 177:17, 184:7, 186:21, 208:13, 218:5, 220:10, 221:28, 221:34, 226:17, 234:21, 234:41, 236:15, 255:1  <b>Access</b> [5] - 169:24, 171:22, 171:34, 172:37, 182:28  <b>accessed</b> [1] - 218:21  <b>accessible</b> [2] - 168:31, 210:43  <b>accessing</b> [4] - 161:21, 162:1, 184:1, 238:11  <b>accident</b> [3] - 192:35, 211:17, 213:33  <b>Accident</b> [1] - 208:29  <b>according</b> [2] - 163:33, 244:13  <b>accountabilities</b> [1] - 188:9  <b>accountable</b> [1] - 188:16  <b>accredited</b> [1] - 167:13  <b>accrue</b> [1] - 200:35  <b>accumulation</b> [1] - 252:45  <b>achieve</b> [2] - 163:25, 163:29  <b>achieved</b> [1] - 168:36  <b>acknowledge</b> [4] - 174:19, 213:46, 214:3, 214:10  <b>Act</b> [1] - 215:27  <b>act</b> [3] - 253:27, 253:36, 254:14  <b>acting</b> [1] - 202:18  <b>actions</b> [1] - 241:39  <b>active</b> [1] - 181:27  <b>actively</b> [2] - 182:39, 238:26  <b>activities</b> [7] - 241:10, 241:12, 242:3, 243:11, 243:34, 245:16, 248:36  <b>activity</b> [3] - 183:35, 186:26, 207:41  <b>actual</b> [1] - 208:12</p>	<p><b>acute</b> [15] - 174:35, 179:37, 185:32, 203:15, 204:36, 204:38, 204:39, 204:41, 205:5, 205:6, 205:15, 205:23, 238:31, 250:22, 251:15  <b>adapt</b> [1] - 212:2  <b>adaptable</b> [1] - 211:7  <b>adapted</b> [1] - 171:27  <b>add</b> [2] - 184:27, 251:41  <b>added</b> [1] - 186:6  <b>additions</b> [1] - 259:7  <b>addition</b> [1] - 241:26  <b>additional</b> [1] - 168:31  <b>address</b> [14] - 161:37, 161:45, 162:12, 162:16, 168:26, 168:40, 171:4, 171:6, 171:7, 184:10, 185:44, 191:47, 205:45, 211:15  <b>addressed</b> [1] - 161:30  <b>addressing</b> [1] - 214:35  <b>adequate</b> [4] - 207:18, 246:20, 255:1, 259:8  <b>adjourn</b> [1] - 215:16  <b>ADJOURNED</b> [1] - 262:20  <b>ADJOURNMENT</b> [2] - 188:40, 215:18  <b>adjuncts</b> [1] - 207:38  <b>adjustments</b> [1] - 178:34  <b>administered</b> [1] - 261:14  <b>admission</b> [4] - 186:27, 226:30, 227:9, 228:19  <b>admissions</b> [1] - 185:17  <b>admit</b> [2] - 227:42, 229:28  <b>admitted</b> [11] - 218:35, 219:25, 222:33, 226:3, 226:6, 227:16, 228:14, 228:15, 235:23, 235:27, 236:11  <b>admitting</b> [1] - 229:9  <b>adolescent</b> [5] - 162:1, 213:20, 213:31, 226:24, 226:32  <b>Adolescent</b> [2] -</p>
<b>0</b>		<b>9</b>		
<b>000</b> [1] - 193:6		<p><b>9</b> [5] - 160:46, 216:30, 216:32, 217:7, 218:1  <b>90-130</b> [1] - 158:12  <b>911</b> [1] - 193:28</p>		
<b>1</b>		<b>A</b>		
<p><b>1</b> [6] - 176:34, 176:40, 214:28, 214:32, 218:17, 219:23  <b>1,000</b> [1] - 167:26  <b>10</b> [3] - 232:10, 232:12, 232:22  <b>10.00am</b> [1] - 158:18  <b>10.00AM</b> [1] - 262:21  <b>10.08am</b> [1] - 162:22  <b>11</b> [2] - 224:9, 232:22  <b>11.30am</b> [1] - 188:45  <b>12</b> [8] - 161:36, 169:35, 181:16, 186:32, 208:47, 209:5, 209:24, 218:40  <b>12-month</b> [1] - 185:47  <b>12-week</b> [1] - 220:34  <b>14</b> [2] - 185:42, 221:20  <b>14-month</b> [1] - 224:13  <b>15</b> [3] - 161:22, 255:5, 255:13  <b>16</b> [3] - 173:34, 216:18, 216:32  <b>16-year-old</b> [1] - 160:44  <b>160</b> [1] - 189:36  <b>17</b> [3] - 173:13, 173:17, 173:34  <b>1950s</b> [1] - 245:34  <b>1990s</b> [2] - 250:30, 258:47  <b>1999</b> [1] - 189:22</p>	<b>3</b>	<p><b>abated</b> [1] - 254:3  <b>ability</b> [10] - 164:6, 164:14, 164:20, 165:44, 174:9, 186:41, 212:3, 245:18, 256:9  <b>able</b> [33] - 159:16, 166:21, 168:2, 180:44, 194:33, 198:33, 199:41, 204:12, 204:18, 206:39, 206:41, 209:35, 209:41, 210:8, 210:31, 210:36, 210:40, 211:12, 212:45, 214:14, 220:11, 220:12, 223:19, 236:5, 237:23, 238:20, 239:7, 239:35, 248:32, 248:33, 256:35, 257:29, 259:6  <b>absence</b> [1] - 210:32  <b>absenteeism</b> [2] - 176:32, 176:43  <b>absolute</b> [1] - 232:28  <b>absolutely</b> [11] - 165:25, 165:28, 167:19, 169:11, 175:44, 180:33, 185:27, 200:10, 211:47, 239:17, 249:8  <b>abuse</b> [14] - 194:3, 194:19, 194:46, 195:16, 195:32, 195:33, 195:38, 203:32, 203:33, 207:27, 211:1, 247:25, 247:27  <b>academic</b> [2] - 161:15,</p>		
	<b>4</b>			
	<p><b>3</b> [3] - 158:20, 179:27, 214:32  <b>3,000</b> [1] - 181:12  <b>3.00pm</b> [1] - 240:20  <b>30</b> [6] - 167:25, 179:39, 181:35, 208:4, 252:43, 253:47</p>			
	<b>5</b>			
	<p><b>4</b> [1] - 158:18  <b>4,600</b> [1] - 167:25  <b>4.00PM</b> [1] - 262:20  <b>4.4</b> [1] - 196:13  <b>40</b> [1] - 208:4  <b>42</b> [1] - 185:46</p>			
	<b>6</b>			
	<p><b>5</b> [1] - 262:21  <b>50</b> [1] - 181:29</p>			
	<b>7</b>			
	<p><b>60s</b> [1] - 245:35</p>			
<b>2</b>	<p><b>7</b> [3] - 186:1, 224:7  <b>70</b> [4] - 167:20, 173:7, 194:8, 201:25  <b>70s</b> [1] - 245:35  <b>72-hour</b> [2] - 236:33, 236:39</p>			
<p><b>2</b> [3] - 214:28, 214:32, 226:40  <b>2,600</b> [1] - 167:27  <b>2.03pm</b> [1] - 216:7  <b>20</b> [3] - 202:29, 246:40, 249:27  <b>2000s</b> [1] - 258:47</p>				

<p>218:23, 220:15  <b>adolescents</b> [2] - 213:9, 213:15  <b>adult</b> [4] - 164:39, 207:25, 210:47, 213:22  <b>adulthood</b> [1] - 244:29  <b>adults</b> [3] - 164:12, 213:9, 253:34  <b>adversarial</b> [1] - 195:2  <b>adverse</b> [5] - 248:11, 248:19, 248:20, 248:30, 249:6  <b>adversities</b> [2] - 164:40, 170:45  <b>adversity</b> [14] - 163:27, 163:40, 163:44, 164:7, 164:15, 164:17, 165:14, 165:17, 165:18, 165:19, 168:3, 170:34, 201:29  <b>advice</b> [4] - 165:3, 201:35, 219:21, 220:21  <b>advocate</b> [1] - 210:1  <b>advocates</b> [2] - 237:40, 259:37  <b>advocating</b> [1] - 180:16  <b>Affairs</b> [2] - 191:39, 209:12  <b>affect</b> [1] - 224:46  <b>affected</b> [9] - 190:13, 191:6, 191:23, 191:32, 203:28, 204:25, 218:13, 246:31, 247:14  <b>affecting</b> [1] - 225:18  <b>affection</b> [1] - 175:31  <b>affects</b> [1] - 237:41  <b>affiliated</b> [1] - 190:8  <b>affirmed</b> [2] - 162:22, 216:7  <b>afford</b> [2] - 171:5  <b>affordable</b> [2] - 169:25, 171:11  <b>afraid</b> [1] - 257:12  <b>AFTER</b> [1] - 215:20  <b>aftermath</b> [16] - 190:17, 192:36, 192:37, 192:40, 194:39, 196:35, 198:6, 198:14, 198:41, 201:6, 201:17, 201:20, 201:28, 202:6, 202:30, 211:23  <b>afternoon</b> [3] - 223:3,</p>	<p>226:39, 227:35  <b>afterwards</b> [13] - 194:29, 194:44, 195:5, 196:41, 198:27, 198:39, 198:43, 199:28, 199:29, 200:28, 201:12, 202:24  <b>age</b> [9] - 159:5, 159:33, 163:13, 217:26, 218:1, 255:4, 255:6, 255:9, 256:2  <b>aged</b> [1] - 216:30  <b>Ageing</b> [1] - 162:39  <b>agencies</b> [1] - 210:29  <b>agency</b> [1] - 211:26  <b>ages</b> [3] - 216:32, 255:13, 255:14  <b>aggressive</b> [1] - 228:31  <b>agitated</b> [2] - 219:6, 222:23  <b>ago</b> [8] - 171:26, 176:31, 176:43, 177:9, 182:42, 186:9, 202:30, 242:13  <b>agoraphobia</b> [1] - 196:3  <b>agree</b> [1] - 229:10  <b>agreed</b> [1] - 179:3  <b>agreeing</b> [1] - 229:13  <b>aid</b> [10] - 164:9, 201:18, 201:34, 202:3, 202:11, 202:22, 202:47, 203:5, 211:20  <b>alarm</b> [1] - 197:35  <b>alcohol</b> [6] - 247:28, 256:9, 257:2, 258:36, 259:25, 261:7  <b>Aldershot</b> [1] - 184:38  <b>alert</b> [2] - 236:16, 236:18  <b>alerted</b> [2] - 229:4, 235:15  <b>alerting</b> [1] - 222:14  <b>Alex</b> [1] - 158:28  <b>alignment</b> [1] - 259:31  <b>alive</b> [1] - 186:32  <b>Allan</b> [1] - 158:27  <b>allow</b> [2] - 184:27, 243:20  <b>allowed</b> [2] - 177:23, 238:25  <b>allowing</b> [1] - 202:25  <b>almost</b> [2] - 204:47, 249:44</p>	<p><b>alone</b> [3] - 169:40, 221:34, 234:32  <b>alongside</b> [2] - 187:26, 257:43  <b>alright</b> [7] - 180:7, 219:29, 219:34, 245:6, 247:3, 249:18, 251:5  <b>alternative</b> [2] - 185:12, 224:10  <b>alternatively</b> [1] - 208:23  <b>alternatives</b> [2] - 184:41, 184:42  <b>amazing</b> [1] - 187:25  <b>ambulance</b> [8] - 185:22, 185:28, 185:32, 185:47, 186:2, 191:42, 192:34, 202:14  <b>ambulanced</b> [1] - 230:28  <b>ambulances</b> [1] - 185:35  <b>Amelia</b> [2] - 161:19, 161:20  <b>amount</b> [8] - 192:6, 192:7, 199:23, 206:1, 232:2, 233:27, 233:36, 257:3  <b>analogy</b> [4] - 243:13, 244:22, 253:22, 256:44  <b>analyses</b> [2] - 198:21, 198:22  <b>analysing</b> [1] - 184:20  <b>analysis</b> [3] - 184:15, 248:44, 249:3  <b>anger</b> [1] - 217:35  <b>animal</b> [2] - 232:20, 232:21  <b>answer</b> [2] - 170:17, 191:47  <b>antecedents</b> [1] - 249:11  <b>anti</b> [1] - 216:44  <b>anti-social</b> [1] - 216:44  <b>anticipate</b> [2] - 252:44, 254:4  <b>antipsychotic</b> [2] - 230:4, 233:13  <b>anxiety</b> [28] - 160:35, 161:30, 163:45, 172:8, 172:27, 173:5, 176:45, 176:47, 177:10, 179:22, 179:25, 180:3, 196:2,</p>	<p>208:37, 216:34, 216:35, 217:10, 217:35, 223:46, 224:11, 234:20, 235:5, 239:33, 246:38, 246:44, 249:24, 249:32, 255:16  <b>anyway</b> [2] - 214:40, 214:45  <b>AO</b> [1] - 158:27  <b>apart</b> [1] - 220:14  <b>apologies</b> [2] - 196:30  <b>app</b> [6] - 182:35, 182:47, 183:8, 183:23, 183:25, 183:44  <b>appalling</b> [1] - 230:47  <b>applied</b> [1] - 176:23  <b>applies</b> [2] - 203:24, 255:12  <b>apply</b> [2] - 171:7, 251:2  <b>appointed</b> [2] - 189:25, 214:39  <b>appointment</b> [9] - 172:16, 225:5, 227:18, 227:27, 227:30, 227:34, 236:33, 236:40  <b>appointments</b> [1] - 240:33  <b>approach</b> [4] - 180:22, 180:29, 236:2, 256:14  <b>approaches</b> [3] - 160:21, 160:33, 183:21  <b>appropriate</b> [4] - 172:26, 247:16, 248:14, 253:35  <b>ARACY</b> [1] - 165:1  <b>arduous</b> [1] - 235:8  <b>area</b> [11] - 171:37, 190:45, 198:32, 199:47, 211:9, 212:1, 212:34, 214:47, 234:41, 236:14, 241:40  <b>areas</b> [2] - 161:37, 241:17  <b>arena</b> [1] - 162:26  <b>argue</b> [1] - 259:37  <b>argument</b> [1] - 177:34  <b>arise</b> [1] - 246:22  <b>arm</b> [3] - 190:28, 191:13, 191:14  <b>armed</b> [1] - 182:1  <b>arms</b> [3] - 190:19, 190:24, 222:22</p>	<p><b>Armytage</b> [1] - 158:26  <b>arose</b> [1] - 239:20  <b>arrived</b> [1] - 219:20  <b>arrows</b> [1] - 188:17  <b>Art</b> [1] - 176:16  <b>aside</b> [4] - 188:2, 188:3, 251:45  <b>aspect</b> [2] - 160:47, 216:22  <b>Assault</b> [1] - 208:18  <b>assault</b> [6] - 189:47, 194:1, 197:9, 197:26, 208:20  <b>assaulted</b> [5] - 197:19, 197:22, 223:24, 225:26, 225:36  <b>assaulting</b> [1] - 219:6  <b>Assembly</b> [1] - 242:39  <b>assess</b> [2] - 202:16, 254:35  <b>assessed</b> [8] - 172:23, 216:37, 219:21, 226:24, 236:17, 238:32, 238:34, 238:44  <b>assessment</b> [12] - 172:18, 172:19, 189:44, 216:36, 218:11, 218:18, 225:4, 226:14, 227:12, 227:14, 229:6, 235:16  <b>assessments</b> [1] - 238:46  <b>asset</b> [1] - 256:35  <b>assist</b> [5] - 184:11, 184:32, 237:37, 250:16, 260:39  <b>assistance</b> [2] - 162:24, 189:6  <b>Assisting</b> [1] - 158:33  <b>associated</b> [5] - 159:23, 244:44, 248:32, 249:29, 250:38  <b>Association</b> [2] - 161:16, 240:30  <b>asylum</b> [1] - 208:24  <b>AT</b> [2] - 262:20, 262:21  <b>ate</b> [1] - 245:45  <b>athlete</b> [1] - 256:44  <b>attack</b> [4] - 217:14, 218:2, 229:42, 232:19  <b>attacks</b> [4] - 217:12, 217:14, 217:18, 243:4  <b>attempt</b> [1] - 180:38</p>
---	---	--	---	---

<p><b>attempted</b> [1] - 181:15  <b>attempts</b> [1] - 180:47  <b>attend</b> [4] - 235:5, 237:9, 237:11, 237:22  <b>attendance</b> [4] - 167:47, 224:4, 224:6, 224:22  <b>attended</b> [4] - 159:19, 220:32, 224:8, 231:32  <b>attending</b> [4] - 168:8, 215:42, 235:2, 249:25  <b>attention</b> [2] - 212:9, 245:45  <b>attitudes</b> [1] - 214:8  <b>attract</b> [1] - 178:28  <b>attributions</b> [1] - 198:47  <b>aunt</b> [4] - 219:46, 220:1, 220:39, 221:1  <b>aunties</b> [1] - 164:31  <b>autny</b> [1] - 220:24  <b>autny's</b> [1] - 223:1  <b>Australia</b> [17] - 160:38, 162:47, 166:28, 166:30, 166:43, 166:46, 168:34, 176:8, 176:31, 179:26, 185:35, 189:13, 189:16, 190:12, 196:12, 245:37, 254:41  <b>Australian</b> [8] - 171:28, 190:14, 191:1, 191:40, 201:26, 205:29, 212:31, 240:38  <b>Australians</b> [4] - 181:13, 182:43, 194:9, 196:14  <b>authentically</b> [1] - 179:7  <b>authored</b> [1] - 189:36  <b>autism</b> [1] - 216:36  <b>automatically</b> [1] - 169:6  <b>availability</b> [5] - 208:12, 212:43, 213:3, 215:1  <b>available</b> [15] - 166:41, 173:25, 179:16, 183:44, 184:24, 208:7, 208:9, 208:10, 210:2, 212:37, 212:47, 214:34, 234:7, 234:12,</p>	<p>236:43  <b>average</b> [1] - 176:39  <b>avoid</b> [5] - 206:32, 206:38, 216:39, 248:30, 256:23  <b>avoidance</b> [2] - 206:9, 206:37  <b>avoided</b> [1] - 248:12  <b>avoiding</b> [1] - 206:40  <b>aware</b> [17] - 163:6, 165:46, 176:26, 202:28, 203:37, 204:1, 210:19, 210:21, 213:21, 213:35, 214:2, 230:33, 230:35, 233:16, 249:12, 250:15, 257:23  <b>awareness</b> [6] - 213:26, 246:8, 246:9, 246:12, 257:43, 258:25  <b>awesome</b> [1] - 164:31</p>	<p>168:47, 175:40, 184:24, 200:3, 200:11, 202:1, 211:24  <b>Batten</b> [1] - 158:35  <b>beat</b> [1] - 177:25  <b>became</b> [4] - 162:34, 228:31, 228:46, 229:40  <b>become</b> [6] - 197:2, 200:14, 227:47, 236:20, 237:19, 259:23  <b>becomes</b> [4] - 179:36, 191:4, 198:25, 203:18  <b>becoming</b> [3] - 224:18, 232:13, 245:17  <b>bed</b> [8] - 221:39, 228:10, 229:30, 229:33, 229:39, 230:27, 233:11, 236:43  <b>beds</b> [3] - 184:4, 230:13, 234:12  <b>beg</b> [1] - 247:7  <b>began</b> [5] - 204:34, 245:37, 245:39, 250:35, 259:16  <b>begin</b> [2] - 246:29, 261:46  <b>beginning</b> [5] - 169:46, 170:13, 223:43, 242:13, 261:45  <b>begins</b> [2] - 255:17, 255:18  <b>begun</b> [1] - 252:40  <b>behave</b> [2] - 163:17, 164:21  <b>behaviour</b> [6] - 168:19, 180:33, 180:47, 181:15, 203:10, 213:17  <b>behavioural</b> [7] - 160:34, 166:18, 167:19, 172:33, 175:9, 217:11, 239:33  <b>behaviours</b> [10] - 163:45, 182:31, 202:18, 220:35, 224:35, 224:38, 225:17, 225:20, 227:46  <b>behind</b> [2] - 212:6, 231:7  <b>beings</b> [1] - 164:20  <b>belief</b> [7] - 197:28,</p>	<p>198:47, 206:19, 214:19, 214:24, 214:31, 249:15  <b>believes</b> [1] - 179:11  <b>benchmark</b> [1] - 191:5  <b>benchmarks</b> [2] - 190:46, 191:9  <b>beneficial</b> [1] - 239:24  <b>benefit</b> [1] - 239:28  <b>benefits</b> [4] - 246:15, 256:36, 257:24, 261:41  <b>benefitted</b> [2] - 221:35, 253:12  <b>bereaved</b> [1] - 181:16  <b>Bernadette</b> [1] - 158:29  <b>best</b> [27] - 163:25, 163:29, 164:2, 164:5, 164:37, 170:30, 177:12, 178:28, 191:11, 191:15, 191:18, 191:19, 191:21, 191:28, 191:30, 201:16, 203:19, 204:33, 205:25, 207:13, 207:45, 207:47, 208:30, 211:13, 213:17, 255:3, 260:12  <b>Better</b> [1] - 169:24  <b>better</b> [19] - 162:15, 164:39, 164:42, 165:13, 165:18, 168:9, 168:40, 170:19, 174:10, 176:46, 177:9, 177:11, 184:10, 190:29, 190:32, 207:38, 244:34, 246:19, 254:5  <b>between</b> [34] - 160:9, 161:39, 163:6, 169:14, 172:38, 173:46, 174:16, 175:34, 178:43, 178:47, 180:32, 186:21, 193:24, 194:23, 200:44, 203:16, 204:40, 205:14, 205:16, 209:23, 211:13, 214:22, 216:32, 224:6, 245:1, 245:41, 246:6, 247:17, 255:5, 255:13, 256:8, 257:41, 259:31, 259:42</p>	<p><b>Beyond</b> [20] - 160:27, 162:30, 166:27, 166:44, 166:45, 169:1, 171:22, 171:25, 173:16, 177:13, 177:14, 177:22, 178:3, 179:47, 180:8, 180:16, 181:10, 182:34, 184:16, 185:21  <b>beyond</b> [3] - 211:37, 245:8, 252:41  <b>big</b> [8] - 169:21, 176:35, 186:16, 214:47, 223:19, 223:22, 231:7  <b>biggest</b> [1] - 207:44  <b>billion</b> [2] - 168:41, 176:35  <b>bills</b> [1] - 176:5  <b>binary</b> [1] - 170:15  <b>biological</b> [2] - 196:44, 244:31  <b>bipolar</b> [5] - 179:31, 196:5, 247:12, 247:17, 251:18  <b>birth</b> [1] - 249:37  <b>bit</b> [13] - 171:2, 192:17, 199:9, 199:38, 206:29, 214:32, 214:35, 246:24, 249:18, 251:5, 256:29, 258:31, 258:43  <b>bite</b> [1] - 167:2  <b>bite-size</b> [1] - 167:2  <b>bits</b> [3] - 169:8, 169:9  <b>black</b> [1] - 217:20  <b>blame</b> [1] - 246:17  <b>blamed</b> [1] - 194:47  <b>Blanchard</b> [1] - 176:10  <b>Blankley</b> [1] - 161:33  <b>blood</b> [1] - 243:3  <b>Blue</b> [15] - 160:27, 162:30, 166:27, 166:44, 166:45, 169:1, 171:25, 173:16, 177:13, 177:14, 177:22, 178:3, 179:47, 180:16, 181:10  <b>Blue's</b> [4] - 171:22, 180:8, 184:16, 185:21  <b>board</b> [1] - 226:47  <b>boarding</b> [1] - 259:11  <b>boards</b> [1] - 177:24  <b>body</b> [1] - 242:26</p>
	<b>B</b>			
	<p><b>babies</b> [1] - 175:27  <b>baby</b> [1] - 175:35  <b>background</b> [2] - 189:35, 248:6  <b>backing</b> [1] - 210:33  <b>bad</b> [1] - 230:2  <b>badly</b> [1] - 235:12  <b>banded</b> [1] - 164:5  <b>bang</b> [1] - 198:39  <b>Barbara</b> [2] - 183:18  <b>barely</b> [2] - 231:7, 232:27  <b>barrier</b> [2] - 214:4, 214:5  <b>barriers</b> [2] - 213:44, 256:26  <b>base</b> [10] - 199:45, 200:1, 200:10, 212:6, 213:15, 213:16, 248:7, 250:43, 251:6, 252:9  <b>based</b> [17] - 159:24, 159:28, 160:20, 167:45, 169:41, 183:19, 183:21, 184:32, 205:6, 208:33, 211:21, 218:19, 231:21, 231:22, 237:34, 237:40, 255:29  <b>basing</b> [1] - 258:43  <b>basis</b> [10] - 163:4, 163:5, 165:27,</p>			

<p><b>body's</b> [1] - 197:35  <b>books</b> [1] - 217:36  <b>border</b> [2] - 191:40, 191:41  <b>borderline</b> [5] - 196:7, 216:25, 216:42, 220:35, 247:43  <b>born</b> [7] - 163:11, 163:23, 164:10, 170:32, 175:5  <b>boss</b> [1] - 229:25  <b>bottom</b> [1] - 224:24  <b>bounce</b> [4] - 164:6, 164:14, 165:35, 206:12  <b>box</b> [1] - 179:8  <b>boyfriend</b> [1] - 223:25  <b>brain</b> [1] - 217:21  <b>break</b> [7] - 179:33, 188:35, 192:23, 215:12, 233:26, 233:27, 240:5  <b>breakdown</b> [3] - 224:47, 229:42, 234:33  <b>breakdowns</b> [1] - 180:45  <b>breaking</b> [1] - 223:25  <b>bridges</b> [1] - 261:1  <b>briefly</b> [2] - 205:28, 208:9  <b>brigades</b> [1] - 191:43  <b>bright</b> [1] - 185:5  <b>brightest</b> [1] - 178:28  <b>bringing</b> [1] - 207:2  <b>brings</b> [1] - 246:15  <b>Brisbane</b> [1] - 184:40  <b>broad</b> [3] - 204:27, 241:9, 260:43  <b>broader</b> [5] - 204:5, 241:32, 251:45, 252:22, 261:5  <b>broadly</b> [9] - 170:1, 189:46, 194:4, 210:4, 242:30, 247:9, 247:22, 253:23, 254:20  <b>brother</b> [1] - 219:9  <b>bubbling</b> [1] - 199:4  <b>buck</b> [1] - 198:40  <b>build</b> [10] - 165:16, 165:35, 167:34, 176:37, 199:41, 200:9, 210:41, 213:25, 213:28, 232:9  <b>build-up</b> [1] - 232:9  <b>building</b> [3] - 166:5, 200:12, 211:20  <b>built</b> [2] - 161:31,</p>	<p>183:17  <b>bulk</b> [1] - 259:35  <b>bullied</b> [1] - 254:23  <b>bullying</b> [1] - 243:31  <b>bunch</b> [1] - 183:33  <b>burden</b> [2] - 246:33, 253:7  <b>burgeoning</b> [1] - 177:31  <b>burglary</b> [1] - 225:26  <b>bus</b> [1] - 183:46  <b>bushfire</b> [1] - 194:27  <b>bushfires</b> [1] - 165:36  <b>business</b> [11] - 169:39, 171:30, 176:31, 177:2, 177:17, 177:25, 177:28, 177:37, 177:39, 178:6, 254:21  <b>businesses</b> [1] - 176:39  <b>busy</b> [1] - 185:8</p>	<p>210:41  <b>car</b> [5] - 192:35, 218:47, 219:17, 219:18, 233:3  <b>cardiovascular</b> [1] - 243:2  <b>care</b> [55] - 160:42, 170:7, 173:11, 188:7, 191:28, 203:22, 203:24, 203:27, 203:37, 204:21, 208:44, 210:14, 211:14, 212:46, 213:27, 214:9, 214:39, 214:40, 214:44, 218:6, 219:27, 221:2, 222:4, 222:9, 222:12, 222:13, 222:28, 223:28, 225:15, 225:20, 228:41, 229:21, 231:21, 231:22, 231:31, 232:42, 233:24, 234:9, 234:40, 235:47, 236:12, 237:5, 237:23, 237:29, 237:35, 239:7, 241:4, 241:19, 253:39, 255:38, 256:8, 259:37, 260:2, 260:3  <b>Care</b> [2] - 214:6, 254:34  <b>care/back</b> [1] - 222:1  <b>carer</b> [1] - 238:30  <b>carers</b> [2] - 220:33, 260:5  <b>cares</b> [1] - 181:45  <b>caring</b> [2] - 191:22, 198:17  <b>Cartesian</b> [1] - 242:25  <b>carve</b> [1] - 169:8  <b>case</b> [12] - 171:30, 196:19, 199:14, 201:40, 230:33, 237:43, 248:25, 250:27, 251:24, 252:30, 254:10, 258:24  <b>caseness</b> [1] - 173:1  <b>cases</b> [1] - 249:14  <b>catch</b> [1] - 232:44  <b>catchment</b> [2] - 234:41, 236:14  <b>categories</b> [2] - 208:27, 208:42  <b>categorise</b> [1] - 187:33</p>	<p><b>category</b> [4] - 247:26, 247:38, 247:41, 247:46  <b>caught</b> [1] - 232:41  <b>caused</b> [2] - 192:6, 244:44  <b>causes</b> [2] - 200:31, 259:39  <b>causing</b> [3] - 171:14, 206:1, 218:13  <b>cells</b> [1] - 231:11  <b>cent</b> [15] - 173:7, 176:34, 181:29, 181:35, 185:42, 185:46, 186:1, 194:8, 196:13, 201:25, 208:4, 224:7, 246:40, 249:27  <b>centre</b> [1] - 210:25  <b>Centre</b> [7] - 162:6, 163:1, 164:47, 176:16, 189:13, 189:16, 240:34  <b>centred</b> [1] - 170:34  <b>Centrelink</b> [1] - 171:8  <b>centres</b> [4] - 193:6, 209:38, 209:39  <b>Centres</b> [1] - 208:18  <b>centuries</b> [1] - 242:13  <b>CEO</b> [5] - 160:27, 162:29, 162:35, 179:12, 179:14  <b>CEOs</b> [1] - 177:23  <b>certain</b> [7] - 159:8, 203:29, 234:10, 234:13, 244:5, 249:5, 249:36  <b>certainly</b> [4] - 192:32, 213:21, 213:22, 214:21  <b>certainty</b> [1] - 170:8  <b>chain</b> [1] - 169:34  <b>chair</b> [6] - 188:22, 211:33, 215:12, 215:24, 239:39, 262:5  <b>Chair</b> [3] - 158:26, 205:32, 216:1  <b>CHAIR</b> [13] - 188:25, 188:29, 188:38, 212:41, 215:4, 215:8, 215:16, 215:26, 239:42, 239:47, 240:7, 262:8, 262:13  <b>challenge</b> [6] - 160:19, 173:10, 184:17, 187:15, 187:30, 212:12</p>	<p><b>challenged</b> [1] - 212:2  <b>challenges</b> [2] - 159:42, 187:12  <b>change</b> [13] - 168:19, 181:7, 187:42, 188:6, 197:30, 207:18, 211:7, 213:42, 239:24, 252:46, 253:3, 254:36, 260:34  <b>changed</b> [5] - 160:30, 212:19, 212:21, 242:1, 245:46  <b>changes</b> [4] - 175:35, 203:9, 223:19, 223:22  <b>changing</b> [4] - 214:1, 214:4, 249:6, 250:37  <b>channel</b> [1] - 182:5  <b>cheering</b> [1] - 180:4  <b>Child</b> [2] - 218:23, 220:14  <b>child</b> [19] - 162:1, 164:35, 175:37, 207:24, 213:20, 213:30, 220:16, 226:24, 229:37, 232:32, 233:16, 237:10, 238:25, 239:7, 252:3, 259:32, 259:34, 259:43, 260:17  <b>child's</b> [1] - 195:31  <b>childhood</b> [15] - 163:26, 163:41, 163:43, 166:12, 168:37, 168:41, 175:47, 194:3, 195:38, 203:32, 237:11, 244:28, 247:47, 257:30, 259:46  <b>Childhood</b> [2] - 166:28, 166:46  <b>children</b> [31] - 160:4, 163:40, 164:30, 164:46, 165:3, 165:16, 166:6, 166:24, 167:10, 167:20, 168:1, 168:32, 175:5, 175:7, 175:29, 175:30, 175:31, 195:28, 195:29, 212:47, 213:4, 213:9, 243:30, 253:40, 254:22, 254:23, 254:28, 259:40, 260:2  <b>Children's</b> [4] -</p>
<b>C</b>				
	<p><b>Café</b> [1] - 184:37  <b>caged</b> [3] - 232:20, 232:21  <b>call-outs</b> [1] - 185:31  <b>calming</b> [2] - 201:40, 204:10  <b>calms</b> [1] - 183:30  <b>CAMHS</b> [3] - 213:26, 213:36, 229:2  <b>campaign</b> [1] - 182:4  <b>campaigns</b> [2] - 159:28, 257:39  <b>camps</b> [1] - 197:3  <b>Canberra</b> [1] - 167:44  <b>cancer</b> [7] - 159:35, 162:43, 242:19, 243:5, 253:13, 253:23, 255:22  <b>cannot</b> [3] - 215:39, 238:24, 245:25  <b>canvas</b> [2] - 260:43, 261:5  <b>capabilities</b> [1] - 213:30  <b>capability</b> [7] - 199:41, 209:39, 209:41, 210:18, 210:41, 211:20, 213:25  <b>capable</b> [2] - 160:30, 210:6  <b>capacities</b> [1] - 165:32  <b>capacity</b> [4] - 197:29, 204:11, 206:46,</p>			

<p>161:43, 175:14, 175:22, 213:34 <b>choice</b> [3] - 177:40, 177:45, 221:36 <b>cholera</b> [1] - 242:13 <b>choose</b> [1] - 209:17 <b>chose</b> [1] - 221:6 <b>chronic</b> [4] - 162:44, 199:30, 242:18, 250:21 <b>circles</b> [1] - 257:40 <b>circuit</b> [1] - 197:41 <b>circumstances</b> [9] - 163:16, 164:11, 186:6, 187:35, 193:18, 200:36, 213:2, 222:32, 261:8 <b>cities</b> [1] - 252:24 <b>city</b> [3] - 220:22, 242:15, 259:1 <b>claim</b> [1] - 176:33 <b>claims</b> [1] - 176:33 <b>clarify</b> [1] - 184:46 <b>clarity</b> [1] - 187:17 <b>class</b> [1] - 235:14 <b>classification</b> [3] - 195:22, 247:35, 250:42 <b>classifications</b> [2] - 246:27, 247:21 <b>classify</b> [1] - 195:18 <b>classrooms</b> [1] - 167:6 <b>cleaned</b> [1] - 222:30 <b>clear</b> [11] - 166:23, 194:25, 200:7, 208:29, 208:44, 211:11, 213:16, 242:46, 249:10, 251:13, 252:7 <b>clearer</b> [1] - 251:5 <b>clinic</b> [1] - 233:23 <b>clinical</b> [24] - 171:35, 172:19, 172:40, 173:1, 173:4, 173:12, 173:35, 185:14, 189:10, 191:20, 191:28, 191:47, 193:38, 193:40, 198:33, 207:10, 207:12, 208:8, 231:39, 241:33, 242:3, 245:7, 245:42, 246:6 <b>clinically</b> [1] - 173:43 <b>clinician</b> [6] - 172:21, 189:42, 227:3, 227:17, 227:25, 236:39 <b>clinician's</b> [1] - 258:18</p>	<p><b>clinicians</b> [1] - 212:34 <b>close</b> [3] - 160:9, 244:22, 259:31 <b>closely</b> [3] - 242:28, 255:40, 260:18 <b>closer</b> [1] - 243:34 <b>closing</b> [1] - 228:12 <b>clothes</b> [1] - 222:19 <b>clue</b> [1] - 197:47 <b>cluster</b> [1] - 165:37 <b>clusters</b> [1] - 187:6 <b>co</b> [1] - 212:30 <b>co-host</b> [1] - 212:30 <b>coach</b> [7] - 172:17, 172:18, 172:20, 172:29, 172:31, 172:38, 172:41 <b>coach's</b> [1] - 172:42 <b>coaches</b> [5] - 171:22, 171:24, 171:35, 172:19, 174:11 <b>coaching</b> [2] - 174:6, 182:28 <b>Cockram</b> [1] - 158:28 <b>COGHLAN</b> [13] - 188:42, 188:47, 211:33, 215:6, 215:12, 215:22, 216:1, 216:5, 216:9, 239:39, 239:45, 240:4, 240:10 <b>Coghlan</b> [1] - 158:36 <b>cognitive</b> [4] - 172:33, 205:38, 205:39, 213:17 <b>coincided</b> [1] - 223:24 <b>cold</b> [1] - 231:39 <b>collaborating</b> [1] - 182:2 <b>Collaborating</b> [1] - 240:34 <b>colleagues</b> [6] - 180:4, 187:38, 199:46, 201:10, 209:8, 210:26 <b>collect</b> [1] - 186:46 <b>collected</b> [1] - 185:37 <b>collecting</b> [4] - 184:17, 186:25, 186:26 <b>collection</b> [1] - 186:10 <b>collective</b> [1] - 241:12 <b>colleges</b> [1] - 191:4 <b>combat</b> [2] - 192:36, 194:4 <b>combination</b> [2] - 163:20, 163:21 <b>combined</b> [3] - 255:46, 255:47, 256:13</p>	<p><b>comfort</b> [1] - 170:31 <b>comfortable</b> [3] - 189:1, 202:42, 204:24 <b>coming</b> [9] - 192:35, 198:5, 204:42, 211:30, 223:26, 224:24, 230:44, 232:22, 256:31 <b>comment</b> [1] - 253:21 <b>comments</b> [1] - 185:26 <b>COMMISSION</b> [2] - 158:5, 262:20 <b>Commission</b> [30] - 159:3, 159:15, 159:21, 159:28, 160:20, 162:25, 162:34, 168:23, 178:42, 179:17, 187:25, 187:26, 187:39, 189:6, 189:39, 198:34, 208:29, 209:45, 211:6, 212:35, 215:26, 215:30, 216:14, 238:5, 239:1, 240:23, 242:38, 242:42, 245:22, 258:6 <b>Commission's</b> [2] - 159:11, 180:13 <b>commissioned</b> [7] - 168:15, 168:35, 173:15, 176:30, 178:3, 179:47, 181:10 <b>COMMISSIONER</b> [2] - 211:36, 212:39 <b>Commissioners</b> [18] - 159:1, 187:24, 188:22, 188:42, 196:31, 202:28, 211:33, 217:8, 222:7, 239:40, 240:4, 240:17, 245:29, 246:25, 246:26, 255:8, 262:6, 262:18 <b>commissioning</b> [1] - 167:44 <b>Commissions</b> [1] - 253:39 <b>common</b> [17] - 165:1, 194:1, 194:10, 195:45, 195:47, 196:10, 196:12, 218:27, 243:41, 246:29, 246:30, 246:37, 246:39,</p>	<p>247:28, 252:23, 252:25, 253:42 <b>commonly</b> [3] - 192:34, 209:7, 244:25 <b>Commonwealth</b> [6] - 162:39, 166:43, 168:22, 168:24, 187:45, 208:45 <b>commotion</b> [1] - 218:12 <b>communicable</b> [8] - 242:19, 242:34, 242:38, 242:42, 242:47, 255:21, 256:3, 258:7 <b>communicate</b> [3] - 171:40, 204:12, 204:13 <b>communication</b> [1] - 174:8 <b>communities</b> [14] - 164:24, 165:34, 165:35, 174:26, 180:23, 187:4, 190:15, 191:10, 244:5, 245:47, 247:29, 254:36, 258:27, 258:29 <b>Communities</b> [1] - 254:34 <b>community</b> [67] - 159:16, 159:19, 161:37, 165:24, 165:37, 165:38, 165:41, 166:1, 169:41, 174:35, 181:18, 182:5, 184:32, 184:36, 184:41, 185:13, 186:39, 187:7, 189:46, 190:14, 192:18, 192:39, 199:21, 200:5, 208:33, 208:38, 208:40, 209:38, 209:39, 210:8, 210:17, 210:20, 210:43, 213:40, 238:27, 241:13, 242:1, 242:2, 243:15, 243:19, 244:9, 246:10, 246:11, 246:16, 246:20, 246:39, 246:41, 247:29, 250:10, 252:26, 253:42, 254:31, 254:33, 255:25, 255:29, 256:32,</p>	<p>256:37, 256:46, 257:5, 257:23, 257:42, 258:16, 258:26, 261:41, 261:44 <b>community's</b> [2] - 181:20, 199:41 <b>community-based</b> [1] - 169:41 <b>companies</b> [2] - 194:33, 198:9 <b>compared</b> [3] - 177:11, 197:21, 252:5 <b>comparing</b> [1] - 177:11 <b>compensation</b> [2] - 176:32, 176:33 <b>competition</b> [2] - 245:41, 246:6 <b>complaint</b> [1] - 226:46 <b>complementary</b> [1] - 168:25 <b>complete</b> [2] - 200:8, 238:31 <b>completely</b> [4] - 170:5, 207:15, 243:25, 259:24 <b>complex</b> [20] - 161:1, 165:14, 177:5, 179:22, 180:34, 188:1, 190:41, 195:9, 195:11, 195:19, 195:23, 195:24, 195:37, 195:38, 197:2, 207:22, 207:27, 207:34, 209:2 <b>complexities</b> [1] - 236:38 <b>complications/ disabilities</b> [1] - 250:39 <b>component</b> [1] - 241:34 <b>components</b> [1] - 181:4 <b>comprehensive</b> [2] - 256:14, 262:9 <b>compromise</b> [1] - 257:21 <b>compromising</b> [1] - 256:24 <b>concentrate</b> [1] - 249:44 <b>concentrated</b> [1] - 240:42 <b>concentration</b> [1] - 205:1 <b>concept</b> [4] - 174:42,</p>
--	--	--	---	---

<p>195:27, 200:18, 248:31</p> <p><b>concepts</b> [1] - 160:8</p> <p><b>conceptually</b> [1] - 243:10</p> <p><b>concern</b> [3] - 181:19, 200:41, 211:15</p> <p><b>concerned</b> [5] - 181:20, 181:32, 181:36, 222:14, 248:25</p> <p><b>concerning</b> [1] - 240:24</p> <p><b>concludes</b> [1] - 262:17</p> <p><b>condition</b> [6] - 165:21, 178:33, 251:14, 253:16, 253:17, 255:16</p> <p><b>conditions</b> [30] - 163:11, 174:24, 175:2, 175:17, 176:10, 176:28, 176:44, 178:21, 179:26, 179:28, 180:39, 243:31, 243:36, 246:33, 246:41, 247:10, 247:14, 247:40, 249:35, 250:21, 250:22, 251:2, 251:12, 251:44, 252:4, 255:5, 255:42, 256:10, 259:20</p> <p><b>conduct</b> [2] - 216:35, 219:24</p> <p><b>conducted</b> [2] - 164:46, 181:11</p> <p><b>conference</b> [1] - 212:30</p> <p><b>Conference</b> [1] - 212:31</p> <p><b>conferences</b> [1] - 177:31</p> <p><b>confidence</b> [4] - 166:21, 167:8, 181:9, 182:13</p> <p><b>confident</b> [3] - 178:31, 200:2, 200:14</p> <p><b>confidently</b> [2] - 165:43, 211:22</p> <p><b>confirm</b> [1] - 178:41</p> <p><b>conflate</b> [1] - 256:41</p> <p><b>conflict</b> [2] - 192:36, 217:44</p> <p><b>confront</b> [1] - 206:4</p> <p><b>confusion</b> [2] - 256:28, 257:22</p> <p><b>connect</b> [2] - 167:11,</p>	<p>171:40</p> <p><b>connected</b> [3] - 240:15, 243:17, 245:17</p> <p><b>connection</b> [7] - 169:30, 176:44, 180:8, 180:27, 253:24, 258:1, 260:15</p> <p><b>Connections</b> [1] - 220:34</p> <p><b>connections</b> [1] - 248:40</p> <p><b>conscious</b> [1] - 203:33</p> <p><b>consciousness</b> [3] - 175:28, 257:37, 257:38</p> <p><b>consequences</b> [1] - 243:29</p> <p><b>consider</b> [4] - 159:28, 160:21, 165:23, 241:24</p> <p><b>considerably</b> [1] - 198:11</p> <p><b>consideration</b> [1] - 178:20</p> <p><b>considered</b> [3] - 163:34, 174:2, 242:29</p> <p><b>considering</b> [4] - 180:12, 190:36, 190:37, 193:44</p> <p><b>consist</b> [1] - 173:42</p> <p><b>consistent</b> [4] - 165:1, 184:15, 194:12, 213:8</p> <p><b>consistently</b> [1] - 173:7</p> <p><b>consists</b> [1] - 167:1</p> <p><b>constant</b> [2] - 159:17, 186:4</p> <p><b>constantly</b> [2] - 184:4, 227:42</p> <p><b>constraint</b> [1] - 187:19</p> <p><b>consultations</b> [3] - 159:16, 159:20, 213:41</p> <p><b>consumer</b> [1] - 172:4</p> <p><b>contact</b> [7] - 164:30, 172:38, 201:43, 216:46, 219:32, 221:17, 233:11</p> <p><b>contacted</b> [1] - 225:44</p> <p><b>contacting</b> [1] - 227:4</p> <p><b>contain</b> [1] - 223:8</p> <p><b>contained</b> [5] - 221:33, 221:36, 238:11, 238:12, 238:17</p>	<p><b>context</b> [14] - 159:44, 161:45, 164:2, 171:24, 171:28, 199:47, 200:19, 202:4, 202:8, 204:35, 207:34, 245:25, 246:4, 255:9</p> <p><b>continually</b> [2] - 170:20, 201:10</p> <p><b>continue</b> [3] - 176:2, 225:13, 225:17</p> <p><b>continued</b> [3] - 220:24, 246:1, 252:41</p> <p><b>continuing</b> [1] - 249:23</p> <p><b>continuity</b> [2] - 169:37, 261:30</p> <p><b>continuous</b> [1] - 166:40</p> <p><b>contrasting</b> [1] - 224:6</p> <p><b>contribute</b> [3] - 180:46, 196:24, 199:10</p> <p><b>contributed</b> [1] - 229:41</p> <p><b>contributing</b> [3] - 170:29, 176:7, 177:6</p> <p><b>contribution</b> [2] - 176:27, 188:30</p> <p><b>control</b> [8] - 197:17, 197:30, 202:45, 211:30, 225:16, 250:14, 257:2, 257:3</p> <p><b>controllability</b> [1] - 197:16</p> <p><b>controlled</b> [1] - 199:15</p> <p><b>convenient</b> [2] - 188:36, 215:12</p> <p><b>conversation</b> [4] - 181:7, 181:31, 236:44, 237:1</p> <p><b>conversations</b> [3] - 167:10, 182:16, 203:35</p> <p><b>convey</b> [2] - 214:33, 225:47</p> <p><b>convicted</b> [1] - 241:43</p> <p><b>conviction</b> [1] - 241:40</p> <p><b>coordinated</b> [2] - 169:12, 211:27</p> <p><b>coordination</b> [1] - 261:12</p> <p><b>cope</b> [11] - 164:7, 164:21, 164:42, 165:18, 168:3, 175:29, 186:38, 225:19, 237:7,</p>	<p>238:24, 257:33</p> <p><b>coping</b> [2] - 201:33, 250:4</p> <p><b>copy</b> [1] - 215:44</p> <p><b>core</b> [4] - 195:39, 205:43, 206:12, 207:27</p> <p><b>correct</b> [26] - 162:36, 162:45, 168:38, 168:44, 173:44, 173:47, 189:11, 189:14, 189:18, 189:23, 189:26, 189:29, 189:33, 189:37, 190:6, 190:9, 190:21, 191:27, 193:19, 196:22, 216:27, 241:5, 244:36, 244:41, 244:46, 247:22</p> <p><b>correlated</b> [1] - 168:4</p> <p><b>correlation</b> [3] - 163:9, 175:10, 186:20</p> <p><b>correlations</b> [1] - 163:6</p> <p><b>cost</b> [4] - 168:35, 173:23, 176:31, 176:34</p> <p><b>cost-effective</b> [1] - 173:23</p> <p><b>costs</b> [1] - 185:17</p> <p><b>Council</b> [1] - 240:39</p> <p><b>Counsel</b> [1] - 158:33</p> <p><b>counsel</b> [1] - 215:46</p> <p><b>counsellors</b> [1] - 167:5</p> <p><b>counting</b> [1] - 246:35</p> <p><b>countries</b> [1] - 254:32</p> <p><b>country</b> [10] - 167:21, 167:26, 169:42, 173:13, 173:18, 191:8, 191:42, 210:26, 254:33, 259:36</p> <p><b>couple</b> [4] - 218:12, 218:28, 220:22, 223:12</p> <p><b>course</b> [20] - 162:13, 166:39, 171:3, 171:25, 175:27, 179:18, 184:30, 184:47, 195:14, 203:11, 213:40, 241:21, 245:15, 249:6, 250:37, 252:43, 252:46, 253:14, 255:35, 261:43</p>	<p><b>cover</b> [1] - 160:8</p> <p><b>covered</b> [1] - 261:39</p> <p><b>covers</b> [1] - 241:17</p> <p><b>create</b> [7] - 165:3, 169:38, 169:39, 182:3, 182:27, 185:12</p> <p><b>creating</b> [4] - 164:2, 165:47, 171:19, 177:3</p> <p><b>cried</b> [1] - 232:47</p> <p><b>crime</b> [1] - 254:38</p> <p><b>criminal</b> [1] - 221:30</p> <p><b>crises</b> [1] - 185:33</p> <p><b>crisis</b> [14] - 181:46, 182:22, 183:7, 183:11, 184:1, 184:33, 184:43, 185:3, 185:33, 185:36, 223:5, 223:6, 238:31, 238:32</p> <p><b>criteria</b> [3] - 193:31, 195:24, 221:28</p> <p><b>critical</b> [8] - 162:9, 175:7, 195:33, 198:3, 198:18, 202:24, 211:16, 258:8</p> <p><b>critically</b> [1] - 214:19</p> <p><b>cross</b> [3] - 186:17, 254:13, 254:18</p> <p><b>Cross</b> [2] - 184:39, 202:7</p> <p><b>cross-jurisdictional</b> [1] - 186:17</p> <p><b>cross-sectorial</b> [2] - 254:13, 254:18</p> <p><b>cry</b> [1] - 235:26</p> <p><b>crying</b> [2] - 229:35, 233:16</p> <p><b>cue</b> [3] - 206:40, 206:43</p> <p><b>cues</b> [5] - 203:34, 203:38, 203:41, 204:17, 214:16</p> <p><b>cue</b> [1] - 162:15</p> <p><b>currency</b> [1] - 212:30</p> <p><b>current</b> [4] - 161:44, 196:13, 251:25, 251:41</p> <p><b>curriculum</b> [1] - 167:14</p> <p><b>curse</b> [1] - 257:15</p> <p><b>curtailed</b> [1] - 161:30</p> <p><b>customs</b> [1] - 191:41</p> <p><b>cut</b> [6] - 201:32, 202:46, 215:46, 216:3, 219:7, 240:12</p> <p><b>cycles</b> [4] - 187:20,</p>
--	--	---	--	---

188:3, 188:17 <b>cycling</b> [2] - 185:18, 186:4	<b>days</b> [14] - 160:25, 175:15, 175:20, 176:21, 177:46, 184:3, 199:3, 203:11, 203:16, 204:40, 205:14, 213:40, 223:18, 232:2	<b>definitely</b> [2] - 204:30, 214:5	244:28	<b>determinant</b> [2] - 195:44, 198:25
<b>D</b>	<b>dead</b> [1] - 186:32	<b>definition</b> [7] - 165:2, 192:1, 192:10, 192:24, 193:25, 193:37, 193:40	<b>depression</b> [26] - 160:35, 161:30, 163:45, 172:8, 172:27, 173:4, 176:45, 176:47, 177:10, 179:22, 179:25, 180:3, 181:7, 196:2, 196:9, 200:35, 200:44, 208:37, 234:19, 243:36, 246:37, 246:44, 249:25, 249:33, 255:15, 260:21	<b>determinants</b> [25] - 160:28, 160:29, 163:10, 163:11, 163:21, 163:33, 163:37, 168:47, 169:3, 170:28, 180:21, 180:29, 184:11, 198:35, 199:19, 243:40, 243:42, 243:45, 244:13, 244:20, 244:25, 252:2, 252:11, 253:31, 261:47
<b>dad</b> [1] - 234:42	<b>deal</b> [15] - 165:18, 168:25, 171:13, 172:35, 174:43, 182:30, 183:8, 185:44, 201:29, 212:45, 214:1, 226:45, 259:6, 260:9, 262:1	<b>definitions</b> [1] - 199:38	<b>depressive</b> [1] - 179:13	<b>determination</b> [1] - 235:11
<b>dad's</b> [1] - 236:4	<b>dealing</b> [9] - 169:3, 182:14, 198:8, 206:37, 210:20, 242:15, 252:10, 255:22, 259:27	<b>degree</b> [19] - 194:46, 197:3, 197:4, 197:8, 197:10, 197:16, 197:17, 197:37, 198:3, 198:13, 199:1, 199:2, 203:40, 204:1, 204:9, 206:18, 213:20, 246:8, 254:11	<b>deputy</b> [2] - 162:34, 189:25	<b>determine</b> [2] - 163:15, 175:25
<b>daily</b> [1] - 258:26	<b>death</b> [5] - 164:17, 170:4, 192:37, 193:8, 194:5	<b>deliver</b> [3] - 208:13, 210:8, 256:21	<b>describe</b> [13] - 164:6, 177:12, 195:9, 195:28, 195:30, 217:3, 217:16, 218:41, 219:16, 221:4, 227:14, 232:5, 256:36	<b>detox</b> [3] - 233:23, 233:25, 233:30
<b>damage</b> [1] - 212:14	<b>debriefer</b> [1] - 202:32	<b>delivered</b> [7] - 166:44, 171:44, 171:45, 172:1	<b>described</b> [8] - 193:45, 201:37, 205:10, 206:16, 207:36, 213:8, 218:26, 252:45	<b>detoxed</b> [1] - 221:33
<b>damaging</b> [1] - 253:18	<b>debriefing</b> [1] - 202:29	<b>delivering</b> [2] - 207:47, 239:29	<b>describing</b> [2] - 194:17, 211:13	<b>detriment</b> [1] - 239:6
<b>danger</b> [2] - 221:29, 221:31	<b>decade</b> [1] - 188:8	<b>delivery</b> [5] - 191:10, 191:19, 210:14, 258:9	<b>desensitisation</b> [1] - 205:39	<b>develop</b> [11] - 165:1, 174:45, 177:29, 196:20, 201:27, 207:27, 212:2, 212:3, 248:41, 255:15, 255:16
<b>dangerous</b> [2] - 179:44, 197:21	<b>decades</b> [2] - 199:29, 241:8	<b>delusional</b> [1] - 235:7	<b>design</b> [6] - 165:6, 168:16, 176:17, 187:16, 187:32	<b>developed</b> [3] - 166:44, 174:20, 191:1
<b>dark</b> [1] - 233:15	<b>decide</b> [1] - 188:10	<b>demand</b> [5] - 216:39, 250:4, 250:5, 256:47	<b>designated</b> [1] - 208:27	<b>developing</b> [11] - 160:2, 161:46, 165:20, 173:23, 190:45, 194:38, 195:6, 197:13, 199:34, 200:24, 201:13
<b>darkest</b> [1] - 229:35	<b>decided</b> [3] - 160:8, 228:1, 234:40	<b>demanding</b> [1] - 193:41	<b>designed</b> [4] - 169:21, 172:19, 237:33, 243:28	<b>development</b> [15] - 163:8, 167:2, 174:24, 175:43, 176:27, 190:45, 191:13, 191:14, 199:11, 202:35, 242:36, 248:3, 254:32, 257:30, 259:47
<b>data</b> [16] - 169:17, 173:28, 173:37, 184:18, 184:25, 185:28, 185:37, 185:39, 186:10, 186:14, 186:18, 186:26, 186:44, 186:46, 194:12, 202:34	<b>decision</b> [6] - 177:24, 178:5, 178:19, 178:22, 225:7, 257:40	<b>demsands</b> [2] - 184:21, 257:5	<b>designed</b> [4] - 169:21, 172:19, 237:33, 243:28	<b>developmentally</b> [1] - 207:25
<b>daughter</b> [50] - 160:44, 160:45, 183:28, 215:33, 216:18, 217:7, 217:33, 217:46, 218:15, 218:35, 218:40, 218:43, 219:5, 220:7, 220:10, 220:18, 220:22, 220:39, 220:47, 221:23, 222:9, 222:40, 223:24, 224:16, 225:11, 225:16, 225:25, 225:34, 227:10, 227:30, 227:40, 228:46, 229:33, 232:6, 232:27, 232:43, 233:5, 233:22, 233:40, 234:32, 234:34, 235:29, 236:9, 237:23, 237:37, 237:40, 238:9, 238:13, 239:16, 239:32	<b>decision-makers</b> [2] - 177:24, 178:5	<b>demonstrated</b> [1] - 173:13	<b>designing</b> [1] - 167:44	<b>developments</b> [1] - 200:24
<b>daughter's</b> [5] - 161:1, 220:23, 224:35, 231:21, 239:25	<b>decision-making</b> [2] - 178:22, 257:40	<b>Department</b> [3] - 162:39, 167:43, 189:31	<b>desperately</b> [1] - 235:8	<b>develops</b> [3] - 196:34, 196:38, 253:29
<b>DAVID</b> [1] - 188:45	<b>decisions</b> [5] - 187:34, 187:41, 239:6, 243:21, 255:41	<b>department</b> [7] - 168:15, 184:42, 184:44, 185:1, 218:27, 230:17, 235:19	<b>despite</b> [3] - 161:4, 214:38, 244:29	<b>diabetes</b> [2] - 159:34, 243:5
<b>David</b> [3] - 160:37, 188:34, 188:43	<b>decline</b> [2] - 220:45, 235:29	<b>departments</b> [6] - 184:34, 185:4, 185:19, 185:38, 186:5, 261:15	<b>destabilising</b> [1] - 206:2	<b>diagnosed</b> [3] -
<b>day-to-day</b> [1] - 192:2	<b>declined</b> [1] - 220:44	<b>dependence</b> [1] - 230:31	<b>destruction</b> [1] - 192:38	
	<b>declining</b> [1] - 222:13	<b>dependency</b> [9] - 228:32, 229:16, 230:32, 230:42, 231:2, 232:6, 235:28, 235:31, 236:12	<b>detail</b> [5] - 180:13, 190:23, 202:32, 217:8, 245:28	
	<b>deep</b> [1] - 224:20	<b>depressed</b> [1] -	<b>detect</b> [1] - 167:17	
	<b>deepest</b> [1] - 229:35		<b>detection</b> [1] - 260:21	
	<b>deeply</b> [2] - 181:20, 207:31		<b>deterioration</b> [1] - 159:37	
	<b>Defence</b> [5] - 183:20, 191:37, 209:12, 214:7			
	<b>defiance</b> [1] - 216:35			
	<b>defined</b> [2] - 249:28, 249:31			



<p>203:16, 204:40, 247:42</p> <p><b>diagnoses</b> [2] - 160:45, 216:33</p> <p><b>diagnosis</b> [13] - 195:21, 195:23, 204:37, 205:11, 205:13, 205:15, 216:25, 216:29, 216:42, 216:44, 231:36, 251:13, 251:41</p> <p><b>dial</b> [1] - 190:33</p> <p><b>die</b> [6] - 170:4, 180:38, 197:5, 217:19, 229:5, 232:47</p> <p><b>diet</b> [2] - 243:14, 245:38</p> <p><b>diets</b> [1] - 175:30</p> <p><b>differ</b> [1] - 163:33</p> <p><b>difference</b> [10] - 161:7, 170:41, 178:47, 194:23, 198:42, 198:46, 204:8, 210:37, 245:1, 245:33</p> <p><b>differences</b> [3] - 205:16, 205:41, 207:8</p> <p><b>different</b> [44] - 160:7, 172:7, 172:13, 177:43, 179:32, 190:38, 192:17, 193:38, 193:41, 195:23, 199:37, 201:23, 202:17, 207:6, 211:28, 211:29, 212:3, 212:13, 212:22, 212:23, 213:13, 219:10, 224:10, 225:12, 236:13, 236:14, 236:15, 241:23, 243:10, 245:16, 245:32, 246:6, 246:38, 251:15, 251:43, 254:26, 256:13, 256:34, 256:45, 260:32, 260:37, 260:41, 261:14, 261:32</p> <p><b>differentiate</b> [1] - 247:16</p> <p><b>differentiating</b> [1] - 251:10</p> <p><b>differentiator</b> [1] - 178:26</p> <p><b>differently</b> [3] - 179:40, 212:24,</p>	<p>212:25</p> <p><b>difficult</b> [9] - 165:15, 210:34, 220:13, 224:42, 228:46, 238:21, 247:44, 261:32</p> <p><b>difficulties</b> [13] - 162:1, 167:19, 175:9, 195:41, 198:10, 207:28, 214:11, 214:16, 243:30, 244:27, 246:21, 260:11, 261:13</p> <p><b>difficulty</b> [4] - 161:21, 198:7, 207:29, 207:30</p> <p><b>dignity</b> [1] - 261:27</p> <p><b>diminishing</b> [1] - 193:36</p> <p><b>dinner</b> [1] - 219:20</p> <p><b>direct</b> [4] - 163:44, 192:46, 192:47, 260:6</p> <p><b>directed</b> [4] - 159:3, 159:26, 237:24, 241:3</p> <p><b>directly</b> [5] - 181:35, 212:47, 213:1, 225:18, 231:37</p> <p><b>director</b> [8] - 160:37, 161:42, 162:6, 162:47, 189:13, 189:25, 189:28, 258:47</p> <p><b>Director</b> [1] - 240:33</p> <p><b>disabilities</b> [5] - 248:4, 248:32, 248:39, 252:45, 261:16</p> <p><b>disability</b> [4] - 244:44, 246:34, 249:44, 258:28</p> <p><b>disadvantage</b> [1] - 243:47</p> <p><b>disagree</b> [1] - 179:3</p> <p><b>disappear</b> [2] - 170:5, 246:2</p> <p><b>disassociation</b> [1] - 197:46</p> <p><b>disaster</b> [9] - 164:18, 190:1, 192:38, 192:39, 194:2, 194:26, 198:7, 202:6, 211:2</p> <p><b>disasters</b> [3] - 194:2, 211:39</p> <p><b>disastrous</b> [1] - 217:39</p> <p><b>discern</b> [1] - 258:25</p>	<p><b>discharge</b> [1] - 232:9</p> <p><b>discipline</b> [1] - 241:14</p> <p><b>disclose</b> [1] - 179:39</p> <p><b>disclosed</b> [1] - 179:42</p> <p><b>disclosing</b> [1] - 178:32</p> <p><b>discourses</b> [2] - 260:38, 260:41</p> <p><b>discreet</b> [2] - 184:1, 184:7</p> <p><b>discrimination</b> [5] - 177:4, 179:33, 244:4, 244:6, 257:45</p> <p><b>discuss</b> [2] - 226:32, 253:23</p> <p><b>discussed</b> [1] - 250:42</p> <p><b>discussing</b> [1] - 225:12</p> <p><b>discussion</b> [2] - 160:40, 194:15</p> <p><b>disease</b> [7] - 242:19, 243:2, 245:36, 245:46, 249:7, 255:22, 258:26</p> <p><b>diseases</b> [13] - 162:44, 195:22, 242:12, 242:19, 242:34, 242:38, 242:42, 242:47, 243:2, 243:5, 253:24, 256:3, 258:7</p> <p><b>disengaged</b> [1] - 240:46</p> <p><b>dishevelled</b> [3] - 218:44, 227:35, 238:42</p> <p><b>Disorder</b> [1] - 191:3</p> <p><b>disorder</b> [47] - 179:31, 190:47, 196:2, 196:3, 196:6, 196:7, 196:10, 196:11, 196:12, 196:15, 196:20, 196:34, 199:35, 203:16, 203:17, 204:36, 204:38, 204:39, 204:41, 205:5, 205:6, 205:7, 205:12, 205:14, 205:15, 205:23, 206:8, 208:36, 209:35, 209:42, 216:26, 216:34, 216:35, 216:36, 216:39, 216:43, 216:44, 219:24, 246:28, 247:4, 247:17, 247:43, 248:34, 251:18,</p>	<p>251:22</p> <p><b>disorders</b> [38] - 160:35, 160:39, 161:35, 162:14, 190:47, 195:46, 196:3, 196:4, 203:45, 208:36, 246:30, 246:37, 247:8, 247:11, 247:12, 247:25, 247:27, 247:28, 247:34, 247:37, 247:39, 247:46, 248:3, 249:22, 250:42, 250:45, 251:1, 251:16, 251:17, 251:37, 251:46, 252:19, 252:23, 253:33, 255:12, 255:20, 255:21</p> <p><b>disparity</b> [1] - 179:21</p> <p><b>disruption</b> [1] - 218:14</p> <p><b>dissociative</b> [2] - 217:13, 229:43</p> <p><b>distanced</b> [1] - 197:43</p> <p><b>distinct</b> [2] - 190:19, 190:24</p> <p><b>distinction</b> [1] - 193:35</p> <p><b>distinguish</b> [1] - 174:16</p> <p><b>distinguished</b> [1] - 161:14</p> <p><b>distinguishes</b> [1] - 255:20</p> <p><b>distinguishing</b> [1] - 193:24</p> <p><b>distract</b> [1] - 183:30</p> <p><b>distress</b> [18] - 163:42, 166:18, 167:18, 172:25, 173:2, 174:44, 180:41, 182:20, 184:33, 185:7, 186:7, 192:6, 192:7, 200:43, 206:1, 248:29, 249:43</p> <p><b>distressed</b> [12] - 203:13, 204:43, 218:45, 222:10, 222:24, 227:5, 227:41, 227:47, 231:38, 232:13, 236:30, 260:47</p> <p><b>distressing</b> [5] - 193:26, 193:29, 235:9, 235:25, 236:27</p>	<p><b>distributed</b> [1] - 242:14</p> <p><b>distribution</b> [1] - 242:15</p> <p><b>distrust</b> [1] - 239:12</p> <p><b>disturbing</b> [1] - 219:2</p> <p><b>diverting</b> [1] - 250:7</p> <p><b>doctor</b> [1] - 224:26</p> <p><b>dog</b> [2] - 183:45, 183:46</p> <p><b>domestic</b> [3] - 189:47, 194:3, 195:16</p> <p><b>done</b> [18] - 160:41, 178:4, 181:6, 182:34, 183:33, 184:10, 184:39, 185:22, 198:21, 202:22, 207:5, 213:36, 214:6, 214:38, 239:1, 250:13, 253:38, 260:9</p> <p><b>door</b> [1] - 215:45</p> <p><b>doors</b> [2] - 177:23, 232:31</p> <p><b>dosage</b> [1] - 167:3</p> <p><b>dose</b> [5] - 207:17, 208:46, 209:1, 210:1</p> <p><b>doubt</b> [1] - 241:24</p> <p><b>down</b> [24] - 160:15, 175:16, 179:33, 183:30, 192:23, 197:20, 197:45, 198:25, 199:22, 199:29, 201:46, 204:44, 207:2, 214:31, 218:8, 222:22, 227:27, 227:35, 228:16, 230:28, 234:11, 235:15, 237:13, 257:2</p> <p><b>download</b> [1] - 182:47</p> <p><b>downloads</b> [1] - 183:36</p> <p><b>downs</b> [2] - 261:19, 261:23</p> <p><b>downstream</b> [2] - 243:29, 253:44</p> <p><b>Dr</b> [4] - 158:28, 161:33, 161:42, 176:10</p> <p><b>dragged</b> [2] - 231:11, 231:12</p> <p><b>dramatically</b> [3] - 197:30, 206:16, 206:44</p> <p><b>draw</b> [1] - 183:12</p> <p><b>draws</b> [1] - 172:12</p> <p><b>dreams</b> [1] - 234:23</p>
--	--	--	---	---

<p><b>drive</b> [1] - 229:47  <b>driven</b> [2] - 235:15, 238:32  <b>drove</b> [1] - 228:16  <b>drug</b> [6] - 221:30, 224:38, 256:9, 258:36, 259:25, 261:7  <b>drug/alcohol</b> [1] - 255:47  <b>drugs</b> [5] - 218:13, 221:16, 221:34, 223:47, 224:16  <b>due</b> [9] - 222:13, 223:46, 224:11, 224:38, 234:12, 234:41, 235:5, 237:28, 238:18  <b>duplicate</b> [1] - 168:24  <b>duration</b> [7] - 174:29, 197:10, 205:19, 244:43, 248:46, 252:37, 252:38  <b>during</b> [12] - 161:35, 164:7, 172:47, 218:11, 220:45, 231:17, 233:9, 233:12, 236:3, 236:20, 249:16, 256:17  <b>DVA</b> [1] - 208:21</p>	<p>239:20, 239:23, 244:45, 245:1, 245:2, 248:1, 248:7, 248:12, 248:22, 250:20, 250:27, 250:33, 250:43, 250:47, 251:7, 251:20, 251:26, 251:29, 251:44, 252:40, 253:5, 255:1, 257:30, 257:31, 257:32, 259:46  <b>easily</b> [2] - 184:6, 205:3  <b>eating</b> [1] - 247:39  <b>echoed</b> [1] - 159:20  <b>economic</b> [4] - 159:42, 163:6, 173:35, 180:24  <b>edge</b> [1] - 204:47  <b>EDITH</b> [1] - 240:20  <b>educate</b> [2] - 159:33, 159:34  <b>educating</b> [1] - 159:35  <b>Education</b> [3] - 161:28, 256:16, 256:17  <b>education</b> [16] - 163:8, 163:25, 163:36, 164:27, 169:14, 221:34, 235:12, 239:37, 243:18, 248:39, 250:11, 254:39, 255:25, 256:22, 257:27, 262:2  <b>educational</b> [1] - 168:5  <b>educators</b> [3] - 167:3, 167:35, 168:28  <b>effect</b> [3] - 206:16, 215:1, 249:7  <b>effective</b> [9] - 160:23, 173:23, 208:46, 209:1, 213:18, 215:2, 252:31, 252:33, 254:28  <b>effectively</b> [2] - 174:44, 176:9  <b>effectiveness</b> [8] - 165:10, 167:30, 200:4, 209:17, 214:19, 214:24, 248:7, 252:35  <b>effects</b> [7] - 160:33, 178:37, 190:30, 200:33, 207:10, 207:12, 209:15  <b>efficacy</b> [3] - 213:6,</p>	<p>213:7, 258:13  <b>efficiencies</b> [1] - 169:38  <b>efforts</b> [1] - 161:4  <b>eight</b> [1] - 171:26  <b>either</b> [8] - 164:13, 170:4, 179:27, 181:15, 183:30, 192:25, 199:42, 230:35  <b>elaborate</b> [4] - 169:32, 187:22, 221:15, 254:17  <b>elect</b> [1] - 202:41  <b>electoral</b> [3] - 187:19, 188:3, 188:17  <b>electronic</b> [2] - 192:15, 193:14  <b>elements</b> [3] - 162:9, 198:3, 205:43  <b>eligible</b> [1] - 172:23  <b>elsewhere</b> [2] - 209:45, 230:26  <b>embedded</b> [3] - 210:7, 210:18, 210:42  <b>emerge</b> [2] - 193:32, 200:28  <b>emergence</b> [1] - 160:14  <b>emergencies</b> [1] - 211:17  <b>emergency</b> [16] - 184:34, 184:42, 184:43, 185:1, 185:4, 185:19, 185:38, 186:5, 192:39, 213:33, 218:27, 225:1, 230:12, 230:13, 230:17, 235:19  <b>emerging</b> [9] - 165:45, 166:17, 170:7, 175:9, 184:35, 186:45, 187:6, 200:15, 211:39  <b>emotion</b> [1] - 203:10  <b>emotional</b> [6] - 167:19, 175:9, 192:19, 193:36, 203:42, 238:33  <b>emotionally</b> [6] - 193:26, 193:41, 197:42, 212:4, 236:4, 238:38  <b>emotions</b> [1] - 207:28  <b>empathic</b> [1] - 198:17  <b>empathy</b> [2] - 181:44, 185:9  <b>emphasis</b> [3] - 165:31, 169:2, 169:5</p>	<p><b>emphasised</b> [1] - 159:39  <b>employ</b> [3] - 171:37, 171:38, 171:39  <b>employed</b> [1] - 171:36  <b>employee</b> [1] - 189:21  <b>employees</b> [4] - 176:18, 178:6, 179:3, 191:35  <b>employer</b> [1] - 177:40  <b>employers</b> [3] - 177:35, 177:43, 178:27  <b>employment</b> [2] - 198:10, 255:30  <b>empower</b> [1] - 183:5  <b>enable</b> [4] - 178:30, 186:38, 187:4, 215:38  <b>encompass</b> [2] - 210:11, 241:10  <b>encountered</b> [2] - 238:4, 238:7  <b>encourage</b> [3] - 182:15, 183:37, 212:36  <b>end</b> [9] - 191:20, 201:12, 209:45, 219:36, 222:38, 224:15, 228:14, 255:23  <b>ended</b> [17] - 218:4, 221:2, 222:3, 222:24, 223:12, 224:47, 225:23, 225:29, 231:20, 233:5, 233:19, 235:19, 235:36, 236:9, 237:6, 237:15, 239:34  <b>enduring</b> [2] - 165:20, 174:46  <b>engage</b> [5] - 167:34, 172:5, 220:16, 222:41, 232:43  <b>engaged</b> [3] - 168:7, 223:44, 243:18  <b>engagement</b> [4] - 167:47, 191:3, 202:19, 225:5  <b>engages</b> [1] - 237:38  <b>engaging</b> [6] - 167:39, 195:1, 211:26, 220:19, 220:20, 229:3  <b>engineer</b> [1] - 169:19  <b>enhance</b> [2] - 213:25, 213:30  <b>enhanced</b> [1] - 183:25  <b>enhancement</b> [1] -</p>	<p>183:34  <b>enhancing</b> [1] - 159:46  <b>enjoy</b> [1] - 248:33  <b>enormous</b> [7] - 192:6, 198:39, 198:41, 199:22, 200:23, 206:1, 210:37  <b>enquire</b> [1] - 240:4  <b>enter</b> [2] - 172:28, 256:2  <b>entering</b> [1] - 255:25  <b>enters</b> [1] - 175:46  <b>environment</b> [9] - 167:22, 171:40, 176:38, 204:24, 210:9, 221:36, 238:12, 261:18, 261:22  <b>environments</b> [4] - 164:12, 166:20, 175:5, 208:39  <b>epidemiology</b> [1] - 240:43  <b>episode</b> [9] - 160:3, 174:37, 174:41, 178:35, 229:43, 229:44, 250:28, 252:33, 253:3  <b>episodes</b> [1] - 160:17  <b>equal</b> [1] - 241:17  <b>equally</b> [1] - 241:19  <b>equip</b> [2] - 167:7, 167:17  <b>equipping</b> [1] - 174:43  <b>equivalent</b> [2] - 209:14  <b>ER</b> [3] - 218:5, 218:10, 236:42  <b>escalate</b> [2] - 185:7, 217:30  <b>escalated</b> [6] - 218:40, 218:41, 224:17, 224:35, 226:46, 227:46  <b>escalation</b> [1] - 182:22  <b>escorted</b> [1] - 232:26  <b>especially</b> [1] - 160:13  <b>essentially</b> [3] - 167:1, 237:18, 254:10  <b>establish</b> [1] - 162:33  <b>established</b> [7] - 159:27, 184:35, 210:47, 244:13, 249:45, 251:26, 255:26  <b>esteem</b> [1] - 245:18  <b>Europe</b> [1] - 245:37  <b>evaluated</b> [3] - 167:31,</p>
<b>E</b>				
<p><b>Early</b> [2] - 166:27, 166:45  <b>early</b> [76] - 159:4, 159:13, 159:24, 159:35, 160:1, 160:4, 160:7, 160:12, 160:13, 160:14, 160:15, 160:21, 160:32, 160:41, 161:5, 162:12, 162:13, 164:23, 166:5, 166:16, 166:29, 166:42, 167:27, 168:30, 174:14, 174:30, 174:39, 174:40, 174:41, 175:1, 175:2, 175:3, 175:42, 175:47, 182:24, 184:11, 190:40, 200:15, 200:18, 200:21, 200:26, 200:41, 201:2, 203:13, 204:33, 211:17, 213:42, 214:3,</p>				

<p>173:32, 183:15  <b>evaluation</b> [14] - 167:32, 167:33, 167:37, 167:45, 168:12, 168:15, 170:13, 170:14, 171:29, 173:35, 173:36, 173:38, 190:28  <b>evenly</b> [1] - 178:42  <b>event</b> [53] - 192:5, 192:12, 192:19, 192:25, 193:7, 193:13, 193:22, 194:10, 194:11, 194:16, 194:30, 194:31, 194:42, 194:45, 194:47, 195:1, 195:7, 196:18, 196:21, 196:39, 196:40, 196:43, 197:1, 197:2, 197:11, 197:43, 197:44, 198:3, 198:16, 198:24, 198:46, 199:12, 199:13, 199:14, 199:16, 200:47, 201:4, 201:6, 201:17, 201:36, 201:43, 202:15, 202:26, 202:31, 204:42, 205:1, 205:47, 206:4, 206:24, 209:23, 212:19, 245:14  <b>event-related</b> [1] - 198:24  <b>event-specific</b> [1] - 199:13  <b>events</b> [35] - 163:16, 164:21, 165:36, 192:20, 192:21, 192:27, 192:32, 193:42, 193:46, 194:5, 194:6, 194:39, 195:12, 195:17, 195:18, 195:30, 195:46, 196:1, 196:26, 196:32, 197:26, 197:30, 197:32, 198:15, 198:27, 201:23, 201:26, 201:28, 206:15, 207:1, 212:2, 212:12, 212:15  <b>eventually</b> [1] - 229:39  <b>everyday</b> [3] - 164:29,</p>	<p>181:13, 201:29  <b>Everymind</b> [1] - 174:20  <b>evidence</b> [71] - 159:7, 159:8, 159:24, 159:28, 160:13, 160:20, 160:27, 160:32, 160:38, 160:40, 161:3, 161:9, 161:10, 161:16, 161:20, 161:27, 161:34, 161:43, 162:7, 162:12, 162:15, 163:32, 163:42, 165:9, 169:38, 177:1, 177:18, 178:42, 182:1, 183:17, 183:19, 183:22, 184:31, 185:15, 191:15, 194:8, 195:45, 199:45, 200:1, 200:9, 200:11, 203:18, 205:6, 205:36, 206:11, 209:20, 211:21, 211:37, 212:6, 213:15, 213:16, 215:23, 215:29, 215:41, 215:44, 216:9, 239:11, 242:26, 248:7, 250:43, 251:6, 251:25, 252:9, 252:18, 252:31, 252:32, 252:39, 253:28, 254:26, 257:41, 262:17  <b>evidence-based</b> [6] - 159:24, 159:28, 160:20, 183:19, 205:6, 211:21  <b>exacerbated</b> [1] - 187:18  <b>exact</b> [2] - 232:2, 251:13  <b>exactly</b> [2] - 196:32, 252:27  <b>examine</b> [1] - 254:12  <b>examined</b> [3] - 162:22, 188:45, 216:7  <b>examining</b> [1] - 159:10  <b>example</b> [75] - 159:32, 163:22, 163:35, 163:40, 164:18, 164:35, 165:36, 166:16, 168:28,</p>	<p>170:47, 171:37, 173:14, 173:21, 176:16, 180:37, 180:43, 181:7, 181:29, 182:27, 184:36, 184:38, 186:21, 186:28, 186:43, 186:44, 187:6, 187:8, 191:9, 191:37, 191:40, 192:15, 192:33, 192:34, 193:5, 193:6, 193:15, 193:28, 193:46, 194:18, 194:20, 194:25, 194:26, 194:45, 197:19, 198:5, 200:27, 200:29, 200:31, 202:5, 202:8, 203:15, 203:40, 203:44, 204:38, 204:39, 205:5, 207:21, 208:17, 208:24, 208:29, 209:11, 209:37, 210:46, 211:3, 211:31, 212:18, 213:26, 214:5, 214:7, 214:8, 242:32, 254:31, 260:29  <b>examples</b> [1] - 190:2  <b>Excellence</b> [1] - 162:7  <b>excited</b> [1] - 174:9  <b>exclusively</b> [1] - 249:45  <b>excuse</b> [1] - 165:15  <b>excused</b> [5] - 188:27, 188:29, 215:6, 239:45, 262:11  <b>executive</b> [2] - 162:6, 162:38  <b>exercise</b> [3] - 179:8, 243:14, 245:38  <b>exercised</b> [1] - 245:46  <b>exist</b> [4] - 166:14, 181:26, 210:43, 261:25  <b>existence</b> [1] - 182:23  <b>existing</b> [5] - 190:38, 196:44, 196:45, 209:33, 210:7  <b>exists</b> [1] - 209:28  <b>exit</b> [2] - 173:5, 232:9  <b>exited</b> [1] - 221:39  <b>expectation</b> [1] - 222:38  <b>expecting</b> [1] - 222:44  <b>expenditure</b> [2] -</p>	<p>259:33, 259:35  <b>expenditures</b> [1] - 259:34  <b>expenses</b> [1] - 176:33  <b>expensive</b> [1] - 220:30  <b>experience</b> [48] - 162:26, 163:5, 163:24, 163:26, 163:40, 163:43, 163:44, 168:47, 169:41, 170:17, 170:23, 174:3, 174:11, 175:40, 181:14, 181:40, 182:20, 187:31, 189:41, 190:31, 193:1, 193:4, 193:8, 194:11, 196:14, 198:4, 199:20, 201:26, 203:31, 203:32, 204:9, 209:19, 217:3, 217:4, 217:32, 217:46, 218:26, 221:5, 221:32, 228:28, 246:19, 246:41, 247:44, 248:11, 248:46, 254:22, 255:39, 261:33  <b>experienced</b> [8] - 161:29, 192:14, 194:9, 218:31, 221:14, 235:33, 237:24, 239:4  <b>experiences</b> [11] - 163:41, 169:9, 195:3, 213:47, 248:35, 248:45, 249:4, 251:40, 252:5, 253:34, 253:42  <b>experiencing</b> [9] - 159:41, 172:27, 173:2, 173:4, 195:29, 200:25, 228:6, 239:33, 261:33  <b>experiential</b> [1] - 206:37  <b>expertise</b> [4] - 189:40, 189:41, 211:38, 259:45  <b>experts</b> [2] - 254:35, 260:19  <b>explain</b> [6] - 171:47, 192:30, 211:8, 225:32, 245:29, 255:8  <b>explaining</b> [1] -</p>	<p>254:17  <b>explicitly</b> [1] - 242:41  <b>exposed</b> [17] - 190:38, 191:8, 191:43, 192:32, 192:37, 192:40, 192:41, 195:31, 198:46, 203:46, 204:2, 204:8, 208:22, 210:21, 213:1, 221:16  <b>exposure</b> [13] - 190:17, 193:31, 194:4, 195:25, 196:35, 196:46, 198:41, 199:42, 205:37, 206:36, 208:43, 210:44, 214:13  <b>exposures</b> [3] - 195:24, 199:22, 211:28  <b>expressed</b> [2] - 213:12, 228:6  <b>expressing</b> [1] - 211:14  <b>expression</b> [2] - 164:1, 241:9  <b>expressions</b> [1] - 174:18  <b>extend</b> [3] - 212:3, 212:15, 260:29  <b>extended</b> [2] - 185:10, 201:38  <b>extends</b> [1] - 252:39  <b>extent</b> [2] - 252:44, 256:5  <b>externalising</b> [1] - 213:14  <b>extraordinary</b> [1] - 187:40  <b>extreme</b> [3] - 172:25, 180:44, 213:1  <b>extremely</b> [6] - 176:9, 193:25, 193:29, 197:36, 208:1, 208:35  <b>eye</b> [3] - 201:45, 203:9, 205:38  <b>eyes</b> [2] - 175:24, 253:41</p>
<b>F</b>				
<p><b>face</b> [6] - 164:40, 170:33, 171:44, 191:35, 249:43  <b>face-to-face</b> [1] - 171:44</p>				

<p><b>faced</b> [1] - 213:44  <b>faces</b> [1] - 232:16  <b>facilitate</b> [1] - 212:26  <b>facilitating</b> [1] - 175:42  <b>facilities</b> [2] - 243:15, 243:19  <b>facility</b> [5] - 228:18, 233:44, 234:10, 234:11, 234:13  <b>facing</b> [7] - 162:8, 165:17, 167:6, 173:20, 183:47, 184:46, 187:12  <b>fact</b> [12] - 168:2, 169:11, 170:9, 193:9, 196:11, 242:42, 244:9, 244:26, 245:31, 245:44, 246:14, 255:21  <b>factor</b> [9] - 165:20, 177:45, 178:15, 178:22, 196:4, 197:5, 198:13, 244:2, 244:9  <b>factors</b> [37] - 159:45, 159:46, 160:12, 160:41, 161:46, 163:7, 163:15, 175:16, 175:24, 180:24, 180:40, 185:6, 196:6, 196:24, 196:37, 196:39, 196:43, 197:1, 197:2, 198:2, 198:20, 198:22, 198:23, 198:24, 199:10, 199:13, 199:14, 199:16, 199:33, 199:40, 200:7, 200:47, 243:27, 243:39  <b>fail</b> [2] - 161:4, 164:37  <b>failure</b> [3] - 238:43, 249:23, 249:31  <b>fair</b> [1] - 252:20  <b>fairly</b> [3] - 192:20, 211:25, 255:11  <b>fall</b> [6] - 197:2, 208:26, 208:42, 210:28, 210:46, 247:25  <b>falling</b> [1] - 214:31  <b>familiar</b> [2] - 184:6, 259:27  <b>families</b> [25] - 164:23, 164:31, 164:46, 165:4, 165:5, 165:17, 166:22, 166:24, 167:10,</p>	<p>170:33, 175:46, 188:18, 202:24, 202:40, 248:15, 249:14, 250:15, 255:26, 255:36, 255:40, 257:32, 259:38, 259:40  <b>Family</b> [1] - 220:34  <b>family</b> [25] - 161:6, 164:17, 166:10, 170:40, 170:44, 171:12, 175:4, 182:37, 183:38, 200:5, 200:33, 200:37, 214:39, 222:22, 223:27, 223:31, 239:21, 244:8, 246:19, 248:41, 250:12, 253:39, 259:46, 261:26  <b>family's</b> [1] - 216:46  <b>fantastic</b> [7] - 170:7, 175:6, 175:13, 179:40, 180:5, 184:39, 220:36  <b>far</b> [6] - 159:20, 165:17, 173:32, 179:25, 187:3, 201:27  <b>farmers</b> [1] - 171:37  <b>fast</b> [1] - 232:41  <b>fat</b> [1] - 257:3  <b>father</b> [5] - 219:6, 219:27, 219:36, 234:46, 235:4  <b>fault</b> [1] - 199:1  <b>fear</b> [2] - 214:42, 239:33  <b>feature</b> [1] - 172:37  <b>features</b> [6] - 170:23, 195:39, 205:4, 206:7, 217:13, 261:21  <b>fed</b> [2] - 211:12, 211:24  <b>Federal</b> [2] - 169:14, 191:40  <b>federal</b> [1] - 209:45  <b>feedback</b> [1] - 183:16  <b>feelings</b> [2] - 183:13, 239:4  <b>fell</b> [1] - 232:47  <b>Fellow</b> [1] - 240:38  <b>Fels</b> [1] - 158:27  <b>felt</b> [9] - 161:23, 185:43, 199:1, 199:2, 217:17, 224:26, 225:1, 232:20, 234:24</p>	<p><b>few</b> [5] - 176:30, 181:13, 186:9, 199:3, 213:40  <b>field</b> [10] - 189:40, 189:41, 189:43, 192:9, 192:11, 192:23, 200:9, 241:8, 251:35, 254:31  <b>file</b> [1] - 236:16  <b>final</b> [1] - 173:40  <b>finally</b> [4] - 162:4, 187:10, 199:13, 211:5  <b>financial</b> [1] - 194:32  <b>findings</b> [1] - 167:35  <b>fine</b> [2] - 240:7, 240:10  <b>finished</b> [1] - 205:31  <b>Fiona</b> [1] - 158:35  <b>fire</b> [1] - 191:42  <b>firey</b> [1] - 202:14  <b>first</b> [57] - 160:16, 160:26, 162:19, 167:32, 175:7, 175:15, 175:20, 175:35, 175:37, 177:22, 187:4, 187:15, 188:11, 189:45, 190:28, 191:8, 191:41, 192:39, 195:40, 198:45, 199:3, 201:18, 201:34, 201:45, 202:3, 202:11, 202:22, 202:47, 203:5, 203:11, 206:30, 207:17, 211:19, 212:42, 216:29, 217:10, 217:46, 218:2, 219:43, 221:38, 221:44, 221:46, 222:41, 222:44, 233:34, 242:37, 242:40, 246:9, 250:28, 250:29, 251:12, 254:1, 255:17, 258:7, 258:43, 259:33  <b>First</b> [2] - 170:47, 174:21  <b>firstly</b> [1] - 183:2  <b>fiscal</b> [2] - 187:19, 187:35  <b>fit</b> [2] - 195:24, 247:34  <b>fits</b> [1] - 203:23  <b>five</b> [7] - 167:27, 172:28, 172:34, 177:13, 183:1,</p>	<p>219:44, 223:18  <b>fix</b> [1] - 187:39  <b>flagging</b> [1] - 207:44  <b>flags</b> [1] - 182:23  <b>flakey</b> [1] - 179:44  <b>flashbacks</b> [1] - 230:43  <b>fledgling</b> [1] - 212:28  <b>flee</b> [1] - 238:21  <b>floods</b> [1] - 194:27  <b>flourish</b> [1] - 211:46  <b>flow</b> [6] - 178:37, 194:35, 194:42, 195:46, 196:1, 199:42  <b>flow-on</b> [1] - 178:37  <b>focus</b> [8] - 159:2, 159:3, 169:30, 176:2, 180:3, 191:34, 239:25, 243:42  <b>focused</b> [4] - 198:31, 205:35, 208:34, 213:17  <b>focuses</b> [1] - 159:44  <b>focusing</b> [2] - 248:18, 250:32  <b>follow</b> [5] - 174:9, 213:39, 218:24, 222:39, 223:5  <b>follow-up</b> [3] - 213:39, 218:24, 222:39  <b>following</b> [5] - 190:41, 192:38, 196:20, 220:32, 235:39  <b>food</b> [1] - 180:44  <b>foods</b> [1] - 257:4  <b>FORBES</b> [1] - 188:45  <b>Forbes</b> [3] - 160:37, 188:34, 188:43  <b>forensic</b> [1] - 204:6  <b>forget</b> [1] - 169:11  <b>form</b> [4] - 184:6, 222:39, 251:17, 261:29  <b>formal</b> [2] - 203:13, 203:27  <b>formally</b> [1] - 216:37  <b>formative</b> [3] - 167:33, 175:23, 175:32  <b>forming</b> [1] - 199:6  <b>forms</b> [7] - 199:24, 241:21, 244:6, 247:17, 252:12, 252:15, 258:10  <b>forum</b> [1] - 210:40  <b>forward</b> [4] - 176:19, 190:33, 195:35, 218:39  <b>foster</b> [5] - 222:3,</p>	<p>222:9, 222:13, 222:22, 260:2  <b>Foundation</b> [1] - 208:23  <b>four</b> [15] - 179:12, 183:1, 203:16, 204:40, 205:10, 205:13, 205:14, 205:24, 205:34, 205:36, 208:46, 209:47, 210:35, 225:23, 228:43  <b>fourteen</b> [2] - 221:21, 223:40  <b>framework</b> [7] - 166:39, 166:41, 167:1, 167:39, 170:13, 174:20, 191:32  <b>frankly</b> [1] - 186:33  <b>free</b> [5] - 167:13, 171:42, 172:29, 173:17, 182:47  <b>freely</b> [1] - 166:41  <b>frequently</b> [1] - 202:6  <b>Friday</b> [1] - 161:19  <b>FRIDAY</b> [1] - 262:21  <b>friend</b> [1] - 229:46  <b>friend's</b> [1] - 225:42  <b>friends</b> [4] - 182:37, 202:40, 214:40, 233:11  <b>frightened</b> [1] - 259:27  <b>fringe</b> [1] - 258:5  <b>front</b> [7] - 219:17, 232:40, 232:45, 233:1, 236:23, 236:24, 253:41  <b>frustrated</b> [1] - 238:43  <b>fuel</b> [1] - 259:8  <b>full</b> [4] - 207:3, 227:24, 227:25, 227:26  <b>fully</b> [4] - 159:10, 252:23, 257:17, 258:35  <b>functional</b> [1] - 206:46  <b>functioning</b> [5] - 162:10, 199:43, 206:3, 207:3  <b>fundamental</b> [1] - 165:11  <b>funded</b> [10] - 166:43, 168:13, 168:14, 168:17, 168:22, 168:24, 173:15, 208:21, 208:28, 210:28  <b>funder</b> [1] - 208:43  <b>funding</b> [14] - 169:30,</p>
--	---	---	--	--

<p>169:36, 170:6, 170:8, 170:13, 184:21, 188:3, 209:27, 209:28, 209:31, 209:32, 210:32, 210:42 <b>future</b> [3] - 194:32, 212:25, 252:47</p>	<p><b>God</b> [1] - 235:14 <b>goodness</b> [1] - 176:20 <b>governance</b> [1] - 185:13 <b>governing</b> [1] - 226:46 <b>government</b> [5] - 187:16, 249:42, 257:5, 257:40, 261:15 <b>Government</b> [1] - 169:14 <b>governmental</b> [1] - 246:32 <b>governments</b> [6] - 169:15, 187:46, 188:8, 242:4, 249:41, 257:1 <b>GP</b> [3] - 235:39, 235:40, 237:16 <b>GPs</b> [1] - 173:24 <b>graded</b> [1] - 236:2 <b>gradually</b> [2] - 206:47, 242:17 <b>Grail</b> [1] - 201:9 <b>grants</b> [1] - 176:15 <b>gravely</b> [2] - 222:10, 222:14 <b>great</b> [10] - 170:47, 174:8, 176:19, 184:36, 184:38, 185:13, 186:47, 202:32, 260:9, 262:1 <b>greater</b> [2] - 180:12, 212:44 <b>greatest</b> [1] - 160:23 <b>green</b> [1] - 200:8 <b>ground</b> [1] - 259:25 <b>grounding</b> [1] - 201:39 <b>group</b> [7] - 186:2, 198:2, 202:36, 212:37, 220:32, 220:34, 247:12 <b>grouped</b> [2] - 243:39, 246:47 <b>groups</b> [10] - 159:40, 177:27, 179:1, 242:46, 243:1, 249:36, 251:36, 251:38, 252:26, 254:33 <b>grow</b> [1] - 182:12 <b>growing</b> [8] - 159:7, 185:15, 200:1, 200:4, 212:4, 241:46, 242:26, 251:1 <b>grown</b> [1] - 252:24 <b>grows</b> [1] - 206:30 <b>growth</b> [7] - 211:40,</p>	<p>211:45, 212:1, 212:7, 212:8, 212:29, 212:35 <b>guarding</b> [1] - 261:1 <b>guards</b> [3] - 219:19, 232:27, 232:32 <b>guess</b> [11] - 163:10, 164:5, 164:33, 172:23, 177:12, 177:33, 182:3, 199:11, 201:3, 203:5, 207:44 <b>guidance</b> [2] - 177:29, 191:31 <b>Guidelines</b> [2] - 191:1, 191:2 <b>guidelines</b> [3] - 205:30, 205:32</p>	<p>236:38, 240:46 <b>heading</b> [1] - 247:11 <b>Heads</b> [1] - 177:16 <b>Headspace</b> [3] - 162:16, 166:27, 166:45 <b>HEALTH</b> [1] - 158:5 <b>Health</b> [14] - 161:34, 162:7, 162:34, 162:39, 162:47, 167:43, 168:34, 189:17, 220:15, 240:34, 240:39, 242:32, 242:37, 259:1 <b>health</b> [293] - 159:5, 159:26, 159:29, 159:36, 159:45, 160:11, 160:28, 161:16, 161:17, 161:34, 161:35, 161:38, 161:39, 161:40, 161:42, 161:44, 161:46, 162:5, 162:8, 162:10, 162:17, 162:26, 162:43, 163:18, 163:30, 164:3, 165:21, 166:12, 167:5, 168:4, 168:36, 168:40, 169:3, 169:4, 169:7, 169:14, 169:21, 169:26, 169:42, 171:15, 171:16, 171:31, 172:39, 173:16, 173:17, 174:24, 174:29, 174:34, 174:37, 175:45, 175:46, 176:5, 176:9, 176:28, 176:44, 177:15, 177:32, 178:24, 178:33, 178:35, 179:23, 179:26, 180:32, 180:39, 181:5, 181:31, 182:2, 182:36, 183:37, 184:26, 185:17, 185:32, 186:22, 186:28, 186:37, 187:5, 187:13, 189:45, 189:46, 190:30, 190:41, 191:4, 192:9, 192:11, 192:19, 193:32, 194:38, 195:6, 195:34,</p>	<p>195:47, 196:12, 196:34, 196:45, 199:12, 199:26, 199:30, 200:28, 200:38, 201:14, 201:27, 202:5, 203:44, 204:26, 208:2, 208:22, 208:32, 208:33, 208:34, 208:39, 209:38, 209:39, 209:41, 210:5, 210:9, 210:17, 210:18, 211:29, 213:21, 213:22, 213:28, 216:21, 216:47, 219:32, 220:45, 221:30, 222:13, 224:46, 226:25, 230:5, 230:23, 233:45, 238:31, 241:4, 241:8, 241:9, 241:11, 241:13, 241:14, 241:20, 241:21, 241:22, 241:27, 241:28, 241:32, 241:37, 241:38, 241:44, 241:45, 241:47, 242:8, 242:9, 242:11, 242:12, 242:22, 242:23, 242:24, 242:25, 242:28, 242:29, 242:33, 242:35, 242:41, 242:43, 243:7, 243:8, 243:11, 243:13, 243:17, 243:20, 243:24, 243:26, 243:27, 243:28, 243:35, 243:37, 243:41, 243:42, 243:46, 243:47, 244:10, 244:23, 244:24, 244:26, 245:10, 245:24, 245:25, 245:32, 245:33, 245:34, 245:44, 246:1, 246:4, 246:15, 246:16, 250:11, 250:13, 252:2, 253:16, 253:22, 253:32, 253:34, 253:44, 254:15, 254:19, 254:20, 254:24, 254:29, 255:29, 255:37, 255:39, 255:45,</p>
<b>G</b>		<b>H</b>		
<p><b>G-rated</b> [1] - 231:8 <b>gained</b> [1] - 257:24 <b>gaining</b> [1] - 212:29 <b>gains</b> [3] - 220:38, 220:41, 220:43 <b>gap</b> [3] - 211:13, 211:15, 211:16 <b>gaps</b> [2] - 184:25, 186:9 <b>gatekeepers</b> [1] - 260:46 <b>gathering</b> [1] - 184:25 <b>Gaynor</b> [1] - 161:33 <b>gender</b> [1] - 244:4 <b>general</b> [12] - 181:18, 190:16, 192:18, 201:35, 241:22, 246:4, 246:9, 247:36, 249:25, 249:26, 255:32, 258:16 <b>General</b> [1] - 242:39 <b>generalised</b> [1] - 216:34 <b>generally</b> [4] - 173:15, 174:30, 177:2, 248:1 <b>generation</b> [1] - 252:25 <b>genuine</b> [2] - 179:12, 187:42 <b>Georgie</b> [1] - 198:35 <b>Georgina</b> [4] - 158:36, 160:26, 162:19, 195:43 <b>GEORGINA</b> [1] - 162:22 <b>Gippsland</b> [1] - 173:14 <b>given</b> [10] - 196:14, 217:35, 227:24, 227:25, 232:34, 234:26, 235:33, 238:19, 239:35, 245:21 <b>glad</b> [1] - 196:29 <b>glass</b> [1] - 219:7 <b>globally</b> [1] - 205:24 <b>goals</b> [1] - 242:35</p>	<p><b>half</b> [1] - 173:34 <b>Hall</b> [1] - 158:11 <b>hampering</b> [1] - 206:21 <b>hand</b> [7] - 205:44, 207:5, 227:43, 238:7, 238:9 <b>hand-in-hand</b> [2] - 205:44, 207:5 <b>handle</b> [1] - 214:15 <b>happy</b> [1] - 188:12 <b>hard</b> [7] - 170:42, 183:8, 185:5, 204:42, 204:43, 207:38, 214:32 <b>hard-wired</b> [1] - 183:8 <b>harm</b> [7] - 224:17, 224:18, 224:27, 228:7, 230:10, 253:35 <b>Harman</b> [8] - 160:26, 162:19, 162:24, 162:29, 166:37, 169:28, 188:27, 195:43 <b>HARMAN</b> [1] - 162:22 <b>harmed</b> [2] - 181:16, 222:21 <b>harmful</b> [1] - 247:32 <b>harming</b> [2] - 163:45, 229:1 <b>Haslam</b> [1] - 161:42 <b>Haven</b> [1] - 184:37 <b>head</b> [11] - 161:33, 181:38, 199:4, 204:17, 227:3, 227:17, 227:25, 230:36, 234:37,</p>			

<p>255:46, 255:47, 256:1, 256:7, 256:9, 256:18, 256:23, 256:24, 256:27, 256:29, 256:33, 256:34, 256:35, 256:42, 256:44, 256:45, 256:47, 257:8, 257:10, 257:13, 257:16, 257:20, 257:21, 257:22, 257:24, 257:35, 257:37, 257:41, 257:44, 258:2, 258:8, 258:10, 258:14, 258:28, 258:36, 259:3, 259:4, 259:7, 259:9, 259:15, 259:21, 259:26, 259:31, 259:42, 259:43, 259:44, 259:45, 260:17, 260:18, 260:22, 260:36, 261:5, 261:6, 261:16, 261:28, 261:29, 261:30, 261:34, 261:41, 261:42, 261:43, 262:1</p> <p><b>healthcare</b> [1] - 258:37</p> <p><b>healthy</b> [6] - 168:9, 175:30, 176:38, 177:47, 256:46, 257:26</p> <p><b>hear</b> [9] - 159:2, 159:7, 159:44, 160:25, 161:19, 212:36, 229:36, 231:7, 238:5</p> <p><b>heard</b> [10] - 159:15, 189:2, 195:43, 195:45, 213:39, 235:25, 241:18, 246:21, 247:42, 260:4</p> <p><b>hearing</b> [4] - 215:35, 215:41, 215:42, 215:45</p> <p><b>hearings</b> [1] - 160:9</p> <p><b>heart</b> [6] - 242:19, 243:3, 243:4, 245:36, 250:13, 255:22</p> <p><b>heavy</b> [1] - 230:9</p> <p><b>heighten</b> [1] - 197:34</p> <p><b>held</b> [2] - 219:8, 232:23</p> <p><b>Helen</b> [2] - 161:14,</p>	<p>240:18</p> <p><b>HELEN</b> [1] - 240:20</p> <p><b>hell</b> [1] - 229:33</p> <p><b>help</b> [43] - 159:17, 161:5, 161:23, 162:33, 163:15, 167:11, 170:44, 174:36, 175:36, 176:16, 181:45, 182:29, 183:3, 183:34, 205:45, 206:47, 214:3, 214:9, 214:17, 214:19, 214:23, 214:24, 214:30, 214:34, 214:41, 214:45, 216:14, 220:7, 224:43, 225:3, 227:43, 229:46, 233:44, 234:40, 235:44, 235:46, 238:7, 238:10, 240:23, 250:5, 250:16, 255:3, 257:32</p> <p><b>helpful</b> [3] - 182:9, 250:15, 257:39</p> <p><b>helping</b> [4] - 182:12, 206:3, 206:12, 206:37</p> <p><b>helps</b> [4] - 183:29, 206:23, 206:26, 227:7</p> <p><b>hence</b> [3] - 196:26, 248:29, 254:3</p> <p><b>HERRMAN</b> [1] - 240:20</p> <p><b>Herrman</b> [6] - 161:14, 240:18, 240:22, 240:29, 261:36, 262:11</p> <p><b>herself</b> [12] - 221:16, 221:31, 222:16, 225:20, 229:34, 230:10, 231:13, 233:15, 234:34, 235:3, 238:17, 238:26</p> <p><b>hide</b> [2] - 226:7, 226:10</p> <p><b>hiding</b> [1] - 226:16</p> <p><b>high</b> [24] - 159:40, 192:18, 208:36, 224:5, 224:6, 228:32, 229:15, 230:11, 230:31, 230:32, 230:42, 231:2, 232:6, 234:18, 235:28, 235:30, 236:12,</p>	<p>242:37, 247:5, 247:7, 250:4, 250:5, 251:36, 254:32</p> <p><b>higher</b> [2] - 163:41, 252:3</p> <p><b>highly</b> [7] - 168:28, 176:22, 195:34, 203:12, 228:29, 231:18, 236:30</p> <p><b>HILL</b> [1] - 216:7</p> <p><b>Hill</b> [7] - 160:44, 215:14, 215:23, 215:33, 216:5, 216:10</p> <p><b>Hill's</b> [1] - 215:41</p> <p><b>hired</b> [1] - 235:47</p> <p><b>historically</b> [1] - 202:28</p> <p><b>history</b> [5] - 196:45, 196:46, 227:24, 227:25, 227:26</p> <p><b>hold</b> [6] - 188:15, 221:41, 223:1, 232:27, 233:16, 245:29</p> <p><b>holds</b> [1] - 258:15</p> <p><b>holistic</b> [1] - 260:38</p> <p><b>Holy</b> [1] - 201:9</p> <p><b>Home</b> [1] - 191:39</p> <p><b>home</b> [34] - 164:18, 194:31, 194:33, 197:23, 198:9, 217:36, 217:44, 218:19, 219:26, 219:35, 220:12, 221:7, 221:9, 222:30, 223:27, 223:31, 224:39, 225:8, 225:23, 226:8, 226:16, 226:31, 228:11, 228:12, 229:1, 229:29, 230:8, 237:6, 237:13, 237:15, 238:36, 239:36, 241:4, 259:36</p> <p><b>homelessness</b> [5] - 160:29, 163:36, 180:43, 204:6, 259:2</p> <p><b>homes</b> [1] - 171:3</p> <p><b>homicidal</b> [1] - 228:6</p> <p><b>hone</b> [1] - 211:44</p> <p><b>hope</b> [1] - 168:16</p> <p><b>hopefully</b> [2] - 183:12, 245:10</p> <p><b>hopes</b> [2] - 234:18, 234:23</p> <p><b>horrendous</b> [1] - 192:37</p>	<p><b>horrible</b> [1] - 232:29</p> <p><b>horrific</b> [1] - 192:35</p> <p><b>horror</b> [2] - 192:42, 194:4</p> <p><b>Hospital</b> [1] - 161:43</p> <p><b>hospital</b> [51] - 161:45, 186:28, 208:33, 208:39, 217:22, 217:47, 218:3, 218:4, 218:14, 218:22, 218:36, 219:1, 219:5, 219:13, 219:35, 222:21, 222:26, 222:29, 222:37, 222:43, 223:2, 224:19, 224:22, 226:3, 226:6, 226:14, 226:20, 226:25, 227:23, 227:24, 227:42, 229:11, 229:47, 230:2, 230:11, 230:13, 231:21, 231:23, 231:28, 232:30, 232:40, 233:1, 235:17, 235:20, 236:10, 236:13, 236:15, 236:17, 236:31, 239:34, 259:17</p> <p><b>hospitalised</b> [2] - 219:1, 222:35</p> <p><b>hospitals</b> [3] - 185:38, 211:17, 249:26</p> <p><b>host</b> [1] - 212:30</p> <p><b>hotel</b> [2] - 235:36, 235:37</p> <p><b>hours</b> [7] - 199:3, 218:10, 219:20, 219:39, 220:3, 233:15</p> <p><b>house</b> [4] - 225:36, 225:42, 236:22, 259:11</p> <p><b>House</b> [1] - 208:23</p> <p><b>housing</b> [14] - 163:7, 163:23, 163:24, 163:36, 165:11, 169:13, 171:11, 186:21, 255:30, 258:35, 259:8, 259:26, 262:2</p> <p><b>Housing</b> [1] - 170:47</p> <p><b>huge</b> [5] - 161:6, 198:46, 204:8, 238:47, 250:14</p> <p><b>hugely</b> [1] - 229:43</p> <p><b>human</b> [4] - 164:20, 177:38, 242:25,</p>	<p>261:28</p> <p><b>humanitarian</b> [1] - 192:38</p> <p><b>humanity</b> [1] - 206:17</p> <p><b>hundred</b> [2] - 181:13, 247:13</p> <p><b>hurt</b> [2] - 222:15, 238:16</p> <p><b>hurting</b> [2] - 225:18, 225:19</p> <p><b>hyperarousal</b> [2] - 197:36, 201:38</p> <p><b>hypervigilance</b> [1] - 205:2</p>
<b>I</b>				
<p><b>IAPT</b> [1] - 171:27</p> <p><b>iceberg</b> [1] - 185:40</p> <p><b>idea</b> [20] - 161:28, 181:38, 186:43, 203:4, 212:1, 212:12, 212:15, 218:3, 223:26, 239:20, 241:47, 246:29, 246:31, 250:35, 250:41, 253:30, 256:31, 257:13, 257:15, 261:25</p> <p><b>ideally</b> [4] - 174:3, 174:34, 260:18, 260:44</p> <p><b>ideas</b> [1] - 169:44</p> <p><b>identification</b> [3] - 215:39, 250:27, 250:33</p> <p><b>identified</b> [3] - 238:14, 251:12, 251:22</p> <p><b>identify</b> [7] - 160:20, 165:44, 172:31, 183:2, 207:38, 210:31, 215:28</p> <p><b>identifying</b> [3] - 161:11, 187:6, 201:35</p> <p><b>identity</b> [1] - 175:26</p> <p><b>ill</b> [31] - 159:5, 159:45, 174:34, 222:11, 241:20, 241:21, 243:24, 243:27, 243:28, 243:37, 244:10, 244:24, 246:1, 246:16, 254:1, 255:39, 256:34, 256:42, 257:13, 257:21, 257:44, 258:10, 258:28, 259:3,</p>				

<p>259:7, 261:28, 261:30, 262:1</p> <p><b>ill-health</b> [28] - 159:5, 159:45, 174:34, 241:20, 241:21, 243:24, 243:27, 243:28, 243:37, 244:10, 244:24, 246:1, 246:16, 255:39, 256:34, 256:42, 257:13, 257:21, 257:44, 258:10, 258:28, 259:3, 259:7, 261:28, 261:30, 262:1</p> <p><b>illicit</b> [1] - 247:30</p> <p><b>illness</b> [52] - 159:4, 159:10, 159:27, 159:33, 159:46, 160:2, 160:16, 162:14, 163:8, 163:34, 172:7, 174:29, 174:41, 174:44, 174:46, 175:42, 175:43, 177:5, 178:36, 179:13, 180:31, 184:11, 195:44, 196:5, 196:20, 204:34, 208:34, 241:33, 243:9, 243:40, 244:14, 244:17, 244:20, 244:40, 244:44, 248:16, 248:45, 249:4, 249:24, 249:29, 249:32, 250:28, 250:37, 252:12, 252:15, 252:33, 252:43, 253:3, 253:11, 255:10, 257:25</p> <p><b>illnesses</b> [10] - 160:15, 180:32, 249:28, 249:46, 250:30, 250:34, 250:35, 250:44, 251:7, 255:12</p> <p><b>illusion</b> [1] - 258:19</p> <p><b>imagine</b> [3] - 169:34, 201:9, 229:36</p> <p><b>immediate</b> [2] - 199:29, 201:6</p> <p><b>immersed</b> [1] - 209:18</p> <p><b>immigrants</b> [1] - 252:25</p> <p><b>impact</b> [22] - 159:9, 174:34, 179:8, 192:19, 192:33,</p>	<p>192:43, 193:36, 195:34, 197:28, 199:11, 199:34, 206:39, 206:44, 207:30, 211:11, 212:14, 212:43, 216:21, 224:41, 234:29, 238:47, 239:30</p> <p><b>impacted</b> [1] - 192:30</p> <p><b>impactful</b> [1] - 193:42</p> <p><b>impacting</b> [1] - 206:2</p> <p><b>impacts</b> [4] - 159:12, 160:46, 200:32</p> <p><b>implement</b> [1] - 177:19</p> <p><b>implementation</b> [3] - 160:42, 167:36, 167:41</p> <p><b>implemented</b> [3] - 160:22, 187:42, 254:42</p> <p><b>implementing</b> [2] - 191:16, 256:27</p> <p><b>implications</b> [1] - 197:27</p> <p><b>implicit</b> [2] - 248:44, 249:3</p> <p><b>imploring</b> [1] - 230:11</p> <p><b>importance</b> [10] - 161:47, 166:4, 241:18, 241:19, 245:24, 255:28, 255:31, 256:12, 257:10, 259:6</p> <p><b>important</b> [44] - 159:11, 165:38, 166:35, 172:37, 172:45, 173:47, 174:42, 177:44, 178:15, 178:21, 179:5, 181:45, 186:19, 186:27, 193:12, 193:35, 194:37, 196:9, 197:32, 197:38, 198:21, 200:18, 202:31, 202:46, 204:21, 208:35, 213:43, 241:19, 241:27, 241:34, 243:44, 245:38, 245:43, 246:5, 246:7, 247:32, 251:42, 253:2, 253:4, 253:43, 255:32, 255:37, 256:18, 261:4</p> <p><b>importantly</b> [9] - 169:37, 173:29,</p>	<p>181:40, 182:13, 183:7, 186:24, 188:16, 194:8, 201:22</p> <p><b>impotent</b> [1] - 181:21</p> <p><b>improve</b> [11] - 162:14, 167:40, 170:20, 190:12, 207:40, 241:13, 243:12, 243:13, 256:22, 256:23, 256:47</p> <p><b>improved</b> [3] - 221:35, 241:38, 261:42</p> <p><b>improvement</b> [4] - 166:41, 172:44, 190:33, 254:38</p> <p><b>improvements</b> [1] - 207:16</p> <p><b>improving</b> [6] - 198:31, 198:40, 241:3, 254:28, 254:29, 257:24</p> <p><b>inability</b> [1] - 186:35</p> <p><b>inaccurate</b> [1] - 238:46</p> <p><b>inadequate</b> [1] - 217:4</p> <p><b>inadvertent</b> [1] - 256:24</p> <p><b>incarceration</b> [2] - 175:11, 195:16</p> <p><b>incident</b> [1] - 218:22</p> <p><b>incidents</b> [1] - 159:9</p> <p><b>include</b> [9] - 159:21, 160:40, 207:23, 243:4, 243:34, 247:38, 247:39, 248:1, 261:5</p> <p><b>included</b> [3] - 181:13, 248:19, 258:8</p> <p><b>includes</b> [2] - 160:3, 170:16</p> <p><b>including</b> [16] - 160:42, 162:42, 163:7, 166:32, 168:47, 175:14, 175:35, 183:17, 185:29, 215:37, 242:42, 243:46, 249:36, 252:4, 254:32, 256:5</p> <p><b>income</b> [4] - 194:30, 198:8, 254:32, 259:11</p> <p><b>inconsequential</b> [1] - 205:17</p> <p><b>increase</b> [7] - 159:29, 194:38, 197:12, 200:45, 209:47, 253:33</p> <p><b>increased</b> [1] - 217:44</p>	<p><b>increases</b> [3] - 197:9, 197:11, 200:38</p> <p><b>increasing</b> [3] - 197:5, 200:42, 245:45</p> <p><b>increasingly</b> [1] - 213:41</p> <p><b>incredible</b> [3] - 221:14, 221:15, 235:6</p> <p><b>incredibly</b> [24] - 163:9, 164:22, 165:38, 166:34, 172:45, 177:6, 185:8, 186:19, 217:23, 219:10, 221:5, 222:10, 222:22, 227:35, 227:41, 229:1, 232:13, 235:8, 235:9, 236:9, 236:20, 236:27, 238:43, 239:30</p> <p><b>incumbent</b> [1] - 188:19</p> <p><b>indeed</b> [5] - 180:38, 186:32, 204:10, 210:12, 256:6</p> <p><b>independent</b> [2] - 171:29, 173:36</p> <p><b>indication</b> [1] - 203:13</p> <p><b>indicators</b> [1] - 177:32</p> <p><b>indirect</b> [4] - 192:46, 193:3, 193:17, 193:22</p> <p><b>indisputable</b> [1] - 180:34</p> <p><b>individual</b> [14] - 165:27, 165:31, 165:38, 166:10, 199:34, 199:40, 199:41, 200:5, 200:22, 201:47, 203:39, 244:21, 244:23, 246:15</p> <p><b>individualised</b> [1] - 177:19</p> <p><b>individuals</b> [4] - 160:1, 190:14, 198:31, 260:10</p> <p><b>indulge</b> [1] - 184:27</p> <p><b>industry</b> [7] - 177:2, 177:25, 177:28, 177:31, 178:6, 229:24, 239:28</p> <p><b>inequalities</b> [1] - 241:14</p> <p><b>inertia</b> [1] - 165:15</p> <p><b>inevitability</b> [1] - 244:35</p> <p><b>infant</b> [1] - 161:40</p> <p><b>infectious</b> [1] - 242:12</p>	<p><b>influence</b> [4] - 204:2, 211:22, 254:19, 254:24</p> <p><b>influenced</b> [1] - 180:23</p> <p><b>influences</b> [10] - 177:45, 229:41, 244:23, 244:26, 244:31, 244:32, 244:34, 252:2, 252:10, 254:14</p> <p><b>information</b> [7] - 161:11, 184:24, 193:10, 204:12, 211:11, 215:28, 234:26</p> <p><b>informed</b> [11] - 160:42, 203:22, 203:24, 203:26, 203:37, 204:21, 210:14, 210:19, 213:27, 237:35, 237:43</p> <p><b>infrastructure</b> [2] - 161:44, 173:27</p> <p><b>initial</b> [2] - 172:17, 203:5</p> <p><b>initiative</b> [5] - 166:28, 168:17, 168:22, 173:40, 177:16</p> <p><b>initiatives</b> [4] - 160:11, 161:28, 161:31, 176:15</p> <p><b>injection</b> [1] - 170:8</p> <p><b>injuries</b> [2] - 184:47, 224:25</p> <p><b>Inquiries</b> [1] - 215:27</p> <p><b>inside</b> [1] - 214:30</p> <p><b>insofar</b> [1] - 184:26</p> <p><b>instability</b> [1] - 238:18</p> <p><b>instance</b> [3] - 244:28, 245:34, 249:9</p> <p><b>instances</b> [1] - 244:27</p> <p><b>Institute</b> [1] - 175:14</p> <p><b>institutional</b> [2] - 253:39, 258:2</p> <p><b>institutions</b> [1] - 261:14</p> <p><b>insufficient</b> [1] - 169:5</p> <p><b>insurance</b> [2] - 194:32, 198:8</p> <p><b>insurer</b> [1] - 210:33</p> <p><b>insurers</b> [2] - 208:22, 208:28</p> <p><b>integral</b> [1] - 241:45</p> <p><b>integrate</b> [1] - 258:35</p> <p><b>integrated</b> [6] - 166:9, 169:12, 245:11, 259:45, 261:17, 261:22</p>
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<p><b>integrating</b> [1] - 261:13</p> <p><b>integration</b> [3] - 169:39, 258:32, 258:41</p> <p><b>integrity</b> [3] - 192:13, 192:26, 197:9</p> <p><b>intense</b> [1] - 251:35</p> <p><b>intensity</b> [2] - 171:21, 182:27</p> <p><b>intensive</b> [3] - 209:9, 209:18, 250:27</p> <p><b>intention</b> [1] - 167:17</p> <p><b>inter</b> [2] - 187:16, 214:22</p> <p><b>inter-relationship</b> [1] - 214:22</p> <p><b>interact</b> [1] - 203:39</p> <p><b>interacting</b> [2] - 190:25, 242:28</p> <p><b>interaction</b> [5] - 203:47, 204:9, 204:11, 233:25, 242:44</p> <p><b>interactions</b> [1] - 203:40</p> <p><b>interacts</b> [1] - 204:7</p> <p><b>interchanges</b> [1] - 256:7</p> <p><b>interdependence</b> [1] - 161:39</p> <p><b>interest</b> [4] - 212:35, 251:35, 256:16, 258:6</p> <p><b>interesting</b> [1] - 176:14</p> <p><b>internalising</b> [2] - 160:34, 213:13</p> <p><b>international</b> [3] - 195:22, 201:16, 205:30</p> <p><b>International</b> [1] - 205:31</p> <p><b>internationally</b> [5] - 194:13, 199:46, 201:10, 205:29, 209:8</p> <p><b>interpersonal</b> [4] - 195:4, 195:15, 207:26, 207:29</p> <p><b>interrogation</b> [1] - 195:17</p> <p><b>intertwined</b> [1] - 258:10</p> <p><b>intervene</b> [6] - 200:20, 200:25, 200:41, 201:32, 260:47, 261:46</p> <p><b>intervening</b> [5] - 159:4, 160:4,</p>	<p>160:15, 162:13, 213:42</p> <p><b>intervention</b> [44] - 159:13, 159:24, 160:1, 160:7, 160:13, 160:21, 160:33, 160:41, 161:5, 162:12, 174:14, 174:30, 174:39, 175:43, 184:12, 186:36, 190:39, 190:40, 200:15, 200:18, 203:14, 204:34, 211:17, 212:28, 213:6, 239:21, 239:23, 245:1, 245:6, 245:13, 248:8, 248:22, 250:21, 250:33, 250:43, 250:47, 251:7, 251:21, 251:26, 251:29, 251:44, 252:40, 253:11, 255:2</p> <p><b>interventions</b> [19] - 159:8, 165:6, 166:11, 171:21, 182:28, 190:33, 190:36, 190:37, 190:38, 207:35, 212:8, 212:43, 213:8, 213:29, 253:5, 253:22, 254:13, 254:18</p> <p><b>INTO</b> [1] - 158:5</p> <p><b>intra</b> [2] - 186:18, 187:16</p> <p><b>intra-jurisdictional</b> [1] - 186:18</p> <p><b>intrusion</b> [1] - 197:8</p> <p><b>intrusive</b> [1] - 233:12</p> <p><b>inundated</b> [1] - 177:27</p> <p><b>invest</b> [2] - 169:31, 176:40</p> <p><b>investigate</b> [1] - 246:24</p> <p><b>investment</b> [5] - 159:40, 168:20, 176:23, 250:20, 254:10</p> <p><b>investments</b> [4] - 168:25, 169:21, 169:23, 186:16</p> <p><b>inviting</b> [1] - 212:32</p> <p><b>involve</b> [2] - 221:27, 245:16</p> <p><b>involved</b> [5] - 161:6, 175:41, 184:16, 203:6, 236:41</p>	<p><b>involvement</b> [1] - 239:21</p> <p><b>irrespective</b> [1] - 210:44</p> <p><b>irritable</b> [1] - 232:13</p> <p><b>irritated</b> [1] - 222:23</p> <p><b>isolated</b> [1] - 259:15</p> <p><b>isolation</b> [1] - 234:19</p> <p><b>issue</b> [9] - 168:4, 171:15, 171:16, 205:17, 207:44, 208:10, 208:11, 208:26, 212:45</p> <p><b>issues</b> [26] - 160:34, 161:29, 161:46, 162:8, 165:45, 166:13, 166:19, 167:6, 168:36, 168:40, 170:29, 170:41, 171:13, 172:32, 172:35, 175:45, 179:23, 179:24, 180:32, 194:4, 197:15, 212:45, 216:21, 217:11, 234:42, 239:33</p> <p><b>itself</b> [5] - 196:40, 205:46, 248:46, 256:29, 256:33</p>	<p>211:31</p> <p><b>justify</b> [1] - 195:3</p>	<p>195:30, 197:46, 201:23, 213:7</p> <p><b>kinship</b> [1] - 260:2</p> <p><b>knives</b> [3] - 226:7, 226:10, 226:16</p> <p><b>knowing</b> [7] - 181:45, 188:11, 193:29, 204:23, 214:16, 224:42, 237:17</p> <p><b>knowledge</b> [3] - 166:20, 167:3, 167:8</p> <p><b>known</b> [3] - 203:7, 207:10, 254:14</p> <p><b>knows</b> [1] - 176:20</p> <p><b>KPMG</b> [1] - 168:35</p>
			<b>K</b>	
			<p><b>Kalinda</b> [1] - 161:26</p> <p><b>keep</b> [9] - 174:25, 175:44, 178:29, 182:33, 183:4, 183:6, 229:25, 258:24, 259:38</p> <p><b>keeping</b> [4] - 174:42, 201:45, 203:9, 204:41</p> <p><b>kept</b> [1] - 229:25</p> <p><b>key</b> [7] - 160:19, 170:23, 198:13, 198:25, 205:34, 206:7, 261:39</p> <p><b>keyed</b> [4] - 197:36, 197:37, 201:38, 204:47</p> <p><b>keyed-up</b> [2] - 197:36, 197:37</p> <p><b>keynote</b> [1] - 212:32</p> <p><b>kick</b> [2] - 232:38, 233:2</p> <p><b>kicked</b> [2] - 230:4, 232:35</p> <p><b>kidnapping</b> [1] - 195:16</p> <p><b>kids</b> [9] - 168:7, 168:9, 172:11, 206:41, 206:42, 213:12, 213:14, 213:15, 213:18</p> <p><b>kill</b> [2] - 219:9, 234:34</p> <p><b>kind</b> [33] - 165:5, 166:5, 166:11, 168:18, 176:17, 182:28, 183:30, 191:36, 194:17, 194:19, 195:17, 195:18, 195:31, 196:20, 196:43, 197:18, 198:11, 198:26, 199:11, 199:37, 202:14, 204:39, 204:47, 205:4, 208:15, 209:17, 210:44, 212:2, 213:33, 216:29, 228:18, 258:2</p> <p><b>kinds</b> [15] - 165:10, 174:7, 177:26, 186:34, 192:20, 193:32, 193:41, 194:5, 194:43, 195:4, 195:23,</p>	
			<b>L</b>	
				<p><b>label</b> [1] - 257:4</p> <p><b>Labour</b> [1] - 218:42</p> <p><b>lack</b> [5] - 159:23, 187:15, 187:17, 257:9, 259:8</p> <p><b>language</b> [2] - 165:2, 192:4</p> <p><b>large</b> [6] - 207:12, 207:36, 243:42, 246:8, 247:3</p> <p><b>largely</b> [1] - 205:17</p> <p><b>last</b> [12] - 166:31, 168:39, 195:21, 198:2, 201:24, 201:32, 206:29, 206:36, 213:40, 230:29, 230:43, 242:39</p> <p><b>lasted</b> [2] - 219:44, 221:39</p> <p><b>late</b> [1] - 228:47</p> <p><b>latest</b> [1] - 183:34</p> <p><b>latterly</b> [1] - 242:21</p> <p><b>laughing</b> [1] - 230:44</p> <p><b>launch</b> [1] - 167:28</p> <p><b>launched</b> [4] - 166:30, 177:16, 182:41, 183:41</p> <p><b>lay</b> [1] - 192:4</p> <p><b>laying</b> [1] - 231:14</p> <p><b>lead</b> [10] - 160:39, 179:6, 184:34, 193:22, 195:18, 211:45, 212:33, 246:5, 251:43, 253:17</p> <p><b>leader</b> [1] - 213:35</p> <p><b>leaders</b> [4] - 177:37, 178:5, 179:6, 260:25</p> <p><b>leadership</b> [2] - 178:27, 178:43</p>
		<b>J</b>		
		<p><b>Janet</b> [1] - 170:29</p> <p><b>job</b> [8] - 171:30, 172:11, 179:2, 179:40, 180:43, 229:24, 245:18, 250:14</p> <p><b>jobs</b> [2] - 171:7, 178:31</p> <p><b>join</b> [1] - 170:43</p> <p><b>joined</b> [1] - 169:12</p> <p><b>judged</b> [1] - 239:4</p> <p><b>judgmental</b> [1] - 198:18</p> <p><b>judicial</b> [1] - 204:6</p> <p><b>JULY</b> [1] - 262:21</p> <p><b>July</b> [1] - 158:18</p> <p><b>jump</b> [2] - 236:23, 236:24</p> <p><b>June</b> [1] - 167:25</p> <p><b>jurisdiction</b> [1] - 169:13</p> <p><b>jurisdictional</b> [2] - 186:17, 186:18</p> <p><b>jurisdictions</b> [2] - 184:18, 211:30</p> <p><b>justice</b> [2] - 169:13,</p>		



<p><b>leading</b> [1] - 260:42  <b>leads</b> [1] - 248:38  <b>learn</b> [5] - 163:12, 168:8, 168:9, 211:19, 211:21  <b>learning</b> [10] - 164:23, 166:16, 166:30, 166:42, 167:13, 167:27, 168:30, 211:10, 248:3, 257:31  <b>least</b> [4] - 177:27, 185:47, 188:8, 252:32  <b>leave</b> [5] - 179:20, 229:23, 229:26, 232:11, 232:39  <b>leaving</b> [3] - 217:11, 221:36, 232:6  <b>led</b> [5] - 169:21, 185:14, 233:35, 234:29, 239:12  <b>left</b> [6] - 223:31, 229:8, 232:12, 232:32, 232:34  <b>legal</b> [2] - 195:1, 204:7  <b>length</b> [1] - 233:33  <b>lengths</b> [1] - 186:27  <b>lens</b> [1] - 258:27  <b>less</b> [6] - 176:34, 179:12, 223:18, 246:30, 247:8, 251:3  <b>lessen</b> [1] - 159:9  <b>lessening</b> [1] - 246:5  <b>letting</b> [1] - 186:5  <b>level</b> [20] - 165:38, 165:39, 166:10, 168:43, 169:7, 175:28, 179:34, 181:5, 181:18, 182:14, 185:37, 187:27, 197:9, 197:27, 200:22, 210:9, 242:32, 242:38, 246:16  <b>levels</b> [6] - 184:21, 191:42, 196:37, 201:4, 207:3, 246:39  <b>licences</b> [1] - 173:16  <b>lie</b> [1] - 257:10  <b>lies</b> [1] - 258:15  <b>life</b> [54] - 160:4, 160:14, 160:47, 161:36, 163:16, 163:24, 163:28, 163:37, 163:42, 163:46, 164:21, 170:29, 170:31, 171:13, 174:8, 174:40, 175:1,</p>	<p>175:3, 175:8, 175:11, 175:15, 175:26, 180:40, 180:46, 184:47, 192:13, 192:25, 193:7, 194:12, 195:33, 197:4, 201:30, 206:30, 206:31, 206:33, 206:44, 212:24, 216:22, 233:11, 234:23, 235:12, 238:47, 239:25, 248:33, 248:41, 253:18, 255:24, 255:25, 255:32, 257:42, 261:43  <b>life-threatening</b> [1] - 184:47  <b>lifetime</b> [1] - 246:42  <b>lift</b> [1] - 256:18  <b>lights</b> [1] - 185:5  <b>likelihood</b> [6] - 175:12, 197:12, 200:38, 204:15, 204:17, 208:1  <b>likely</b> [10] - 165:18, 168:8, 170:23, 170:25, 179:13, 196:38, 203:29, 208:11, 251:2, 253:17  <b>limited</b> [6] - 208:1, 215:41, 250:34, 252:19, 252:41, 255:44  <b>limp</b> [1] - 170:5  <b>line</b> [4] - 190:44, 191:6, 191:44, 210:33  <b>linear</b> [1] - 180:34  <b>lines</b> [1] - 210:42  <b>link</b> [3] - 163:21, 186:21, 257:41  <b>linkage</b> [2] - 186:18, 255:31  <b>linked</b> [8] - 163:41, 163:45, 169:18, 184:3, 185:13, 218:22, 247:12, 256:34  <b>linking</b> [3] - 184:18, 184:20, 255:28  <b>links</b> [5] - 167:14, 254:4, 256:7, 259:42  <b>Lisa</b> [1] - 158:34  <b>list</b> [3] - 198:25, 233:37, 233:38  <b>listen</b> [2] - 181:44, 183:29</p>	<p><b>listening</b> [1] - 222:16  <b>literacy</b> [2] - 159:30, 182:14  <b>literally</b> [2] - 172:15, 177:22  <b>literate</b> [1] - 166:17  <b>literature</b> [3] - 211:40, 244:13, 244:40  <b>live</b> [30] - 163:12, 164:12, 164:13, 164:14, 174:45, 177:4, 178:33, 179:27, 179:31, 179:38, 179:43, 180:39, 185:3, 186:38, 206:20, 215:43, 215:45, 216:3, 219:27, 219:36, 219:46, 223:26, 223:35, 223:38, 233:44, 234:42, 240:12, 240:15, 255:45  <b>lived</b> [11] - 170:16, 174:3, 174:11, 181:40, 182:20, 220:47, 224:37, 229:22, 234:21, 235:4, 259:20  <b>lives</b> [10] - 164:29, 169:8, 172:35, 175:18, 187:33, 192:2, 194:10, 206:2, 206:39, 255:23  <b>living</b> [13] - 175:11, 176:8, 180:43, 183:4, 183:12, 219:39, 220:3, 220:39, 221:12, 224:14, 225:13, 234:23, 248:15  <b>lobbying</b> [1] - 209:45  <b>local</b> [6] - 171:39, 187:4, 208:2, 210:8, 210:9, 254:35  <b>localised</b> [1] - 187:3  <b>locally</b> [2] - 171:36, 225:2  <b>located</b> [1] - 209:35  <b>locations</b> [1] - 171:29  <b>locked</b> [2] - 228:33, 228:35  <b>long-standing</b> [2] - 242:18, 242:23  <b>long-term</b> [9] - 168:18, 168:20, 170:8, 187:15, 188:13, 188:20, 248:15, 253:14</p>	<p><b>look</b> [19] - 163:35, 165:13, 167:9, 167:45, 167:47, 174:7, 176:19, 177:12, 185:27, 186:15, 191:18, 193:41, 199:17, 199:36, 210:23, 211:47, 228:1, 259:33, 259:34  <b>looked</b> [5] - 173:36, 183:35, 210:1, 223:27, 229:43  <b>looking</b> [13] - 165:46, 177:43, 177:44, 183:45, 187:27, 201:36, 201:46, 214:29, 217:13, 218:45, 238:42, 242:13, 261:24  <b>looks</b> [2] - 191:11, 232:16  <b>losing</b> [3] - 180:43, 217:17, 253:18  <b>loss</b> [8] - 164:18, 194:30, 194:31, 194:34, 248:39, 248:40  <b>lost</b> [5] - 159:23, 172:11, 176:35, 198:8, 246:34  <b>loud</b> [2] - 164:39, 164:40  <b>loved</b> [1] - 201:43  <b>low</b> [2] - 171:20, 182:27  <b>lower</b> [1] - 174:28  <b>lunch</b> [1] - 215:13  <b>LUNCH</b> [1] - 215:20  <b>LUNCHEON</b> [1] - 215:18  <b>luxury</b> [1] - 258:5</p>	<p><b>maltreatment</b> [3] - 243:30, 252:3, 259:39  <b>man</b> [2] - 190:1, 194:2  <b>man-made</b> [2] - 190:1, 194:2  <b>manage</b> [11] - 224:36, 232:14, 232:46, 233:45, 236:28, 238:36, 238:37, 239:36, 242:5, 256:10, 257:32  <b>managed</b> [1] - 213:23  <b>management</b> [2] - 217:36, 260:21  <b>manager</b> [1] - 237:43  <b>managers</b> [3] - 191:25, 191:29, 202:10  <b>managing</b> [3] - 207:28, 207:29, 259:24  <b>mandate</b> [1] - 180:2  <b>manner</b> [3] - 191:43, 200:27, 211:28  <b>map</b> [1] - 206:47  <b>mapping</b> [1] - 206:38  <b>marijuana</b> [1] - 233:27  <b>markers</b> [3] - 165:41, 167:46, 168:2  <b>marketing</b> [1] - 172:6  <b>massive</b> [2] - 178:36, 179:8  <b>massively</b> [1] - 180:46  <b>material</b> [1] - 215:38  <b>maternal</b> [2] - 161:39, 260:17  <b>mates</b> [1] - 202:40  <b>mattresses</b> [1] - 231:12  <b>McClare</b> [1] - 161:26  <b>McGorry</b> [1] - 162:4  <b>McSherry</b> [3] - 158:29, 211:36, 212:39  <b>Meagher</b> [1] - 170:30  <b>mean</b> [24] - 164:26, 169:40, 172:24, 173:47, 175:2, 175:3, 178:41, 180:29, 184:2, 186:33, 186:41, 192:5, 199:37, 209:15, 217:41, 226:10, 227:33, 241:9, 244:43, 252:21, 252:38, 254:18, 255:9, 260:41  <b>meaning</b> [4] - 176:6, 192:10, 206:46,</p>
<b>M</b>				
<p><b>m'hmm</b> [1] - 253:25  <b>m'mm</b> [1] - 211:47  <b>main</b> [2] - 186:15, 247:21  <b>maintain</b> [3] - 159:36, 178:34, 199:43  <b>major</b> [8] - 165:20, 169:23, 193:7, 243:1, 244:27, 244:30, 246:38, 249:35  <b>makers</b> [2] - 177:24, 178:5  <b>makeup</b> [1] - 164:20</p>				

<p>212:24  <b>meaningful</b> [2] - 165:23, 259:14  <b>means</b> [12] - 162:13, 178:36, 192:15, 192:24, 193:14, 196:13, 199:28, 225:5, 252:42, 257:23, 261:1  <b>meant</b> [3] - 164:1, 227:39, 237:3  <b>measure</b> [6] - 167:37, 168:13, 169:18, 180:5, 186:34, 188:15  <b>measured</b> [1] - 172:39  <b>measurement</b> [1] - 170:12  <b>measures</b> [9] - 159:3, 170:24, 170:25, 172:43, 245:39, 245:42, 245:44, 246:11, 254:36  <b>measuring</b> [1] - 186:24  <b>mechanism</b> [1] - 211:23  <b>mechanisms</b> [3] - 211:11, 252:6, 252:27  <b>media</b> [2] - 182:4, 215:38  <b>Medical</b> [1] - 240:39  <b>medical</b> [4] - 170:39, 171:19, 171:43, 258:17  <b>Medicare</b> [4] - 169:23, 208:45, 209:46, 210:34  <b>medicated</b> [2] - 228:30, 231:18  <b>medication</b> [8] - 231:17, 232:34, 235:3, 235:41, 235:46, 236:2, 236:5, 236:28  <b>medications</b> [2] - 169:25, 247:32  <b>medicine</b> [1] - 233:13  <b>meet</b> [2] - 193:31, 193:39  <b>meeting</b> [3] - 231:20, 231:37, 231:40  <b>MELANIE</b> [1] - 216:7  <b>Melanie</b> [9] - 160:44, 161:3, 215:14, 215:22, 215:33, 216:5, 216:10, 216:18, 239:39  <b>Melbourne</b> [24] -</p>	<p>158:11, 158:13, 162:5, 175:15, 176:16, 181:11, 184:37, 189:32, 190:8, 219:36, 219:40, 219:47, 220:39, 222:12, 222:18, 228:16, 230:28, 233:41, 234:10, 234:21, 234:41, 235:20, 240:35, 254:44  <b>member</b> [3] - 164:18, 202:14  <b>members</b> [8] - 191:5, 191:22, 191:31, 192:35, 192:39, 214:7, 231:31, 232:42  <b>memories</b> [2] - 204:41, 230:44  <b>memory</b> [9] - 168:39, 173:34, 178:7, 178:41, 199:3, 205:46, 206:1, 236:44, 236:47  <b>men</b> [5] - 185:23, 185:32, 185:36, 185:46, 186:1  <b>Mental</b> [8] - 161:34, 162:7, 162:34, 162:47, 168:34, 189:17, 220:15, 259:1  <b>MENTAL</b> [1] - 158:5  <b>mental</b> [248] - 159:4, 159:9, 159:26, 159:27, 159:29, 159:33, 159:36, 159:45, 160:2, 160:11, 160:16, 160:28, 161:16, 161:33, 161:35, 161:38, 161:40, 161:42, 161:44, 161:46, 162:5, 162:8, 162:10, 162:13, 162:16, 162:26, 162:43, 163:8, 163:29, 163:34, 164:2, 165:21, 166:12, 166:18, 167:5, 167:18, 168:4, 168:36, 168:40, 169:2, 169:3, 169:21, 169:26, 169:41, 171:16, 172:7, 174:24, 174:29, 174:34,</p>	<p>174:37, 174:46, 175:42, 175:43, 175:45, 175:46, 176:4, 176:9, 176:28, 176:44, 177:5, 177:15, 177:32, 178:24, 178:33, 178:35, 179:23, 179:26, 180:31, 180:32, 180:39, 182:2, 184:11, 185:32, 186:22, 186:28, 187:5, 187:12, 189:44, 189:45, 189:46, 190:30, 190:41, 192:9, 192:11, 192:19, 193:32, 194:38, 195:6, 195:34, 195:44, 195:47, 196:5, 196:12, 196:34, 196:45, 199:12, 199:26, 199:30, 200:28, 200:38, 201:14, 201:27, 202:5, 204:34, 208:2, 208:32, 208:33, 208:34, 208:39, 209:39, 209:40, 210:5, 210:17, 211:29, 213:20, 213:22, 213:28, 216:21, 216:47, 219:32, 220:45, 221:29, 222:13, 224:46, 226:24, 230:5, 230:23, 233:45, 238:31, 241:4, 241:22, 241:27, 241:28, 241:37, 241:44, 241:47, 242:8, 242:22, 242:24, 242:27, 242:33, 242:41, 242:43, 243:7, 243:9, 243:12, 243:17, 243:20, 243:23, 243:24, 243:27, 243:37, 243:40, 243:46, 244:10, 244:14, 244:17, 244:20, 245:24, 245:32, 246:15, 246:28, 246:30, 246:37, 247:37, 248:45, 249:4, 249:24, 249:28, 249:32, 250:42,</p>	<p>251:22, 252:2, 252:12, 252:15, 253:34, 253:44, 254:15, 254:19, 254:20, 254:24, 254:28, 254:29, 255:10, 255:11, 255:12, 255:20, 255:29, 255:39, 255:47, 256:7, 256:8, 256:18, 256:23, 256:24, 256:27, 256:29, 256:32, 256:34, 256:35, 256:42, 257:8, 257:10, 257:12, 257:16, 257:20, 257:21, 257:24, 257:37, 257:41, 257:44, 258:2, 258:8, 258:13, 258:36, 259:2, 259:3, 259:7, 259:9, 259:15, 259:21, 259:26, 259:31, 259:42, 259:44, 260:18, 260:22, 260:36, 261:6, 261:16, 261:28, 261:33, 261:40, 261:42, 261:43, 262:1  <b>mentally</b> [5] - 168:9, 176:38, 177:47, 238:35, 257:26  <b>mention</b> [3] - 211:5, 248:21, 259:30  <b>mentioned</b> [11] - 176:42, 179:21, 196:17, 196:33, 208:8, 242:41, 244:12, 248:2, 257:19, 257:42  <b>Mercy</b> [1] - 161:34  <b>mess</b> [1] - 232:29  <b>message</b> [1] - 214:33  <b>messages</b> [1] - 172:9  <b>messaging</b> [1] - 215:2  <b>met</b> [4] - 217:43, 219:22, 234:11, 235:15  <b>meta</b> [1] - 198:21  <b>meta-analyses</b> [1] - 198:21  <b>method</b> [5] - 170:14, 170:16, 181:12, 202:37, 213:18  <b>methodology</b> [1] - 168:16  <b>microphone</b> [1] -</p>	<p>189:2  <b>midday</b> [1] - 230:18  <b>middle</b> [2] - 167:36, 256:2  <b>midwives</b> [1] - 260:20  <b>might</b> [72] - 165:45, 171:14, 179:16, 179:40, 179:41, 179:43, 181:32, 187:8, 188:35, 191:35, 192:1, 192:3, 192:30, 193:17, 193:25, 193:32, 193:39, 193:46, 194:23, 194:42, 195:4, 195:5, 196:24, 201:40, 202:17, 202:38, 202:41, 203:47, 204:1, 204:37, 207:40, 208:44, 209:35, 210:22, 210:23, 210:31, 210:42, 211:45, 212:25, 212:47, 213:22, 213:23, 215:28, 238:41, 238:42, 238:44, 241:12, 243:4, 243:14, 243:17, 243:18, 245:38, 247:9, 247:12, 247:37, 247:38, 247:39, 248:1, 248:31, 248:46, 251:14, 251:17, 252:11, 253:35, 254:4, 255:46, 256:1, 259:43, 260:33  <b>mild</b> [3] - 172:27, 208:47, 209:1  <b>military</b> [3] - 189:44, 191:7, 208:21  <b>million</b> [4] - 176:13, 179:27, 196:14, 236:29  <b>mind</b> [6] - 160:19, 181:3, 217:24, 219:3, 222:11, 237:15  <b>minimal</b> [2] - 219:32, 233:26  <b>minimisation</b> [1] - 200:22  <b>minimise</b> [4] - 199:20, 203:40, 247:41, 258:5  <b>minimised</b> [1] - 248:47</p>
---	---	---	---	--

<p><b>minimising</b> [1] - 249:7  <b>minimum</b> [5] - 208:46, 209:1, 209:23, 210:16  <b>Minister</b> [2] - 256:16, 256:17  <b>minor</b> [2] - 205:16, 224:25  <b>minority</b> [2] - 252:26, 260:3  <b>minute</b> [1] - 224:2  <b>missing</b> [2] - 186:14, 218:43  <b>mission</b> [2] - 190:11, 190:12  <b>Mission</b> [1] - 184:40  <b>misunderstandings</b> [1] - 257:14  <b>misunderstood</b> [2] - 239:5, 251:9  <b>misuse</b> [1] - 162:43  <b>mitigate</b> [3] - 160:41, 199:19, 252:46  <b>mitigated</b> [1] - 201:1  <b>mitigation</b> [1] - 200:21  <b>mix</b> [2] - 248:33, 251:16  <b>mixed</b> [4] - 170:14, 170:16, 181:12, 257:16  <b>model</b> [6] - 170:47, 171:26, 171:27, 173:11, 173:16, 174:3  <b>models</b> [6] - 170:7, 184:32, 184:35, 188:6, 188:7, 212:46  <b>moderate</b> [3] - 172:27, 208:47, 209:46  <b>modifiable</b> [2] - 254:14, 254:19  <b>modify</b> [2] - 249:13, 249:14  <b>moment</b> [19] - 166:13, 170:32, 175:23, 175:39, 176:43, 177:9, 184:33, 199:45, 200:17, 203:21, 205:36, 209:11, 209:20, 209:28, 210:25, 211:14, 211:25, 214:31, 248:18  <b>moments</b> [5] - 164:32, 164:33, 165:5, 165:9, 186:9  <b>money</b> [2] - 169:44, 172:10  <b>monitor</b> [1] - 253:46  <b>month</b> [5] - 179:37,</p>	<p>221:8, 234:14, 234:17  <b>monthly</b> [1] - 234:14  <b>months</b> [14] - 161:36, 167:28, 169:35, 181:16, 186:32, 221:12, 223:12, 223:40, 225:23, 228:43, 229:18, 229:19, 229:22, 233:6  <b>mood</b> [3] - 247:11, 251:17, 251:18  <b>morning</b> [15] - 159:1, 188:30, 195:43, 213:43, 218:17, 219:24, 222:42, 222:44, 223:17, 226:31, 226:39, 229:4, 230:38, 232:8, 235:7  <b>Morris</b> [1] - 161:19  <b>mortgage</b> [1] - 171:6  <b>most</b> [23] - 159:26, 161:37, 170:42, 177:44, 178:14, 178:20, 178:21, 179:26, 184:25, 187:12, 195:47, 196:10, 196:11, 197:21, 213:18, 221:18, 233:12, 233:16, 249:21, 249:34, 250:46, 255:3, 255:14  <b>mother</b> [2] - 160:44, 238:30  <b>move</b> [6] - 203:14, 218:39, 225:8, 233:41, 234:42, 261:31  <b>moved</b> [4] - 216:36, 223:32, 230:26, 234:46  <b>movement</b> [1] - 205:38  <b>moving</b> [4] - 223:27, 241:18, 246:21, 247:7  <b>MS</b> [25] - 159:1, 159:34, 162:24, 188:22, 188:27, 188:34, 188:42, 188:47, 211:33, 215:6, 215:12, 215:22, 216:1, 216:5, 216:9, 239:39, 239:45, 240:4, 240:10, 240:12, 240:17,</p>	<p>240:22, 262:5, 262:11, 262:17  <b>multidisciplinary</b> [2] - 174:4, 210:9  <b>multigenerational</b> [1] - 200:33  <b>multiple</b> [1] - 188:4  <b>multitude</b> [1] - 246:18  <b>mum</b> [1] - 232:44  <b>Murdoch</b> [2] - 175:14, 175:22  <b>music</b> [1] - 183:28  <b>must</b> [2] - 192:24, 226:40  <b>muttering</b> [1] - 232:28  <b>myths</b> [1] - 181:26</p> <p style="text-align: center;"><b>N</b></p> <p><b>name</b> [4] - 189:16, 189:21, 216:9, 216:13  <b>names</b> [1] - 205:37  <b>Natasha</b> [3] - 215:33, 221:32, 222:21  <b>Natasha's</b> [1] - 237:5  <b>National</b> [5] - 162:6, 162:33, 191:1, 191:2, 240:39  <b>national</b> [13] - 166:28, 167:14, 168:43, 169:7, 173:27, 177:16, 182:2, 186:43, 187:27, 187:41, 190:46, 191:7, 191:37  <b>nationally</b> [1] - 191:39  <b>Nations</b> [1] - 242:39  <b>natural</b> [10] - 164:18, 190:1, 192:38, 194:2, 194:26, 198:7, 201:33, 202:6, 211:2, 211:39  <b>naturally</b> [2] - 197:34, 201:24  <b>nature</b> [6] - 190:29, 195:15, 198:35, 203:31, 207:26, 251:40  <b>navigating</b> [2] - 194:32  <b>near</b> [1] - 235:47  <b>nearly</b> [1] - 231:4  <b>necessarily</b> [7] - 173:24, 202:38, 202:39, 253:6, 253:47, 257:38, 259:10  <b>need</b> [55] - 159:39,</p>	<p>160:23, 166:16, 166:19, 166:25, 167:4, 167:7, 169:17, 169:19, 170:8, 170:9, 170:40, 171:18, 171:43, 175:44, 176:2, 177:1, 178:34, 180:20, 181:7, 181:8, 181:30, 182:7, 182:15, 182:19, 184:46, 184:47, 185:14, 185:44, 187:47, 191:30, 201:43, 201:47, 202:4, 203:2, 212:44, 222:40, 230:8, 235:27, 235:45, 237:14, 242:28, 250:20, 254:12, 255:2, 255:45, 257:29, 257:43, 258:20, 258:31, 259:30, 260:46, 261:4, 261:17  <b>needed</b> [16] - 162:2, 166:2, 185:9, 217:21, 220:7, 220:25, 221:39, 223:5, 223:19, 224:19, 224:26, 227:6, 227:19, 235:17, 241:19, 246:11  <b>needing</b> [2] - 255:3, 257:36  <b>needs</b> [14] - 161:1, 167:46, 168:19, 169:9, 169:11, 184:10, 209:31, 210:22, 211:7, 214:2, 238:14, 239:1, 255:44, 260:6  <b>negative</b> [1] - 198:18  <b>negatively</b> [2] - 207:31  <b>neglect</b> [5] - 194:3, 195:32, 195:39, 243:30, 253:35  <b>nest</b> [1] - 231:13  <b>network</b> [2] - 194:34, 202:23  <b>networks</b> [4] - 171:31, 173:16, 173:17, 183:38  <b>never</b> [7] - 217:34, 219:22, 219:31, 222:45, 226:7, 238:13, 238:19</p>	<p><b>New</b> [4] - 171:22, 171:34, 172:37, 182:28  <b>new</b> [19] - 170:7, 171:21, 171:34, 173:11, 173:24, 173:41, 184:31, 188:6, 188:7, 190:36, 190:37, 190:39, 195:21, 195:23, 207:39, 211:11, 221:39, 242:36, 258:6  <b>news</b> [2] - 193:22, 198:31  <b>next</b> [23] - 160:25, 164:39, 164:42, 188:34, 188:42, 193:30, 198:25, 203:6, 215:13, 215:22, 215:28, 218:27, 222:44, 227:34, 229:2, 229:4, 230:18, 230:38, 240:7, 240:17, 247:8, 248:38, 252:43  <b>nexus</b> [1] - 200:44  <b>NGOs</b> [2] - 169:41, 202:7  <b>NHMRC</b> [3] - 191:3, 205:29, 209:12  <b>Nichols</b> [1] - 158:34  <b>NICHOLS</b> [11] - 159:1, 162:24, 188:22, 188:27, 188:34, 240:12, 240:17, 240:22, 262:5, 262:11, 262:17  <b>night</b> [13] - 184:5, 197:20, 222:4, 222:18, 222:20, 228:15, 228:47, 229:2, 230:14, 230:16, 230:27, 233:15, 235:37  <b>nights</b> [2] - 228:26, 228:35  <b>no-one</b> [5] - 226:36, 227:39, 231:5, 232:14, 233:16  <b>noise</b> [1] - 185:6  <b>non</b> [12] - 161:10, 215:23, 225:5, 242:19, 242:34, 242:38, 242:42, 242:47, 249:42, 255:21, 256:3, 258:7  <b>non-communicable</b> [8] - 242:19, 242:34,</p>
---	---	---	---	---

<p>242:38, 242:42, 242:47, 255:21, 256:3, 258:7</p> <p><b>non-engagement</b> [1] - 225:5</p> <p><b>non-government</b> [1] - 249:42</p> <p><b>non-publication</b> [2] - 161:10, 215:23</p> <p><b>not-for-profit</b> [1] - 190:4</p> <p><b>notes</b> [3] - 223:4, 237:2, 238:39</p> <p><b>nothing</b> [5] - 161:23, 197:42, 212:14, 231:6, 246:16</p> <p><b>notwithstanding</b> [1] - 170:9</p> <p><b>November</b> [1] - 166:31</p> <p><b>number</b> [28] - 159:20, 160:25, 176:35, 176:42, 177:15, 178:20, 180:26, 181:4, 184:9, 184:34, 185:30, 195:13, 195:14, 201:27, 207:46, 210:35, 218:21, 226:41, 236:32, 236:35, 236:36, 236:37, 241:8, 241:17, 243:26, 248:2, 254:32, 258:40</p> <p><b>numbers</b> [5] - 183:7, 183:35, 183:36, 246:35</p> <p><b>numerous</b> [2] - 217:33, 236:13</p> <p><b>nurse</b> [2] - 219:21, 219:32</p> <p><b>nurses</b> [1] - 260:20</p>	<p><b>occasion</b> [6] - 219:13, 221:46, 222:3, 222:29, 225:22, 226:21</p> <p><b>occupational</b> [1] - 191:9</p> <p><b>occur</b> [8] - 160:16, 193:37, 194:29, 195:5, 204:22, 211:26, 245:9, 249:5</p> <p><b>occurred</b> [5] - 161:35, 192:42, 195:13, 198:27, 225:32</p> <p><b>occurring</b> [3] - 192:42, 194:5, 247:13</p> <p><b>office</b> [4] - 227:27, 228:10, 232:10, 232:15</p> <p><b>official</b> [3] - 185:39, 189:16, 189:21</p> <p><b>often</b> [24] - 165:14, 169:20, 171:4, 173:3, 174:40, 175:34, 175:36, 182:16, 182:21, 183:21, 183:47, 185:6, 185:8, 186:6, 187:32, 202:8, 208:9, 214:39, 249:28, 251:12, 255:46, 256:41, 258:5, 258:16</p> <p><b>old</b> [6] - 160:46, 161:20, 186:45, 216:18, 217:7, 221:20</p> <p><b>Olympic</b> [1] - 256:44</p> <p><b>on-call</b> [1] - 219:22</p> <p><b>once</b> [6] - 198:23, 211:15, 215:45, 234:14, 235:24, 236:28</p> <p><b>one</b> [72] - 159:32, 164:4, 169:29, 170:34, 172:16, 173:10, 173:40, 178:20, 179:27, 180:7, 182:15, 184:12, 184:28, 185:47, 187:23, 192:40, 197:3, 198:25, 199:15, 200:20, 203:32, 204:7, 205:45, 206:7, 208:3, 208:26, 208:42, 209:32, 209:37, 209:44, 210:28, 210:46, 211:5,</p>	<p>211:12, 212:33, 213:46, 214:39, 222:4, 222:45, 223:17, 226:36, 227:39, 228:31, 228:47, 231:5, 232:14, 232:19, 233:16, 233:34, 235:26, 236:22, 237:33, 238:6, 238:29, 239:10, 239:19, 241:35, 242:10, 242:24, 243:1, 246:18, 246:41, 247:13, 248:21, 249:35, 251:21, 253:27, 254:7, 256:10, 256:27, 261:26</p> <p><b>one's</b> [2] - 191:22, 207:32</p> <p><b>ones</b> [6] - 201:43, 206:15, 246:30, 246:38, 248:2, 257:42</p> <p><b>ongoing</b> [11] - 165:19, 195:15, 195:31, 195:38, 198:4, 199:30, 207:16, 207:24, 207:25, 221:15, 251:42</p> <p><b>online</b> [3] - 167:13, 167:21, 171:44</p> <p><b>onset</b> [8] - 159:5, 159:46, 174:24, 244:40, 248:1, 255:4, 255:9, 256:3</p> <p><b>open</b> [4] - 174:3, 175:23, 213:23, 223:26</p> <p><b>openly</b> [1] - 165:43</p> <p><b>openness</b> [1] - 165:42</p> <p><b>opiates</b> [1] - 247:31</p> <p><b>opine</b> [1] - 162:9</p> <p><b>opinions</b> [1] - 240:24</p> <p><b>opportunities</b> [4] - 159:23, 163:26, 163:29, 177:3</p> <p><b>opportunity</b> [9] - 165:8, 187:25, 187:37, 202:25, 203:1, 238:5, 238:21, 248:40, 248:41</p> <p><b>opposed</b> [1] - 165:27</p> <p><b>opposite</b> [2] - 197:41, 243:25</p> <p><b>oppositional</b> [1] - 216:35</p> <p><b>option</b> [8] - 209:16,</p>	<p>225:14, 233:28, 234:44, 237:18, 238:13, 238:20</p> <p><b>options</b> [3] - 219:26, 224:10, 225:12</p> <p><b>oral</b> [1] - 215:29</p> <p><b>order</b> [8] - 161:11, 162:14, 178:34, 202:16, 215:24, 215:26, 215:44</p> <p><b>Organisation</b> [2] - 240:34, 242:33</p> <p><b>organisation</b> [4] - 190:5, 198:30, 237:28, 237:34</p> <p><b>Organisation's</b> [1] - 242:37</p> <p><b>organisational</b> [4] - 191:32, 200:6, 200:7, 202:8</p> <p><b>organisations</b> [12] - 182:3, 190:15, 191:5, 191:17, 191:21, 191:27, 191:30, 191:35, 191:37, 191:38, 191:43, 249:42</p> <p><b>organise</b> [2] - 206:29, 206:30</p> <p><b>organised</b> [3] - 201:44, 233:24, 241:11</p> <p><b>orientated</b> [1] - 206:27</p> <p><b>orienting</b> [1] - 212:11</p> <p><b>origin</b> [1] - 209:42</p> <p><b>originally</b> [1] - 229:22</p> <p><b>origins</b> [2] - 242:11</p> <p><b>Orygen</b> [3] - 162:6, 162:16, 240:47</p> <p><b>ostracised</b> [1] - 194:47</p> <p><b>otherwise</b> [1] - 175:7</p> <p><b>ourselves</b> [3] - 206:17, 212:3, 256:46</p> <p><b>out-of-home</b> [1] - 259:36</p> <p><b>outcome</b> [4] - 168:5, 233:31, 239:2, 248:30</p> <p><b>outcomes</b> [16] - 162:15, 167:45, 173:12, 173:37, 184:22, 186:20, 186:30, 190:13, 241:38, 248:12, 248:19, 248:20, 249:6, 249:14, 254:38, 257:28</p> <p><b>outcomes-based</b> [1] -</p>	<p>167:45</p> <p><b>outlets</b> [1] - 257:3</p> <p><b>outlined</b> [1] - 199:37</p> <p><b>outlining</b> [1] - 198:36</p> <p><b>outlook</b> [2] - 251:15, 253:3</p> <p><b>outs</b> [1] - 185:31</p> <p><b>outside</b> [5] - 193:37, 193:42, 197:44, 229:41, 245:10</p> <p><b>overall</b> [2] - 252:3, 257:20</p> <p><b>overcome</b> [1] - 170:44</p> <p><b>overcrowding</b> [1] - 242:16</p> <p><b>overlap</b> [1] - 243:11</p> <p><b>overly</b> [2] - 201:38, 238:32</p> <p><b>overstated</b> [1] - 245:26</p> <p><b>overview</b> [1] - 262:9</p> <p><b>overwhelming</b> [3] - 192:6, 249:43, 250:1</p> <p><b>own</b> [17] - 177:29, 177:42, 178:3, 191:22, 191:31, 200:32, 211:26, 212:23, 223:28, 224:46, 237:8, 244:31, 247:25, 255:26, 256:5, 256:38</p>
<b>P</b>				
				<p><b>package</b> [1] - 170:43</p> <p><b>packet</b> [1] - 222:24</p> <p><b>packets</b> [1] - 177:44</p> <p><b>paediatric</b> [1] - 230:21</p> <p><b>pain</b> [3] - 200:22, 200:31, 214:44</p> <p><b>painstaking</b> [1] - 188:1</p> <p><b>panacea</b> [1] - 201:5</p> <p><b>panel</b> [4] - 234:14, 234:16, 234:25</p> <p><b>panic</b> [7] - 196:3, 217:12, 217:14, 217:18, 218:2, 229:42</p> <p><b>paper</b> [1] - 183:21</p> <p><b>paper-based</b> [1] - 183:21</p> <p><b>paradigm</b> [1] - 180:31</p> <p><b>paramedics</b> [2] - 184:42, 185:43</p> <p><b>paranoia</b> [1] - 235:6</p> <p><b>pardon</b> [1] - 247:7</p> <p><b>parent</b> [3] - 231:38,</p>

<p>239:26, 239:37  <b>parental</b> [1] - 259:46  <b>parenting</b> [3] - 243:31, 257:28, 262:2  <b>Parenting</b> [1] - 164:47  <b>parents</b> [9] - 164:23, 164:31, 164:45, 175:28, 175:34, 175:36, 239:29, 251:37, 257:29  <b>parked</b> [1] - 219:17  <b>part</b> [42] - 164:20, 167:33, 169:34, 173:10, 174:4, 181:25, 183:6, 187:30, 188:19, 192:14, 192:47, 193:4, 193:9, 193:13, 197:15, 197:32, 200:41, 202:23, 202:25, 206:12, 206:15, 206:23, 206:36, 208:26, 211:16, 214:20, 214:27, 214:32, 217:34, 233:20, 237:29, 241:3, 241:35, 241:45, 242:2, 242:3, 242:4, 242:22, 249:8, 256:33, 257:20  <b>part-time</b> [1] - 233:20  <b>participate</b> [1] - 248:35  <b>participated</b> [2] - 178:39, 181:30  <b>participating</b> [1] - 193:14  <b>participation</b> [1] - 178:37  <b>particular</b> [15] - 159:41, 163:27, 170:33, 178:11, 183:20, 186:13, 192:24, 211:39, 238:6, 244:21, 249:4, 251:39, 254:2, 255:10, 255:37  <b>particularly</b> [17] - 160:28, 193:29, 195:33, 203:30, 203:31, 206:39, 207:21, 207:26, 214:13, 239:21, 247:28, 249:24, 249:32, 249:36, 256:2, 256:15, 257:39</p>	<p><b>partly</b> [2] - 250:3, 259:24  <b>partner</b> [3] - 213:37, 223:31, 223:45  <b>partners</b> [1] - 185:29  <b>partnership</b> [1] - 166:45  <b>parts</b> [11] - 169:19, 186:16, 187:33, 187:39, 209:33, 211:29, 214:28, 214:32, 257:42, 258:40, 259:3  <b>partum</b> [1] - 161:37  <b>pass</b> [1] - 183:13  <b>past</b> [2] - 206:40, 235:29  <b>pasta</b> [1] - 222:24  <b>Pat</b> [1] - 162:4  <b>patch</b> [1] - 170:5  <b>path</b> [1] - 182:22  <b>pathological</b> [1] - 216:39  <b>pathway</b> [1] - 208:30  <b>Pathways</b> [1] - 214:6  <b>pathways</b> [6] - 165:47, 166:23, 183:22, 210:11, 210:23, 252:6  <b>patients</b> [1] - 249:27  <b>pattern</b> [3] - 245:46, 253:33, 258:25  <b>patterns</b> [4] - 175:30, 184:20, 201:23, 258:28  <b>pay</b> [5] - 171:5, 171:6, 177:44, 180:45, 220:28  <b>pays</b> [1] - 176:5  <b>PBS</b> [1] - 169:24  <b>peace</b> [1] - 256:38  <b>peak</b> [2] - 255:4, 255:9  <b>peer</b> [6] - 173:42, 174:1, 174:2, 185:14, 202:8  <b>peer-led</b> [1] - 185:14  <b>peers</b> [1] - 254:23  <b>Penny</b> [1] - 158:26  <b>people</b> [178] - 159:27, 159:33, 159:34, 159:35, 159:41, 160:5, 161:47, 163:43, 164:30, 165:45, 166:24, 167:20, 168:1, 168:32, 169:8, 169:18, 169:20, 169:22, 169:24, 170:16, 171:3, 171:11, 171:20,</p>	<p>171:35, 171:36, 171:38, 171:39, 171:41, 172:12, 173:20, 173:25, 174:2, 174:43, 174:45, 176:8, 176:19, 177:4, 177:5, 177:18, 178:30, 179:1, 179:30, 179:42, 180:18, 180:37, 181:14, 181:27, 181:29, 181:40, 181:42, 181:43, 182:12, 182:17, 182:19, 182:22, 182:24, 182:29, 182:33, 183:4, 183:13, 183:37, 183:47, 184:32, 184:41, 184:43, 184:46, 185:2, 185:18, 186:6, 186:31, 186:35, 186:42, 188:17, 190:38, 192:1, 193:5, 194:18, 194:44, 198:38, 198:40, 199:6, 199:47, 200:34, 201:13, 201:19, 201:22, 201:24, 201:36, 201:42, 202:36, 202:46, 203:28, 203:45, 205:2, 206:18, 206:19, 207:14, 207:17, 209:17, 210:19, 210:27, 211:23, 211:44, 211:45, 212:12, 212:16, 213:43, 214:2, 214:38, 215:42, 218:13, 220:35, 222:33, 224:24, 225:35, 232:10, 232:15, 234:11, 235:13, 241:4, 242:14, 243:20, 244:1, 244:27, 245:37, 245:43, 245:45, 245:47, 246:14, 246:40, 248:15, 248:33, 249:5, 249:21, 249:25, 250:14, 251:36, 251:39, 252:4, 252:11, 252:22, 252:24, 252:25, 252:26, 254:46,</p>	<p>255:4, 255:15, 255:23, 255:24, 255:36, 255:39, 255:40, 255:41, 256:2, 257:12, 257:13, 257:26, 257:46, 258:5, 258:20, 258:21, 259:2, 259:9, 259:17, 259:18, 259:25, 260:5, 260:7, 260:12, 261:4, 261:15, 261:28, 261:29, 261:33, 261:42, 261:45  <b>people's</b> [4] - 187:33, 201:33, 214:10, 255:44  <b>pepper</b> [1] - 222:25  <b>per</b> [15] - 173:7, 176:34, 181:29, 181:35, 185:42, 185:46, 186:1, 194:8, 196:13, 201:25, 208:4, 224:7, 246:40, 249:27  <b>perceive</b> [1] - 238:4  <b>perception</b> [1] - 177:46  <b>perceptions</b> [2] - 179:9, 207:31  <b>perhaps</b> [10] - 165:10, 170:22, 174:15, 192:1, 242:10, 244:34, 247:7, 251:5, 251:40, 261:40  <b>perinatal</b> [3] - 161:33, 161:38, 260:22  <b>period</b> [13] - 161:35, 161:38, 168:11, 172:47, 173:32, 173:37, 185:10, 186:1, 209:14, 221:8, 224:13, 250:32, 255:14  <b>periods</b> [2] - 218:33, 224:23  <b>persist</b> [1] - 205:10  <b>person</b> [49] - 159:32, 161:23, 164:3, 165:29, 170:34, 171:12, 172:31, 172:34, 172:38, 172:41, 172:43, 172:44, 186:38, 192:24, 202:13, 202:17, 202:25,</p>	<p>202:39, 203:10, 203:12, 203:19, 203:39, 204:1, 204:7, 204:15, 205:44, 206:13, 206:24, 206:29, 206:38, 206:47, 221:38, 231:4, 233:10, 242:1, 243:35, 244:31, 245:16, 246:19, 248:26, 248:32, 248:42, 249:7, 249:13, 253:12, 253:17, 256:36, 260:47, 261:25  <b>person's</b> [4] - 192:13, 202:23, 246:18, 256:38  <b>person-centred</b> [1] - 170:34  <b>personal</b> [1] - 212:23  <b>personalised</b> [1] - 182:35  <b>personality</b> [8] - 196:6, 196:7, 216:26, 216:43, 216:44, 247:34, 247:38, 247:43  <b>personnel</b> [2] - 183:20, 208:21  <b>persons</b> [1] - 215:37  <b>perspective</b> [12] - 161:17, 165:24, 166:7, 166:8, 167:46, 169:37, 169:38, 177:39, 198:30, 199:26, 200:37, 257:35  <b>persuade</b> [1] - 256:17  <b>persuading</b> [1] - 256:16  <b>pessimism</b> [2] - 258:13, 258:15  <b>pharmacological</b> [1] - 201:12  <b>phase</b> [1] - 203:6  <b>phenomenology</b> [1] - 190:31  <b>phenomenon</b> [2] - 212:7, 212:29  <b>Phoenix</b> [10] - 160:37, 189:13, 189:16, 189:20, 189:21, 190:4, 190:12, 190:19, 190:24, 191:13  <b>phone</b> [13] - 171:45, 172:16, 196:26, 222:20, 223:7,</p>
---	--	---	---	--

<p>223:16, 225:34, 227:19, 227:20, 227:26, 228:15, 228:47, 236:29</p> <p><b>photo</b> [1] - 183:27</p> <p><b>photos</b> [1] - 183:26</p> <p><b>phrase</b> [1] - 196:17</p> <p><b>phrases</b> [1] - 170:35</p> <p><b>physical</b> [24] - 159:41, 163:18, 192:13, 192:26, 194:1, 194:19, 194:46, 195:15, 195:32, 195:38, 197:8, 203:32, 207:26, 210:47, 242:24, 242:28, 243:13, 244:10, 249:29, 253:33, 256:1, 256:44, 256:45</p> <p><b>physically</b> [4] - 177:36, 193:4, 193:7, 193:13</p> <p><b>pick</b> [5] - 172:15, 206:41, 206:42, 223:16, 257:31</p> <p><b>picture</b> [1] - 169:17</p> <p><b>pictures</b> [1] - 183:46</p> <p><b>piecemeal</b> [1] - 211:25</p> <p><b>pilot</b> [2] - 169:45, 173:37</p> <p><b>piloted</b> [2] - 173:22, 173:33</p> <p><b>pilotitis</b> [2] - 169:33, 173:22</p> <p><b>pilots</b> [1] - 169:31</p> <p><b>pinned</b> [1] - 234:24</p> <p><b>pinning</b> [1] - 234:18</p> <p><b>place</b> [15] - 176:29, 180:19, 204:18, 208:44, 225:40, 235:47, 236:5, 237:8, 238:12, 244:5, 245:39, 246:20, 254:3, 254:36, 261:26</p> <p><b>placed</b> [2] - 215:45, 228:32</p> <p><b>places</b> [6] - 176:19, 183:47, 184:40, 185:4, 254:27, 261:25</p> <p><b>plan</b> [14] - 168:25, 169:31, 169:36, 169:46, 182:35, 182:45, 188:8, 188:13, 219:8, 223:5, 223:6, 236:8, 242:4</p> <p><b>planned</b> [1] - 226:30</p>	<p><b>planning</b> [3] - 183:19, 187:17, 188:20</p> <p><b>plans</b> [6] - 182:33, 182:42, 183:36, 188:9, 188:10, 234:36</p> <p><b>plastic</b> [1] - 231:8</p> <p><b>play</b> [1] - 165:12</p> <p><b>playing</b> [2] - 181:21, 181:27</p> <p><b>plays</b> [1] - 175:10</p> <p><b>plead</b> [2] - 187:23, 187:37</p> <p><b>plus</b> [3] - 208:45, 209:47, 210:35</p> <p><b>pockets</b> [1] - 184:4</p> <p><b>point</b> [31] - 165:28, 171:4, 172:38, 176:46, 181:5, 182:17, 186:13, 186:15, 187:23, 194:12, 214:29, 214:30, 218:35, 221:20, 224:4, 224:19, 224:26, 224:35, 225:7, 225:25, 226:5, 228:1, 232:5, 234:33, 237:22, 238:36, 242:21, 250:36, 251:3, 257:4</p> <p><b>Point</b> [1] - 185:29</p> <p><b>pointing</b> [1] - 212:16</p> <p><b>points</b> [4] - 173:10, 205:3, 212:41, 261:40</p> <p><b>Police</b> [1] - 191:40</p> <p><b>police</b> [4] - 191:42, 202:14, 222:23, 222:25</p> <p><b>policy</b> [6] - 169:3, 169:6, 187:34, 187:41, 190:44, 258:3</p> <p><b>polycymakers</b> [1] - 256:13</p> <p><b>politics</b> [2] - 187:34, 188:2</p> <p><b>pooled</b> [1] - 198:22</p> <p><b>poor</b> [3] - 243:31, 244:1, 261:16</p> <p><b>population</b> [13] - 165:39, 166:10, 168:18, 178:10, 178:39, 179:34, 181:5, 201:26, 247:14, 249:36, 251:38, 252:6, 253:44</p> <p><b>populations</b> [1] -</p>	<p>245:36</p> <p><b>portfolio</b> [3] - 162:42, 256:19</p> <p><b>portion</b> [1] - 215:44</p> <p><b>position</b> [2] - 189:1, 206:27</p> <p><b>positions</b> [1] - 178:44</p> <p><b>positive</b> [7] - 166:31, 167:36, 176:12, 176:22, 221:32, 234:24, 239:30</p> <p><b>Positive</b> [1] - 161:28</p> <p><b>possessions</b> [1] - 225:37</p> <p><b>possibilities</b> [1] - 249:11</p> <p><b>possibility</b> [1] - 209:32</p> <p><b>possible</b> [3] - 163:29, 184:19, 249:12</p> <p><b>possibly</b> [1] - 169:36</p> <p><b>post</b> [6] - 161:37, 199:14, 199:16, 200:47, 201:4, 255:24</p> <p><b>post-event</b> [4] - 199:14, 199:16, 200:47, 201:4</p> <p><b>post-partum</b> [1] - 161:37</p> <p><b>posttraumatic</b> [21] - 190:46, 196:1, 196:10, 196:11, 196:15, 203:17, 205:7, 205:11, 205:14, 205:23, 206:7, 208:35, 209:34, 209:42, 211:9, 211:40, 212:1, 212:6, 212:8, 212:29, 212:34</p> <p><b>Posttraumatic</b> [2] - 189:17, 191:2</p> <p><b>posttraumatically</b> [1] - 208:38</p> <p><b>potential</b> [8] - 159:8, 159:11, 159:12, 182:30, 185:16, 209:44, 210:40, 213:27</p> <p><b>potentially</b> [17] - 163:28, 168:41, 179:44, 192:21, 194:6, 194:9, 194:11, 194:16, 196:17, 196:21, 196:31, 196:32, 206:32, 211:2, 213:30, 236:41, 249:21</p>	<p><b>poverty</b> [8] - 160:29, 163:7, 163:23, 163:35, 165:11, 175:12, 180:44, 243:47</p> <p><b>powerful</b> [1] - 244:2</p> <p><b>powerfully</b> [1] - 164:22</p> <p><b>practical</b> [7] - 164:29, 166:6, 166:8, 172:32, 182:29, 183:31, 201:42</p> <p><b>practice</b> [14] - 191:11, 191:16, 191:18, 191:19, 191:22, 191:28, 201:16, 204:33, 205:25, 207:47, 208:30, 211:14, 241:15, 242:5</p> <p><b>practice</b> [1] - 255:3</p> <p><b>practices</b> [1] - 211:21</p> <p><b>practitioner</b> [4] - 171:43, 189:43, 208:2, 208:3</p> <p><b>Practitioner</b> [1] - 240:38</p> <p><b>practitioners</b> [5] - 173:43, 207:46, 208:9, 212:46, 249:26</p> <p><b>pre</b> [6] - 182:20, 196:39, 196:43, 196:44, 196:45, 199:12</p> <p><b>pre-event</b> [3] - 196:39, 196:43, 199:12</p> <p><b>pre-existing</b> [2] - 196:44, 196:45</p> <p><b>pre-suicidal</b> [1] - 182:20</p> <p><b>preconception</b> [1] - 161:36</p> <p><b>predict</b> [1] - 198:20</p> <p><b>predictability</b> [2] - 197:15, 197:29</p> <p><b>predictable</b> [1] - 197:18</p> <p><b>predictor</b> [1] - 197:39</p> <p><b>predominantly</b> [2] - 183:16, 191:36</p> <p><b>prefer</b> [1] - 209:19</p> <p><b>preferred</b> [1] - 202:37</p> <p><b>pregnant</b> [1] - 249:37</p> <p><b>premature</b> [1] - 256:3</p> <p><b>prepared</b> [2] - 162:25, 240:22</p> <p><b>preparedness</b> [3] - 214:10, 214:22, 214:23</p>	<p><b>prescribed</b> [2] - 237:17, 247:32</p> <p><b>prescription</b> [1] - 247:31</p> <p><b>presence</b> [1] - 163:20</p> <p><b>present</b> [9] - 168:7, 191:34, 193:5, 193:7, 193:13, 215:37, 238:44, 251:6, 251:39</p> <p><b>presentation</b> [3] - 186:4, 193:39, 230:2</p> <p><b>presentations</b> [4] - 185:19, 185:22, 185:31, 193:40</p> <p><b>presented</b> [2] - 173:38, 236:16</p> <p><b>presenteeism</b> [1] - 176:32</p> <p><b>presenting</b> [1] - 217:8</p> <p><b>preserve</b> [1] - 225:15</p> <p><b>President</b> [1] - 240:29</p> <p><b>president</b> [1] - 161:15</p> <p><b>pressure</b> [1] - 165:31</p> <p><b>pretending</b> [1] - 183:45</p> <p><b>pretty</b> [9] - 159:17, 178:42, 179:2, 216:22, 219:41, 223:6, 224:8, 230:46, 234:29</p> <p><b>prevalence</b> [6] - 196:13, 208:37, 247:3, 247:5, 247:7, 247:8</p> <p><b>prevalent</b> [2] - 179:26, 249:34</p> <p><b>prevent</b> [16] - 159:36, 160:14, 160:16, 164:17, 164:19, 165:13, 174:23, 174:36, 202:35, 242:16, 243:28, 243:35, 252:27, 253:43, 259:39, 260:47</p> <p><b>prevented</b> [5] - 241:21, 241:22, 241:23, 248:45, 253:11</p> <p><b>preventing</b> [15] - 159:4, 175:42, 181:27, 242:12, 242:16, 243:8, 243:23, 243:26, 244:40, 248:19, 249:6, 252:44, 255:36, 257:25, 260:43</p> <p><b>Prevention</b> [1] -</p>
--	---	--	---	---

<p>174:21</p> <p><b>prevention</b> [57] - 159:12, 159:24, 159:40, 159:44, 160:7, 160:11, 160:20, 160:32, 162:43, 174:17, 174:21, 174:23, 174:28, 174:33, 174:40, 180:3, 180:9, 180:18, 180:28, 180:31, 181:8, 181:22, 182:3, 184:12, 184:28, 190:40, 211:16, 241:20, 243:23, 243:27, 244:38, 244:39, 244:43, 248:8, 249:5, 249:12, 250:20, 250:37, 251:27, 251:28, 251:31, 251:32, 251:46, 252:18, 252:30, 252:36, 253:4, 253:23, 253:31, 254:11, 260:36, 260:43, 261:7, 261:8</p> <p><b>preventive</b> [2] - 245:42, 250:29</p> <p><b>previous</b> [3] - 169:1, 181:16, 196:46</p> <p><b>Pride</b> [1] - 163:1</p> <p><b>Primary</b> [1] - 161:26</p> <p><b>primary</b> [23] - 161:31, 166:42, 171:30, 173:16, 173:17, 174:16, 174:23, 194:24, 194:25, 194:27, 194:28, 194:35, 195:7, 198:6, 213:28, 224:5, 224:7, 244:39, 251:27, 252:18, 253:30, 255:28, 258:37</p> <p><b>principal</b> [2] - 161:26, 246:27</p> <p><b>principals</b> [1] - 168:30</p> <p><b>principles</b> [1] - 213:10</p> <p><b>private</b> [4] - 217:26, 217:32, 217:34, 230:3</p> <p><b>problem</b> [7] - 173:20, 196:34, 200:34, 214:23, 214:47, 247:31, 256:1</p> <p><b>problems</b> [33] - 161:38, 190:41,</p>	<p>193:32, 194:39, 195:47, 196:45, 197:13, 199:30, 200:26, 200:28, 200:35, 200:39, 201:14, 201:28, 205:1, 205:2, 207:17, 209:2, 238:3, 243:3, 249:35, 253:34, 255:46, 255:47, 257:31, 259:7, 259:28, 260:23, 261:34, 261:43, 261:46</p> <p><b>process</b> [15] - 182:46, 183:10, 195:1, 195:2, 198:16, 201:17, 201:19, 201:34, 202:29, 204:19, 205:32, 225:4, 227:12, 227:15, 249:16</p> <p><b>processes</b> [1] - 244:32</p> <p><b>processing</b> [1] - 205:38</p> <p><b>produce</b> [2] - 176:18, 246:33</p> <p><b>produced</b> [1] - 254:37</p> <p><b>product</b> [2] - 167:34, 167:41</p> <p><b>productive</b> [3] - 176:22, 256:37, 257:27</p> <p><b>productively</b> [1] - 176:9</p> <p><b>Productivity</b> [2] - 187:26, 187:39</p> <p><b>productivity</b> [2] - 176:35, 178:37</p> <p><b>profession</b> [1] - 208:7</p> <p><b>professional</b> [7] - 167:2, 167:13, 181:31, 182:7, 191:4, 202:5, 258:17</p> <p><b>professionals</b> [8] - 164:45, 165:3, 166:19, 167:5, 168:30, 183:38, 185:8, 258:20</p> <p><b>professions</b> [1] - 182:36</p> <p><b>professor</b> [10] - 161:14, 162:4, 188:47, 189:5, 189:10, 189:31, 211:36, 212:42, 215:6, 248:6</p> <p><b>Professor</b> [13] -</p>	<p>158:27, 158:29, 160:37, 162:4, 183:18, 188:34, 188:42, 212:32, 240:17, 240:22, 240:29, 261:36, 262:11</p> <p><b>profit</b> [1] - 190:4</p> <p><b>program</b> [19] - 166:40, 167:24, 167:31, 168:14, 168:19, 171:22, 171:42, 172:24, 172:28, 173:5, 173:9, 174:9, 176:13, 177:3, 237:32, 237:38, 237:39, 237:40</p> <p><b>programs</b> [2] - 166:40, 239:29</p> <p><b>progress</b> [1] - 179:21</p> <p><b>progression</b> [1] - 205:9</p> <p><b>prohibiting</b> [1] - 215:27</p> <p><b>prohibits</b> [1] - 161:11</p> <p><b>prolonged</b> [2] - 205:37, 248:31</p> <p><b>promise</b> [2] - 169:47, 170:3</p> <p><b>promote</b> [5] - 159:29, 166:6, 212:8, 241:29, 243:20</p> <p><b>promoting</b> [6] - 212:19, 243:26, 255:37, 257:25, 261:5, 261:6</p> <p><b>promotion</b> [9] - 161:17, 172:6, 241:27, 243:7, 243:8, 243:11, 245:24, 256:27, 260:37</p> <p><b>propensity</b> [1] - 169:31</p> <p><b>proper</b> [1] - 180:19</p> <p><b>properly</b> [1] - 170:14</p> <p><b>property</b> [4] - 223:28, 223:35, 223:38, 224:14</p> <p><b>proposed</b> [1] - 250:29</p> <p><b>prospects</b> [2] - 162:14, 254:29</p> <p><b>protect</b> [5] - 165:16, 201:7, 201:13, 211:23, 243:20</p> <p><b>protection</b> [5] - 191:40, 191:41, 259:32, 259:35, 259:43</p> <p><b>protective</b> [1] - 159:46</p>	<p><b>prove</b> [1] - 170:9</p> <p><b>proven</b> [1] - 173:12</p> <p><b>provide</b> [15] - 165:8, 177:35, 191:28, 191:31, 198:15, 198:17, 201:35, 202:7, 202:9, 202:47, 208:19, 209:15, 243:14, 243:19, 260:6</p> <p><b>provided</b> [7] - 171:21, 171:42, 202:32, 202:39, 209:31, 211:6, 216:13</p> <p><b>provider</b> [4] - 169:40, 173:14, 191:20, 210:31</p> <p><b>providers</b> [8] - 159:22, 169:22, 169:42, 191:17, 210:32, 210:35, 260:20</p> <p><b>provides</b> [1] - 202:3</p> <p><b>providing</b> [11] - 161:47, 171:20, 191:20, 201:1, 201:39, 201:42, 201:46, 202:10, 203:8, 242:16, 244:44</p> <p><b>proving</b> [1] - 171:26</p> <p><b>provision</b> [2] - 241:32, 257:46</p> <p><b>pseudonym</b> [2] - 161:9, 215:32</p> <p><b>pseudonyms</b> [1] - 215:34</p> <p><b>psych</b> [2] - 237:17, 237:19</p> <p><b>Psychiatric</b> [2] - 161:15, 240:30</p> <p><b>psychiatric</b> [9] - 218:4, 218:6, 218:8, 226:33, 226:42, 228:20, 230:29, 238:23, 240:43</p> <p><b>psychiatrist</b> [6] - 219:22, 219:30, 219:31, 220:21, 229:9, 236:41</p> <p><b>Psychiatry</b> [1] - 189:31</p> <p><b>psychiatry</b> [1] - 259:16</p> <p><b>psychological</b> [34] - 160:38, 163:17, 163:22, 163:42, 166:18, 167:18, 168:29, 172:25, 172:39, 173:2, 185:7, 189:40,</p>	<p>189:42, 191:46, 192:3, 192:26, 192:33, 192:43, 193:44, 195:44, 201:11, 201:18, 201:34, 202:3, 202:10, 202:22, 202:29, 202:47, 203:5, 205:35, 205:36, 211:19, 244:32</p> <p><b>psychologically</b> [3] - 163:38, 177:36, 212:4</p> <p><b>psychologist</b> [7] - 189:10, 217:27, 217:32, 217:34, 219:31, 237:42</p> <p><b>psychologists</b> [1] - 237:33</p> <p><b>psychoses</b> [6] - 247:11, 249:10, 251:11, 251:16, 251:32, 252:4</p> <p><b>psychosis</b> [3] - 247:16, 247:18, 251:21</p> <p><b>psychotic</b> [15] - 229:44, 248:34, 250:30, 250:34, 250:35, 250:44, 250:47, 251:7, 251:14, 251:17, 251:37, 251:40, 252:19, 252:23, 255:16</p> <p><b>PTSD</b> [36] - 190:39, 195:23, 195:38, 200:24, 200:26, 200:29, 200:31, 200:34, 200:35, 200:44, 202:35, 203:39, 203:46, 204:15, 204:23, 204:36, 205:45, 206:20, 207:14, 207:15, 207:22, 207:27, 207:34, 208:1, 208:37, 208:47, 209:16, 209:46, 210:8, 210:28, 210:36, 210:41, 214:47</p> <p><b>public</b> [20] - 161:17, 187:31, 217:31, 241:8, 241:9, 241:11, 241:32, 241:38, 241:45, 242:9, 242:11, 242:12, 242:35,</p>
---	---	---	--	---

<p>245:25, 245:44, 246:31, 247:37, 253:22, 257:8, 257:35 <b>publication</b> [3] - 161:10, 215:23, 215:28 <b>publications</b> [1] - 189:36 <b>published</b> [2] - 161:12, 215:39 <b>pull</b> [1] - 230:1 <b>punishment</b> [1] - 224:32 <b>purpose</b> [1] - 176:6 <b>purposes</b> [1] - 242:34 <b>pursuant</b> [1] - 215:27 <b>push</b> [1] - 206:11 <b>pushed</b> [1] - 224:24 <b>pushes</b> [1] - 246:10 <b>pushing</b> [2] - 190:32, 207:37 <b>put</b> [25] - 171:7, 171:41, 180:44, 181:38, 183:22, 183:26, 183:28, 186:33, 186:37, 188:2, 188:3, 188:9, 226:29, 229:15, 230:31, 230:42, 233:14, 233:37, 235:27, 235:30, 238:9, 245:39, 254:36, 258:4 <b>puts</b> [2] - 165:30, 227:43 <b>putting</b> [6] - 170:12, 221:31, 230:45, 238:7, 247:41, 257:43 <b>PWC</b> [1] - 176:30</p>	<p><b>quite</b> [29] - 159:20, 169:20, 173:3, 175:37, 178:47, 181:20, 182:16, 182:21, 183:46, 185:8, 192:10, 199:4, 218:9, 218:14, 218:44, 219:5, 224:6, 224:20, 227:5, 241:41, 246:38, 246:39, 247:28, 253:42, 255:45, 256:41, 257:8, 258:31, 258:43</p>	<p><b>re-engineer</b> [1] - 169:19 <b>re-presentation</b> [1] - 186:4 <b>reach</b> [1] - 182:22 <b>reaching</b> [2] - 160:23, 178:5 <b>react</b> [1] - 163:16 <b>reaction</b> [1] - 197:33 <b>reactions</b> [3] - 197:33, 197:46, 203:42 <b>readily</b> [1] - 208:7 <b>ready</b> [1] - 204:47 <b>real</b> [13] - 167:20, 171:28, 172:40, 173:4, 181:26, 184:19, 186:35, 186:42, 186:46, 187:3, 193:10, 193:28, 224:11 <b>real-time</b> [8] - 172:40, 184:19, 186:35, 186:42, 186:46, 187:3, 193:10, 193:28 <b>realisation</b> [2] - 225:13, 251:1 <b>realise</b> [1] - 159:11 <b>realised</b> [1] - 223:19 <b>reality</b> [7] - 196:33, 199:45, 200:1, 200:10, 202:34, 207:45, 217:17 <b>really</b> [8] - 163:15, 166:31, 167:3, 170:6, 170:7, 171:40, 172:12, 172:37, 173:47, 174:41, 175:16, 175:32, 176:1, 176:4, 176:12, 176:14, 176:22, 177:1, 178:26, 179:5, 179:41, 180:2, 181:19, 181:45, 183:10, 184:31, 185:39, 186:33, 187:23, 188:12, 190:29, 190:45, 191:14, 193:12, 193:35, 194:37, 197:38, 198:20, 199:10, 199:27, 199:39, 201:4, 201:22, 202:31, 202:46, 203:37, 204:21, 204:37, 205:43, 206:12, 208:34, 211:26, 214:27,</p>	<p>214:29, 217:7, 217:22, 218:18, 218:44, 221:17, 221:32, 221:35, 222:15, 223:43, 224:6, 224:23, 224:43, 227:47, 228:9, 229:3, 232:41, 234:18, 234:24, 239:24, 242:3, 244:30, 246:25, 246:31, 250:19 <b>Really</b> [1] - 182:5 <b>reason</b> [3] - 196:33, 252:22, 253:5 <b>reasonable</b> [1] - 178:34 <b>reasons</b> [5] - 186:28, 200:20, 242:43, 246:18, 256:14 <b>rebuild</b> [1] - 194:33 <b>rebuilding</b> [1] - 198:9 <b>receive</b> [2] - 172:28, 216:29 <b>received</b> [7] - 216:43, 219:21, 222:20, 222:45, 234:25, 238:10, 239:31 <b>receives</b> [1] - 169:35 <b>receiving</b> [2] - 231:17, 238:8 <b>recent</b> [1] - 181:14 <b>recently</b> [1] - 185:21 <b>receptionists</b> [1] - 171:38 <b>reclaim</b> [1] - 207:1 <b>recognise</b> [3] - 245:38, 249:23, 253:2 <b>recognised</b> [4] - 205:24, 235:45, 245:43, 255:17 <b>recognises</b> [2] - 179:11, 244:35 <b>recognising</b> [3] - 180:22, 195:23, 203:27 <b>recognition</b> [3] - 160:12, 214:23, 248:13 <b>reconstruct</b> [1] - 194:33 <b>recorded</b> [2] - 172:40, 172:44 <b>recover</b> [5] - 174:36, 178:35, 186:38, 207:14, 211:45 <b>recovering</b> [1] - 187:31</p>	<p><b>recovery</b> [15] - 162:15, 172:45, 172:47, 173:6, 174:3, 190:16, 195:34, 198:43, 206:21, 206:27, 208:28, 245:9, 249:15, 249:16 <b>recruitment</b> [1] - 174:8 <b>Red</b> [2] - 184:39, 202:7 <b>REDACTED</b> [2] - 234:43, 235:47 <b>reduce</b> [5] - 160:16, 174:33, 178:29, 185:16, 241:13 <b>reducing</b> [7] - 159:45, 160:34, 168:36, 177:4, 199:23, 244:43, 250:38 <b>reductions</b> [1] - 254:38 <b>refer</b> [5] - 164:33, 175:3, 181:9, 189:20, 244:40 <b>referral</b> [1] - 171:43, 210:11, 226:29, 226:32, 226:42, 226:43, 228:1, 228:4, 228:5, 233:36, 234:16 <b>referred</b> [3] - 201:1, 203:4, 215:32 <b>referring</b> [3] - 173:24, 251:43, 255:10 <b>reflected</b> [2] - 211:28, 237:2 <b>reflecting</b> [1] - 165:8 <b>reflections</b> [1] - 239:43 <b>reforming</b> [1] - 261:37 <b>refrain</b> [1] - 159:17 <b>refugees</b> [1] - 208:24 <b>refusal</b> [1] - 217:43 <b>refused</b> [1] - 220:23 <b>regain</b> [2] - 199:43, 207:3 <b>regaining</b> [1] - 198:10 <b>regard</b> [2] - 256:46, 259:13 <b>regional</b> [1] - 161:21 <b>registers</b> [1] - 186:46 <b>regular</b> [1] - 164:30 <b>regularly</b> [2] - 184:19, 185:3 <b>regulations</b> [1] - 254:2 <b>rehab</b> [5] - 233:29, 233:30, 233:35, 233:38, 238:22</p>
<b>Q</b>	<b>R</b>			
<p><b>qualifications</b> [1] - 171:36 <b>qualified</b> [1] - 160:26 <b>qualitative</b> [2] - 178:4, 183:33 <b>qualities</b> [1] - 174:7 <b>questions</b> [11] - 181:43, 182:8, 183:3, 184:9, 188:23, 196:18, 211:34, 239:19, 239:40, 240:24, 262:6 <b>quick</b> [1] - 211:37 <b>quit</b> [1] - 229:23</p>	<p><b>raise</b> [1] - 257:43 <b>raised</b> [1] - 169:29 <b>raising</b> [1] - 257:37 <b>rambling</b> [1] - 238:41 <b>ramp</b> [4] - 195:6, 198:11, 198:24, 199:21 <b>ramps</b> [1] - 214:27 <b>rang</b> [1] - 230:38 <b>range</b> [14] - 171:39, 176:15, 177:17, 180:24, 191:38, 197:3, 241:23, 242:43, 247:39, 248:3, 248:35, 251:39, 254:26, 255:11 <b>rapid</b> [1] - 220:45 <b>rapidly</b> [1] - 245:35 <b>rare</b> [2] - 210:38, 251:44 <b>rate</b> [3] - 163:42, 196:13, 252:4 <b>rated</b> [1] - 231:8 <b>rates</b> [5] - 172:47, 173:6, 186:27, 245:35 <b>rather</b> [9] - 198:17, 205:41, 211:27, 244:35, 246:34, 251:21, 253:5, 253:28, 256:23 <b>raw</b> [1] - 257:1 <b>RCH</b> [1] - 213:37 <b>RCTs</b> [1] - 170:14 <b>re</b> [4] - 169:19, 185:17, 186:4, 186:27 <b>re-admission</b> [1] - 186:27 <b>re-admissions</b> [1] - 185:17</p>			



<p><b>rehabilitation</b> [1] - 245:9</p> <p><b>reinforce</b> [1] - 185:26</p> <p><b>rejected</b> [2] - 227:43, 227:44</p> <p><b>relapse</b> [2] - 160:3, 174:36</p> <p><b>relate</b> [3] - 196:39, 196:40, 242:43</p> <p><b>related</b> [14] - 176:43, 190:47, 197:1, 197:2, 198:24, 204:27, 204:34, 208:36, 213:28, 243:25, 247:10, 249:10, 251:20, 261:16</p> <p><b>relates</b> [2] - 184:26, 249:32</p> <p><b>relating</b> [2] - 190:25, 193:31</p> <p><b>relation</b> [22] - 162:26, 163:32, 177:10, 179:22, 190:4, 194:4, 195:40, 198:34, 200:14, 206:25, 210:19, 211:38, 212:19, 213:26, 214:10, 240:24, 250:44, 251:25, 251:27, 252:11, 258:2, 261:37</p> <p><b>relationally</b> [1] - 212:4</p> <p><b>relations</b> [2] - 250:12, 254:22</p> <p><b>relationship</b> [15] - 160:9, 172:10, 180:32, 180:45, 206:3, 206:18, 206:25, 214:22, 223:45, 225:15, 237:34, 237:41, 237:44, 239:30, 252:36</p> <p><b>relationships</b> [7] - 175:25, 175:34, 175:36, 180:23, 207:29, 256:37, 257:31</p> <p><b>relative</b> [2] - 243:47, 259:34</p> <p><b>relatively</b> [1] - 177:33</p> <p><b>released</b> [3] - 168:39, 181:10, 238:19</p> <p><b>releasing</b> [1] - 231:42</p> <p><b>relevant</b> [2] - 237:9, 261:8</p> <p><b>relieve</b> [1] - 257:44</p> <p><b>relieving</b> [2] - 248:25,</p>	<p>253:6</p> <p><b>reluctance</b> [2] - 213:46, 214:38</p> <p><b>rely</b> [1] - 160:11</p> <p><b>remarkable</b> [1] - 205:40</p> <p><b>remediable</b> [1] - 249:21</p> <p><b>remember</b> [4] - 220:8, 228:29, 228:32, 259:18</p> <p><b>remembering</b> [1] - 175:44</p> <p><b>remind</b> [2] - 183:4, 215:37</p> <p><b>reminders</b> [1] - 204:43</p> <p><b>reminds</b> [1] - 206:31</p> <p><b>removal</b> [1] - 259:40</p> <p><b>remuneration</b> [1] - 178:21</p> <p><b>rent</b> [2] - 171:5, 180:45</p> <p><b>rental</b> [4] - 223:28, 223:35, 223:38, 224:14</p> <p><b>repaired</b> [1] - 223:45</p> <p><b>repeat</b> [1] - 178:14</p> <p><b>repeated</b> [4] - 195:12, 205:47, 207:23, 207:25</p> <p><b>repeatedly</b> [1] - 185:2</p> <p><b>replete</b> [1] - 204:16</p> <p><b>report</b> [3] - 168:38, 168:39, 179:42</p> <p><b>reported</b> [3] - 192:34, 242:38, 252:5</p> <p><b>representations</b> [1] - 185:18</p> <p><b>reprocessing</b> [1] - 205:39</p> <p><b>request</b> [1] - 250:5</p> <p><b>requests</b> [1] - 177:28</p> <p><b>required</b> [1] - 209:23</p> <p><b>requires</b> [2] - 254:11, 258:27</p> <p><b>research</b> [18] - 163:5, 164:47, 175:13, 176:26, 176:30, 178:4, 179:5, 179:47, 182:1, 182:21, 185:29, 189:35, 190:28, 190:32, 214:37, 240:47, 241:3</p> <p><b>Research</b> [5] - 164:47, 175:14, 175:22, 181:12, 240:39</p> <p><b>researcher</b> [1] - 189:42</p> <p><b>researchers</b> [1] -</p>	<p>212:34</p> <p><b>residential</b> [9] - 219:27, 221:2, 221:7, 222:1, 225:15, 225:20, 228:41, 237:29, 260:3</p> <p><b>resilience</b> [20] - 164:2, 164:4, 164:6, 164:10, 164:11, 165:2, 165:16, 165:23, 165:34, 165:41, 166:5, 166:6, 166:12, 170:24, 170:25, 199:34, 199:36, 199:39, 200:12</p> <p><b>resilient</b> [2] - 165:30, 201:25</p> <p><b>resolve</b> [1] - 171:13</p> <p><b>resources</b> [3] - 159:26, 250:7, 256:21</p> <p><b>respect</b> [2] - 258:42, 261:27</p> <p><b>respected</b> [2] - 179:41, 220:21</p> <p><b>respects</b> [1] - 201:25</p> <p><b>respiratory</b> [1] - 243:5</p> <p><b>respite</b> [1] - 233:28</p> <p><b>respond</b> [7] - 163:16, 194:44, 199:42, 202:46, 220:25, 226:38, 239:32</p> <p><b>responder</b> [2] - 189:45, 191:41</p> <p><b>responders</b> [3] - 187:4, 191:8, 192:40</p> <p><b>responding</b> [2] - 203:29, 207:41</p> <p><b>responds</b> [1] - 160:1</p> <p><b>response</b> [8] - 169:12, 182:9, 187:11, 195:7, 203:6, 203:14, 211:27, 224:29</p> <p><b>responses</b> [7] - 171:18, 171:19, 198:17, 198:18, 201:23, 206:8, 207:37</p> <p><b>responsibilities</b> [3] - 162:42, 177:35, 187:18</p> <p><b>rest</b> [6] - 175:17, 243:41, 245:32, 245:33, 252:5, 257:22</p> <p><b>result</b> [8] - 194:30, 194:31, 219:34,</p>	<p>226:28, 227:2, 227:9, 231:35, 259:16</p> <p><b>resulted</b> [1] - 227:3</p> <p><b>resulting</b> [1] - 243:3</p> <p><b>results</b> [2] - 254:5, 254:37</p> <p><b>resume</b> [1] - 171:7</p> <p><b>RESUMING</b> [1] - 215:20</p> <p><b>return</b> [5] - 168:46, 176:22, 176:39, 219:25, 219:35</p> <p><b>returns</b> [2] - 202:13, 202:15</p> <p><b>reviewed</b> [1] - 172:20</p> <p><b>reviews</b> [1] - 188:4</p> <p><b>Ric</b> [1] - 161:42</p> <p><b>Richard</b> [2] - 212:33, 212:36</p> <p><b>richer</b> [1] - 209:37</p> <p><b>ride</b> [1] - 256:18</p> <p><b>rights</b> [1] - 261:28</p> <p><b>rigorous</b> [2] - 171:41, 173:35</p> <p><b>ring</b> [1] - 225:2</p> <p><b>rings</b> [1] - 196:27</p> <p><b>rising</b> [2] - 245:35</p> <p><b>risk</b> [45] - 159:40, 159:45, 160:4, 160:12, 160:41, 161:38, 161:45, 165:20, 175:11, 175:12, 180:33, 181:37, 194:38, 195:6, 196:4, 196:37, 196:39, 196:43, 197:6, 197:9, 197:11, 197:12, 197:34, 197:47, 198:11, 198:22, 198:24, 199:12, 199:13, 199:14, 199:16, 199:34, 200:24, 200:42, 200:47, 221:31, 222:20, 224:38, 230:10, 243:26, 244:29, 244:35, 250:38, 251:36</p> <p><b>risks</b> [1] - 200:45</p> <p><b>road</b> [1] - 230:1</p> <p><b>roads</b> [1] - 184:34</p> <p><b>role</b> [8] - 162:16, 175:41, 177:13, 181:21, 181:27, 199:6, 250:33</p> <p><b>roles</b> [3] - 169:1, 187:17, 206:46</p>	<p><b>roll</b> [1] - 176:14</p> <p><b>rolled</b> [4] - 166:29, 173:9, 180:26, 182:40</p> <p><b>room</b> [7] - 197:23, 215:45, 227:40, 230:3, 230:12, 231:12, 242:27</p> <p><b>Room</b> [1] - 158:11</p> <p><b>rough</b> [1] - 221:6</p> <p><b>routine</b> [3] - 170:32, 197:18, 211:14</p> <p><b>routinely</b> [2] - 195:40, 209:40</p> <p><b>ROYAL</b> [1] - 158:5</p> <p><b>Royal</b> [6] - 161:43, 162:25, 213:34, 215:26, 238:47, 240:23</p> <p><b>rule</b> [1] - 207:37</p> <p><b>run</b> [3] - 225:35, 257:1</p> <p><b>running</b> [1] - 200:42</p> <p><b>rural</b> [1] - 171:37</p>
<b>S</b>				
<p><b>Safe</b> [1] - 184:37</p> <p><b>safe</b> [9] - 172:18, 177:36, 182:33, 183:6, 184:35, 205:44, 206:4, 221:33</p> <p><b>safely</b> [1] - 182:6</p> <p><b>safety</b> [7] - 182:33, 182:35, 197:28, 205:3, 219:26, 221:31, 226:11</p> <p><b>SANE</b> [1] - 180:4</p> <p><b>sat</b> [5] - 218:8, 218:10, 228:10, 232:47, 234:17</p> <p><b>save</b> [2] - 168:41, 183:27</p> <p><b>savings</b> [1] - 168:35</p> <p><b>saw</b> [3] - 172:47, 220:7, 220:22</p> <p><b>SC</b> [1] - 158:34</p> <p><b>scaled</b> [2] - 169:47, 171:32</p> <p><b>scales</b> [1] - 172:40</p> <p><b>scaling</b> [1] - 169:32</p> <p><b>scared</b> [2] - 217:22, 229:47</p> <p><b>scary</b> [2] - 218:14, 219:10</p> <p><b>scene</b> [1] - 192:35</p> <p><b>Scheme</b> [1] - 169:24</p> <p><b>scheme</b> [1] - 254:33</p> <p><b>schemes</b> [1] - 254:43</p>				

<p><b>schizoaffective</b> [1] - 251:16</p> <p><b>schizophrenia</b> [11] - 179:31, 179:38, 179:43, 196:5, 247:10, 247:17, 249:10, 250:44, 251:8, 251:11, 251:14</p> <p><b>scholarship</b> [1] - 240:42</p> <p><b>School</b> [1] - 161:27</p> <p><b>school</b> [27] - 161:27, 161:31, 164:36, 165:36, 165:37, 166:29, 166:42, 166:43, 168:7, 187:7, 206:41, 206:42, 223:44, 224:3, 224:5, 224:7, 224:8, 235:2, 235:5, 235:7, 235:11, 235:13, 236:1, 236:2, 243:31, 254:22</p> <p><b>schooling</b> [1] - 224:3</p> <p><b>schools</b> [9] - 164:23, 164:27, 166:16, 167:24, 167:25, 168:1, 176:1, 187:5, 260:45</p> <p><b>scope</b> [1] - 211:38</p> <p><b>scream</b> [1] - 175:24</p> <p><b>second</b> [12] - 177:44, 178:14, 178:21, 190:44, 196:11, 206:15, 206:23, 223:15, 233:34, 244:4, 249:8, 252:25</p> <p><b>secondarily</b> [1] - 214:40</p> <p><b>secondary</b> [19] - 166:42, 174:17, 174:28, 194:24, 194:26, 194:29, 194:35, 194:37, 194:41, 194:43, 195:5, 198:6, 198:11, 244:43, 250:37, 251:27, 251:28, 252:30, 252:36</p> <p><b>sectioned</b> [3] - 229:14, 230:12, 230:13</p> <p><b>sectioning</b> [2] - 229:10, 229:12</p> <p><b>sectorial</b> [2] - 254:13, 254:18</p> <p><b>sectors</b> [1] - 256:13</p>	<p><b>secure</b> [6] - 186:21, 221:24, 221:28, 221:43, 223:13, 223:25</p> <p><b>security</b> [5] - 191:7, 191:38, 219:19, 232:26, 232:32</p> <p><b>sedatives</b> [1] - 230:9</p> <p><b>see</b> [35] - 163:32, 172:17, 172:42, 172:44, 176:39, 178:46, 190:25, 194:13, 194:27, 196:2, 201:46, 207:13, 207:28, 208:2, 212:7, 212:21, 212:22, 212:24, 213:29, 217:26, 218:18, 220:20, 220:24, 222:33, 232:9, 232:15, 236:3, 236:43, 245:33, 251:24, 253:32, 253:47, 255:44, 258:20</p> <p><b>seeing</b> [5] - 173:6, 192:41, 217:10, 239:29, 259:18</p> <p><b>seek</b> [5] - 214:17, 214:23, 214:39, 214:40, 250:16</p> <p><b>seekers</b> [1] - 208:24</p> <p><b>seeking</b> [3] - 214:9, 214:44</p> <p><b>sees</b> [1] - 162:9</p> <p><b>self</b> [12] - 163:45, 181:16, 207:30, 207:32, 222:21, 224:17, 224:18, 224:27, 226:11, 228:7, 229:1, 245:18</p> <p><b>self-esteem</b> [1] - 245:18</p> <p><b>self-harm</b> [4] - 224:17, 224:18, 224:27, 228:7</p> <p><b>self-harmed</b> [2] - 181:16, 222:21</p> <p><b>self-harming</b> [2] - 163:45, 229:1</p> <p><b>send</b> [1] - 230:8</p> <p><b>senior</b> [1] - 162:38</p> <p><b>sense</b> [23] - 176:6, 177:39, 187:43, 193:23, 193:47, 202:45, 204:46, 214:14, 242:25, 244:30, 245:13, 245:17, 250:3,</p>	<p>250:6, 251:11, 256:6, 256:38, 257:39, 258:17, 261:30, 261:31</p> <p><b>sensitive</b> [3] - 199:5, 203:30, 210:21</p> <p><b>sensitivity</b> [1] - 205:2</p> <p><b>sent</b> [5] - 218:19, 222:30, 222:37, 222:43, 226:8</p> <p><b>sentence</b> [1] - 249:9</p> <p><b>separate</b> [2] - 242:9, 242:24</p> <p><b>separated</b> [2] - 197:43, 257:17</p> <p><b>separately</b> [2] - 223:32, 247:46</p> <p><b>separation</b> [2] - 216:35, 256:6</p> <p><b>separations</b> [1] - 256:8</p> <p><b>September</b> [2] - 242:40</p> <p><b>sequencing</b> [1] - 188:10</p> <p><b>series</b> [1] - 194:28</p> <p><b>serious</b> [4] - 195:6, 208:34, 222:32</p> <p><b>seriously</b> [1] - 178:24</p> <p><b>servant</b> [1] - 187:31</p> <p><b>service</b> [40] - 159:22, 166:2, 166:30, 166:42, 169:37, 169:40, 171:42, 171:47, 172:4, 172:26, 173:14, 173:21, 184:21, 190:44, 191:17, 198:33, 199:26, 203:44, 204:5, 208:27, 208:32, 209:33, 210:5, 210:42, 211:12, 211:29, 218:23, 220:8, 220:14, 220:16, 225:2, 227:3, 236:30, 237:28, 237:47, 243:35, 256:10, 257:45, 259:4, 259:9</p> <p><b>Service</b> [2] - 218:23, 259:1</p> <p><b>services</b> [58] - 161:21, 161:44, 162:1, 164:24, 166:1, 166:17, 167:27, 168:32, 170:38, 170:39, 172:16, 175:47, 184:26, 185:14, 185:15,</p>	<p>185:22, 185:32, 186:22, 187:4, 187:5, 192:39, 204:6, 208:12, 208:15, 208:17, 208:20, 209:27, 209:29, 209:31, 210:7, 210:17, 210:18, 213:21, 213:22, 213:26, 213:31, 220:10, 222:14, 222:41, 234:41, 238:31, 241:33, 242:5, 245:8, 245:42, 249:41, 253:7, 255:1, 255:29, 255:30, 256:7, 256:9, 258:9, 258:37, 260:17, 261:13, 261:32</p> <p><b>Services</b> [1] - 220:15</p> <p><b>session</b> [1] - 220:30</p> <p><b>sessions</b> [13] - 172:29, 172:34, 208:45, 209:1, 209:5, 209:6, 209:7, 209:13, 209:24, 209:47, 217:33, 217:35</p> <p><b>set</b> [9] - 163:28, 175:16, 175:17, 188:15, 204:24, 208:17, 208:27, 209:40, 210:37</p> <p><b>sets</b> [1] - 177:40</p> <p><b>setting</b> [2] - 200:6, 203:41</p> <p><b>settings</b> [3] - 174:35, 176:16, 208:40</p> <p><b>settle</b> [2] - 197:38, 201:46</p> <p><b>settles</b> [1] - 197:38</p> <p><b>settling</b> [2] - 175:29, 203:10</p> <p><b>seven</b> [1] - 171:25</p> <p><b>several</b> [3] - 178:12, 185:30, 243:1</p> <p><b>severe</b> [11] - 160:14, 172:25, 174:46, 177:4, 179:23, 196:5, 196:6, 209:46, 244:28, 247:44, 253:16</p> <p><b>severity</b> [4] - 159:9, 174:29, 197:27, 246:39</p> <p><b>sewerage</b> [1] - 257:1</p> <p><b>sewers</b> [1] - 242:16</p> <p><b>sexual</b> [12] - 189:47,</p>	<p>194:1, 194:19, 194:46, 195:15, 195:32, 195:39, 197:9, 203:32, 207:26, 208:20, 211:1</p> <p><b>Sexual</b> [1] - 208:18</p> <p><b>shakes</b> [1] - 230:36</p> <p><b>shaking</b> [1] - 232:28</p> <p><b>shaped</b> [1] - 256:22</p> <p><b>shapes</b> [1] - 199:24</p> <p><b>shard</b> [1] - 219:7</p> <p><b>share</b> [4] - 182:36, 183:37, 198:16, 242:27</p> <p><b>shared</b> [4] - 172:41, 185:28, 210:25</p> <p><b>sharing</b> [2] - 239:42, 256:8</p> <p><b>Shaun</b> [1] - 161:26</p> <p><b>sheer</b> [1] - 235:11</p> <p><b>shocked</b> [1] - 220:9</p> <p><b>shockingly</b> [1] - 217:4</p> <p><b>shoes</b> [1] - 227:36</p> <p><b>shop</b> [1] - 224:37</p> <p><b>SHORT</b> [1] - 188:40</p> <p><b>short</b> [6] - 169:30, 177:33, 188:2, 188:35, 197:41, 259:19</p> <p><b>short-circuit</b> [1] - 197:41</p> <p><b>short-term</b> [2] - 169:30, 188:2</p> <p><b>shortly</b> [2] - 199:9, 249:18</p> <p><b>show</b> [7] - 169:47, 170:3, 175:8, 175:31, 176:22, 178:27, 187:46</p> <p><b>showed</b> [2] - 185:27, 185:46</p> <p><b>shower</b> [1] - 229:34</p> <p><b>showered</b> [1] - 227:37</p> <p><b>showing</b> [2] - 160:2, 185:39</p> <p><b>shown</b> [2] - 172:41, 248:11</p> <p><b>shrink</b> [3] - 206:33, 206:34</p> <p><b>shut</b> [4] - 181:44, 197:45, 204:44</p> <p><b>shutdown</b> [1] - 201:38</p> <p><b>side</b> [3] - 184:4, 217:11, 220:22</p> <p><b>signature</b> [1] - 205:4</p> <p><b>signed</b> [1] - 167:24</p> <p><b>significance</b> [1] - 163:33</p> <p><b>significant</b> [19] -</p>
---	--	--	---	--

<p>159:41, 160:33, 165:36, 175:20, 184:17, 184:25, 187:12, 192:43, 195:34, 196:6, 197:5, 200:43, 201:13, 207:16, 209:3, 233:36, 234:29, 254:24, 254:37</p> <p><b>significantly</b> [2] - 185:16, 200:45</p> <p><b>signs</b> [12] - 160:2, 160:12, 165:44, 166:17, 167:17, 174:44, 175:9, 182:25, 200:15, 200:26, 201:37, 217:10</p> <p><b>similar</b> [6] - 181:6, 192:33, 197:22, 245:4, 253:24, 256:14</p> <p><b>similarities</b> [2] - 205:41, 207:7</p> <p><b>simple</b> [10] - 164:29, 167:2, 176:23, 182:46, 191:25, 197:19, 202:10, 202:15, 202:19, 212:11</p> <p><b>simplest</b> [1] - 164:5</p> <p><b>simply</b> [2] - 164:22, 165:27</p> <p><b>simultaneously</b> [1] - 204:46</p> <p><b>single</b> [4] - 166:42, 167:7, 172:38, 220:8</p> <p><b>sins</b> [1] - 162:40</p> <p><b>sit</b> [3] - 185:9, 199:17, 232:46</p> <p><b>sites</b> [2] - 173:13, 173:17</p> <p><b>sits</b> [1] - 234:14</p> <p><b>sitting</b> [1] - 227:39</p> <p><b>situation</b> [8] - 192:45, 193:21, 219:10, 232:46, 235:8, 236:38, 237:10, 254:35</p> <p><b>situations</b> [1] - 249:15</p> <p><b>six</b> [12] - 167:28, 182:2, 185:27, 208:45, 209:47, 210:35, 221:8, 221:12, 222:12, 229:19, 229:22, 233:6</p> <p><b>six-month</b> [1] - 221:8</p> <p><b>size</b> [2] - 167:2,</p>	<p>177:17</p> <p><b>skilled</b> [4] - 191:14, 207:47, 210:6, 212:44</p> <p><b>skilled-up</b> [1] - 210:6</p> <p><b>skills</b> [11] - 167:8, 172:34, 174:7, 174:8, 191:18, 191:19, 210:36, 210:37, 239:35, 254:27</p> <p><b>sleep</b> [5] - 175:29, 184:5, 205:1, 221:6, 227:6</p> <p><b>sleeping</b> [1] - 222:31</p> <p><b>slept</b> [3] - 222:19, 236:29, 238:41</p> <p><b>slightly</b> [2] - 193:38, 260:32</p> <p><b>slings</b> [1] - 188:17</p> <p><b>small</b> [2] - 206:30, 224:10</p> <p><b>smaller</b> [2] - 201:27, 213:16</p> <p><b>smarter</b> [1] - 175:21</p> <p><b>smartphone</b> [1] - 182:34</p> <p><b>smartphones</b> [1] - 184:3</p> <p><b>smash</b> [2] - 177:23, 227:47</p> <p><b>smoking</b> [4] - 233:26, 245:44, 250:13, 253:24</p> <p><b>so-called</b> [6] - 242:18, 246:33, 251:15, 251:36, 253:31, 260:45</p> <p><b>social</b> [37] - 159:41, 160:29, 163:10, 163:21, 163:33, 168:46, 169:3, 170:28, 171:8, 171:19, 180:21, 180:29, 182:4, 186:37, 194:34, 195:4, 198:13, 198:35, 199:19, 199:40, 216:44, 223:46, 224:11, 233:25, 234:19, 234:20, 243:42, 243:44, 243:47, 244:1, 244:25, 244:32, 248:39, 254:27, 255:30, 262:3</p> <p><b>socially</b> [3] - 243:18, 245:17, 259:14</p> <p><b>society</b> [5] - 164:3,</p>	<p>179:30, 199:18, 199:19, 257:11</p> <p><b>Society</b> [1] - 205:31</p> <p><b>socio</b> [2] - 163:6, 180:24</p> <p><b>socio-economic</b> [2] - 163:6, 180:24</p> <p><b>solid</b> [1] - 183:17</p> <p><b>solution</b> [3] - 181:25, 183:6, 188:20</p> <p><b>someone</b> [30] - 169:33, 172:24, 173:1, 175:21, 175:45, 181:31, 181:32, 181:36, 181:45, 181:46, 183:27, 185:9, 186:32, 192:45, 193:21, 196:25, 197:23, 200:25, 204:25, 208:1, 210:46, 219:18, 220:21, 227:20, 238:17, 238:34, 238:37, 238:45, 253:13, 253:15</p> <p><b>sometimes</b> [3] - 245:15, 255:13, 256:43</p> <p><b>somewhere</b> [2] - 235:45, 255:45</p> <p><b>son</b> [4] - 183:28, 219:26, 223:31, 223:45</p> <p><b>soon</b> [2] - 231:42, 232:31, 249:37</p> <p><b>sooner</b> [1] - 159:17</p> <p><b>sophisticated</b> [1] - 259:23</p> <p><b>sorry</b> [6] - 192:46, 225:44, 227:11, 231:25, 249:1, 251:9</p> <p><b>Sorry</b> [1] - 230:16</p> <p><b>sort</b> [6] - 168:15, 212:43, 231:11, 232:46, 235:6, 246:11</p> <p><b>sorts</b> [2] - 176:29, 257:14</p> <p><b>soundtrack</b> [1] - 183:29</p> <p><b>source</b> [1] - 235:30</p> <p><b>space</b> [8] - 177:33, 192:19, 193:42, 198:33, 198:34, 199:31, 207:42, 259:19</p> <p><b>spaced</b> [1] - 209:19</p> <p><b>spaces</b> [3] - 184:36, 184:40, 185:12</p>	<p><b>spate</b> [1] - 187:8</p> <p><b>speaking</b> [5] - 177:26, 178:32, 210:26, 247:22, 256:42</p> <p><b>specialist</b> [5] - 166:25, 168:31, 169:26, 230:23, 256:6</p> <p><b>speciality</b> [1] - 189:43</p> <p><b>specific</b> [15] - 192:10, 192:20, 193:32, 199:13, 208:43, 210:28, 237:23, 237:32, 238:3, 249:12, 251:21, 254:13, 254:27, 260:44</p> <p><b>specifically</b> [13] - 164:27, 176:43, 180:27, 181:3, 192:9, 192:12, 211:22, 214:14, 214:47, 239:22, 243:28, 250:47, 251:3</p> <p><b>specificity</b> [1] - 254:12</p> <p><b>spectrum</b> [3] - 203:25, 216:37, 216:40</p> <p><b>spend</b> [3] - 176:20, 231:2, 231:13</p> <p><b>spending</b> [1] - 176:20</p> <p><b>spent</b> [2] - 221:43, 228:35</p> <p><b>sphere</b> [1] - 169:7</p> <p><b>split</b> [1] - 178:42</p> <p><b>spoken</b> [8] - 166:4, 203:30, 203:34, 213:43, 229:8, 231:37, 256:12, 258:12</p> <p><b>sprayed</b> [1] - 222:25</p> <p><b>spread</b> [1] - 182:39</p> <p><b>St</b> [1] - 184:37</p> <p><b>stabilise</b> [3] - 235:46, 236:1, 236:6</p> <p><b>stabilised</b> [1] - 223:44</p> <p><b>stability</b> [1] - 170:32</p> <p><b>stable</b> [3] - 163:36, 171:3, 171:11</p> <p><b>staff</b> [5] - 178:30, 179:9, 179:11, 231:20, 231:28</p> <p><b>stage</b> [14] - 194:10, 212:28, 218:36, 219:9, 219:24, 225:1, 227:5, 227:36, 230:11, 231:17, 235:23, 236:22, 237:16, 248:38</p> <p><b>stages</b> [3] - 195:33,</p>	<p>241:20, 259:44</p> <p><b>stand</b> [1] - 257:45</p> <p><b>standards</b> [1] - 167:15</p> <p><b>standing</b> [3] - 232:16, 242:18, 242:23</p> <p><b>stands</b> [1] - 251:45</p> <p><b>Stanley</b> [2] - 183:18</p> <p><b>stark</b> [2] - 178:26, 178:47</p> <p><b>start</b> [27] - 163:4, 166:40, 167:37, 170:3, 170:31, 171:12, 172:6, 175:8, 175:16, 175:25, 175:45, 175:46, 175:47, 176:1, 186:19, 198:24, 200:36, 200:43, 206:32, 206:47, 207:1, 207:21, 207:28, 234:22, 241:7, 261:30</p> <p><b>started</b> [15] - 167:32, 177:14, 177:22, 216:34, 217:10, 217:11, 217:12, 223:46, 224:16, 224:18, 227:46, 232:12, 235:2, 235:6, 236:29</p> <p><b>starting</b> [6] - 176:14, 177:34, 177:37, 178:32, 181:5, 203:14</p> <p><b>startled</b> [1] - 205:4</p> <p><b>starts</b> [5] - 175:4, 206:29, 206:33, 207:23</p> <p><b>state</b> [19] - 169:7, 169:15, 169:25, 170:1, 209:38, 211:24, 211:27, 211:30, 213:36, 241:12, 241:47, 244:24, 251:25, 253:38, 256:45, 257:21, 257:36, 260:26</p> <p><b>statement</b> [28] - 162:25, 162:29, 166:4, 169:29, 174:18, 177:8, 180:14, 184:13, 187:11, 189:5, 189:9, 211:6, 216:13, 216:17, 238:29, 239:20, 240:23, 240:28, 245:21, 248:9,</p>
---	--	---	--	--

<p>248:18, 248:21, 249:19, 250:25, 252:20, 253:21, 254:8, 258:31</p> <p><b>statements</b> [1] - 251:45</p> <p><b>states</b> [3] - 183:20, 185:27, 209:37</p> <p><b>States</b> [1] - 245:37</p> <p><b>stating</b> [1] - 219:8</p> <p><b>status</b> [1] - 244:2</p> <p><b>staunch</b> [1] - 237:39</p> <p><b>stay</b> [11] - 186:28, 200:34, 219:43, 223:10, 225:22, 228:25, 230:16, 231:47, 235:14, 236:1, 237:13</p> <p><b>stayed</b> [2] - 222:18, 235:37</p> <p><b>staying</b> [3] - 225:41, 233:5, 235:36</p> <p><b>stays</b> [2] - 233:33, 259:17</p> <p><b>steadily</b> [1] - 159:3</p> <p><b>steal</b> [1] - 225:36</p> <p><b>step</b> [6] - 177:2, 179:6, 182:46, 183:11</p> <p><b>step-by-step</b> [2] - 182:46, 183:11</p> <p><b>stepped</b> [2] - 172:26, 201:19</p> <p><b>steps</b> [2] - 166:6, 183:1</p> <p><b>stick</b> [1] - 177:26</p> <p><b>sticking</b> [1] - 250:41</p> <p><b>stigma</b> [4] - 179:33, 214:44, 257:44, 258:2</p> <p><b>stigmatising</b> [1] - 214:42</p> <p><b>still</b> [20] - 179:30, 179:32, 181:26, 192:32, 199:4, 203:12, 207:16, 213:16, 213:24, 213:44, 214:4, 214:5, 214:9, 220:3, 226:5, 229:29, 245:47, 256:46, 257:36, 260:33</p> <p><b>stints</b> [1] - 224:10</p> <p><b>stitches</b> [1] - 224:19</p> <p><b>stolen</b> [1] - 225:37</p> <p><b>stop</b> [6] - 166:37, 166:40, 183:46, 214:43, 225:19, 236:21</p> <p><b>stopped</b> [1] - 204:18</p> <p><b>stopping</b> [1] - 245:44</p>	<p><b>story</b> [7] - 227:5, 235:24, 237:39, 239:11, 241:18, 246:21, 261:26</p> <p><b>straight</b> [5] - 202:44, 230:3, 230:32, 233:35, 235:27</p> <p><b>strangled</b> [1] - 170:4</p> <p><b>strategies</b> [10] - 165:10, 176:17, 176:23, 176:29, 176:37, 177:18, 177:20, 177:29, 201:33, 256:27</p> <p><b>strategy</b> [1] - 250:29</p> <p><b>stream</b> [5] - 215:43, 215:46, 216:3, 240:12, 240:15</p> <p><b>streaming</b> [1] - 215:43</p> <p><b>streams</b> [2] - 210:47, 246:6</p> <p><b>Street</b> [1] - 158:12</p> <p><b>street</b> [4] - 197:20, 197:21, 233:1</p> <p><b>streets</b> [7] - 221:6, 221:8, 221:12, 222:1, 223:8, 223:11, 257:2</p> <p><b>strengths</b> [1] - 212:23</p> <p><b>Stress</b> [3] - 191:3, 205:31, 212:31</p> <p><b>stress</b> [29] - 165:19, 165:20, 190:47, 196:1, 196:10, 196:11, 196:15, 198:4, 203:15, 203:17, 204:36, 204:38, 204:39, 204:41, 205:5, 205:6, 205:7, 205:11, 205:14, 205:15, 205:23, 206:7, 206:8, 208:35, 209:34, 209:42, 211:9, 213:12</p> <p><b>stressed</b> [1] - 168:29</p> <p><b>stressful</b> [1] - 198:27</p> <p><b>stressor</b> [5] - 194:20, 194:24, 194:27, 194:28</p> <p><b>stressors</b> [12] - 165:45, 180:46, 194:26, 194:29, 194:35, 194:37, 194:41, 194:43, 195:5, 198:6, 198:11</p> <p><b>strict</b> [2] - 193:39, 221:28</p>	<p><b>stroke</b> [1] - 243:4</p> <p><b>strong</b> [11] - 163:9, 163:21, 163:36, 168:2, 181:19, 184:31, 189:35, 200:2, 200:3, 209:20, 212:9</p> <p><b>stronger</b> [1] - 203:18</p> <p><b>strongest</b> [2] - 198:23, 205:36</p> <p><b>strongly</b> [2] - 168:4, 239:36</p> <p><b>structural</b> [1] - 188:6</p> <p><b>structured</b> [1] - 165:6</p> <p><b>structures</b> [2] - 166:11, 210:7</p> <p><b>struggle</b> [4] - 174:30, 178:33, 200:37, 224:11</p> <p><b>struggling</b> [4] - 172:9, 221:17, 224:44</p> <p><b>stuck</b> [1] - 206:21</p> <p><b>students</b> [2] - 161:29, 258:18</p> <p><b>studied</b> [1] - 178:10</p> <p><b>studies</b> [10] - 175:6, 177:42, 185:2, 251:20, 251:36, 251:38, 251:41, 258:27, 259:1</p> <p><b>study</b> [13] - 178:7, 178:23, 178:40, 179:16, 181:10, 181:30, 185:29, 185:42, 214:6, 250:46, 251:3, 252:41, 253:15</p> <p><b>stuff</b> [6] - 165:43, 179:6, 179:12, 214:37, 225:36, 231:8</p> <p><b>subject</b> [3] - 161:10, 185:21, 215:23</p> <p><b>submissions</b> [3] - 159:21, 159:22, 159:39</p> <p><b>substance</b> [8] - 162:43, 196:3, 200:36, 200:44, 203:45, 203:47, 247:25, 247:27</p> <p><b>substances</b> [2] - 247:30</p> <p><b>substantially</b> [1] - 218:32</p> <p><b>subtle</b> [1] - 244:5</p> <p><b>success</b> [3] - 167:30, 167:46, 188:15</p> <p><b>successful</b> [6] - 170:24, 170:25,</p>	<p>170:27, 171:27, 257:28, 258:9</p> <p><b>successfully</b> [1] - 257:26</p> <p><b>suck</b> [1] - 213:47</p> <p><b>sudden</b> [1] - 179:39</p> <p><b>suffer</b> [1] - 249:27</p> <p><b>suffered</b> [1] - 216:21</p> <p><b>suffering</b> [9] - 185:32, 192:42, 200:22, 200:32, 214:44, 248:26, 248:29, 248:31, 253:12</p> <p><b>sufficient</b> [2] - 169:2, 185:43</p> <p><b>suggest</b> [2] - 160:13, 165:9</p> <p><b>suggested</b> [1] - 159:32</p> <p><b>suggesting</b> [1] - 200:3</p> <p><b>suggests</b> [1] - 163:43</p> <p><b>suicidal</b> [25] - 180:20, 180:33, 180:41, 180:47, 181:14, 181:46, 182:20, 182:22, 182:30, 183:2, 183:11, 183:47, 184:33, 184:43, 185:3, 185:33, 185:36, 186:7, 218:19, 225:38, 226:2, 229:1, 236:10, 236:21</p> <p><b>suicidality</b> [2] - 180:22, 181:41</p> <p><b>suicide</b> [36] - 162:43, 165:37, 180:3, 180:8, 180:17, 180:28, 180:30, 180:33, 180:38, 180:47, 181:8, 181:14, 181:19, 181:22, 181:32, 181:37, 181:41, 182:3, 182:6, 182:42, 182:45, 183:19, 184:28, 186:44, 186:45, 186:46, 187:6, 200:45, 260:36, 260:42, 260:43, 261:1, 261:8</p> <p><b>suicides</b> [1] - 165:37</p> <p><b>suite</b> [1] - 170:38</p> <p><b>summarise</b> [1] - 199:10</p> <p><b>superficial</b> [1] - 224:20</p> <p><b>supervising</b> [1] -</p>	<p>202:13</p> <p><b>supervision</b> [1] - 172:20</p> <p><b>supervisor</b> [1] - 172:42</p> <p><b>supervisors</b> [3] - 191:26, 191:29, 202:10</p> <p><b>supplier</b> [1] - 169:35</p> <p><b>supply</b> [1] - 169:34</p> <p><b>support</b> [63] - 164:38, 164:47, 166:12, 166:24, 166:25, 170:42, 177:18, 177:28, 180:19, 182:24, 183:17, 183:38, 191:31, 198:13, 198:15, 198:28, 198:38, 201:1, 201:3, 201:19, 201:35, 201:42, 201:47, 202:9, 202:16, 202:20, 202:24, 203:9, 204:25, 207:35, 208:19, 208:20, 210:33, 220:24, 220:34, 223:20, 237:14, 237:16, 239:26, 239:31, 239:37, 245:18, 246:11, 248:14, 248:22, 249:13, 249:15, 250:12, 250:14, 255:26, 255:38, 257:29, 257:30, 257:46, 259:46, 260:5, 260:7, 260:9, 260:10, 260:19, 261:17</p> <p><b>supported</b> [4] - 167:20, 205:44, 206:5, 237:46</p> <p><b>supporting</b> [5] - 190:16, 198:40, 255:36, 255:41, 257:5</p> <p><b>supportive</b> [1] - 236:4</p> <p><b>supports</b> [20] - 166:1, 166:9, 168:29, 170:38, 170:43, 171:20, 182:19, 186:37, 187:7, 198:26, 203:2, 211:44, 218:20, 218:21, 245:8, 245:9, 246:20, 256:37, 256:38</p> <p><b>suppose</b> [3] - 246:29,</p>
--	--	---	--	---

<p>247:36, 255:33  <b>surfaces</b> [1] - 185:5  <b>surveillance</b> [1] - 187:2  <b>surveyed</b> [1] - 181:12  <b>surveying</b> [1] - 183:33  <b>survive</b> [2] - 164:13, 188:16  <b>surviving</b> [1] - 194:2  <b>survivor</b> [2] - 210:47, 211:2  <b>survivors</b> [6] - 189:47, 190:1, 208:12, 209:16, 210:2  <b>sustainable</b> [1] - 160:22  <b>sustained</b> [3] - 179:7, 248:14, 248:22  <b>Swanston</b> [1] - 158:12  <b>switch</b> [2] - 175:39, 197:42  <b>sworn</b> [3] - 188:45, 196:30, 240:20  <b>symptoms</b> [12] - 160:16, 160:34, 166:17, 173:4, 174:44, 182:25, 204:41, 205:9, 207:2, 213:14, 220:35, 222:34  <b>system</b> [58] - 161:3, 161:31, 162:8, 162:10, 162:17, 166:2, 166:9, 166:13, 169:19, 169:20, 175:46, 180:17, 180:21, 180:28, 181:2, 182:19, 184:28, 185:17, 186:16, 186:31, 187:13, 187:28, 187:39, 199:26, 204:5, 204:22, 208:32, 208:45, 209:34, 210:5, 211:7, 211:12, 211:29, 214:24, 216:47, 217:31, 217:47, 223:4, 236:18, 238:4, 239:13, 242:29, 245:10, 250:10, 255:45, 257:27, 258:36, 258:38, 259:31, 259:32, 259:35, 259:37, 259:43, 259:44, 260:5, 260:10, 260:33, 261:38</p>	<p><b>SYSTEM</b> [1] - 158:5  <b>systematic</b> [3] - 187:42, 199:40, 238:43  <b>systematically</b> [1] - 169:46  <b>systems</b> [14] - 169:26, 173:28, 187:2, 187:32, 187:33, 198:31, 203:45, 204:6, 204:7, 210:42, 256:5, 260:12, 260:30</p> <p style="text-align: center;"><b>T</b></p> <p><b>table</b> [1] - 180:45  <b>tablet</b> [1] - 222:31  <b>tangent</b> [1] - 174:10  <b>targeted</b> [2] - 159:40, 207:35  <b>targeting</b> [1] - 160:4  <b>targets</b> [1] - 188:15  <b>taught</b> [5] - 164:9, 164:22, 164:26, 258:17, 258:24  <b>tautological</b> [1] - 199:38  <b>teach</b> [2] - 172:34, 182:24  <b>teachable</b> [3] - 164:32, 165:5, 165:8  <b>teachers</b> [6] - 167:4, 167:6, 167:15, 167:17, 168:30, 254:22  <b>teaching</b> [1] - 191:18  <b>team</b> [14] - 174:4, 177:19, 218:11, 218:18, 226:14, 231:21, 231:22, 231:31, 232:42, 233:24, 234:9, 234:40, 235:47, 236:12  <b>teammates</b> [1] - 179:41  <b>tears</b> [1] - 230:38  <b>technical</b> [1] - 250:6  <b>technically</b> [1] - 193:30  <b>techniques</b> [2] - 172:33, 174:31  <b>Tedeschi</b> [1] - 212:33  <b>teenagers</b> [1] - 234:1  <b>television</b> [1] - 197:22  <b>temptation</b> [1] - 250:2  <b>tempting</b> [1] - 249:41  <b>ten</b> [6] - 186:2, 208:47,</p>	<p>209:5, 209:13, 209:23  <b>tenancy</b> [1] - 224:37  <b>tend</b> [11] - 169:34, 169:44, 170:3, 179:30, 193:38, 195:18, 197:34, 200:35, 208:38, 213:13, 256:2  <b>tended</b> [1] - 260:37  <b>tender</b> [4] - 162:29, 189:9, 216:17, 240:28  <b>tends</b> [2] - 199:37, 206:12  <b>term</b> [25] - 167:45, 168:12, 168:18, 168:20, 169:30, 170:8, 187:15, 188:2, 188:13, 188:20, 196:32, 199:36, 203:7, 222:11, 244:25, 244:30, 244:34, 245:3, 248:15, 250:8, 251:28, 253:7, 253:14, 259:17  <b>terminology</b> [1] - 174:16  <b>terms</b> [56] - 168:16, 173:27, 175:10, 176:47, 181:41, 190:16, 190:19, 190:33, 192:29, 193:44, 194:42, 197:5, 197:27, 198:27, 198:40, 198:42, 198:47, 199:23, 199:30, 200:11, 200:17, 200:23, 202:17, 203:41, 204:8, 204:33, 205:9, 207:30, 209:46, 210:1, 211:44, 213:3, 213:35, 214:8, 224:4, 235:43, 236:8, 238:11, 239:7, 239:23, 241:9, 241:27, 242:14, 242:17, 243:17, 243:23, 244:10, 246:18, 246:33, 246:34, 252:39, 253:31, 253:32, 254:35, 254:37, 260:45  <b>terrific</b> [1] - 213:37</p>	<p><b>terrified</b> [2] - 217:23, 248:34  <b>terrifying</b> [2] - 253:16, 257:13  <b>territories</b> [2] - 185:28, 203:15  <b>territory</b> [2] - 169:15, 169:25  <b>tertiary</b> [4] - 174:17, 174:33, 245:6, 245:13  <b>test</b> [1] - 164:35  <b>tested</b> [1] - 168:12  <b>testing</b> [2] - 190:37, 190:39  <b>THE</b> [5] - 188:32, 215:10, 240:2, 262:15, 262:20  <b>theme</b> [2] - 184:15, 218:27  <b>themselves</b> [12] - 164:46, 165:6, 165:29, 165:47, 168:29, 170:9, 173:25, 176:17, 178:6, 201:44, 206:25, 249:16  <b>therapeutic</b> [3] - 222:34, 231:41, 238:12  <b>therapeutically</b> [2] - 220:25, 239:32  <b>therapies</b> [4] - 205:35, 205:37, 205:43, 207:6  <b>therapist</b> [2] - 216:38, 223:44  <b>therapy</b> [7] - 172:33, 205:38, 205:39, 205:40, 212:18, 238:11  <b>there'd</b> [1] - 225:35  <b>they've</b> [3] - 195:12, 204:18, 255:25  <b>thinking</b> [22] - 180:30, 183:43, 188:7, 195:40, 201:3, 206:24, 207:31, 210:4, 212:13, 212:20, 213:25, 214:29, 217:19, 242:10, 247:9, 255:22, 255:23, 256:32, 256:35, 257:19, 259:38  <b>third</b> [8] - 163:44, 191:13, 207:14, 207:15, 207:17, 207:40, 214:27, 244:8</p>	<p><b>thirds</b> [1] - 207:37  <b>thoughts</b> [6] - 218:19, 219:2, 220:13, 228:7, 233:12, 235:7  <b>thousand</b> [3] - 175:15, 175:20, 178:12  <b>threatened</b> [5] - 192:12, 192:25, 192:26, 197:4, 197:35  <b>threatening</b> [1] - 184:47  <b>three</b> [16] - 171:29, 175:8, 177:18, 182:41, 185:37, 186:45, 190:19, 190:24, 196:37, 199:15, 205:45, 207:5, 213:29, 233:13, 259:19  <b>thrive</b> [3] - 164:13, 175:7, 186:39  <b>thriving</b> [1] - 174:25  <b>throughout</b> [3] - 163:24, 215:34, 261:43  <b>throw</b> [3] - 169:44, 170:35, 232:45  <b>throwing</b> [1] - 222:24  <b>Thursday</b> [1] - 158:18  <b>tick</b> [1] - 179:8  <b>tip</b> [1] - 185:39  <b>tippling</b> [1] - 180:40  <b>TO</b> [1] - 262:20  <b>today</b> [7] - 159:1, 173:11, 215:35, 216:9, 239:11, 260:4, 262:17  <b>today's</b> [1] - 215:42  <b>together</b> [13] - 160:8, 170:6, 187:46, 188:8, 198:23, 224:14, 225:13, 242:29, 243:39, 246:47, 254:34, 259:38, 260:13  <b>tomorrow</b> [1] - 159:2  <b>took</b> [8] - 171:26, 217:26, 218:47, 223:7, 227:34, 229:22, 235:3, 235:40  <b>tools</b> [1] - 177:18  <b>top</b> [1] - 224:37  <b>topic</b> [3] - 180:12, 254:8, 260:32  <b>topics</b> [1] - 175:39  <b>total</b> [1] - 176:34  <b>touch</b> [1] - 217:17  <b>touched</b> [1] - 160:47</p>
---	--	--	--	---

<p><b>towards</b> [9] - 166:24, 200:42, 206:27, 212:9, 222:24, 224:15, 234:9, 237:24, 247:8</p> <p><b>town</b> [1] - 234:20</p> <p><b>Town</b> [1] - 158:11</p> <p><b>toxic</b> [2] - 259:15, 259:20</p> <p><b>track</b> [6] - 160:15, 175:6, 186:20, 186:35, 186:42, 199:30</p> <p><b>tracked</b> [1] - 185:30</p> <p><b>traffic</b> [1] - 232:45</p> <p><b>train</b> [2] - 191:27, 191:29</p> <p><b>trained</b> [4] - 173:43, 204:29, 207:46, 209:41</p> <p><b>training</b> [19] - 171:41, 173:28, 185:43, 191:17, 191:25, 202:9, 208:6, 208:8, 208:9, 237:9, 237:12, 237:21, 239:31, 242:4, 254:27, 259:16, 260:19, 260:45</p> <p><b>trains</b> [2] - 236:23, 236:24</p> <p><b>trajectories</b> [2] - 198:42, 211:22</p> <p><b>trajectory</b> [5] - 200:21, 200:42, 210:38, 213:42, 239:24</p> <p><b>trams</b> [1] - 236:23</p> <p><b>transfer</b> [1] - 261:31</p> <p><b>transition</b> [1] - 224:5</p> <p><b>transmitting</b> [1] - 193:10</p> <p><b>Transport</b> [1] - 208:29</p> <p><b>transportations</b> [1] - 185:31</p> <p><b>transported</b> [1] - 185:1</p> <p><b>trauma</b> [88] - 160:29, 160:38, 160:42, 163:27, 189:40, 189:42, 189:46, 190:13, 190:17, 190:30, 190:31, 190:34, 190:38, 190:42, 190:47, 191:6, 191:35, 191:44, 191:47, 192:3, 192:9, 192:11, 192:18, 193:18, 193:23, 193:25, 193:40,</p>	<p>193:42, 193:45, 195:10, 195:11, 195:19, 195:24, 195:27, 195:31, 195:37, 195:44, 196:46, 199:47, 201:29, 203:22, 203:24, 203:26, 203:28, 203:37, 203:46, 204:2, 204:8, 204:17, 204:18, 204:21, 204:25, 204:34, 205:35, 207:22, 207:24, 207:25, 208:12, 208:19, 208:36, 209:16, 210:2, 210:14, 210:19, 210:21, 211:10, 211:23, 213:17, 213:21, 213:23, 213:26, 213:27, 213:28, 213:34, 213:37, 214:13, 221:14, 221:15, 234:20, 235:30, 237:11, 237:24, 237:35, 237:41, 237:43, 244:28</p> <p><b>trauma-focused</b> [1] - 213:17</p> <p><b>trauma-informed</b> [8] - 160:42, 203:22, 203:24, 203:26, 203:37, 204:21, 210:14, 213:27</p> <p><b>trauma-related</b> [1] - 204:34</p> <p><b>Traumatic</b> [2] - 205:31, 212:31</p> <p><b>traumatic</b> [28] - 192:5, 192:21, 193:31, 193:47, 194:6, 194:9, 194:16, 194:18, 194:20, 194:28, 195:9, 195:12, 195:46, 196:1, 196:18, 196:21, 196:32, 199:42, 201:26, 202:30, 204:42, 205:46, 205:47, 206:8, 206:15, 213:12, 221:5</p> <p><b>traumatically</b> [1] - 194:11</p> <p><b>traumatises</b> [1] - 238:26</p> <p><b>treat</b> [10] - 159:26,</p>	<p>203:19, 209:41, 210:36, 210:41, 241:33, 249:23, 249:31, 253:19, 261:29</p> <p><b>treated</b> [5] - 208:38, 224:27, 242:33, 249:22, 261:27</p> <p><b>treating</b> [4] - 204:23, 230:46, 257:25, 261:28</p> <p><b>treatment</b> [33] - 161:47, 189:44, 190:41, 190:46, 191:11, 191:18, 191:19, 191:21, 203:15, 203:27, 204:35, 205:25, 206:23, 207:18, 208:30, 208:47, 209:34, 210:8, 210:29, 213:17, 215:2, 220:13, 225:5, 244:45, 245:2, 248:13, 250:21, 250:28, 252:37, 252:38, 252:40, 255:38</p> <p><b>Treatment</b> [1] - 191:2</p> <p><b>treatments</b> [18] - 190:34, 191:29, 204:2, 205:6, 205:22, 205:24, 205:34, 207:11, 207:39, 207:45, 207:47, 208:3, 208:6, 208:13, 213:14, 214:34, 258:13</p> <p><b>tree</b> [1] - 233:1</p> <p><b>trends</b> [1] - 184:20</p> <p><b>triage</b> [3] - 210:22, 218:21, 236:35</p> <p><b>trial</b> [2] - 172:47, 209:11</p> <p><b>triated</b> [1] - 171:28</p> <p><b>trialoging</b> [2] - 209:8, 209:9</p> <p><b>tried</b> [6] - 223:1, 224:10, 229:23, 232:19, 235:3, 235:7</p> <p><b>triggers</b> [4] - 183:2, 203:34, 203:38, 203:41</p> <p><b>trouble</b> [2] - 198:9, 217:10</p> <p><b>troubling</b> [1] - 170:41</p> <p><b>true</b> [3] - 181:33, 181:38, 199:17</p> <p><b>trust</b> [3] - 170:31,</p>	<p>183:5, 206:19</p> <p><b>trusted</b> [2] - 261:17, 261:21</p> <p><b>try</b> [12] - 180:5, 199:18, 199:20, 199:21, 200:8, 206:11, 212:36, 220:6, 220:25, 225:3, 233:44, 237:12</p> <p><b>trying</b> [21] - 167:4, 170:5, 190:29, 201:11, 204:26, 204:42, 204:43, 204:44, 207:3, 207:38, 214:33, 219:7, 220:8, 225:2, 225:12, 231:14, 232:14, 232:44, 235:43, 236:21, 236:27</p> <p><b>tuberculosis</b> [1] - 242:17</p> <p><b>turbulent</b> [1] - 175:37</p> <p><b>turn</b> [5] - 161:4, 167:4, 174:14, 244:38, 255:38</p> <p><b>turned</b> [1] - 229:42</p> <p><b>Turning</b> [1] - 185:28</p> <p><b>turning</b> [2] - 170:22, 182:17</p> <p><b>turnover</b> [1] - 178:30</p> <p><b>TV</b> [2] - 231:6, 231:9</p> <p><b>twice</b> [3] - 177:27, 233:31, 238:23</p> <p><b>two</b> [35] - 160:9, 160:25, 168:14, 173:33, 179:1, 186:45, 197:33, 198:3, 200:20, 201:4, 203:12, 203:16, 204:40, 205:14, 205:16, 209:13, 210:31, 212:30, 219:39, 220:3, 224:6, 228:26, 228:35, 231:5, 232:26, 232:42, 233:34, 239:19, 242:10, 242:13, 248:21, 252:39, 252:41, 259:19, 259:28</p> <p><b>two-week</b> [1] - 209:13</p> <p><b>type</b> [6] - 163:34, 182:28, 193:46, 208:43, 252:5, 252:45</p> <p><b>types</b> [10] - 160:39, 175:2, 194:41,</p>	<p>243:5, 243:36, 243:46, 246:27, 248:44, 249:3, 255:10</p> <p><b>typically</b> [1] - 243:12</p>
<b>U</b>				
<p><b>UK</b> [2] - 171:27, 184:38</p> <p><b>ultimately</b> [1] - 239:12</p> <p><b>umbrella</b> [1] - 191:39</p> <p><b>UN</b> [1] - 258:6</p> <p><b>unable</b> [1] - 248:35</p> <p><b>uncertain</b> [1] - 181:41</p> <p><b>uncovers</b> [1] - 168:26</p> <p><b>under</b> [6] - 161:9, 191:39, 211:30, 216:9, 233:1, 247:11</p> <p><b>underpinning</b> [1] - 237:35</p> <p><b>understood</b> [2] - 241:44, 247:46</p> <p><b>undertake</b> [2] - 241:12, 245:19</p> <p><b>undertaking</b> [1] - 253:4</p> <p><b>underway</b> [1] - 168:16</p> <p><b>undue</b> [1] - 165:30</p> <p><b>unemployment</b> [3] - 163:7, 175:12, 175:13</p> <p><b>unfortunately</b> [1] - 253:41</p> <p><b>unhelpful</b> [1] - 182:10</p> <p><b>unique</b> [2] - 210:37, 260:11</p> <p><b>unit</b> [2] - 213:37, 232:6</p> <p><b>United</b> [2] - 242:39, 245:37</p> <p><b>universal</b> [6] - 168:19, 180:17, 180:28, 181:2, 184:28, 201:5</p> <p><b>University</b> [4] - 162:5, 181:11, 189:32, 190:8</p> <p><b>unless</b> [3] - 200:41, 208:26, 208:42</p> <p><b>unpaid</b> [1] - 229:23</p> <p><b>unprecedented</b> [1] - 187:24</p> <p><b>unreliable</b> [1] - 179:43</p> <p><b>unsafe</b> [1] - 238:16</p> <p><b>unstable</b> [5] - 163:23, 163:24, 238:35, 238:38, 238:45</p> <p><b>untreated</b> [1] - 176:45</p> <p><b>unwarranted</b> [1] -</p>				

<p>258:12  <b>unwell</b> [1] - 238:35  <b>Up</b> [1] - 177:16  <b>up</b> [85] - 163:28, 163:43, 163:44, 167:38, 169:8, 169:12, 169:47, 170:15, 170:43, 171:32, 172:15, 172:26, 172:28, 175:17, 177:3, 177:40, 179:6, 180:26, 181:44, 191:30, 195:6, 197:36, 197:37, 198:11, 198:23, 198:24, 201:39, 204:47, 206:41, 206:42, 207:46, 208:17, 208:27, 209:40, 209:41, 210:6, 211:20, 213:39, 213:47, 214:28, 218:4, 218:24, 219:36, 221:2, 222:3, 222:22, 222:24, 222:39, 223:12, 223:16, 223:25, 224:4, 224:47, 225:23, 225:29, 226:5, 227:43, 228:14, 231:20, 231:47, 232:9, 232:41, 232:44, 233:5, 233:19, 235:19, 235:36, 236:9, 237:6, 237:13, 237:15, 238:7, 238:9, 239:34, 242:17, 246:40, 251:8, 251:41, 252:24, 252:39, 257:16, 257:31, 260:38  <b>UPON</b> [1] - 215:20  <b>ups</b> [2] - 261:18, 261:22  <b>upsetting</b> [1] - 193:22  <b>upstream</b> [3] - 252:2, 253:31, 261:47  <b>uptake</b> [1] - 166:31  <b>urge</b> [2] - 159:2, 187:23  <b>urging</b> [1] - 168:23  <b>US</b> [1] - 183:18  <b>user</b> [1] - 183:16  <b>users</b> [2] - 167:39, 183:33  <b>uses</b> [2] - 171:34,</p>	<p>182:4  <b>ushered</b> [1] - 230:3  <b>utility</b> [1] - 183:43</p> <p style="text-align: center;"><b>V</b></p> <p><b>vagueness</b> [2] - 256:28, 257:22  <b>Valium</b> [5] - 228:30, 232:35, 232:38, 233:2, 237:17  <b>value</b> [4] - 204:11, 212:25, 213:24, 241:28  <b>valued</b> [2] - 173:29, 179:41  <b>valuing</b> [1] - 261:40  <b>variety</b> [1] - 208:37  <b>various</b> [3] - 241:20, 243:5, 258:32  <b>versus</b> [1] - 209:13  <b>vessels</b> [1] - 243:4  <b>veteran</b> [2] - 189:44, 208:21  <b>veterans</b> [1] - 191:7  <b>Veterans</b> [2] - 183:20, 209:12  <b>via</b> [1] - 192:14  <b>Vice</b> [1] - 205:32  <b>Victoria</b> [19] - 158:13, 161:21, 166:32, 167:26, 168:23, 169:42, 176:13, 185:30, 187:25, 197:21, 208:17, 208:33, 209:37, 210:6, 210:27, 225:3, 229:30, 253:38, 254:43  <b>Victorian</b> [5] - 163:1, 184:26, 187:43, 187:45, 216:47  <b>Victorians</b> [1] - 159:19  <b>VICTORIA'S</b> [1] - 158:5  <b>view</b> [17] - 202:30, 203:11, 213:35, 213:47, 242:25, 243:8, 245:22, 245:30, 245:32, 246:4, 249:31, 255:31, 257:9, 258:1, 259:30, 260:38, 261:21  <b>viewed</b> [1] - 238:37  <b>views</b> [5] - 159:19, 242:7, 242:23, 260:33, 261:37  <b>Vincent's</b> [1] - 184:37</p>	<p><b>violence</b> [16] - 189:47, 191:9, 194:3, 195:16, 199:20, 199:23, 213:1, 243:29, 244:8, 244:9, 253:39, 254:3, 254:36, 259:39, 261:6  <b>violent</b> [1] - 235:28  <b>virtue</b> [1] - 193:9  <b>vision</b> [1] - 258:41  <b>vivo</b> [1] - 206:36  <b>vocation</b> [2] - 248:40, 254:39  <b>vocational</b> [1] - 200:37  <b>voice</b> [1] - 219:9  <b>voices</b> [2] - 170:16, 185:2  <b>voluntarily</b> [2] - 228:22, 228:23  <b>vulnerabilities</b> [2] - 196:44, 214:28  <b>vulnerability</b> [1] - 171:14  <b>vulnerable</b> [1] - 240:46</p> <p style="text-align: center;"><b>W</b></p> <p><b>wait</b> [11] - 218:11, 224:23, 228:9, 232:38, 233:2, 233:35, 233:37, 234:17, 237:13, 240:12  <b>waited</b> [1] - 219:19  <b>waiting</b> [7] - 203:7, 203:8, 218:33, 227:40, 233:29, 253:28, 253:47  <b>walk</b> [2] - 231:39, 232:27  <b>walking</b> [3] - 197:20, 232:30, 232:41  <b>wants</b> [2] - 229:5, 238:18  <b>ward</b> [20] - 218:4, 218:8, 226:33, 226:42, 228:20, 228:32, 228:33, 228:36, 229:16, 230:21, 230:23, 230:29, 230:31, 231:2, 235:28, 235:31, 236:12, 237:18, 237:19, 238:23  <b>warehousing</b> [1] -</p>	<p>233:10  <b>warmth</b> [1] - 175:31  <b>warned</b> [1] - 258:19  <b>warning</b> [1] - 160:12  <b>WAS</b> [1] - 262:20  <b>washed</b> [1] - 217:21  <b>watch</b> [2] - 202:16, 231:8  <b>watchful</b> [2] - 203:7, 203:8  <b>watching</b> [6] - 193:21, 193:28, 197:22, 197:44, 203:4, 215:42  <b>water</b> [1] - 242:15  <b>ways</b> [17] - 159:10, 159:36, 160:22, 167:38, 181:21, 182:29, 203:29, 203:38, 207:6, 212:3, 212:13, 212:22, 212:23, 212:26, 241:23, 247:32  <b>weakness</b> [2] - 246:17, 257:15  <b>wealthy</b> [1] - 245:36  <b>week</b> [16] - 177:26, 177:27, 201:45, 203:12, 209:13, 221:40, 221:43, 222:9, 222:12, 229:29, 229:32, 229:40, 231:4, 232:1, 233:35  <b>weekend</b> [2] - 218:42, 235:5  <b>weekly</b> [3] - 209:6, 209:7, 209:13  <b>weeks</b> [9] - 203:11, 203:12, 203:17, 204:40, 205:10, 205:13, 205:15, 219:44, 233:34  <b>weigh</b> [1] - 237:12  <b>weight</b> [1] - 233:14  <b>welfare</b> [7] - 221:24, 221:28, 221:43, 223:13, 223:26, 250:12, 262:3  <b>well-established</b> [2] - 244:13, 249:45  <b>wellbeing</b> [5] - 163:22, 165:16, 166:12, 172:39, 256:39  <b>Wesley</b> [1] - 184:39  <b>whereas</b> [1] - 258:6  <b>whereby</b> [4] - 195:2, 197:41, 209:34, 211:11</p>	<p><b>Whereto</b> [1] - 181:11  <b>whilst</b> [2] - 168:22, 213:41  <b>white</b> [1] - 217:21  <b>WHO</b> [1] - 258:6  <b>whole</b> [11] - 161:6, 165:24, 165:34, 171:39, 177:17, 187:28, 191:38, 194:28, 241:23, 242:22, 251:41  <b>wide</b> [1] - 255:11  <b>widely</b> [2] - 182:39, 208:10  <b>willingness</b> [1] - 165:42  <b>win</b> [1] - 177:34  <b>window</b> [1] - 197:24  <b>wired</b> [1] - 183:8  <b>wish</b> [2] - 245:19, 257:29  <b>WIT.0001.0012.0001</b> [1] - 189:9  <b>WIT.0001.0013.0001</b> [1] - 216:17  <b>WIT.0001.0020.0001</b> [1] - 240:28  <b>withdrawal</b> [1] - 202:19  <b>WITHDREW</b> [4] - 188:32, 215:10, 240:2, 262:15  <b>withstand</b> [2] - 261:18, 261:22  <b>WITNESS</b> [4] - 188:32, 215:10, 240:2, 262:15  <b>witness</b> [16] - 162:19, 162:25, 188:34, 188:42, 192:30, 215:13, 215:22, 215:29, 215:32, 215:39, 215:46, 230:36, 234:37, 240:7, 240:17, 240:23  <b>Witness</b> [1] - 226:18  <b>witnessed</b> [4] - 192:14, 192:27, 213:1  <b>witnesses</b> [2] - 159:2, 160:26  <b>witnessing</b> [1] - 193:1  <b>woman's</b> [1] - 161:36  <b>womb</b> [1] - 175:4  <b>women</b> [2] - 244:5, 249:37  <b>wonder</b> [1] - 188:35  <b>wondered</b> [1] - 223:3  <b>wondering</b> [1] -</p>
---	---	--	--	---

<p>211:43  <b>word</b> [2] - 192:17,  195:11  <b>words</b> [2] - 164:4,  198:45  <b>worker</b> [11] - 171:9,  226:25, 226:29,  227:38, 229:2,  229:6, 230:6,  235:14, 235:15,  235:16  <b>worker's</b> [1] - 176:33  <b>workers</b> [10] - 174:2,  177:42, 202:9,  228:31, 231:5,  232:19, 235:26,  259:26  <b>workers'</b> [1] - 176:32  <b>workforce</b> [17] -  169:36, 171:21,  171:34, 173:24,  173:28, 173:41,  173:42, 174:1,  174:2, 174:6,  178:43, 178:44,  191:13, 210:6,  212:44, 213:3  <b>workplace</b> [17] -  175:40, 176:15,  176:17, 176:24,  176:38, 177:9,  177:15, 177:19,  177:32, 177:36,  177:37, 177:47,  178:23, 179:20,  179:36, 243:32,  250:12  <b>workplaces</b> [11] -  166:34, 175:41,  176:1, 176:4, 176:7,  176:21, 176:27,  177:2, 177:6,  178:31, 262:3  <b>works</b> [10] - 167:35,  172:31, 172:33,  173:12, 173:23,  175:6, 200:11,  234:13, 237:33,  237:43  <b>WorkSafe</b> [1] - 208:22  <b>WorkWell</b> [1] - 176:13  <b>World</b> [5] - 161:15,  240:29, 240:34,  242:32, 242:37  <b>world</b> [11] - 171:29,  197:29, 206:19,  206:26, 212:21,  217:20, 245:36,  260:25, 260:42  <b>world-leading</b> [1] -</p>	<p>260:42  <b>worried</b> [2] - 173:3,  234:34  <b>worries</b> [1] - 172:10  <b>worse</b> [5] - 181:37,  202:37, 204:10,  233:15, 244:1  <b>worsening</b> [1] -  176:28  <b>worth</b> [3] - 169:35,  188:9, 207:44  <b>worthless</b> [1] - 231:38  <b>wound</b> [1] - 201:39  <b>wounds</b> [1] - 222:30  <b>wrap</b> [1] - 187:7  <b>wrap-around</b> [1] -  187:7  <b>wrists</b> [1] - 219:7  <b>writing</b> [1] - 212:18  <b>written</b> [2] - 159:21,  159:23</p>	<p>214:7, 241:4,  248:42, 251:38,  254:46, 255:4,  259:18, 260:5,  260:7, 261:44  <b>younger</b> [3] - 219:9,  239:26, 255:14  <b>yourself</b> [5] - 189:1,  220:29, 238:38,  238:42, 238:45  <b>youth</b> [7] - 161:44,  162:5, 228:18,  228:20, 240:46,  254:35, 254:38  <b>Youth</b> [1] - 162:7</p>
<b>Y</b>		
	<p><b>Yarra</b> [1] - 158:11  <b>Year</b> [4] - 224:7,  224:8, 224:9  <b>year</b> [6] - 168:39,  168:41, 195:21,  196:14, 220:40,  221:1  <b>years</b> [32] - 160:15,  160:45, 160:46,  161:20, 166:5,  168:14, 171:26,  173:34, 175:8,  175:23, 176:30,  177:13, 177:15,  182:42, 185:30,  186:45, 195:14,  199:29, 202:29,  212:30, 216:18,  216:47, 217:7,  218:28, 221:20,  238:43, 246:34,  252:39, 252:41,  252:43, 253:47,  255:6  <b>yesterday</b> [5] -  169:33, 170:30,  176:10, 177:1,  179:25  <b>YouCanTalk</b> [1] -  182:4  <b>young</b> [19] - 159:33,  159:35, 160:5,  161:23, 161:29,  161:46, 166:24,  168:1, 168:32,</p>	